

Duty to Cooperate Statement

Supporting the Submission of the

Portsmouth Local Plan

March 2026



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Chapter 1: Introduction

1.0.1 This document is the final version of Portsmouth City Council's (PCC) Duty to Co-operate (DtC) Statement. It has been prepared to accompany the submission of the Portsmouth Local Plan (PLP) for examination in March 2026. It follows on from and supersedes several interim versions of the same document, which were published iteratively to accompany Pre-Submission consultations; these are all available to view on the Local Plan archive¹. The Statement demonstrates that the City Council has fully complied with the Duty. It is supported by individual Statements of Common Ground (SCG) with neighbouring local authorities and statutory undertakers; these are available to view on the Local Plan webpages².

1.0.2 The Pre-Submission Local Plan is made up of the Pre Submission Local Plan 2024 and the Pre Submission Local Plan Addendum 2025. The Local Plan Addendum was prepared by PCC following the IROPI (Imperative Reasons of Overriding Public Interest) Opinions given by the Secretary of State for Housing Communities and Local Government in February 2025 and July 2025 on the strategic site of Tipner West.

1.1 Duty to Cooperate

1.1.1 PCC will submit its Local Plan under the transitional arrangements for Local Plans set out in Annex 1 of the NPPF. In order for a Local Plan to be found sound under the 2024 NPPF it needs to be 'justified' and thus 'based on effective joint working on cross-boundary strategic matters that have been dealt with rather than deferred, as evidenced by the statement of common ground.' It is noted that the consultation draft NPPF published in December 2025 changes the tests of soundness. However, the wording of the new test of 'realistic' is identical to the 2024 definition of 'justified'.

1.1.2 The DtC is enshrined in law through Section 33A of the Planning and Compulsory Purchase Act 2004³. However, from the 25th of March 2026 a number of new provisions from the Levelling Up and Regeneration Act come into force⁴. These mean that from that date the DtC will have formally been revoked and replaced with the new "LURA-style" local plan system. The DtC is included within the National Planning Policy Framework⁵ (2024 NPPF) which this plan is being tested against and Planning Practice Guidance (PPG),⁶ specifically in terms of planning strategically across local boundaries. The PLP has been prepared and will be examined under the NPPF published in December 2024. The majority of this Statement, therefore, relates to the December 2024 NPPF, and where references are made to the NPPF it should be taken as referring to the December 2024 version, unless otherwise specified.

1.1.3 The Written Ministerial Statement⁷ made in November 2025 notes that the new plan-making system provided by the Levelling-Up and Regeneration Act 2023 does not

¹ <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/portsmouth-local-plan-evidence/local-plan-archive/>

² <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/portsmouth-local-plan-evidence/statements-of-common-ground/>

³ <https://www.legislation.gov.uk/ukpga/2004/5/contents>

⁴ <https://www.legislation.gov.uk/uksi/2026/169/regulation/3/made>

⁷ <https://questions-statements.parliament.uk/written-statements/detail/2025-11-27/hcws1104>

include the DtC. Instead, the new system will rely on revised national policy and the new tier of strategic planning to ensure effective co-operation between plan-making authorities. It also notes that the regulations for the new system will 'save' the current plan-making system for a period to allow emerging plans, such as the PLP, to progress to examination by 31 December 2026.

1.1.4 The Ministerial Statement sets out that the Government has decided not to 'save' the Duty. However, it goes on to say that local planning authorities should continue to collaborate across their boundaries, including on unmet development needs from neighbouring areas and that Planning Inspectors will continue to examine plans in line with the policies in the NPPF on 'maintaining effective co-operation'. Based on this position, the Council has continued to work on strategic cross boundary issues, and this Statement proves that the Local Plan is justified and positively prepared in respect of cross boundary issues.

1.1.5 It should be noted that the NPPF emphasises the need for cross boundary co-operation and this Statement sets out how PCC has undertaken this cooperation. The Council is confident that its cross boundary strategic work is robust and sound.

1.1.6 Paragraph 20 of the NPPF states that strategic policies should set out an overall strategy for the pattern, scale and design quality of places and make sufficient provision for:

- a) housing (including affordable housing), employment, retail, leisure and other commercial development;
- b) infrastructure for transport, telecommunications, security, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
- c) community facilities (such as health, education and cultural infrastructure); and
- d) conservation and enhancement of the natural, built and historic environment, including landscapes and green infrastructure, and planning measures to address climate change mitigation and adaptation

1.1.7 The Local Plan has been prepared in line with paragraphs 24 to 28 of the NPPF. These paragraphs set out that:

- Local planning authorities continue to be under a DtC with each other, and with other prescribed bodies, on strategic matters that cross administrative boundaries.
- Strategic policy-making authorities should collaborate to identify the relevant strategic matters which they need to address in their plans.
- Effective and on-going joint working between strategic policy-making authorities and relevant bodies is integral to the production of a positively prepared and justified strategy.
- Once the matters which require collaboration have been identified, strategic policy making authorities should make sure that their plan policies align as fully as possible with those of other bodies where a strategic relationship exists on these matters.
- Strategic policy-making authorities should prepare and maintain one or more statements of common ground, documenting the cross-boundary matters being addressed and progress in cooperating to address these

1.1.8 The NPPF makes clear that the DtC requires a proactive, ongoing and focussed approach to strategic matters. Constructive cooperation must be an integral part of plan

preparation and result in clear policy outcomes which can be demonstrated through the examination process.

1.2 Purpose of the Duty to Cooperate Statement

1.2.1 The purpose of this document is to demonstrate that the City Council has complied with the DtC throughout the preparation of the Local Plan and in line with the NPPF and the PPG.

1.2.2 The PLP is at Regulation 22 submission stage.

1.2.3 Throughout the preparation of the PLP, the Council has actively and constructively engaged with key partners on strategic cross-boundary issues. This statement documents those activities and highlights their outcomes, demonstrating how the DtC has been met.

1.2.4 Established practice recognises that the DtC is ongoing up until the date of Submission of the Local Plan to the Secretary of State (Regulation 22). This Statement has been subject to revision right up to the Submission of the Local Plan in March 2026 to capture the ongoing DtC work the Council has undertaken.

1.3 Devolution and Local Government Reorganisation

1.3.1 The City Council has been involved in both Devolution and Local Government Reorganisation discussions.

1.3.2 The process has been undertaken in line with the English Devolution and Community Empowerment Bill⁸ introduced in July 2025 and currently at report stage in the House of Lords (March 2026) The Bill sets out the framework in respect of the makeup and areas of competence of the new Strategic Authorities. The City Council along with Southampton City, the Isle of Wight and Hampshire County Councils were successful in their application to be included in the Government's Devolution Priority Programme. This is a major step towards establishing the new Strategic Authority for the region with elections for a new Mayor now likely to be held in May 2026. The Government consultation on Hampshire and the Solent Devolution⁹ ran from 17 February to 13 April 2025.

1.3.3 Devolution is ushering in a new tier of local government with strategic authorities, which will prepare Strategic Development Strategies (SDS) for their areas. The Planning & Infrastructure Bill states that future local plans will need to be broadly consistent with the SDS. The proposal to create a new Combined County Authority for Hampshire and the Solent (HSCCA) was approved in 2025. It will include four Constituent Councils namely Hampshire County Council, the Isle of Wight Council, Portsmouth City Council and Southampton City Council. The first mayoral elections have been delayed and will now take place in May 2028. There have since been a series of discussions with Government to ensure that the devolution proposition is still attractive and beneficial to the region and to the individual Constituent Councils. They will each shortly approve a

new statutory instrument to be laid in Parliament. If this is subsequently approved by Parliament, it will create the new HSCCA in late spring 2026.

1.3.4 The Council is being replaced by a new authority as part of local government reorganisation. There are four differing proposals for Local Government Reorganisation affecting Portsmouth. These were subject to consultation between the 19 November 2025 and the 11 January 2026.

1.3.5 PCC's current position on LGR set out in the Cabinet report of 25th September 2025¹⁰ is that the PCC area should be exempt from LGR. However, the Council also agreed 'that in the absence of being excluded from the LGR process, to protect Portsmouth residents', communities' and business' interests, the Council would state its preference, as the least detrimental, for Option 1 and request that the Secretary of State modifies this option, using his powers from the Local Government and Public Involvement in Health Act (2007), to achieve the modification request set out in Option 1A from the Case for Change'.

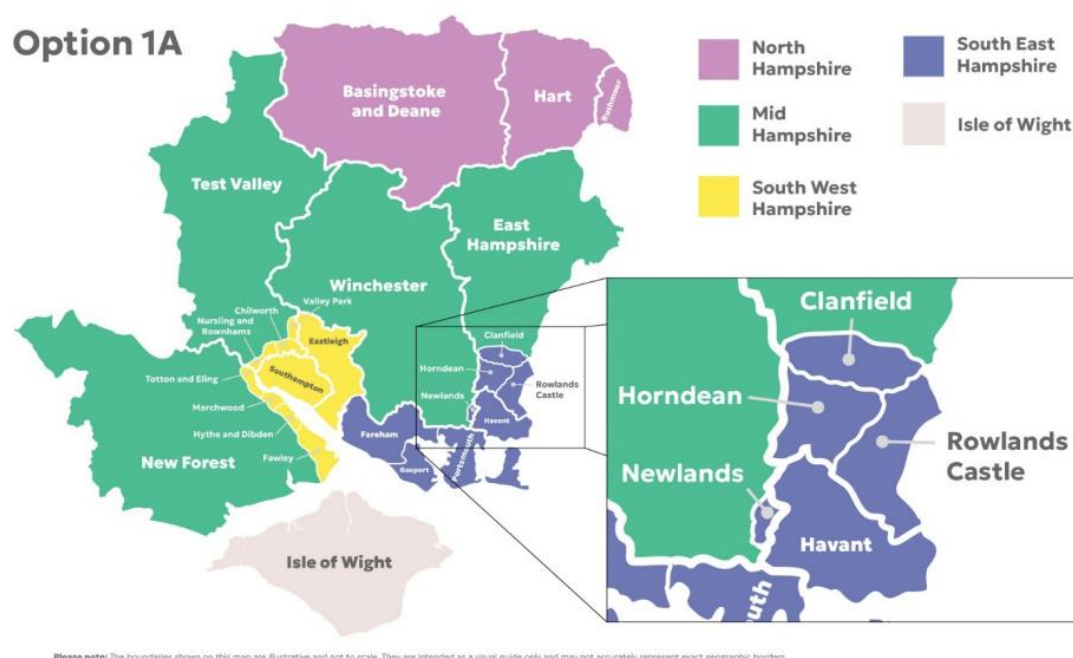


Figure 1: Option 1A: proposed for Local Government Reorganisation in Hampshire.

1.3.6 Option 1A proposes a new Unitary Authority boundary based upon the City of Portsmouth and the Boroughs of Gosport, Fareham and Havant. It also includes the three southern parishes of East Hampshire District and the Newlands Parish in Winchester District. Option 1A is an evolution of option 1 (which covers the City, and the Boroughs and Districts but excludes the parts of East Hampshire and Winchester). Overall, all of the options being proposed envisage a South East Hampshire authority based on the four authorities, this new geography being united by shared constraints and

¹⁰ <https://democracy.portsmouth.gov.uk/documents/b18668/Agenda%20Supplement%20-%20Local%20Government%20Reorganisation%20LGR%20Proposals%2025th-Sep-2025%2017.00%20Cabinet.pdf?T=9>

opportunities. The Authorities are already working together on cross boundary DtC issues as detailed later in this Statement.

1.3.7 It is anticipated that the new geography under LGR will be announced in March 2026.

1.4 Structure of the Duty to Cooperate Statement

1.4.1 This DtC Statement is laid out in a way that is intended to best show how PCC has met its DtC requirements as set both in national policy and guidance, focusing upon DtC in the local context and the key issues requiring joint working. The Statement is intended to present the Council's joint working as a narrative that highlights key outputs rather than a list of meetings attended and discussions had.

1.4.2 Chapter 1 introduces the DtC and sets out its policy basis. It explains the purpose of this document and gives an update on Devolution and LGR.

1.4.3 Chapter 2 of the Statement focuses upon the context in which the Council's DtC discussions have been undertaken focusing upon partnership working through the Partnership for Hampshire (PfSH), and as a group of South East Hampshire (SEH) authorities and with individual local planning authorities (LPA) and Statutory Undertakers. This is supported by Appendix 1 of the Statement which details all of the DtC meetings that have been undertaken by the Council and their outcomes in support of the development of the Local Plan. Appendix 2 of the Statement provides further details on all the cross-boundary partnerships of which PCC is a member

1.4.4 Chapter 3 of the report focuses upon the key cross boundary issues addressed by the DtC, which have been informed by the Council's Sustainability Appraisal (see appendix 5). The key cross boundary issues are:

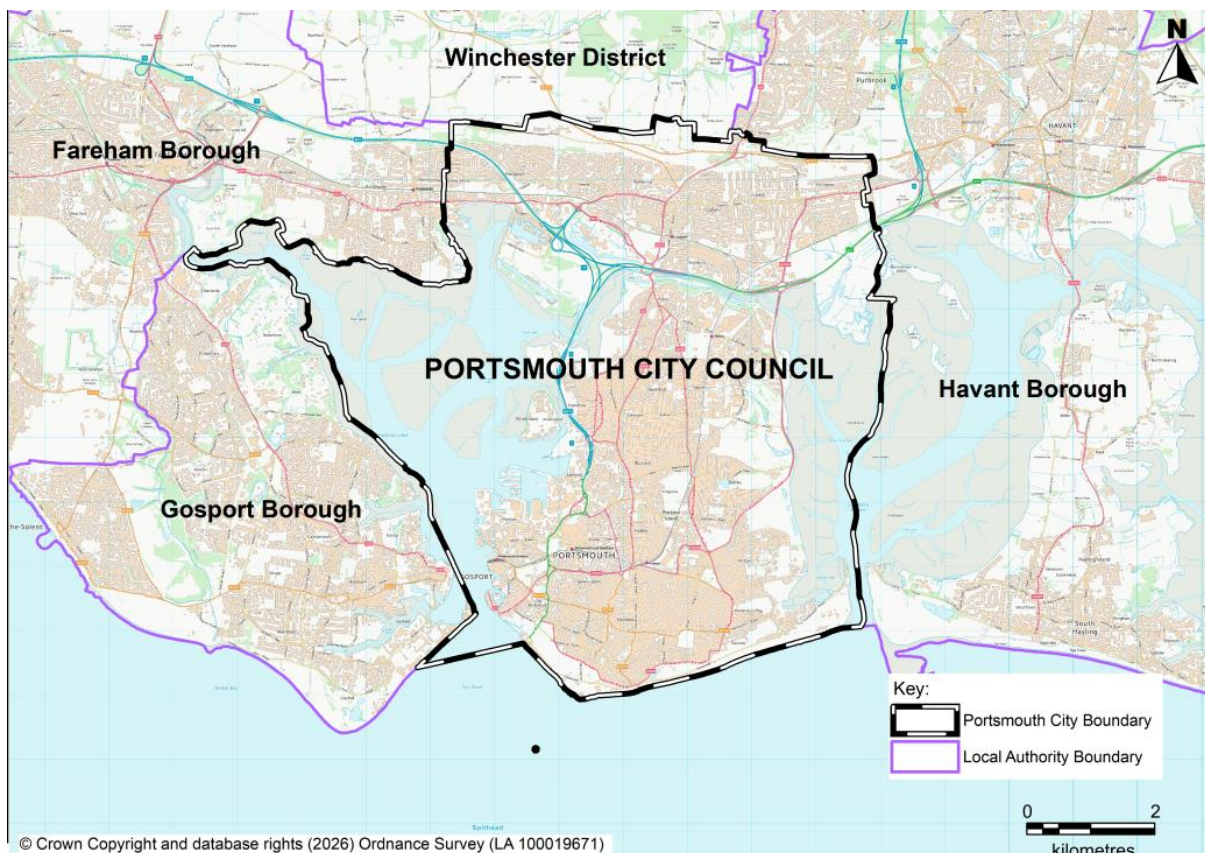
- Delivery of New Homes
- Habitat Regulation Assessment including Nutrients, Recreational Disturbance, Protected Sites and Biodiversity
- Development of a Thriving Economy
- Promotion of Sustainable and Active Cross Boundary Transport
- Cross Boundary Strategic Sites and Allocations

1.4.5 Chapter 4 of the report focuses upon the ongoing and future DtC work being undertaken by the Council and specific consultation responses to the regulation 19 Plan in respect of DtC. Appendices 3 and 4 of the Statement support this showing how the DtC discussions related to these subjects have been taken on board pre and post the 2024 regulation 19 consultation and pre and post the 2025 regulation 19 consultation. Appendix 5 lists the Sustainability Appraisal objectives and criteria and states whether they relate to the DtC.

Chapter 2: Context

2.1 Strategic Geography

2.1.1 Portsmouth is located on the south coast of England, in the southeastern corner of Hampshire. The Portsmouth Unitary Authority area covers the whole of Portsea Island and a wider suburban area on the mainland from Paulsgrove to Farlington. It is bordered by Portsdown Hill to the north, surrounded by the Solent to the south and set between Langstone and Portsmouth Harbours to the east and west respectively. Map 1 shows the City of Portsmouth and the neighbouring Boroughs of Gosport, Fareham and Havant and the District of Winchester. The City Council also works closely with local authorities beyond its immediate neighbours such as East Hampshire District, and the wider PFSH Authorities. A map of the wider PFSH area is shown as map 2 of this document.



Map 1: The City of Portsmouth

2.1.2 The City's constrained geography means that there is little vacant land to develop as detailed in the Council's Constraints Topic Paper¹¹. Portsmouth and Langstone Harbours are protected as international conservation designations and their proximity to the City means that most development requires testing through the Habitats Regulations Assessment (HRA).

2.1.3 The strategic site of Tipner West is a key example of this and has been tested extensively through the HRA. The appropriate assessment section of the HRA for the

¹¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Constraints-Topic-Paper-Final-Feb-26.pdf>

2024 Pre-Submission Local Plan found the land reclamation proposed as part of the scheme to have an adverse effect on the integrity of Portsmouth Harbour SPA/Ramsar site and the Solent & Dorset Coast SPA through permanent habitat loss. It was therefore necessary with the proposals that were being promoted at that point to carry out the three derogation tests. Those tests required that there be: i) no feasible alternative solutions to the allocation; ii) imperative reasons of overriding public interest (IROPI) for the allocation to proceed; and iii) sufficient compensatory habitats available to ensure that there is no residual impact on the integrity on the Habitats sites. This was the first time that a local planning authority had relied on the derogation tests to justify the adoption of a strategic allocation in a local plan. This work involved the DtC as PCC worked with neighbouring authorities on potential compensation sites. There was also intensive work with both Natural England and the Environment Agency.

2.1.4 Much of the open space in the City is protected for nature conservation either as a Site of Importance for Nature Conservation (SINC) or Local Nature Reserve (LNR) or as supporting habitat for the SPA's used by Brent Geese and Waders.

2.1.5 Development opportunities within Portsmouth are limited largely to brownfield land. Of these sites City Centre North, which forms a central part of the City Centre Strategic Site has the largest quantum of development. In addition to entering into statements of common ground (SCG) with neighbouring authorities and statutory undertakers as detailed in this Statement the City Council has sought to enter SCGs with all the promoters of the City's strategic sites and allocations. The SCGs with the site promoters are intended to support and evidence the Council's housing and employment land supply position and provide agreement with site promoters on the specifics supporting the delivery of their sites such as key items of infrastructure. The SCGs with site promoters are separate to the DtC (so not referenced in this Statement) but are still an important part of the evidence base supporting the Local Plan. All the completed SCGs are published as part of the Core Document Library.

2.1.6 Overall, the City is very constrained in nature, which limits its capacity to accommodate future development. The City Council has an ambitious growth agenda and recognises the social and economic benefits that development brings. The aspect of delivery that is most in the public eye is future housing delivery. The Plan's Development Strategy seeks to maximise the development potential of developable sites within the City, focusing on the strategic sites whilst also addressing the climate emergency, greening the City and achieving high quality design. The Council has conducted a thorough and robust assessment of all the sources of housing supply that can then be used to establish a realistic capacity-based housing number for the Local Plan. Despite this the City Council is unable to meet its full housing need as calculated by the standard method of 1,019 homes per year.

2.1.7 Through the DtC, the City Council has undertaken extensive collaborative working with its neighbours in order to accommodate its unmet housing needs. This has resulted in neighbouring authorities agreeing to meet a proportion of the City's unmet housing need. Fareham Borough Council (FBC) agreed to accommodate 800 homes within the adopted Fareham Local Plan 2037¹². This is referenced in Table 6.1: Sources of new homes in the PLP Addendum 2025. The Winchester Local Plan (Regulation 19) included an unmet needs allowance of 1,900 dwellings as a contribution towards the unmet needs of

¹² https://www.fareham.gov.uk/pdf/planning/local_plan/1.FLP2037.pdf

neighbouring areas in South Hampshire (Policy H1). Through the course of the Winchester Local Plan examination the unmet need allowance reduced to 495 homes (February 2026), equating to approximately 150 homes for PCC and 345 homes for Havant Borough Council (HBC). In total therefore neighbouring authorities have agreed to provide 950 homes towards Portsmouth's unmet housing need.

2.1.8 In response to requests for help to meet housing need, the City Council has had responses from the neighbouring authorities of Gosport Borough Council (GBC)¹³ and Havant Borough Council (HBC)¹⁴ that indicate they have their own unmet housing need and are therefore unable to accommodate the City's unmet need. This reiterated the position agreed in earlier SCGs with the two authorities (GBC July 2024¹⁵) (HBC, July 2024¹⁶). East Hampshire District Council (EHDC) said in their response to requests for help meeting unmet housing need in 2024¹⁷ and 2025¹⁸ that they are going to give due consideration to unmet need arising from Portsmouth and the other SEH authorities, however, that they were not sufficiently progressed with their Local Plan to definitely state one way or the other.

2.1.9 The additional supply secured from Fareham and Winchester is in addition to the capacity-based target of 758 dwellings per annum set out in Policy PLP16 of the PLP Addendum 2025. It therefore helps to narrow the gap between the capacity-based housing target and the standard method need rather than meet need in its entirety.

2.2 Plan to Date

2.2.1 Following on from four Regulation 18 consultations¹⁹ and the two Regulation 19 consultations in summer 2024 and Autumn 2025 (Local Plan Addendum), the City Council is now moving ahead with the submission of its Local Plan. An Addendum to the Plan was prepared by Portsmouth City Council (PCC) following the Opinions given by the Secretary of State for Housing Communities and Local Government in February 2025 and July 2025 on the strategic site of Tipner West. Further detail on the need for the Addendum and its impact on the DtC process is set out in section 3.2.20 of this Statement. Members from all political parties and especially the Portfolio Holder for Planning Policy and City Development and the opposition spokespeople have been involved in the preparation of the Local Plan throughout. Table 1 below sets out the stages of formal consultation undertaken on the Plan to date and the Local Plan

¹³ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/Letter-GBC-to-PCC-re-unmet-housing-need-09-02-24-accessible.pdf>

¹⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/070224-HBC-Duty-to-Cooperate-Portsmouth-City-accessible.pdf>

¹⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/Statement-of-Common-Ground-GBC-PCC-July-2024.pdf>

¹⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/08/Statement-of-Common-Ground-HBC-PCC-July-2024-HBC-signedFINAL.pdf>

¹⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/EHDC-Response-to-Portsmouth-CC-Unmet-Needs-accessible.pdf>

¹⁸ https://www.portsmouth.gov.uk/wp-content/uploads/2025/12/EHDC_Response-to-PCC-HBC-GBC-Nov-2025.pdf

¹⁹ <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/portsmouth-local-plan/>

timetable for going up to adoption as set out in the Local Development Scheme adopted by the City Council on 29 April 2025²⁰. The Council has continued to hold ongoing DtC discussion with partners throughout the Local Plan process in respect of the Local Plan including Addendum.

Table 1: Portsmouth Local Plan timetable for Production.

Regulation	Plan making stage	Date
Preparation Reg 18	Issues and Options consultation	✓ July 2017
	Tipner Strategic Development Area consultation	✓ February 2019
	Evidence base consultation 'Local Plan update'	✓ February 2019
	Consultation on a draft Local Plan	✓ September 2021
Pre-Submission Reg 19	Consultation on the proposed Local Plan for submission	✓ Summer 2024
Pre-Submission Reg 19	Consultation on the Pre-Submission Local Plan Addendum	✓ Winter 2025
Submission Reg 22	Submission of Local Plan and its Addendum to Secretary of State for examination	March 2026
Examination Reg 24	Examination of the Plan by an appointed Inspector	Spring 2026-Winter 2026/7
	Consultation on Main Modifications	Winter 2026/27
Inspector's report Reg 25	Final Inspector's Report	Spring 2027
Adoption Reg. 26	Formal adoption of the Local Plan by the Council	Spring 2027

2.3 The Duty to Cooperate methodology

2.3.1 The City Council has approached the DtC in four main ways. These are as follows:

- Sub-regionally through the Partnership for South Hampshire (PFSH)
- As a group of South East Hampshire local planning authorities
- Individual DtC discussions and SCGs with neighbouring authorities
- Individual DtC discussions and SCGs with statutory undertakers

2.3.2 There will inevitably be some overlap between these four strands. For example, the neighbouring authorities with whom we have developed individual SCG are also

²⁰ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/04/Portsmouth-LDS-April-2025.pdf>

members of the PfSH and are involved in the South East Hampshire work. The following section provides background to these DtC processes.

2.3.3 Further detail on how the Council has undertaken this DtC is found in Appendix 2 of the Statement which details all of the DtC meetings that have been undertaken by the Council and their outcomes in support of the development of the Local Plan. Appendix 3 of the Statement provides further detail on all of the regular partnership meetings of which PCC is a member.

2.4 The Partnership for South Hampshire

2.4.1 PCC is an active member of the PfSH, which was originally formed in 2003 as the Partnership for Urban South Hampshire (PUSH). It is a partnership of borough, district and unitary authorities, together with Hampshire County Council (HCC) and the New Forest National Park Authority who are working together to support the sustainable growth of the South Hampshire sub-region. The area covered by PfSH and the authorities involved is shown in Map 2.

2.4.2 The members of PfSH are as follows²¹:

- Eastleigh Borough Council
- Fareham Borough Council
- Gosport Borough Council
- Hampshire County Council
- Havant Borough Council
- New Forest District Council
- New Forest National Park Authority
- Portsmouth City Council
- Southampton City Council
- Test Valley Borough Council
- Winchester City Council

2.4.3 In addition, joint working through PfSH has been undertaken in conjunction with the following bodies and examples of this working are set out in section 2.7 below.

- Enterprise M3 LEP (now disbanded)
- Environment Agency
- Hampshire and Isle of Wight Local Nature Partnership
- National Highways
- Homes England
- Natural England
- Solent LEP (now disbanded)
- Solent Transport
- Portsmouth Water
- Southern Water

²¹ East Hampshire District Council were formerly a member of PfSH until their withdrawal in December 2024.



Map 2: The Partnership for South Hampshire sub-region

2.5 PfSH Structure

2.5.1 PfSH has an Overview and Scrutiny Committee consisting of a councillor from each member authority, to consider referred matters on behalf of the Joint Committee and to make recommendations to it.

2.5.2 In addition to the committees there are several officer groups which develop policy, discuss cross boundary issues and provide advice to the committees. PfSH Policy Officers Group (PfSH POG) comprises policy officers from all of the PfSH authorities to discuss shared issues. Example of these include findings of the studies commissioned collectively by PfSH such as the Strategic Flood Risk Assessment (SFRA) and areas of joint working such as nutrient neutrality. PfSH POG has sub groups such as the Natural Environment Group, SFRA group and East Hants Catchment Partnership that focus on addressing specific issues. A schedule of PfSH meetings and events with their outcomes forms part of Appendix 1 of this document whilst Appendix 2 sets out all the PfSH groups that meet regularly.

2.6 Collaborative Working

2.6.1 The Partnership has a strong track record in collaborative working to achieve common goals in South Hampshire. It was heavily involved in the production of a sub-regional strategy for development that formed part of the South East Plan. This strategy was tested through public examination and when adopted by the Secretary of State, formed part of the development plan at that time and informed the production of local plans.

2.6.2 The ethos of collaborative cross boundary working continued in South Hampshire after the abolition of regional planning and the revocation for the South East Plan in 2013. As

well as joint working between member authorities, PfSH works with partner agencies in the sub-region and Government departments to deliver joint strategies and pool resources. An example of this is the work on the Greenprint²² carried out by PfSH in conjunction with the NHS. PfSH has successfully developed a number of innovative solutions to challenging issues and thus unlocked development in the sub-region whilst recognising its constraints.

2.6.3 A number of SCGs have been produced by PfSH over the years. The last one was signed by Joint Committee²³, which includes leaders or representatives of all authorities, in September 2023. It sets out the key strategic cross-boundary planning issues including housing needs and the methodology and framework for the preparation of the Spatial Position Statement (SPS)²⁴ published in December 2023. It set out a snapshot of housing need and supply in the sub-region divided up between its constituent local authorities from 2022-36. The overall deficit was estimated to be 14,531 homes at that time. The SCG stated that the shortfall is best defined as need that is not yet planned for, rather than need that it is definitively unmet. It states that the shortfall would diminish over time as local plan reviews get underway and emerging plans are progressed.

2.6.4 The SCG identifies six local planning authorities that are less likely/unlikely to meet their housing needs: New Forest District, New Forest National Park Authority, Southampton, Gosport, Portsmouth and Havant. It states that the PfSH authorities are taking a two-stage approach to addressing the needs of those authorities that are unable to meet their housing needs in full. In the first stage, the following authorities are identified as more likely to be able to meet and potentially exceed their housing need: East Hampshire, Eastleigh, Fareham, Test Valley and Winchester. The precise contribution from each authority will be determined through their respective local plan processes.

2.6.5 In the longer term and in stage two, Broad Areas of Search for Growth identified in the SPS will be considered through Local Plans. These were identified by considering the combination of a relative absence of strategic constraints, relative proximity to opportunities and services, and their scope in principle for good public and active travel connectivity. The broad areas would require further investigation and technical work to determine their suitability as specific locations for development, and to test their capacity, deliverability, infrastructure and mitigation needs to achieve allocations in Local Plans. A preliminary assessment suggests that the areas of search have a combined capacity for around 7,500 dwellings, subject to deliverability, infrastructure and mitigation.

2.6.6 Growth in the sub-region is constrained as it is bounded by two national parks, an Area of Outstanding Natural Beauty, the coast/estuaries, a range of international, national and local biodiversity designations and it needs to accommodate land for biodiversity mitigation and net gain. South Hampshire is already heavily built up in places, with areas of valued countryside often important in landscape terms or as settlement gaps protecting the identity of individual towns and villages. Some areas are less accessible by public transport. The SCG states that the need to accommodate significantly more

²² <https://www.push.gov.uk/greenprint/>

²³ <https://www.push.gov.uk/wp-content/uploads/2023/09/ITEM9-1.pdf>

²⁴ <https://view.officeapps.live.com/op/view.aspx?src=https%3A%2F%2Fwww.push.gov.uk%2Fwp-content%2Fuploads%2F2023%2F12%2FPfSH-Spatial-Position-Statement-6-December-2023.doc&wdOrigin=BROWSELINK>

homes for people in the medium and longer term, including in the areas of search, will need to be carefully tested through local plans against all of these important characteristics to achieve the optimum solution.

2.6.7 The PfSH SPS was approved by Joint Committee in December 2023. It aims to provide guiding principles for local plans to help deliver sustainable development within South Hampshire. It should be noted that it is not an upper tier plan with which future local plans will need to conform. It does, however, help inform the preparation and strategic co-ordination of local plans under the DtC. Table 1 of the SPS compares housing need and supply along with shortfalls and surpluses for each local authority in PfSH as a snapshot in time. On this basis the latest shortfall is 11,771 dwellings (2023 – 2036). Several evidence-based documents²⁵ supporting the SPS were published at the same time including the Broad Areas of Growth Assessments.

2.6.8 The SPS retains the strategic principle of focusing growth on cities/urban areas first to maximise housing delivery within existing urban areas and identifies a number of existing strategic development locations in SPS7. It also identifies new Broad Areas of Search for Growth in SPS8 as follows:

- South-east/east of Eastleigh Town (Eastleigh)
- Havant Town Centre (Havant)
- Waterlooville Town Centre (Havant)
- Southleigh (Havant)
- East of Romsey (Test Valley)
- South-west of Chandler's Ford (Test Valley)
- East of Botley (Winchester)

2.6.9 The sites that fall within the Broad Areas of Search for Growth will need to be tested through the local plan preparation process, including against other sites that may be available or promoted within individual local planning authority areas. The local plan process will also need to resolve the quantum and form of development on sites and the infrastructure that will need to be provided to support development and make it sustainable.

2.6.10 Following on from an advisory meeting from the Planning Inspectorate in August 2025, PCC took an item to PfSH POG in September 2025 to ascertain the appropriate approach to monitoring / reviewing the SPS. The matter was then discussed at PfSH Joint Committee who approved the following statement in December 2025:

PfSH approved a Spatial Position Statement in December 2023. It sets out strategic principles to guide development. It also sets out the balance between the need and supply of new dwellings across the sub region, identifying a shortfall in supply still to be planned for of 11,771 dwellings to 2036. It recognises that some authorities are at an early stage in plan preparation, and that as part of this plan making work additional sites will be identified to meet unmet needs. The Statement sets out a two-stage process to addressing needs, first identifying the authorities which should be able to meet or exceed their needs, and second by identifying broad areas of search for growth to be considered further through local plans.

Since this Statement was approved, the Government's standard method for calculating housing need has changed from a population based to a housing stock based algorithm, and the affordability ratio has also changed. As a result, the housing need figures for the PfSH area as a whole have increased.

The national proposals to reintroduce statutory strategic planning will require the preparation of a Spatial Development Strategy by the proposed Mayoral Combined Authority for Hampshire and the Solent. A key output of this work will be meeting housing need. In light of this, PfSH do not intend to update the Spatial Position Statement. However, in the meantime PfSH continue to discuss the latest position to inform the preparation of each authority's local plan in accordance with the 'duty to co-operate'. This is supplemented by the preparation of Statements of Common Ground between individual authorities and groups of authorities as relevant.

2.6.11 PCC is continuing to work with the PfSH authorities on a range of ongoing cross boundary issues such as nutrient neutrality and BNG offsetting.

2.7 Partnership for South Hampshire Collaborative Working with External Partners

2.7.1 The core membership of PfSH comprises the local authorities in the sub-region, however, in addition statutory undertakers and other organisations have undertaken joint working with PfSH on specific projects and are represented in the different PfSH officer groups. Examples of how this joint working has been undertaken, are detailed below:

- **Environment Agency** - The Environment Agency is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group.
- **Homes England** - Homes England are represented on PfSH Joint Committee as observers.
- **Natural England** - Natural England is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group. Natural England also regularly attend and input into PfSH Joint Committee.
- **Solent Growth Partnership** - PfSH has worked with the Solent Growth Partnership to support the Solent's culture and creative industries
- **Solent LEP** - PfSH worked with the Solent LEP (since disbanded) as part of the Southern England Local Economic Partnership.
- **Solent Transport** - Solent Transport worked as part of the steering group for the development of the PfSH SPS (2023) alongside the LPA's and Transport Authorities. The Solent Transport Model developed by Solent Transport was used in the evidence supporting the development of the SPS. The same transport model was used to support the preparation of the PLP.
- **Portsmouth Water** - Portsmouth Water is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group.
- **Southern Water** - Southern Water is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group. Southern Water have also approached the SMP in order to find environmental offsetting to mitigate the impacts of their Hampshire Water Transfer and Water Recycling Project which has impacts across the sub-region, as it involves the creation of a pipeline between Havant and Otterbourne.

2.7.2 The PfSH Statement of Common Ground (2023) also states an ambition to work with further partners including the Hampshire and Isle of Wight Local Nature Partnership and National Highways, going forward.

2.8 Further PfSH Joint Work

2.8.1 In addition to the SPS and SCG, PfSH has successfully tackled a number of complex sub-regional issues particularly relating to nature conservation through joint working. Indeed, it is the only area of the country to have developed a successful solution to nutrient neutrality.

2.8.2 In 2018, PfSH formed a Water Quality Working Group to coordinate a PfSH-wide response to water resource issues including nutrient pollution in the Solent. This followed on from the completion of the Integrated Water Management Study 2018²⁶ and standing advice issued by Natural England on nutrient neutrality for new housing development. The group also includes Chichester District Council which falls outside the PfSH area, but within the Solent catchment and also need to address nutrient issues.

2.8.3 PfSH employed a Strategic Environmental Planning Officer (SEPO) whose initial objective was to provide a strategic response to the issue of nutrient neutrality across the impacted areas of the Solent. The role has since evolved and now sits under the umbrella of the Solent Mitigation Partnership (SMP). The SMP has a team of officers working on nutrient issues and Biodiversity Net Gain in the Solent. Their work streams include facilitating the development of a nutrient mitigation market in the Solent and conducting supply and demand analyses to identify areas most in need of mitigation.

2.8.4 PfSH and the SMP have been proactive in tackling nutrient neutrality in the Solent.²⁷ Through effective communication and collaboration with stakeholders across the catchment, PfSH has kept on top of the nutrient issue and ensured that new homes and overnight accommodation can be built without an adverse impact on the water quality of international nature conservation designations in the Solent²⁸. PfSH and the SMP have ensured that nutrient mitigation has been available across the catchment since 2021 with further mitigation sites in the planning pipeline for the future. The work that PfSH and the SMP has done on nutrients means that the Solent is far ahead of other areas and catchments in delivering a solution for nutrient neutrality.

2.8.5 Phosphorus mitigation is now a requirement in the Itchen catchment within the Solent following the publication of nutrient neutrality guidance in March 2022 by Natural England. PfSH and the SMP have already worked to secure mitigation sites in the area and projects in the pipeline²⁹.

2.8.6 As well as providing a single point of contact to the development industry and landowners who may be able to offer mitigation solutions, the SMP also monitors the

²⁶ <https://www.push.gov.uk/wp-content/uploads/2021/08/Integrated-Water-Management-Study-2018.pdf>

²⁷ <https://www.push.gov.uk/our-partnership-and-nutrient-neutrality/>

²⁸ This includes Chichester and Langstone Harbours Special Protection Area (SPA)/Ramsar, Solent and Southampton Water SPA/Ramsar, Solent Maritime Special Area of Conservation (SAC), Portsmouth Harbour SPA/Ramsar.

²⁹ <https://www.push.gov.uk/work/mitigation-schemes-available-to-developers/>

supply and demand relating to nutrient neutrality mitigation and engages with stakeholders to facilitate mitigation schemes coming forward to satisfy demand.

- 2.8.7 The SMP are carrying out significant work in the preparation for the national implementation of Biodiversity Net Gain (BNG), including co-ordination of a PfSH wide piece of work and officer group looking at the potential for BNG on Council owned land. The SMP has in addition to its nutrients work focused on supporting the PfSH authorities in the preparation for mandatory BNG. The City Council participated in a study³⁰ undertaken by the SMP in conjunction with the HCC Ecology Team considering the potential for local authorities in South Hampshire to deliver BNG units on their own land. The study involved close working between the SMP, Hampshire County Council and the PCC Planning and Parks teams in order to understand the specific potential supply of BNG sites for Portsmouth.
- 2.8.8 The SMP team have most recently been focusing upon delivering a supply of sites in the sub region to deliver Nutrient Mitigation for the PfSH authorities. This includes sites at Stubbington and in the Meon Valley. These sites will be owned and managed on the behalf of PfSH. The SMP is working with the LPAs including PCC to decide on how credits created through these sites will be priced and distributed. The sites in some instances also have the potential to deliver offsite BNG.
- 2.8.9 In December 2025 the SMP took a report to PfSH Joint Committee. The report set out an analysis of nutrient supply and demand across the PfSH region, divided between the river catchments in the area.
- 2.8.10 The PfSH authorities have carried out significant joint working to address issues arising from recreational disturbance impacts on protected Brent Geese and Waders that overwinter in the Solent on mudflats and supporting habitat across the Solent. Bird Aware Solent³¹ was set up as a joint initiative between the South Hampshire local authorities including PCC in order to lessen potential recreational impacts from increased local housing development. The initiative is run by the Solent Recreation Mitigation Partnership (SRMP), which is made up of 19 organisations and funded by contributions from all new residential dwellings within 5.6km of the SPAs.
- 2.8.11 The Bird Aware Partnership has gone from strength to strength first winning two awards at the Royal Town Planning Institute South East annual awards in 2018. The first award was for 'excellence in planning for the natural environment'. This award was given in recognition of work that helps to protect iconic bird species such as the curlew and the brent goose. Bird Aware Solent also received the prestigious award for overall regional winner. In 2019 Bird Aware Solent won the "Planning and the Natural Environment" category at the National Planning Awards and in 2020 it also received the 'Sustainability Campaign' public sector winner from the Institute of Environmental Managers and Assessors. More recently the Partnership won the 2025 Outdoor Recreation Network's award for 'Best Project for Protecting Nature and Responsible Access'. Building on these successes, Bird Aware has extended its influence to other parts of the country most notably through the creation of Bird Aware Essex Coast and Bird Aware Severn Estuary.

³⁰ https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/PfSH_BNG_on_LPA_Land_Stage_2.pdf

³¹ <https://birdaware.org/solent/>

- 2.8.12 Details of the mitigation measures were originally set out in the Solent Recreation Mitigation Strategy. The main measures being implemented comprise a team of rangers to work with coastal visitors and communities to educate them about the birds and the adverse impact of recreational disturbance on them. Additional work is taking place to encourage responsible dog walking and visits to less sensitive parts of the coast. This work is particularly important as research shows that around 40% of bird disturbance occurs as a result of interactions with dogs. The Revised Bird Aware Solent Strategy³² was published in September 2024. This includes mitigation measures for the impact of recreational disturbance upon summer breeding birds and has an end date of 2050.
- 2.8.13 The East Hampshire River's Catchment partnership is another PfSH sub group. The group is primarily concerned with nutrient neutrality and BNG and the impact of development on the rivers of the Eastern part of Hampshire and feeding into the Solent.

2.9 South East Hampshire Local Planning Authorities Joint Working

- 2.9.1 Portsmouth City Council had an advisory meeting with the Planning Inspectorate in August 2025 and asked about the unmet need in South East Hampshire (SEH). The City Council was advised that there was only a focused window between now and submission to engage with Fareham, Winchester and East Hants on any further distribution of unmet needs. The advisory inspector considered that continued engagement was necessary, that Portsmouth should not be diffident in asking for help from its neighbours and that the City Council needed to prioritise demonstrating their own efforts for ongoing joint working.
- 2.9.2 GBC, HBC and PCC have been working together since May 2025 to address cross boundary strategic issues in SEH. The initial focus of their work was to identify a robust combined unmet housing and employment need position. This work was initiated as all three LPAs were at a similarly advanced stage of plan making namely approaching Pre-Submission. Furthermore, the three local authorities are located entirely in the same housing market area and functional economic market area of SEH. The three authorities are all constrained in their ability to deliver housing growth by their physical geography and considerable constraints such as SPA / Ramsar sites.
- 3.9.2 As a result of these constraints the three authorities have unmet housing needs which they needed to ask their more rural neighbours (EHDC, FBC and WCC) to their north to help accommodate. The SEH authorities established a combined housing and employment need, supply and unmet need position in October 2025. This showed that there was an unmet housing need figure for the three local authorities of 18,347 homes and 19,973m² of employment floorspace. This work provided clarity on unmet need in SEH and provided a basis for joined up discussions with neighbouring LPAs as they progressed their plans.
- 2.9.3 The unmet housing need figure for SEH is considerably higher than the shortfall of 11,771 identified for the whole of South Hampshire in the SPS published by the PfSH in 2023. The main driver for this increase is the change of the standard method from being population based to stock based.
-

- 2.9.4 A positive outcome of joint working over the summer of 2025 has been that a surplus of office floorspace in Portsmouth has been committed to Havant through the DtC.
- 2.9.5 Under the DtC, GBC, HBC and PCC formally requested EHDC³³, FBC³⁴ and WCC³⁵ to assist in meeting the unmet housing need of 18,347 homes and unmet employment need of 19,973 m² of new employment floorspace with letters having been sent in October 2025 to this effect. The letters were supported by appendix tables which set out the following:
- The housing and employment need and supply in the local authority areas of Portsmouth, Gosport and Havant
 - A summary of the key constraints and Local Plan approaches for the three LPAs
 - A summary of the Local Planning Authorities approached by the three LPAs in respect of accommodating unmet housing and employment under the DtC.
- 2.9.7 EHDC, FBC and WCC are all partially located in SEH and so share the same housing market area and functional economic market area as the SEH Authorities. They are at different stages of plan making.
- 2.9.8 The three authorities of EHDC, FBC and WCC all responded to request to assist in meeting unmet housing need. EHDC confirmed³⁶ that due consideration would be given to the unmet needs of the SEH Authorities but that they were currently uncertain if they could meet their own needs.
- 2.9.9 FBC's response³⁷ identified that their 2037 Local Plan had identified a 900 home allowance for the unmet need from PfSH. 800 dwellings had previously been agreed to meet the needs of Portsmouth however there were another 100 homes for the SEH authorities to divide up as was seen fit. The response also highlighted that FBC had an oversupply of employment floorspace. FBC confirmed that it was willing to commit 19,973m² of its employment floorspace to HBC (as the SEH authority with a shortfall) for its unmet employment need.
- 2.9.10 WCC's response³⁸ stated that the SEH authorities should do more to approach other LPAs outside of the HMA in order to evidence that they had left 'no stone unturned' under the DtC. The response also asked for the provision of further detail on the employment request, specifically in regard to the type of employment need arising from the SEH authorities.

³³ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_EHDC_13-10-25.pdf

³⁴ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_FBC_13-10-25.pdf

³⁵ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_WCC_13-10-25.pdf

³⁶ https://www.portsmouth.gov.uk/wp-content/uploads/2025/12/EHDC_Response-to-PCC-HBC-GBC-Nov-2025.pdf

³⁷ https://www.portsmouth.gov.uk/wp-content/uploads/2025/12/FBC_Duty-to-cooperate-response.pdf

³⁸ https://www.portsmouth.gov.uk/wp-content/uploads/2025/12/WCC_Response-to-Joint-letter-from-Portsmouth-Havant-and-Gosport-BC-Nov-2025.pdf

- 2.9.11 The three SEH authorities responded³⁹ to WCC. The letter highlighted the FBC response to the letter sent in October 2025 in regards to employment and the position set out by PfSH at the December 2025 Joint committee in the respect of not updating the PfSH Spatial Position Statement. Due to these factors the SEH Authorities reiterated that WCC should address the issue of unmet need from SEH more robustly in its emerging local Plan.
- 2.9.12 WCC responded further⁴⁰ in January 2026 reiterating that its position in respect of the DtC remains unchanged highlighting Winchester City Council's response to their Inspector led public consultation ED44⁴¹.

Joint SEH Working.

- 2.9.13 Following the positive response to the request to help meet unmet housing and employment needs from FBC, the four authorities have been working together. It was decided that this was the best approach due to the joint issues faced by the four authorities and the likelihood of them forming a new unitary authority under future Local Government Reorganisation proposals as detailed under section 1 of this Statement.
- 2.9.14 The four SEH authorities met in January 2026⁴² and discussed the housing and employment needs positions in SEH and agreed the following:
- That the Fareham local Plan provides 900 homes for unmet need. 800 homes were already agreed to go to PCC. The remaining 100 were agreed to be provided to GBC.
 - That FBC and PCC are able to assist HBC in meeting their unmet employment needs.
 - That the four authorities will work closely together to on future ecological network, environmental mitigation and other greening and biodiversity opportunities in the area. They agreed to set up an officer group comprising planning and ecology representatives from the four authorities to deliver this.
 - That the four authorities would enter into a multi-lateral SCG to confirm the points of agreement and future working agreed.
- 2.9.15 In March 2026 the four SEH authorities (as shown on map 3 below) agreed a joint SCG⁴³. The main points of agreement in the SCG were that:
- FBC would provide 900 homes for unmet need of which 800 were for PCC and 100 for GBC.

³⁹ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/01/Letter-to-WCC-response-to-collective-needs-FINAL.pdf>

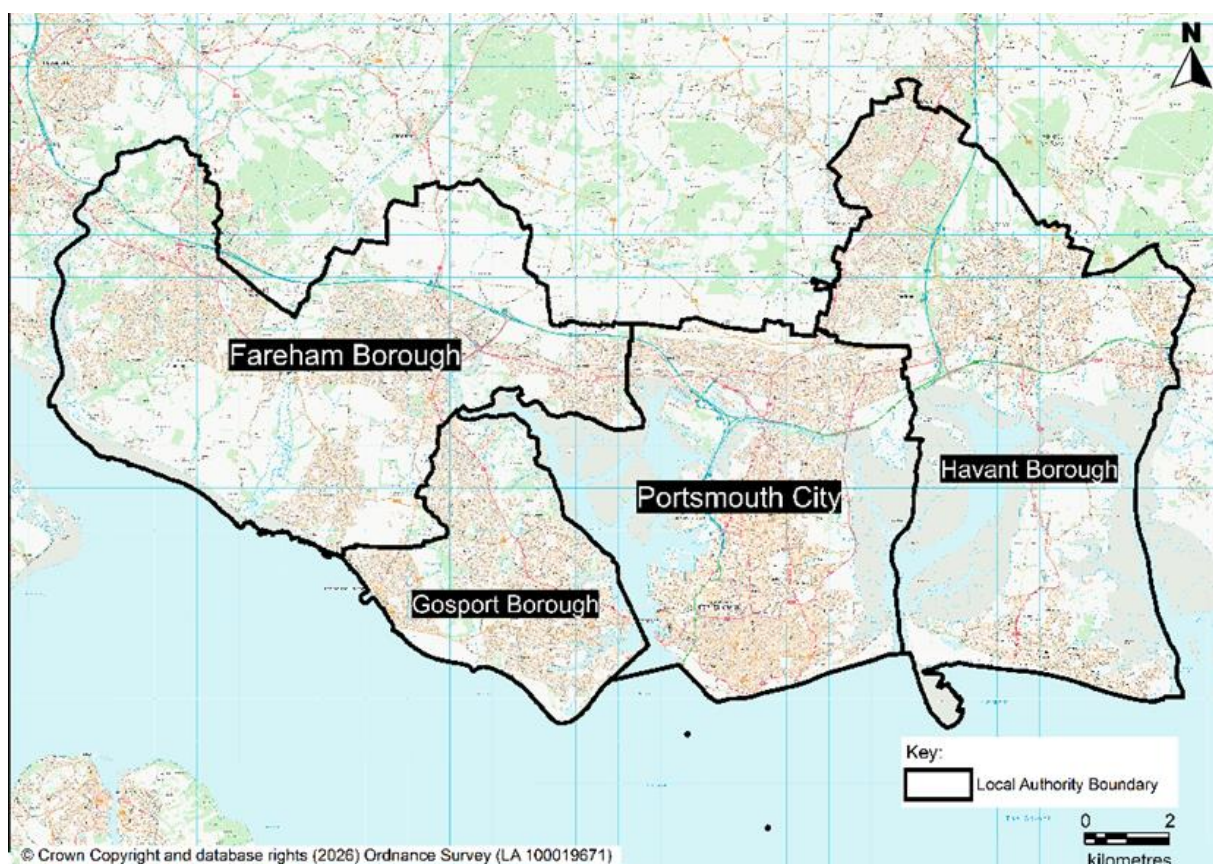
⁴⁰ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/01/Response-to-Joint-letter-from-Portsmouth-Havant-and-Gosport-BC-Jan-2026.pdf>

⁴¹ <https://www.localplan.winchester.gov.uk/assets/inline/2701/ED44-Winchester-City-Council-s-response-to-the-Inspector-s-Note-17.pdf>

⁴² https://www.portsmouth.gov.uk/wp-content/uploads/2026/03/Notes_SE_Hants_LPA-meeting_22-01-26.pdf

⁴³ https://www.portsmouth.gov.uk/wp-content/uploads/2026/03/Final_SCG_SEH_Mar-26.pdf

- That FBC and PCC would provide 51,234m² (31,261m² from PCC and 19,973m² from FBC) of employment floorspace for HBC's unmet need.
- The four authorities would undertake future joint working on environmental issues.



Map 3 - the administrative areas of the SEH authorities as of March 2026

2.10 Bilateral works with Neighbouring Authorities

2.10.1 The City Council has worked on a bilateral basis with all its neighbours. This is in addition to the SCG and DtC work being undertaken by the LPA's through PfSH and SEH. The City Council has undertaken SCGs with the following neighbouring authorities (full copies of the most recent of which can be found in the Examination Library):

- East Hampshire District Council (EHDC)⁴⁴
- Fareham Borough Council (FBC)⁴⁵
- Gosport Borough Council (GBC)⁴⁶
- Havant Borough Council (HBC)⁴⁷

⁴⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Feb-26-SCG-with-EHDC-Final.pdf>

⁴⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Feb-26-SCG-with-FBC-Final-signed.pdf>

⁴⁶ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/FINAL_SCG_PCC_GBC_Feb-26.pdf

⁴⁷ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_HBC_PCC_Feb-26_SIGNED.pdf

- Isle of Wight Council (IOWC)⁴⁸
- South Downs National Park Authority (SDNPA)⁴⁹
- Winchester City Council (WCC)⁵⁰

2.10.2 The City Council updated the SCGs with the authorities where needed⁵¹ to support the submission of the Local Plan. SCG

2.10.3 These SCGs are jointly agreed statements between the Council and the neighbouring LPAs. They set out the position and understanding with respect to key cross boundary strategic issues between the two authorities. The SCGs are not binding on either party but set out a clear and positive direction to inform ongoing strategy and plan making. It should be noted that they are a bilateral agreement between the two authorities only.

2.10.4 The SCGs outline the strategic geographies of Portsmouth City and the neighbouring authority, showing the interrelationship between the two. The SCG then sets out the key cross boundary strategic issues addressed with an agreed position between the two authorities on each issue. Where relevant, areas of disagreement are also set out.

2.10.5 Each Individual SCG focuses upon the key cross boundary issues between the two local authorities in question, often including but not limited to:

- Delivery of new homes
- Habitat Regulation Assessment including nutrients, recreational disturbance, protected sites and biodiversity
- Development of a Thriving Economy
- Promotion of sustainable and active cross boundary transport
- Cross boundary strategic sites and allocations

2.10.6 These key cross boundary issues were decided in reference to paragraph 20 of the NPPF which states that strategic policies should set out an overall strategy for but not limited to the pattern, scale and design quality of places and make sufficient provision for housing; infrastructure for transport; community facilities; and conservation and enhancement of the natural, built and historic environment.

2.10.7 The individual SCGs represent the culmination of ongoing DtC discussions between PCC and the neighbouring authorities over a number of years. In many instances there have been a series of SCGs between Portsmouth and the neighbouring LPAs, which have been changed and updated as the two LPAs have progressed their respective Local Plans. In addition, the LPAs have in many instances made representations on each other's draft plans in order to address key cross boundary issues. For example, the representations on the emerging Fareham Borough Local Plan 2037 at several stages

⁴⁸ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/IWC-PCC-IPS-Statement-of-Common-Ground-June-2024.pdf>

⁴⁹ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_SDNPA_PCC_Feb-26_Signed.pdf

⁵⁰ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_PCC_WCC_Feb-26_Signed.pdf

⁵¹ IOWC confirmed that a further SCG was not required as the issues were covered in the SCG dated June 2024.

between 2020 and 2022 resulted in FBC agreeing to contribute 800 dwellings towards the City's unmet housing need. More recently the Council reviewed its SCG (Feb 2026) with WCC in order to secure a proportion of the unmet need allowance that WCC has included in their Pre-Submission Local Plan (currently 150 dwellings). Further detail is set out in section 2.1 above.

2.11 Letters to Neighbouring Authorities requesting assistance with unmet Housing needs

2.11.1 In January 2024, the City Council wrote to the neighbouring local authorities of EHDC, GBC, HBC, and WCC asking them to help meet Portsmouth's unmet housing needs. The City Council did not write to FBC as they had already agreed to accommodate a portion of the City's unmet need in their Fareham Borough Local Plan 2037, which has since been adopted by the Borough Council. The City Council also did not write to the Isle of Wight Council as the two authorities have different housing market areas (HMAs) meaning they are unable to meet the others' unmet needs. The two authorities did, however, agree a SCG in July 2024, which addressed housing need and other matters.

2.11.2 The City Council received responses (between February and May 2024) to these letters from the LPAs. These set out that GBC and HBC were unable to assist in meeting Portsmouth's unmet needs due to physical constraints within the Boroughs meaning that they are unable to accommodate their own unmet need and had no capacity to accommodate any of Portsmouth's need.

2.11.3 In response to letters and consultation responses from PCC and HBC, WCC have agreed to earmark 30% of their unmet housing need's allowance to PCC (SCG October 2024), the remaining 70% to be earmarked to HBC. Further detail is set out in section 2.1 above.

2.11.4 EHDC stated that they expect to accommodate some unmet needs from areas that can evidence a functional relationship with areas of their district but have not yet agreed the extent of that. They said they were unable to help PCC meet the whole identified unmet need without significant harm to their rural District. Furthermore, until they have been through the representations to their recent consultation, they were unable to offer further clarity on their position to potentially assist with unmet needs.

2.11.5 HBC wrote in return (March 2024) to PCC requesting that the City Council helps meet the Borough's unmet housing needs. The City Council responded to indicate that it is unable to do so due to the physical constraints that the City faces, which means that it is unable to meet its own housing needs. Copies of the letters sent to and received from the LPA's are found in the Core Document Library⁵².

2.11.6 More recent correspondence between the authorities has been undertaken as part of the SEH works as detailed in section 2.9 of this statement.

2.11.7 In addition to the SEH work PCC has been in regular correspondence with other LPAs outside of the group. These include the IOWC with whom PCC have agreed that

⁵² <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/portsmouth-local-plan-evidence/>

the authorities 2024 SCG⁵³ is still up to date and does not need replacing. The two authorities having agreed the position that they operate in different HMAs meaning it would not be realistic to meet each other's unmet housing needs.

2.11.8 PCC has also been working closely with the SDNPA culminating in a SCG⁵⁴ that recognises that the two authorities are unable to assist in meeting each other's unmet need as they are unable to meet their own.

2.11.9 In July 2025 PCC met with Chichester District Council (CDC) to discuss cross boundary DtC issues. This followed on from targeted DtC work that had been done to validate potential compensation sites in Chichester District relating to the development of Tipner West & Horsea Island East in the 224 Pre-Submission Local Plan. The two authorities agreed that they operated in different HMAs and FEMAs. The two authorities also agreed that cross boundary transport could be improved however it was agreed that it wasn't a specific concern for the DtC.

2.12 Collaborative working with Statutory Undertakers

2.12.1 The City Council has worked collaboratively with all the statutory undertakers. This is particularly important for Portsmouth with its constrained island geography and its challenges relating to flooding, international nature conservation designations and road congestion. PCC referenced the prescribed bodies as set out in Regulation 4 of section 33A (1)c of the Town and Country Planning (Local Planning) (England) Regulations 2012⁵⁵. The relevant bodies have been approached to undertake a SCG. In addition, the Council is working closely with providers in the development of its Infrastructure Delivery Plan. The City Council has prepared SCGs with Statutory Undertakers as set out in table 2 below.

2.12.2 The bilateral SCGs with individual statutory undertakers are focused upon issues specific to that undertaker, for example, the City Council has entered into a SCG with the Environment Agency specifically in regard to flood risk. The SCGs with the statutory undertakers will be updated as necessary as the Plan progresses to submission and examination. The progress of the individual SCG with statutory undertakers is set out in table 2 below and is correct as of March 2026. The Council is in the process of producing updated SCGs with Statutory Undertakers.

⁵³ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/IWC-PCC-IPS-Statement-of-Common-Ground-June-2024.pdf>

⁵⁴ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_SDNPA_PCC_Feb-26_Signed.pdf

⁵⁵ <https://www.legislation.gov.uk/uksi/2012/767/regulation/4/made>

Table 2: Progress of SCGs with Statutory Undertakers as of March 2026

Statutory provider	Matters to be addressed.	Progress
Defence Infrastructure Organisation (DIO)	Tipner West City Centre Port Solent	Published ⁵⁶
Environment Agency (EA)	Flood risk including SFRA (Levels 1 and 2),	Published ⁵⁷ .
Historic England (HE)	Historic Environment policies Strategic sites and Allocations Tall buildings in the City Centre	Published ⁵⁸ . No additional SCG in 2026
Marine Maritime Organisation	Tipner West	Published ⁵⁹
National Highways (NH)	Impact of the Local Plan on the Strategic Road Network Local Plan Strategic Transport Assessment. Portsbridge Roundabout	Published ⁶⁰ .
Natural England (NE)	Tipner West Strategic Site, St James & Langstone Campus Strategic Site, Fraser Range Site Allocation, nature conservation matters including the HRA	Published ⁶¹ .
Portsmouth City Council as Local Highway Authority (LHA)	Local Plan Strategic Transport Assessment City Centre Road Transport Policies Air Quality Study.	Published ⁶²

⁵⁶ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/PCC-DIO-SCG-DefenceSites_v.FINAL-SIGNED.pdf

⁵⁷ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/EA_SCG_Feb26.pdf

⁵⁸ https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/SGC-between-HE-and-PCC_final-version-with-appendices-for-publication_Redacted.pdf

⁵⁹ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Feb-26-SCG_MMO_LP-Addendum_FINAL.pdf

⁶⁰ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/National-Highways-SCG-21.02.25-Signed-signed.pdf>

⁶¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/PCC-NE-SoCG-Feb-26.pdf>

⁶² https://www.portsmouth.gov.uk/wp-content/uploads/2024/11/Statement-of-Common-Ground-PCC_LHA-Nov-2024.pdf

		The LHA have confirmed that further SCG is not required. ⁶³
Southern Water (SW)	Drainage and wastewater system capacity, SUDS policy. The strategic matters covered include, Southern Waters Local Plan representation, PfSH position Statement, SFRA, Nutrient Neutrality, Hampshire Water Transfer and Water Recycling Project.	Published ⁶⁴ No additional SCG in 2026
Sports England (SE)	Needs for sports pitches. Needs for an update to the Playing Pitch Strategy and the timing of that work. Addressing the Sport England Reg 19 consultation response	Published ⁶⁵ No additional SCG in 2026

⁶³ The LHA confirmed the following: *there is not a need to produce a further SCG between PCC as Planning Authority and PCC as Local Highways Authority. The SCG between the parties dated November 2024 covered all of the points raised in response to the previous 2024 regulation 19 consultation to the Highways' Authorities satisfaction. No new points have emerged subsequently, e.g. through the publication of the 2025 Addendum. The LHA reiterate their position in the representation to the 2025 Local Plan Addendum consultation dated January 2026 that in their view the Local Plan meets the tests of soundness and the DtC.*

⁶⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/Statement-of-Common-Ground-PCC-Southern-Water-Septemeber-2024-FINAL-signed.pdf>

⁶⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/SOCH-PCC-Sport-England-Final-Feb-25.pdf>

Chapter 3: Key Cross Boundary Strategic Issues / Partners / Changes to the Plan (Output) by Issue

3.0.1 The City's island geography has informed the key strategic cross boundary planning issues that have been considered through the work on the DtC. These are in turn also influenced by the outcomes of the continuing DtC discussions.

3.0.2 The key strategic cross boundary issues for Portsmouth are identified as:

- Delivery of New Homes
- Habitat Regulation Assessment including Nutrients, Recreational Disturbance, Protected Sites and Biodiversity
- Development of a Thriving Economy
- Promotion of Sustainable and Active Cross Boundary Transport
- Cross Boundary Strategic Sites and Allocations

3.0.3 There is a range of other less strategic issues that have been raised by the DtC bodies, which may or may not have cross boundary implications. These have been dealt on a pragmatic basis with amendments as necessary to the Local Plan during its preparation.

3.0.4 Matters relating to Minerals and Waste are outside of the scope of this Statement. These matters are addressed in separate mineral and waste plans prepared in partnership with HCC and the other Hampshire Authorities.

3.0.5 The following section of this report addresses each key strategic issue in turn. For each of these it provides a brief background, summarises what actions have been undertaken, sets out any joint evidence prepared, lists other evidence studies for which the input of a number of other bodies has been sought and summarises the outcomes to date of the collaborative working.

3.0.6 This section of the Statement is supported by Appendices 3 and 4 of the Statement which show how the DtC discussions have been taken on board in the Local Plan pre and post the 2024 regulation 19 consultation and 2025 Local Plan Addendum regulation 19 consultation and up to Submission for the different subject areas. This is separate to changes made to the Local Plan during the earlier stage of Plan development under Regulation 18. Appendix 5 provides further supporting guidance for this section by relating the DtC discussions and the key strategic cross boundary issues set out in this section to the Council's Sustainability Appraisal objectives; the intention is to ensure that the relevant key issues have all been captured in this Statement.

3.1 The Delivery of New Homes

3.1.1 Paragraph 11 of the NPPF states that strategic policies should, as a minimum, provide for objectively assessed needs for housing and other uses, as well as any needs that cannot be met within neighbouring areas:

- (i) the application of policies in this Framework that protect areas or assets of particular importance provides a strong reason for restricting the overall scale, type or distribution of development in the plan area; or
- (ii) any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in this Framework taken as a whole.

3.1.2 Paragraph 62 of the NPPF states that to determine the minimum number of homes needed, strategic policies should be informed by a local housing need assessment, conducted using the standard method in national planning practice guidance. In addition to the local housing need figure, any needs that cannot be met within neighbouring areas should also be taken into account in establishing the amount of housing to be planned for

3.1.3 The Council undertook a Housing and Economic Development Needs Assessment (HEDNA) Update (October 2025)⁶⁶. This document is a targeted update of the December 2023 HEDNA⁶⁷. These two documents form part of the evidence base for the Pre-Submission Local Plan Addendum 2025 and should be read in conjunction with each other. The HEDNA update takes account of the 2024 NPPF and revised 2025 - 2040 Local Plan period. The HEDNA update states that over the plan period 2025–2040, the standard method sets a housing need of 1,019 homes per year for the City. The HEDNA separately identifies a need for 763 affordable homes per year.

3.1.4 The housing need figures set out in table 3 below has been calculated using the Government's standard methodology. The housing figures in table 3 of this report are from Policy PLP16 and Table 3.1 of the Pre-Submission Local Plan Addendum 2025. Policy PLP16 sets a housing requirement / target for Portsmouth of 11,369 new homes from 2025 to 2040 or approximately 758 new homes per year. There is therefore a deficit of 261 homes per year compared to the standard method figure. The capacity-based housing target set in PLP16 is lower than the standard method derived housing need due to the City's constrained geography resulting in a limited supply of sites. A full explanation of the rationale of this approach is set out in the supporting text to Policy PLP16 of the Local Plan and in the Housing Background Paper (2025)⁶⁸.

Table 3: Portsmouth City Council Housing Need and Supply.

Housing need	Housing supply	Difference
15,285 2025-40	11,369 2025-40	3,916 2025-40
1,019 per year	758 per year	261 per year

3.1.5 For context, the need identified through the standard method (1,019 homes per year) represents a significant increase from the housing requirement set in the Portsmouth Plan Core Strategy (2012) of 420 homes per year and from past delivery rates of housing. In the past five years (2020/21-2024/25) the average has only been 199 dwellings per annum, partly due to a few large housing demolitions having taken place.

⁶⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Portsmouth-HEDNA-Update-Final-Report-October-clean.pdf>

⁶⁷ https://www.portsmouth.gov.uk/wp-content/uploads/2024/04/4-Portsmouth-HEDNA_Final-Report-Dec-2023-CONFIDENTIAL-1.pdf

⁶⁸ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Housing-Background-Paper-2025.pdf>

- 3.1.6 To meet the full housing need set by the standard method of 1,019 homes per year is extremely difficult in the context of Portsmouth and its geography. Portsmouth is a physically compact City with many constraining factors, including its wealth of nature and heritage designations, that limit options for development growth. The reality is that land availability and housing delivery in the City is a major challenge, which means that the Local Plan has an important role to play in balancing the wide range of competing development needs, including the need to protect or enhance the quality of the environment, in order to plan for the long-term sustainable growth of the City. Despite this challenge, however, the Council has sought to plan positively to establish a housing target and level of housing delivery in order to close the gap between the identified level of housing need and past delivery rates. This is explained in more detail in the Constraints Topic Paper⁶⁹.
- 3.1.7 The development strategy of the Local Plan is to maximise the potential of developable sites focusing on the strategic sites whilst addressing the climate emergency, greening the City and achieving high quality design. The Local Plan recognises that it is not possible to meet the full need within the City. The City Council has requested that its immediate neighbours help to meet its unmet housing need where possible. Table 4 of this statement sets out in detail the strategic cross boundary Issues in respect of housing and how the City Council has addressed these through the DtC. Figures as set out above in Table 3 were used as the starting point for the DtC discussions with the neighbouring authorities in the lead up to the second Pre-Submission consultation.
- 3.1.8 The 2023 HEDNA reiterated the position set out in the previous work examining HMAs covering the PfSH area (GL Hearn in 2014)⁷⁰. The 2014 study identified a Portsmouth HMA which included all of Portsmouth, Gosport and Havant as well as the eastern wards of Fareham Borough, the southern wards of Winchester District and the southern parishes of East Hampshire District.
- 3.1.9 The 2023 HEDNA assessed migration statistics over the 2017 to 2020 period from the top five areas with which Portsmouth has a migratory relationship. At a local authority level, over the last four years Portsmouth's closest relationships remain with Havant, Fareham and Gosport and to a lesser extent, Winchester and East Hampshire.
- 3.1.10 The 2023 study considered that there is no justification to move away from the findings of previous research undertaken collaboratively with other authorities in the sub-region and the Portsmouth HMA is considered to remain valid. It is therefore those authorities within or partly within the Portsmouth HMA where the City Council has targeted its DtC discussions in addition to those undertaken through PfSH. The latest Housing Need and Supply figures for South East Hampshire (Portsmouth HMA) are set out in section 2.9 of this Statement. The 2025 Housing and Economic Development Needs Assessment (HEDNA) Update does not add any further specific detail in respect of the HMA.

⁶⁹ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Constraints-Topic-Paper-Final-Feb-26.pdf>

⁷⁰ https://www.portsmouth.gov.uk/wp-content/uploads/2024/04/4-Portsmouth-HEDNA_Final-Report-Dec-2023-CONFIDENTIAL-1.pdf

Portsmouth City Council Housing stock in Havant Borough

3.1.11 PCC and HBC are in an unusual position whereby PCC owns a significant amount (4,800 dwellings approximately) of council housing within Havant Borough. This came about from PCC building houses and flats on land bought in Havant Borough as the City recovered from the second world war and was building 'homes for heroes'. The properties are nearly all within the Leigh Park and Wecock Farm estates. PCC is continuing to build more housing on its land holdings within Havant Borough and allocates council homes to residents of both Portsmouth and Havant. PCC also has some small land holdings in EHDC's area although these are primarily used for grazing.

Gypsies, Travellers and Travelling Showpeople

3.1.12 National planning policy sets out that the housing needs of different groups should be assessed and reflected in planning policies, including for gypsies, travellers and travelling show people. The overarching aim is to ensure fair and equal treatment, in a way that facilitates the traditional and nomadic life of travellers while respecting the interests of the settled community. To help achieve this aim, local authorities are required to assess need for Gypsies and Travellers for the purposes of planning, work collaboratively to develop fair and effective strategies to meet identified need, seek to reduce tensions between settled and traveller communities and ensure Local Plans include fair, realistic and inclusive policies. Table 4 of this Statement sets out in detail the key strategic issues in respect of Gypsies and Traveller and how the City Council has addressed these through the DtC.

3.1.13 An up-to-date Gypsy and Traveller Accommodation Assessment (GTAA) 2024)⁷¹ has been undertaken in accordance with Government planning policy. This shows that there are no Gypsy and Traveller households identified in Portsmouth that meet the Government's definition and also no households that either did not meet the definition or were undetermined with regard to the definition. The GTAA found there was no identified need for either permanent or transit sites for Gypsies and Travellers for the plan period to 2040. There are also no Travelling Showpeople yards in the City and no current or future (to 2040) need for plots.

3.1.14 WCC requested that PCC help to meet their unmet gypsy and traveller needs of circa 20 units in August 2023. However, the City Council was unable to assist due to land capacity constraints. The City Council agreed a SCG with Winchester District in October 2024. This identified that Winchester has a shortfall of gypsy and traveller plots in the first five years of the Winchester Plan period and is unable to meet either short-term or longer-term need for travelling showpeople. PCC is however not in a position to meet any of Winchester's unmet need for gypsies and travellers and this is reflected in the SCG. This position was reiterated in the SCG between the two authorities dated February 2026⁷².

⁷¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/04/Portsmouth-GTAA-Final-Report.pdf>

⁷² https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_PCC_WCC_Feb-26_Signed.pdf

Table 4: Evidence of the Duty to Cooperate in regards to Housing

Strategic issues	• The appropriate provision of housing towards meeting local needs, including affordable housing within the Portsmouth HMA and South Hampshire Sub Region • It has been demonstrated that housing need cannot be met in the City and so the City Council along with neighbouring authorities are considering whether any unmet need can be met outside the City within those authorities' areas. • The City Council does not have any identified need for Gypsy & Traveller and Travelling Showpeople sites. The Council is unable to meet any identified unmet needs of its neighbours due to a lack of suitable sites. • Successful delivery of affordable housing relies on partnerships with the Council as local housing authority and registered social landlords. • The City Council will work with wider PfSH and SEH local authorities on the distribution of unmet need in the wider area. • The City Council is considering the future impacts of devolution and Local Government Reorganisation as part of ongoing work on unmet housing needs in the wider area.
Partners	• All Local Authorities in the Portsmouth HMA (SEH), which comprise: Fareham, Gosport and Havant. The Council is also working closely with EHDC and WCC to address unmet housing need. • All Local Authorities in PfSH as detailed in section 2.7. • EHDC and HBC in respect of PCC's housing stock within their areas.
Actions/outcomes	Joint Working Arrangements- PfSH The City Council has worked as part of the PfSH in the preparation of the 2016 and 2023 Spatial Position Statements and supporting Evidence Base Documents. PCC Officers and members take an active role in a number of PfSH groups including Joint Committee, Chief Executives Group and Planning Officers Group. In September 2025, PCC took an item to PfSH Planning Officers Group to ascertain the appropriate approach to monitoring / reviewing the PfSH Spatial Position Statement (2023) prior to the preparation of a statutory Spatial Development Strategy by the proposed Mayoral Combined Authority for Hampshire and the Solent. The matter was then discussed at PfSH Joint Committee who approved a statement in December 2025, stating that the intention at this time was to not update the Spatial Position Statement. More detail is set out in section 2.6 of this Statement. Joint Working Arrangements - SEH Group of Authorities

	Since June 2025 PCC has been working closely with HBC and GBC to assess the unmet housing need arising within SE Hampshire. The information collated has been used as the basis for discussions with the neighbouring authorities of EHDC, FBC and WCC who have been asked to help accommodate the unmet need arising. Since January 2026 FBC has joined the group of SEH authorities and the four authorities have produced a joint SCG (March 2026) setting out the agreed housing distribution as detailed in section 2.9 of this Statement and later in this table. Jointly Prepared Evidence Base - Housing Market Assessments <i>South Hampshire Strategic Housing Market Assessment, January 2014⁷³, and Appendices (2014).</i> This report is a Housing Market Assessment setting out the housing market requirements of the PFSH sub region. <i>Objectively Assessed Housing Need Update, Partnership for Urban South Hampshire, (April 2016).</i> ⁷⁴This report is an assessment of housing need assuming a “policy off” basis, as required by national policy / guidance. <i>Reviewing Potential Rates of Housing Delivery, Partnership for Urban South Hampshire, (April 2016).</i> ⁷⁵This report includes a review of housing delivery performance historically at a national level, explores potential benchmarks in terms of the pace at which housing development can come forward, and considers past housing delivery performance within the PUSH area. Jointly Prepared Evidence Base - Other Housing related PFSH studies <i>Statement of Common Ground – Broad Areas of Search for Growth Assessments, (PFSH December 23)⁷⁶.</i> This report carried out an assessment of areas for potential large scale housing delivery across the sub region. Statements of Common Ground with individual LPAs <i>Statement of Common Ground between Fareham Borough Council and Portsmouth City Council (September 2021).</i> This SCG was prepared to support the Fareham Local Plan at
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⁷³ <https://www.push.gov.uk/wp-content/uploads/2018/06/SHMA-2014-1.pdf>

⁷⁴ <https://www.push.gov.uk/wp-content/uploads/2018/06/Housing-need-update-2016.pdf>

⁷⁵ <https://www.push.gov.uk/wp-content/uploads/2018/05/Rates-of-housing-delivery-2016.pdf>

⁷⁶ <https://www.push.gov.uk/wp-content/uploads/2024/01/Broad-Areas-of-Search-for-Growth-Assessments-6.12.23.pdf>

	examination and set out common positions between the LPAs on housing, employment, transport, air quality and landscape. The two authorities agreed the inclusion of a contribution towards unmet need made by FBC of 900 homes, of which 800 are earmarked for Portsmouth. <i>Statement of Common Ground Portsmouth City Council & Fareham Borough Council (July 2024)</i> This SCG was prepared to support the Portsmouth Regulation 19 PLP. In regard to housing the SCG reiterated the 800-home contribution towards meeting PCC's unmet housing needs and stated that FBC is unable to contribute any further beyond the 800 units previously agreed. <i>Statement of Common Ground between East Hampshire District Council and Portsmouth City Council (July 2024).</i> This SCG was prepared to support the Pre-Submission Local Plan 2024. In regard to housing the SCG highlights that EHDC is not currently far enough developed with its Plan to definitely say whether the District Council can accommodate any of Portsmouth's unmet need. <i>Statement of Common Ground between Gosport Borough Council and Portsmouth City Council (July 2024).</i> This SCG was prepared to support the Pre-Submission Local Plan 2024. In regards to housing, the SCG sets out that GBC and PPCC areas cannot meet their own unmet housing need and so cannot meet each other's unmet housing need. <i>Statement of Common Ground between Havant Borough Council and Portsmouth City Council (July 2024).</i> This SCG was prepared to support the Pre-Submission Local Plan 2024. In regards to housing the SCG sets out that HBC and PCC areas cannot meet their own unmet housing need and so cannot meet each other's unmet housing need. <i>Statement of Common Ground between Isle of Wight Council and Portsmouth City Council (July 2024).</i> This SCG was prepared to support the Pre-Submission Local Plan 2024. In regards to housing, the SCG sets out that the IOWC and PCC areas cannot meet their own unmet housing need and so cannot meet each other's unmet housing need. It also states that it would not be appropriate to do so as the Councils fall within different HMAs. <i>Updated Statement of Common Ground between Winchester City Council and Portsmouth City Council (October 2024).</i> This SCG was prepared to support both the Portsmouth and the Winchester Regulation 19 Local Plans. In regard to housing the SCG identifies that WCC have confirmed that 30% of the unmet need allowance set within the Local Plan review can contribute to meeting the needs of Portsmouth. The SCG supersedes a previous SCG between the two LPA's dated July 2024.
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	<i>Updated Statement of Common Ground Portsmouth City Council & East Hampshire District Council (February 2026)</i>⁷⁷. This SCG was prepared to support the submission of the PLP. The SCG set out the unmet housing need that was arising from both Portsmouth and the wider SEH authorities. The SCG acknowledges EHDC's position that they are at an early stage of plan making and have not as of yet identified the potential to accommodate wider unmet needs. EHDC identified that it would need to prioritise any unmet need to the SDNPA which it overlaps. <i>Updated Statement of Common Ground, Portsmouth City Council & Fareham Borough Council (February 2026)</i>⁷⁸. This SCG was prepared to support the submission of the PLP. The SCG set out the unmet housing needs arising from Portsmouth and reiterated the position agreed in the Fareham Local Plan 2037 that 800 homes are being provided to meet Portsmouth's unmet housing need. In addition the SCG sets out that the remaining 100 homes available from the Fareham Local Plan 2037 is to provide for wider unmet need in neighbouring authorities. <i>Updated Statement of Common Ground Portsmouth City Council & Gosport Borough Council (February 2026)</i>⁷⁹. This SCG was prepared to support the submission of the PLP. The SCG sets out the unmet housing needs arising from the two authorities and the agreement that the authorities cannot meet their own housing needs so cannot therefore meet each other's unmet housing needs. <i>Updated Statement of Common Ground Portsmouth City Council & Havant Borough Council (February 2026)</i>⁸⁰. This SCG was prepared to support the submission of the PLP. The SCG sets out the unmet housing needs arising from the two authorities and the agreement that the authorities cannot meet their own housing needs so cannot therefore meet each other's unmet housing needs. <i>Statement of Common Ground between Portsmouth City Council and South Downs National Park Authority (February 2026)</i>⁸¹. This SCG was prepared to support the submission of the PLP. The SCG sets out that the two authorities agreed that they fell within separate Housing Market Areas (HMA's) and that neither
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⁷⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Feb-26-SCG-with-EHDC-Final.pdf>

⁷⁸ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Feb-26-SCG-with-FBC-Final-signed.pdf>

⁷⁹ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/FINAL_SCG_PCC_GBC_Feb-26.pdf

⁸⁰ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_HBC_PCC_Feb-26_SIGNED.pdf

⁸¹ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_SDNPA_PCC_Feb-26_Signed.pdf

	authority was able to meet its own unmet and could not therefore meet the unmet needs of the adjoining authority. <i>Updated Statement of Common Ground Winchester City Council and Portsmouth City Council (February 2026)</i>⁸². This SCG was prepared to support the submission of the PLP. The SCG set out the unmet need arising from Portsmouth. The SCG reaffirmed the position set out in the October 2024 SCG between the two authorities that the unmet need allowance arising from the WCC Local Plan would be split 30% to PCC and 70% to HBC. It confirms that this currently stands at 495 homes equating to 150 homes to Portsmouth and 345 homes to Havant. Statements of Common Ground with the SEH Authorities <i>Statement of Common Ground between the South East Hampshire Local Authorities of FBC, GBC, HBC and PCC (March 2026)</i>⁸³. The SCG agreed that the four authorities were part of the same HMA. The SCG identified that the 900 homes from FBC will be allocated to PCC (800) and GBC (100). The SCG also referenced the contribution being provided by WCC to the unmet need of PCC and HBC. Representations on Neighbouring LPA's Local Plans. <i>Representation on the Fareham Borough Council - Local Plan 2036 Supplement (Feb 20)</i>⁸⁴ This representation covered: housing need, HMA, employment, strategic growth areas, Portsdown Hill, nutrient neutrality and transport. Most notably PCC requested that FBC aid in meeting the City's housing need (1,000 homes requested). <i>Representation on the Fareham Borough Council - Local Plan 2037 (July 2021)</i>⁸⁵ This representation covered: housing need, HMA, employment, strategic growth areas, Portsdown Hill, nitrates, education and transport. Most notably the representation welcomes Fareham's inclusion of an identified contribution to unmet need of neighbouring authorities of 900 dwellings.
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⁸² https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_PCC_WCC_Feb-26_Signed.pdf

⁸³ https://www.portsmouth.gov.uk/wp-content/uploads/2026/03/Final_SCG_SEH_Mar-26.pdf

⁸⁴ <https://www.push.gov.uk/work/planning-and-infrastructure/push-position-statement/#:~:text=The%202023%20Spatial%20Position%20Statement,sustainable%20development%20within%20south%20Hampshire>

⁸⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/PCC-response-to-Fareham-Regulation-19-LP-July2021-accessible.pdf>

	<i>Representation on the East Hampshire District Council - Local Plan 2040 (March 2024)</i>⁸⁶ This representation covered: housing need, climate emergency, gypsies and travellers, natural and built environment, infrastructure and transport. <i>Representation on the Winchester City Council - Local Plan 2040 (October 2024)</i>⁸⁷ This representation covered: housing need, design principles, landscape character, nitrates and environment. Most notably the representation requests the apportionment of Winchester's unmet housing need to the neighbouring authorities of Portsmouth and Havant. <i>Response to Winchester City Council's Inspectors Note ED37 (July 2025)</i>⁸⁸ The response set out Portsmouth's position in response to a question asked by the inspector for the WCC Local Plan in respect of changes to the plan period for the Winchester Local Plan and how they impacted Portsmouth. <i>Response to Winchester City Council Main Modifications Consultation. (January 2026)</i>⁸⁹ The Response set out PCC's position in respect of Main Modifications MM31 (policy NE5 (Solent Mitigation Partnership) and MM49 (Policy H1) (Housing) to the Winchester Local Plan. Letters / requests to/from Neighbouring LPA's <i>Letter from Winchester City Council requesting help meeting Gypsy and Traveller needs (August 2023)</i> This letter requested that the City Council help meet Winchester's unmet gypsy and traveller needs (200 pitches for gypsies and 27 plots for travelling showpeople) (see Core Document Library) <i>Update from HBC regarding assistance with unmet housing and employment need under the DtC (June 2025).</i> A formal request from HBC to PCC asking for assistance in meeting HBC's unmet housing and employment needs. <i>PCC letter to HBC regarding housing and employment need in Havant Borough and Portsmouth City (August 2025).</i> This letter responded to the June 2025 request from Havant Borough
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⁸⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/EHDC-Response-to-Portsmouth-CC-Unmet-Needs-accessible.pdf>

⁸⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/01/Winchester-October-2024-Reg19-consultation.pdf>

⁸⁸ <https://www.localplan.winchester.gov.uk/assets/inline/2665/BHLF-AQTS-32Q2-1-Portsmouth-City-Council.pdf>

⁸⁹ [file:///C:/Users/432868/Downloads/ED47a%20-%20Main%20Modifications%20-%20Consultation%20Responses%20\(1\).pdf](file:///C:/Users/432868/Downloads/ED47a%20-%20Main%20Modifications%20-%20Consultation%20Responses%20(1).pdf)

	Council confirming that PCC are not able to help meeting housing need due to its own unmet need. PCC confirmed that it is able to meet Havant's employment needs (detailed further in the employment section of this strategy) <i>HBC letter of response regarding housing and employment need in Havant Borough and Portsmouth City (September 2025)</i> This letter from HBC confirmed and welcomed the offer of assistance in respect of employment floorspace and recognised that PCC could not assist with HBC's unmet housing need. <i>Letters from the South East Hants Authorities sent to EHDC⁹⁰, FBC⁹¹ and WCC⁹² (October 2025)</i> These letters were sent jointly by GBC, HBC and PCC requesting their help in meeting unmet housing and employment needs in SEH. Detail of the content of the letters is set out in section 2 of this Statement. <i>Formal Response to Request for Assistance with Unmet Housing and Employment from EHDC (November 2025)⁹³</i>. This letter acknowledges the unmet housing needs arising from the SEH Authorities and highlights that EHDC has to also agree how to accommodate needs from the SDNPA. EHDC state that at this time it is unknown if the District will be able to meet its own needs but that due consideration will be given to the SEH unmet housing need in the formulation of the EHDC Local Plan. <i>Response to the October 25 SEH Letter from FBC⁹⁴ (November 2025)</i>. The letter acknowledged the unmet need arising from SEH and reiterated that the Fareham Local Plan 2037 had identified 900 dwellings for PfSH unmet need of which 800 had been agreed to go to Portsmouth. The letter identified that this meant there were 100 dwellings still available and that the three SEH authorities should agree between them how these should be distributed. <i>Response to Joint Letter on Housing and Employment Need in South East Hampshire from WCC (November 2025)⁹⁵</i>. WCC acknowledged the unmet need arising from the SEH Authorities. WCC then highlighted that they had to accommodate unmet need from the SDNPA. WCC felt that the focus of the SEH local authorities in requesting help with unmet housing need from EHDC, FBC and WCC was too narrow and that the local
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⁹⁰ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_EHDC_13-10-25.pdf

⁹¹ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_FBC_13-10-25.pdf

⁹² https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_WCC_13-10-25.pdf

⁹³ https://www.portsmouth.gov.uk/wp-content/uploads/2025/12/EHDC_Response-to-PCC-HBC-GBC-Nov-2025.pdf

⁹⁴ https://www.portsmouth.gov.uk/wp-content/uploads/2025/12/FBC_Duty-to-cooperate-response.pdf

⁹⁵ https://www.portsmouth.gov.uk/wp-content/uploads/2025/12/WCC_Response-to-Joint-letter-from-Portsmouth-Havant-and-Gosport-BC-Nov-2025.pdf

	authorities from a wider geography should have been approached. <i>Response to Joint Letter on Housing and Employment Need in SEH⁹⁶ (December 2025) from GBC, HBC and PCC to WCC.</i> This letter formed a response to the December 2025 letter from WCC. The letter set out the importance of the joint SEH work as a coordinated approach to addressing unmet housing needs especially given the delays to the creation of the Mayoral Authority and the PfSH position that it would not renew the Spatial Position Statement. The letter set out why the three authorities thought asking the authorities in the housing market area only to help with unmet needs was appropriate. The letter reiterated the importance of the WCC Local Plan to consider the unmet needs of the authorities. <i>Response to Joint Letter on Housing and Employment Need in South East Hampshire from WCC⁹⁷ (January 2026).</i> The letter highlighted WCC's position in response to the Written Ministerial Statement on DtC. The letter went on to state that WCC's focus was moving to its new Local Plan and that the unmet need arising from SEH would be considered as part of that process.
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Key Policy Outcomes for Housing through Duty to Cooperate

- 3.1.15 Paragraph 4.5 of the Fareham Local Plan 2037⁹⁸ makes specific reference to providing housing to meet the unmet housing need from the City as follows: 'Therefore, this Local Plan makes provision for 900 homes to contribute toward the wider unmet need issue, 800 of which will meet Portsmouth's identified need.' The remaining 100 homes have been agreed to be provided to Gosport Borough through the SEH SCG.
- 3.1.16 Policy PLP16 of the Pre-Submission Local Plan Addendum 2025, reflects this and table 6.1 'Sources of new homes in Portsmouth' supporting the policy identifies 800 dwellings as our DtC contribution from neighbouring local authorities.
- 3.1.17 In addition, the Council has secured 30% of WCC's unmet housing needs allowance through the October 2024 and February 2026 SCGs; this currently equates to a total of 150 of the 495 units being provided by WCC to meet the needs of its neighbours; further detail is set out in section 2.1 of this Statement. The contribution for WCC is referenced in paragraph A10 of the Pre-Submission Local Plan Addendum 2025.

⁹⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/01/Letter-to-WCC-response-to-collective-needs-FINAL.pdf>

⁹⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/01/Response-to-Joint-letter-from-Portsmouth-Havant-and-Gosport-BC-Jan-2026.pdf>

⁹⁸ https://www.fareham.gov.uk/pdf/planning/local_plan/1.FLP2037.pdf

3.2 Habitat Regulation Assessment including Nutrients, Recreational Disturbance, Protected Sites and Biodiversity

Nutrient Neutrality

3.2.1 The City Council is working closely with neighbouring authorities and partners to deliver strategic scale solutions for Nutrient Neutrality.

3.2.2 In respect of Nutrient Neutrality Natural England advised that the uncertainties regarding the impact of new development on designated sites must be recognised for all proposals that are subject to new planning permissions and have inevitable wastewater implications from additional overnight stays. Any increase is deemed significant, however small, due to the in-combination impacts. Natural England's stance is that the achievement of nutrient neutrality, with a calculated nutrient budget, if scientifically and practically effective, is a means of ensuring that development does not add to existing nutrient burdens and would enable appropriate assessments to conclude no adverse effects on international sites.

3.2.3 In 2022, PCC prepared its Updated Interim Nutrient Neutral Mitigation Strategy for New Dwellings⁹⁹. This Strategy was developed based upon the work of the PfSH Water Quality Working Group. This approach was due to the need for a joined-up approach and the need to develop a comprehensive, long-term, funded mitigation strategy for the Solent area. PfSH produced evidence to support individual authorities' Nutrient Neutral Mitigation Strategies. This included the PfSH 2018 Integrated Water Management Strategy¹⁰⁰, which assessed the sensitivity of the whole catchment and address water resource capacity, supply and quality issues; a 2020 update¹⁰¹ retested the underlying assumptions in the original report. The jointly created evidence helps underpins the approach being taken in policy PLP 44: Nutrient Neutrality in International Nature Designations of the 2024 Pre-Submission Local Plan.

3.2.4 In September 2024, PfSH Joint Committee agreed the principles of an Inter Authority Agreement related to the provision and sale of nutrient credits. This included agreement on the sales approach, including sales price and approach to the allocation of credits. A report was taken to PCC's Cabinet in October 2024 where Members agreed to provide delegated authority to the Assistant Director of Planning and Economic Growth to authorise the sealing of the proposed Inter Authority Agreement and to have the delegated authority to agree the Council as a benefiting authority for projects delivered through the Inter Authority Agreement.

3.2.5 The Hampshire and Isle of Wight Wildlife Trust (HIOWWT) has developed a nature-based solution to provide nitrogen mitigation. The scheme works by acquiring intensively managed farmland that currently release high levels of nutrients (nitrogen) into the Solent and changing the way it is managed so that it is grazed less intensively or left to rewild to produce a much lower nitrogen output. The difference in nitrogen output can

⁹⁹ https://www.portsmouth.gov.uk/wp-content/uploads/2022/07/Updated_Nutrient_Neutral_Strategy_post_cabinet_version-June22.pdf

¹⁰⁰ <https://www.push.gov.uk/wp-content/uploads/2018/07/Item-10-Appendix-1-Redacted-Integrated-Water-Management-Study.pdf>

¹⁰¹ <https://www.push.gov.uk/wp-content/uploads/2020/10/Wood-Technical-Note-July-2020.pdf>

then be used to offset the impact of new development. The scheme is based at a site called Nunwell on the Isle of Wight. PCC has purchased credits from the Wildlife Trust to enable the permission of schemes in the City which are required to demonstrate nutrient neutrality. In addition, the City Council has secured further nutrient credits through making water efficiency improvements to its own housing stock.

3.2.6 Another vehicle for the delivery of nutrient mitigation in South Hampshire is the Solent Mitigation Partnership (SMP), which operates under the umbrella of PfSH. PfSH provides strategic oversight and approval via Joint Committee, ensuring that the development and implementation of SMP projects follow the appropriate governance frameworks and align with regional planning and environmental objectives. The SMP team is working with landowners to deliver an ongoing supply of sites to provide nutrient offsetting in the Solent. The SMP maintains a live web page¹⁰² that identifies the nutrient mitigation schemes that it is leading on; this is complimented by further schemes signposted by PfSH¹⁰³.

3.2.7 Since the update to the nutrient neutrality guidance in March 2023¹⁰⁴ the PfSH SMP have been looking for solutions in response to the demand for nitrate and phosphate credits. The team is currently helping to bring forward eighteen projects¹⁰⁵ across South Hampshire and the Isle of Wight.

3.2.8 The PfSH SMP have more recently started to look at the potential for Biodiversity Net Gain (BNG) in the Solent including the stacking of nutrient and credits. The SMP led a piece of pilot work¹⁰⁶ on behalf of the PfSH authorities to consider how to meet the BNG needs of PfSH members. The work looked at Council owned land to assess the potential of the land to provide offsite BNG delivery to enable development to meet the mandatory minimum 10% net gain required by the Environment Act. PfSH members own a considerable number of green spaces, which could provide offsite BNG for developments. The SMP and PCC officers worked in close partnership to identify potential sites and then scope and cost possible interventions. The results of the PfSH trial have shown that approximately 50% of the City's sites assessed in the trial have some potential for BNG delivery, with a further 20% having significant potential for BNG delivery. In addition, the City Council working with HCC Ecology to ascertain the potential for further BNG on SINC sites in the City.

3.2.9 The SMP team have recently initiated a cross-authority officer group focusing upon the delivery of BNG on council owned land. The group includes planning and ecological officers from seven local authorities. This group meets regularly to promote the delivery of BNG on council land.

¹⁰² <https://solentmitigationpartnership.co.uk/schemes/>

¹⁰³ <https://www.push.gov.uk/work/mitigation-schemes-available-to-developers/>

¹⁰⁴ <https://www.push.gov.uk/wp-content/uploads/2023/03/Item-10-Nutrient-Neutrality-Update.pdf>

¹⁰⁵ <https://www.push.gov.uk/work/mitigation-schemes-available-to-developers/>

¹⁰⁶ https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/PfSH_BNG_on_LPA_Land_Stage_2.pdf

South East Hampshire Environmental Work

3.2.10 The SEH local authorities agreed in February 2026 to begin working together through an Environmental Infrastructure Group on cross boundary environmental issues. The group is intended to:

- Bring together planning and ecology expertise from across all four councils
- Look at cross boundary environmental issues and solutions
- Map and understand green infrastructure across all four council boundaries
- Work together on providing off site BNG and other mitigation sites
- Look to see whether a Green Infrastructure Network can be created and protected across SEH
- Interpret and localise the Local Nature Recovery Strategy (LNRS)

3.2.11 The first meeting of the group is scheduled for 19 March 2026.

3.2.12 Table 6 of this Statement sets out in detail the key strategic issues in respect of Nutrient Neutrality and BBNG and how the City Council has addressed these through the DtC including with PfSH partners.

Recreational Disturbance - Bird Aware Solent

3.2.13 Recreational Disturbance impacts protected ducks, geese and wading birds that overwinter in the Solent on mudflats and supporting habitat across the Solent. Bird Aware Solent was set up as a joint initiative between the South Hampshire local authorities (including PCC), CDC and the South Downs National Park Authority (SDNPA) in order to lessen potential recreational impacts from increased local housing development. The initiative is run by the Solent Recreation Mitigation Partnership (SRMP,) which is comprises of 16 local authorities and funded by contributions from all new residential dwellings within 5.6km of the SPAs.

3.2.14 The planned mitigation measures are set out in the Bird Aware Solent Revised Strategy¹⁰⁷ (September 2024), which was endorsed by PfSH. It added further detail to the original strategy including a five-year plan and details on project costs and funding.

3.2.15 The main measures implemented through the strategy are a team of rangers to work with coastal visitors and communities to educate them about the birds and the adverse impact of recreational disturbance on them. Additional work is taking place to encourage responsible dog walking and visits to less sensitive parts of the coast. This work is particularly important as research shows that around 40% of bird disturbance occurs as a result of interactions with dogs.

3.2.16 PfSH provides governance to the Bird Aware Partnership, who mitigate recreational disturbance to SPA overwintering birds from additional pressures resulting from new house building. The lead officer for Bird Aware sits within the planning team at PCC ensuring close liaison on all Bird Aware issues. The Bird Aware partnership has won several Planning Awards and has expanded the Bird Aware Brand to other parts of the Country most notably Bird Aware Essex Coast and Bird Aware Severn Estuary. The Bird

¹⁰⁷ <https://birdaware.org/solent/wp-content/uploads/sites/2/2024/09/PFSH-30-September-Strategy-Review.pdf>

Aware Solent Revised Strategy sets out the findings in relation to summer breeding birds in the Solent and information in regard to the latest developer contributions and spending by Bird Aware to provide the mitigation for recreational disturbance. The Strategy and its updates form the basis for Policy PLP43: Recreational Disturbance on International Nature Designations of the Pre-Submission Local Plan 2024. The policy requires that development that includes new residential development provides a financial contribution to Bird Aware, with the exception of sites where the developer can prove that they can deliver their own bespoke onsite or offsite mitigation. Table 5 of this Statement sets out in detail the key strategic issues being addressed by the Bird Aware Partnership through the DtC.

Supporting Habitat - Solent Waders and Brent Goose Strategy Partnership

- 3.2.17 PCC along with the other PFSH authorities has funded the Solent Waders and Brent Goose Strategy. This is a conservation partnership project, which aims to conserve the internationally important brent goose and wading bird populations within and around the SPA and Ramsar wetlands of the Solent coast.
- 3.2.18 There have been several iterations of the Strategy. It was first published in 2002 and focused on Brent Geese in the eastern Solent harbours; in 2010 an updated Solent-wide Strategy was published, covering both wading birds and brent geese. The most recent version of the Strategy is the Solent Waders & Brent Goose Strategy 2020¹⁰⁸. The 2020 Strategy focuses on understanding bird movements from the SPA areas to inland sites, and between inland sites. The Strategy is supported by Mitigation Guidance (2018)¹⁰⁹ and live mapping showing the supporting habitat for the brent geese and waders.¹¹⁰ The Strategy and supporting Mitigation Guidance informed the development of and are referenced in policy PLP42 (Solent Waders and Brent Geese sites) of the 2024 Pre Submission Local Plan. The policy adopts the approach taken in the Strategy and Guidance, giving it further weight for planning decisions in Portsmouth.

Protected Sites and Biodiversity

- 3.2.19 Portsmouth is home to several Internationally protected sites namely the coastal Special Protection Areas (SPAs) (Portsmouth Harbour SPA, Chichester and Langstone Harbours SPA, Solent and Dorset Coast SPA). These SPAs typically comprise tidal estuaries and / or harbour environments, with extensive mudflats and saltmarshes as well as other associated habitat such as saline lagoons, shingle beaches and more typical terrestrial habitats such as grasslands and woodlands. They are designated for the range of over-wintering Waders and Brent Geese, as well as being protected as a breeding site for protected species notably Terns. The associated Ramsar site designations include the relevant bird populations as well as the wetland habitats present.

¹⁰⁸ <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/solent-waders-brent-geese-strategy-2020.pdf>

¹⁰⁹ <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/swbgs-mitigation-guidance-oct-2018.pdf>

¹¹⁰ <https://hiwwt.maps.arcgis.com/apps/instant/minimalist/index.html?appid=f4bbd6fe517647cba8bf0f3b8cfb7c1b>

3.2.20 The Pre-Submission Local Plan 2024 and the Pre-Submission Local Plan Addendum 2025 were both supported by Habitats Regulations Assessment (HRA) (2024 HRA)¹¹¹ (2025 HRA¹¹²); a final version of the HRA¹¹³ has been prepared for Submission. The objective of this assessment is to identify any aspects of the Plan that are considered likely to have a significant effect on a protected habitats site either individually or in combination with other plans or projects. The Submission HRA concluded that: 'with the amendments recommended above and now included in the Local Plan, it has been possible to conclude that no elements of Portsmouth Local Plan will have an adverse effect on the integrity of any Habitats sites, either alone or in combination with other plans or projects.' It was possible to reach that conclusion partly because of the comprehensive DtC work undertaken by PCC with neighbouring bodies and the statutory authorities particularly Natural England as set out below.

Duty to Cooperate work in regards to biodiversity at Tipner West strategic site

3.2.21 The allocation of the strategic site of Tipner West and Horsea Island East in the 2024 Pre Submission Local Plan was superseded by the allocation of Tipner West in the Pre-Submission Local Plan Addendum. Portsmouth Harbour SPA and Ramsar is shared with the neighbouring LPAs of GBC and FBC, whilst Chichester and Langstone Harbours SPA is shared with HBC and CDC. The formulation of both policies necessitated some cross boundary work with neighbouring authorities.

3.2.22 Full details are set out in the Tipner Topic Paper and iterations of the HRA prepared to support both the Regulation 18 and 19 versions of the Local Plan. Matters of agreement in regard to Tipner West are set out in the relevant SCGs with neighbouring local authorities and Natural England. PCC kept the PfSH authorities updated on Tipner West at PfSH POG meetings. The Tipner Regulatory Panel has been involved throughout with several members important under the DtC namely Natural England, the Environment Agency, Historic England and the Marine Management Organisation; minutes of the meetings are published on the examination library¹¹⁴.

Table 5: Evidence of the Duty to Cooperate in regards to Habitat Regulation Assessment including Nutrients, Recreational Disturbance, Protected Sites and Biodiversity

Strategic issues	- Wildlife habitats are subject to a range of pressures including population growth, recreational visitors, new development and traffic growth. International nature conservation designations are particularly vulnerable and require careful attention to the in-combination effects of human influence. - Impact upon the SPAs and Ramsar sites of Portsmouth Harbour SPA, Chichester and Langstone Harbours.
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¹¹¹ https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/PLP_HRA-2024_FINAL.pdf

¹¹² <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Local-Plan-HRA-for-LP-Addendum-v4.pdf>

¹¹³ https://www.portsmouth.gov.uk/wp-content/uploads/2026/03/Local-Plan-HRA-March-26_final.pdf

¹¹⁴ https://www.portsmouth.gov.uk/wp-content/uploads/2025/12/Reg_Panel_Minutes_of_all_meetings_November_2025_v1.pdf

	SPA and Solent and Dorset Coast SPA specifically, the impact of the City Council's proposed allocation at Tipner West on Portsmouth Harbour and Solent & Dorset Coast SPA. • Recreational Disturbance, specifically impacting Brent Geese and Waders, and the accommodation of supporting habitat associated with the SPAs within the City. • Nutrient neutrality impacts the Solent, with nitrogen entering the Solent from wastewater treatment works and rivers leading to excess nutrification. • BNG across the wider sub region and National Character Area. The strategic geography of the area presents opportunities for offsite BNG solutions.
Partners	• All local authorities in the Solent with specific emphasis on Chichester, East Hampshire, Fareham, Gosport, Havant and Winchester. • SEH group of Authorities (FBC, GBC, HBC and PCC) with a focus on combining expertise, cross border GI, BNG and the Local Nature Recovery Strategy (LNRS). • Hampshire County Council, including the Hampshire Biodiversity Information Centre and as lead authority for the LNRS. • PfSH's wider membership beyond the LPAs (see section 2.7 for the full membership) • HIOWWT in regard to BNG and Nutrient Neutrality • Members of the Tipner Regulatory Panel including representatives from the Environment Agency, Natural England, Marine Maritime Organisation, Royal Society for the Protection of Birds (RSPB) and HIOWWT. Members of the Bird Aware Partnership comprising: • Chichester District Council • East Hampshire District Council • Eastleigh Borough Council • Fareham Borough Council • Gosport Borough Council • Hampshire County Council • Havant Borough Council • Isle of Wight Council • New Forest District Council • New Forest National Park Authority • Portsmouth City Council • South Downs National Park Authority • Southampton City Council • Test Valley Borough Council • Winchester City Council • Natural England • RSPB

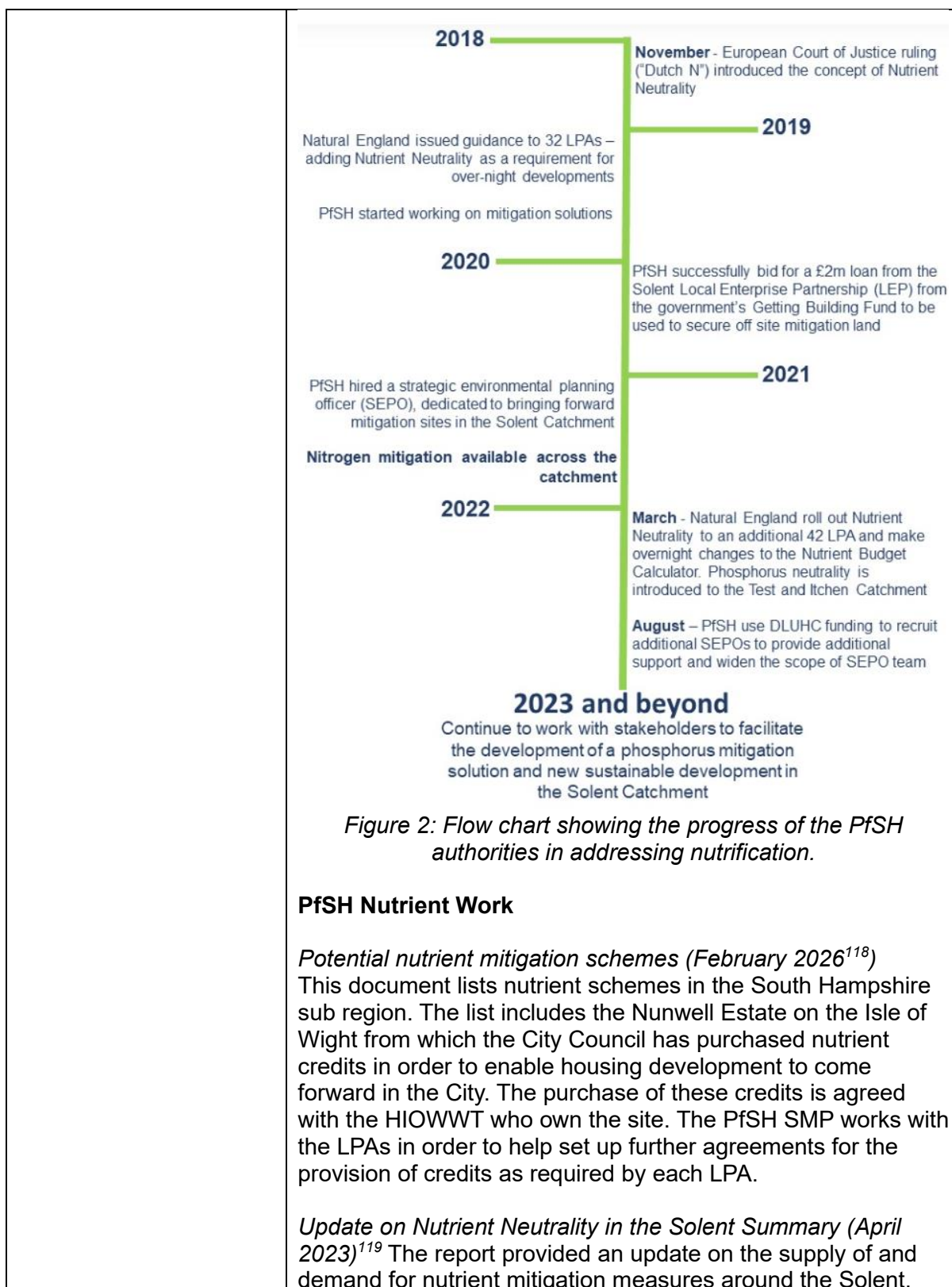
	• Hampshire and Isle of Wight Wildlife Trust • Chichester Harbour Conservancy Members of the Solent Waders and Brent Goose Strategy, conservation partnership which include: • HIOWWT • Natural England • RSPB • Hampshire County Council • Coastal Partners. The HIOWWT lead on the co-ordination of survey work and analysis of data for the partnership. The partnership is funded by the South Hampshire local authorities including PCC.
Actions/outcomes	Joint Working Arrangements - PfSH Bird Aware Bird Aware Solent is a partnership of local councils across South Hampshire and West Sussex. It raises awareness of the ducks, geese and wading birds that spend the winter on the Solent coastline. Detail on the role of Bird Aware is set out in section 3 (para 3.2.10 onwards) of this Statement. <i>Bird Aware Solent Revised Strategy (September 2024).</i>¹¹⁵ This aims to prevent bird disturbance from recreational activities. It seeks to do this through a series of management measures which actively encourage all coastal visitors to enjoy their visits in a responsible manner rather than restricting access to the coast or preventing activities that take place there. Solent Waders and Brent Goose Strategy Partnership <i>Solent Waders and Brent Goose Strategy (2020)</i>¹¹⁶ The strategy relates to internationally important brent goose and wading bird populations within and around the SPA and Ramsar wetlands of the Solent Coast (Hampshire, Isle of Wight and West Sussex). The underlying principle of the strategy is to wherever possible conserve extant sites, and to create new sites, enhancing the quality and extent of the feeding and roosting resource.

¹¹⁵ <https://birdaware.org/solent/wp-content/uploads/sites/2/2025/02/BAS-five-year-strategy-proposals.pdf>

¹¹⁶ <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/solent-waders-brent-goose-strategy-2020.pdf>

	<i>Solent Waders and Brent Goose Strategy, Guidance on Mitigation and Off-setting Requirements (October 2018).</i> ¹¹⁷ A framework for guidance on mitigation and off-setting requirements has been prepared by to achieve the long-term protection of the wider brent goose and wader network of sites. This network is under pressure from the growth planned in this area and formal guidance was considered necessary to define an approach for the non-designated sites. Nutrient Neutrality PCC working in partnership with PfSH has been proactive in solving nutrient neutrality in the Solent since the introduction of the requirement in 2019. The Solent Mitigation Partnership (SMP) operates under the umbrella of the PfSH. The role of the PfSH SMP in addressing nutrients is set out in section 3 (para 3.2.6 onwards) of this Statement. City Council has been working through the PfSH POG and environment and water quality subgroups to develop a joined up solution to nutrification in the Solent. The diagram below sets out the stages of work undertaken by PfSH (both by the SMP and directly by the officers of the LPAs) in developing nutrient neutrality solutions in the Solent.
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¹¹⁷ <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/swbgs-mitigation-guidance-oct-2018.pdf>



¹¹⁸ <https://www.push.gov.uk/wp-content/uploads/2026/02/Nutrient-Mitigation-Suppliers-Operational-February-2026.pdf>

¹¹⁹ <https://www.push.gov.uk/wp-content/uploads/2023/03/Item-10-Nutrient-Neutrality-Update-1.pdf>

	The report also outlines other key workstreams being undertaken by the PfSH SMP. <i>Potential Nutrient Mitigation Schemes</i>¹²⁰. This web page (last updated Feb 26) has been designed and implemented by the PfSH SMP to show which mitigation sites are available in each catchment. Mitigation scheme information and a contact list are also shown. PfSH Flood Risk Work PfSH SFRA Steering Group. This group was set up in February 2026 and its first meeting is due in March 2026. This group is investigating the need for standalone mapping to support the PfSH SFRA work. Funding awarded by national Government to South Hampshire for environmental projects For several years much needed development across the sub-region has been impacted because of environmental concerns, particularly around nitrates entering rivers and the Solent. The SMP on the behalf of the LPA's including PCC secured funding in January 2024 from the Government totalling £9.6m (Local Nutrient Mitigation Fund) to support projects to protect the local environment. The money was awarded to PfSH and will be used for a range of schemes led by individual councils including PCC. Projects being brought forward by the SMP include creation of new wetlands and nature reserve areas, improving water efficiency in council homes and upgrading council-owned wastewater treatment plants. The SMP is working with PCC Planning and Housing Officers to provide grant funding from part of this money to deliver enhanced water efficiency measures in PCC housing stock. Solent Mitigation Partnership (SMP) The Solent Mitigation Partnership (SMP) operates under the umbrella of PfSH. The primary objective of the SMP is to provide a strategic response to the issue of nutrient neutrality across the impacted areas of the Solent. Full details of the SMP's work are set out from paragraphs 3.2.6 of this Statement. In addition to nutrient neutrality work, the SMP is now looking at the potential for BNG on sites across the Solent. An officer group has been set up meeting on a regular basis led by the SMP lead and attended by planners and ecologists from
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¹²⁰ <https://www.push.gov.uk/work/mitigation-schemes-available-to-developers/>

	authorities within PFSH. The group is looking at the potential for BNG on council land and is sharing best practice and experience. Joint Working Arrangements - SEH Group of Authorities Since June 2025 PCC has been working closely with HBC and GBC on cross boundary issues within SEH. Since January 2026 FBC has joined the group of SEH authorities and the four authorities have produced a joint SCG¹²¹ (March 2026) which addresses future joint working on BNG and references the officer group being set up to address this and other ecological issues in SEH. The role of this group is detailed in Appendix 2. Joint Working Arrangements - HIOWWT The City Council is working with the HIOWWT in order to deliver nutrient offsetting to enable development in the City. The Wildlife Trust has developed an offsetting site at Nunwell on the Isle of Wight. Credits from the mitigations implemented there are in addition to credits created by water efficiency in PCC housing stock. These credits are enabling development in the City. Joint Working arrangements - Tipner West Regulatory Panel Work has been ongoing with the Tipner Regulatory Panel. The Council has signed updated SCGs to support the Submission of the Local Plan individually with the members of the Regulatory Panel. These SCG set out that the members of the Regulatory Panel are satisfied with the content of the new Policy PLP3: Tipner West and in the case of Natural England with the supporting Habitats Regulations Assessment. The SCGs are as follows: • Defence Infrastructure Organisation (DIO) • Environment Agency (EA) • Natural England (NE) • Marine Management Organisation (MMO) • Historic England (HE) (Not updated for 2026) • Royal Society for the Protection of Birds (RSPB) and Hampshire and Isle of Wight Wildlife Trust Jointly Prepared Evidence Base - Environment related PFSH studies <i>South Hampshire Green Infrastructure Strategy (2017 - 2034)</i>
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¹²¹ https://www.portsmouth.gov.uk/wp-content/uploads/2026/03/Final_SCG_SEH_Mar-26.pdf

	(Adopted March 2017), ¹²²(Updated July 2018). The purpose of this strategy is to set the vision and framework for the delivery of an integrated and multifunctional network of strategic scale green infrastructure (GI) across the South Hampshire sub-region. <i>South Hampshire Green Infrastructure Implementation Plan (June 2019).</i> ¹²³ This Implementation Plan is the delivery plan for South Hampshire Green Infrastructure Strategy 2017-2034 and will support the enhancement of the area's GI network, enabling growth and development across the sub-region and enhancement of the area's natural environment through the delivery of a number of key strategic GI projects/initiatives. The plan also sets the framework for more locally based GI planned and delivered at the district and community levels. <i>GI related strategies, plans and assessments for PfSH constituent and adjacent local planning authorities and partnerships (August 2019).</i> ¹²⁴ This table details specific GI projects by LPA area. <i>Integrated Water Management Study (May 2018)</i> ¹²⁵ This report has been commissioned by PfSH to assess any implications from the planned growth in the region for the water resource and water quality environment. <i>Greenprint</i> ¹²⁶ is a joint initiative led by New Forest National Park Authority, University of Southampton, University of Portsmouth, and Southern Policy Centre, working with PfSH including PCC. The NHS has been a key partner in the Greenprint work, providing input on Natural Health Service and sustainable healthcare. The objective of the Greenprint framework is to enhance collaboration across and within sectors to achieve a green recovery together. <i>Part 1: Green Belt / Green Infrastructure Designation Study Policy Options Review. (May 2022)</i> ¹²⁷ The report sets out the
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¹²² <https://www.push.gov.uk/wp-content/uploads/2018/08/South-Hampshire-GI-Strategy-2017-2034-FINAL.pdf>

¹²³ <https://www.push.gov.uk/wp-content/uploads/2019/08/South-Hampshire-Green-Infrastructure-Implementation-Plan-June-2019-.pdf>

¹²⁴ <https://www.push.gov.uk/wp-content/uploads/2019/08/PfSH-Table-of-Relevant-Green-Infrastructure-Strategies-and-Plans-August-2019.pdf>

¹²⁵ <https://www.push.gov.uk/wp-content/uploads/2021/08/Integrated-Water-Management-Study-2018.pdf>

¹²⁶ <https://www.push.gov.uk/greenprint/>

¹²⁷ <https://www.push.gov.uk/wp-content/uploads/2023/10/Green-Belt-Green-Infrastructure-Designation-Study-Part-1-May-2023.pdf>

	PfSH authorities' ambitions for the open countryside and explores the different policy options available to achieve them. <i>Part 2 - Strategic Green and Blue Infrastructure Opportunities in South Hampshire (September 2023).</i>¹²⁸ This report considered which planning policy mechanisms the South Hampshire authorities could use to protect and enhance their open countryside. The report identifies and maps key strategic Green and Blue Infrastructure opportunities within South Hampshire. Flood Risk <i>PfSH Level 1 Strategic Flood Risk Assessment (February 2024)</i>¹²⁹. PCC commissioned consultants on the behalf of ten of the PfSH authorities to prepare an updated SFRA. The SFRA assesses the risk to South Hampshire from all sources of flooding, now and in the future, taking into account the impacts of climate change, as well as assessing the cumulative impact that land use changes and development in the area will have on the flood risk. <i>PfSH Strategic Flood Risk Assessment PART 1 Main Report Appendix A: Technical Note Fluvial River Floodplain Analysis.</i>¹³⁰ This is a technical note on Fluvial Flood Plan Analysis supporting the PfSH SFRA. <i>PfSH Level 1 Strategic Flood Risk Assessment PART 1 Main Report Appendix A131: Technical Note: East Solent Model Re-Simulations.</i> This is a technical note on the East Solent supporting the PfSH SFRA. <i>PfSH Level 1 Strategic Flood Risk Assessment PART 1 Main Report Appendix A: Technical Note: Southampton Water Model Re-Simulation.</i>¹³² This is a technical note on Southampton Water supporting the SFRA. <i>PfSH Level 1 Strategic Flood Risk Assessment PART 5 - Portsmouth City Council (November 2023)</i>¹³³ The report makes recommendations in respect of flood risk for PCC to consider when developing Local Plan policies. <i>Agreed position with the EA: (April 2025)</i>
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¹²⁸ <https://www.push.gov.uk/wp-content/uploads/2023/10/Strategic-Green-and-Blue-Infrastructure-Opportunities-in-South-Hampshire-Part-2-Sept-2023.pdf>

¹²⁹ <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Main-Report-V6-15.02.24.pdf>

¹³⁰ <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Appendix-A-River-Floodplain-Analysis-Final-v1.3.pdf>

¹³¹ <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Appendix-B1-East-Solent-Technical-Note-Version-3-Final.pdf>

¹³² <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Appendix-B2-Southampton-Water-Technical-Version-2.pdf>

¹³³ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/05/SFRA-Part-5-Portsmouth-CC-Final-V3.pdf>

	The City Council worked with the EA and PfSH Authorities to agree a position in respect of the publication of the updated EA flood mapping in March 2025. Following the publication of the updated EA flood mapping in March 2025, PCC (on behalf of PfSH) requested the EA's opinion on whether this would subsequently trigger a requirement to update the 2023 PfSH SFRA Levels 1 and 2 for each authority. At a PfSH POG meeting on 4th April 2025 the EA confirmed that <i>'the SFRA's would not need to be updated to reflect the new mapping. The same coastal model was used for the SFRA and the updated EA mapping. The climate change scenarios modelling flood risk in the future within the SFRA's are considered more detailed and reliable than the climate change mapping published as part of the EA suite of maps.'</i> Spatial Position Statements <i>PUSH Spatial Position Statement (June 2016).</i> This was developed to inform long-term decisions about the level and distribution of development in the sub-region over the period from 2011 to 2034. This SPS was informed by the environmental evidence base as set out earlier in this section. The SPS has since been superseded by the 2023 SPS, which is discussed in section 2 above. <i>PfSH Spatial Position Statement, (December 2023).</i> This document helps to inform the preparation of and strategic co-ordination of local plans including the PLP. It was informed by the environmental evidence base as set out earlier in this section and supersedes the 2016 SPS. PfSH (September 2024) BNG on Local Authority Land. The SMP are currently working with local authorities including Portsmouth to develop a business case for potential BNG projects using the specification for site modifications recommended by the HCC Ecology Team. This report aims to give local authorities a stronger understanding of how BNG on local authority owned land will work in practice. A dedicated officer group has been set up with membership including the SMP and officers from EBC, GBC, FBC, PCC, SCC and TVBC. Duty to Cooperate statements with individual LPA's <i>Statement of Common Ground, Portsmouth City Council & Gosport Borough Council July 2024</i> In the preparation of this SCG, the City Council engaged with GBC to discuss the environmental impacts of the Tipner West & Horsea Island East Strategic Site on the Portsmouth Harbour SPA / Ramsar and Solent & Dorset Coast SPA. In the SCG, GBC states that it supports the principle of social and economic development at Tipner West and the sub-regional benefits the site would deliver. GBC recognised these works
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	were likely to have a significant environmental impact which would be subject to the derogation tests including IROPI. <i>Statement of Common Ground Portsmouth City Council and Gosport Borough Council (Feb 2026)¹³⁴ and Statement of Common Ground Portsmouth City and Fareham Borough Council (Feb 2026)¹³⁵</i> These two SCGs set out that the Councils agree to work collaboratively on biodiversity matters as part of the South East Hampshire group of authorities going forward including: • Green Infrastructure • Mitigation measures • Biodiversity Net Gain • Nutrient Neutrality • Bird Aware <i>Statement of Common Ground Portsmouth City Council and Havant Borough Council (Feb 2026)</i> The SCG agreed on joint working on cross boundary environmental issues, such as the recent provision of proposed enhancement of Southmoor Nature Reserve in Havant in order to provide mitigation for the partial loss of a Low Use Solent Wader and Brent Goose Strategy Site (P136) in Portsmouth. The Councils also support the provision of joined up open space and environmental mitigation crossing the boundary between the authority areas to create a corridor of green infrastructure between Havant and Portsmouth. <i>Statement of Common Ground between the SEH Authorities (March 2026)</i> The SCG considers future work needed to improve ecological infrastructure in SHE
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Key Policy Outcomes for habitats and biodiversity

3.2.23 Policy PLP3: Tipner West has been shaped in partnership with the Tipner Regulatory Panel and its constituent members.

3.2.24 Policy PLP9: Horsea Island Strategic Open Space has been strengthened in respect of visual disturbance to Brent Geese and Waders and impacts on functionally linked land parcels P48c and P75 as agreed in the Feb 2026 SCG with NE.

3.2.25 Policy PLP 31: Flooding has been informed by and refers to the PfSH SFRA Level 1.

¹³⁴ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/FINAL_SCG_PCC_GBC_Feb-26.pdf

¹³⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Feb-26-SCG-with-FBC-Final-signed.pdf>

- 3.2.26 Policy PLP38: Green Infrastructure was revised prior to the Regulation 19 consultation (2024) following input from Natural England. The main change was the inclusion of NE's fifteen GI Principles.
- 3.2.27 Policy PLP40: Biodiversity Net Gain was informed by the joint BNG evidence work undertaken by the SMP on the behalf of the Council.
- 3.2.28 Policy PLP42: Solent Waders and Brent Geese Sites is based on evidence that has been gathered through the joint working as set out in the section above most notably the Solent Waders and Brent Goose Strategy (2020) Bird Aware Solent Revised Strategy (2024) and Solent Waders and Brent Goose Strategy, Guidance on Mitigation and Off-setting Requirements (October 2018).
- 3.2.29 Policy PLP43: Recreational Disturbance on International Nature Designations has been written based on evidence that has been created through the joint working as set out in the section above, specifically the Solent Recreation Mitigation Strategy (December 2017) and Bird Aware Solent Revised Strategy (September 2024).
- 3.2.30 Policy LP44: Nutrient Neutrality in International Nature Designations is based upon the jointly developed evidence based produced through PfSH. The Council's Updated Interim Nutrient Neutral Mitigation Strategy for New Dwellings that underpins the Policy was developed to reflect best practice developed jointly across the wider Solent.

3.3 Development of a Thriving Economy

- 3.3.1 Portsmouth's island city geography, naval history and demographic profile have influenced the demand, investment and type of economic activities that take place in the City today. The key sectors are defence and aerospace, advanced manufacturing and engineering, digital and creative industries, marine and maritime industries, health and tourism. Portsmouth is an important centre for work within the sub-region, home to two-thirds of the UK's naval fleet and an internationally recognised university.
- 3.3.2 The City is key to the Solent's growing marine and maritime sector. Portsmouth benefits from the presence of the International Port, HM Naval Base and a number of waterfront access sites including Trafalgar Wharf, Port Solent and The Camber. PCC is one of the City's major employers alongside the Naval Base, the University of Portsmouth, Airbus Defence and Space, BAE systems and Pall Europe. Lakeside North Harbour Business Park in Cosham offers a premier office, research and development space, which draws businesses from across the sub-region, while the City's well-occupied industrial estates in Hilsea and Farlington support a range of sectors.
- 3.3.3 The City Council is working closely with the authorities across the Solent both through PfSH and the Solent Growth Partnership to support joint economic goals for the Solent. The Solent is a prime location within the UK to deliver development to meet the pressing needs of the marine and maritime sector. This is recognised in its recent designation as a Freeport. Table 7 of this Statement sets out in detail the key strategic issues in respect of the City's economy and how the City Council has addressed these through the DtC including with the Solent Growth Partnership.

3.3.4 In June 2025¹³⁶ HBC approached PCC to request the Council's help in meeting its unmet housing and employment land needs of 9,292 dwellings and 51,424m² of employment floorspace respectively. PCC replied in August 2025¹³⁷ to confirm that 'the City Council is happy to formally offer its surplus of 31,261 m² of office floorspace to meet unmet need in Havant Borough under the DtC.' This was in recognition that both local authorities are in the same functional economic market area and that this arrangement would help to create jobs and increase prosperity in south east Hampshire.

3.3.5 The SEH authorities have worked together to reach joint agreement on employment land supply within the SEH Functional Economic Market Area (FEMA). Of the four SEH authorities three have an identified oversupply of employment floorspace namely PCC, GBC and FBC. HBC has a deficit of employment floor space. The four authorities met in January 2026 and agreed to help HBC accommodate their unmet employment floorspace requirement.

3.3.6 Table 6 below sets out the agreed transfers of employment land between the four local authorities of SEH. With the transfers of employment land between FBC, HBC and PCC accounted for it is envisaged that there will be no unmet employment need in any of the local authorities. The three authorities can meet all of HBC's 51,234m² requirement, with a total overall surplus of 106,395 m² in SEH.

Table 6: Transfer of employment floorspace between the SEH authorities

LPA	Employment Floorspace (m ²) Surplus/Shortfall	Going to	Coming from	Amount (m ²)	Floorspace Surplus/Shortfall after reciprocation
PCC	+31,261	HBC	-	-31,261	0
GBC	+6,578	-	-	-	+6,578
FBC	+119,790	HBC	-	-19,973	+99,817
HBC	-51,234	-	PCC and FBC	31,261+19,973 = +51,234	0

Table 7: Evidence of the Duty to Cooperate in regard to the Development of a Thriving Economy

Strategic issues	Provision for at least 138,746m² of new employment floorspace during the Plan period 2025-2040 for the following types of businesses: a) 60,248m² office floorspace (E(g)(i); b) 14,118m² research & development / industrial processes floorspace (E(g) (ii & iii); c) 64,380m² manufacturing / warehousing floorspace (B2/B8). Safeguard existing and allocated employment land that is fit for purpose.
Partners	• All local authorities falling within the PfSH. (See section 2.4)

¹³⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Portsmouth-2025-DtC-update.pdf>

¹³⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/PCC-letter-to-HBC-21-08-25.pdf>

	• Solent Growth Partnership (replaces Solent LEP) • South East Hampshire Local Authorities (GBC, FBC HBC and PCC) • Bilateral work with neighbouring LPAs
Actions/outcomes	Joint Working Arrangements - PfSH PfSH Supporting evidence documents. <i>Economic, Employment and Commercial Needs (including logistics) Study (March 2021).</i>¹³⁸ This report updates the 'economic need' for land and floorspace in South Hampshire. The report re-confirms the economic geography of South Hampshire – the FEMA. <i>Economic and Employment Land Evidence Base Paper, PfSH (May 2016)</i>¹³⁹. The purpose of this report is to draw together evidence regarding economic and commercial property market dynamics in South Hampshire and the Isle of Wight. Joint working arrangements - Solent Growth Partnership (and former Solent Local Economic Partnership). The Solent Growth Partnership comprises the upper tier local authorities of the IoWC, PCC and SCC The partnership works with local government, industry, the private sector and academic institutions to create long term economic growth and resilience across the Solent. The Solent Growth Partnership has produced a series of reports to set an approach for economic growth in the Solent. The Solent Growth Partnership produced the Solent Growth and Prosperity Strategy¹⁴⁰ (January 2025), which sets out the Partnership's agenda for economic growth in the Solent. The Solent Cultural Plan¹⁴¹ (March 2025) sets out the approach for supporting the Cultural and Creative Industries. The Get Solent Working Plan (June 2025)¹⁴² considers the local labour market and how to increase employment. The Solent Growth Partnership's predecessor was the Solent LEP which had been created in 2010 following the abolition of regional development agencies responsible for economic development. Led by the business community and supported by three university

¹³⁸ <https://www.push.gov.uk/wp-content/uploads/2021/05/Economic-Employments-and-Commercial-Needs-including-logistics-Study-Final-Report-March-2021.pdf>

¹³⁹ <https://www.push.gov.uk/wp-content/uploads/2018/05/Economic-and-employment-land-2016.pdf>

¹⁴⁰ <https://solentgrowthpartnership.co.uk/wp-content/uploads/2025/01/SGPS-Jan-2025-V2.pdf>

¹⁴¹ <https://solentgrowthpartnership.co.uk/wp-content/uploads/2025/04/Solent-Cultural-Plan-FINAL-Mar25.pdf>

¹⁴² <https://solentgrowthpartnership.co.uk/wp-content/uploads/2025/06/Solent-Growth-Partnership-Get-Solent-Working-Plan-June-2025-v1.0-june-25-aa-accessible.pdf>

	partners, three unitary authorities (including Portsmouth), eight district councils and one county council, this partnership worked together to secure a more prosperous and sustainable future for the Solent area. In 2023 the Government confirmed its decision to cease LEP funding in the 2023/24 financial year moving to new devolved funding arrangements. Former Solent LEP supporting evidence documents <i>Transforming Solent Growth Strategy (January 2015)</i>¹⁴³. The This is the Strategic Economic Plan for the period 2014 – 2020. <i>Transforming Solent productivity and Growth Strategy update (February 2017).</i>¹⁴⁴ This report updates the 2015 Transforming Solent Growth Strategy <i>Transforming the Solent Strategic Economic Plan (2014).</i>¹⁴⁵ This report sets out a plan for growth which will see us build on the Solent's strengths and plan towards a more ambitious future. The report recognises and builds on our current strengths, harnesses the drivers for growth and addresses the barriers, which if not addressed, could constrain growth. Southampton and Portsmouth City Deal (2013) The City Deal¹⁴⁶, signed on 12th November 2013, is between the Government, local businesses and leaders from Southampton, Portsmouth and Hampshire Councils and the Solent LEP. It aimed to provide £953 million of investment into the Southampton and Portsmouth areas and maximises both cities' key marine and maritime assets through the provision of new housing and employment sites. For Portsmouth the focus was on unlocking the potential of Tipner-Horsea Island with the provision of 2,370 homes and 58,000m² of employment floorspace. This is quite clearly a regeneration opportunity of sub-regional importance. Statements of Common Ground with Individual LPA's <i>Statement of Common Ground with East Hampshire District Council (February 2026).</i> This SCG was prepared to support the Submission of the PLP. The SCG sets out that the SEH authorities can currently meet their employment needs and that further assistance is not required from EHDC. The two authorities will continue to work together in respect of employment in the SEH FEMA.
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¹⁴³ https://solentlep.org.uk/media/1508/transforming_solent_growth_strategy_-_jan_2015.pdf

¹⁴⁴ <https://www.lepnetwork.net/media/1126/solent-policy.pdf>

¹⁴⁵ <https://www.push.gov.uk/wp-content/uploads/2018/05/Transforming-Solent-Marine-and-Maritime-supp.pdf>

¹⁴⁶ <https://www.gov.uk/government/publications/city-deal-southampton-and-portsmouth>

	<i>Statement of Common Ground with Fareham Borough Council (February 2026)</i>. This SCG was prepared to support the submission of the PLP. The SCG set out that both authorities could meet their employment needs and that they would continue to work together in respect of employment in the SEH FEMA. <i>Statement of Common Ground with Gosport Borough Council (February 2026)</i>¹⁴⁷. This SCG was prepared to support the submission of the PLP. The SCG set out that both authorities could meet their employment needs and that they would continue to work together in respect of employment in the SEH FEMA as set out in the SEH SCG. <i>Statement of Common Ground with Havant Borough Council (February 2026)</i>. This SCG was prepared to support the Submission of the PLP. The SCG sets out the unmet employment need arising from HBC and the agreement by PCC to provide 31,261m² of employment floorspace from its surplus to HBC. <i>Statement of Common Ground with the South Downs National Park Authority (February 2026)</i>¹⁴⁸. This SCG was prepared to support the submission of the PLP. The SCG sets out that the two authorities agreed that they fell within separate Functional Economic Market Areas (FEMA's) but that there is some economic connection between Portsmouth and the Park most notably to Petersfield and along the A3 corridor. The two authorities agreed that they could meet their own employment land supply needs. <i>Statement of Common Ground Winchester City Council and Portsmouth City Council (February 2026)</i>¹⁴⁹. This SCG was prepared to support the submission of the PLP. The SCG set out that both authorities could meet their employment needs and that they would continue to work together in respect of employment in the SEH FEMA through the SEH SCG. Statements of Common Ground with the SEH Authorities <i>Statement of Common Ground between the South East Hampshire Local Authorities of FBC, GBC, HBC and PCC (February 2026)</i>. The SCG agreed that the four authorities were part of the same FEMA. The SCG identified that the need of 51,234 m² of employment floorspace in Havant would be met from FBC, GBC and PCC. More detail is set out in table 6 of this statement. <i>Letter from HBC to PCC (July 2025)</i>
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¹⁴⁷ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/FINAL_SCG_PCC_GBC_Feb-26.pdf

¹⁴⁸ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_SDNPA_PCC_Feb-26_Signed.pdf

¹⁴⁹ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_PCC_WCC_Feb-26_Signed.pdf

	Under the DtC, HBC formally requested that PCC assists in meeting 51,424 m² of unmet employment need. HBC confirmed that it would also be approaching other neighbouring local authorities, and local authorities within the same travel to work area. <i>Letter to HBC from PCC (August 2025)</i>¹⁵⁰ The letter recognised that HBC has an unmet need of 51,424 m² of employment floorspace over its plan period (of which 17,665 m² is industrial demand and 33,759 m² is office demand), and the formal request by HBC that PCC assists in meeting this unmet employment need. PCC agreed to formally offer its surplus of 31,261 m² of office floorspace to meet unmet need in Havant Borough under the DtC. <i>Letter from HBC to PCC (September 2025)</i>¹⁵¹ This letter thanked Portsmouth for agreeing to help meet the unmet employment floorspace needs of HBC and recognised the ongoing work between the authorities in South East Hampshire. <i>Letters from the SEH authorities sent to EHDC, FBC and WCC (October 2025)</i> These letters were sent jointly by GBC, HBC and PCC requesting their help in meeting unmet housing and employment needs in SEH. Detail of the content of the letters is set out in section 2 of this Statement. <i>Formal Response to Request for Assistance with Unmet Housing and Employment from EHDC (November 2025).</i> This letter acknowledges the unmet employment needs arising from the SEH Authorities. EHDC state that at this time it is unknown if the District will be able to meet its own employment needs, but that due consideration will be given to the SEH unmet need in the formulation of the EHDC Local Plan. <i>Response to the October 25 South East Hants Letter from FBC (November 2025).</i> The letter acknowledged the unmet employment need arising from SEH and states that the Fareham Local Plan 2037 had identified 119,790 m² of employment floor space compared to its requirement. The letter confirmed that FBC were willing to commit 19,973 m² of employment floorspace towards the unmet need arising from HBC. <i>Response to Joint Letter on Housing and Employment Need in SEH from WCC (November 2025).</i> WCC asked the SEH authorities to produce further detail on the employment floorspace requirements arising in SEH including a breakdown of the types of floorspace, detail on how supply figures from Havant have considered the Freeport and confirmation of the detail of GBC's employment surplus.
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¹⁵⁰ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/PCC-letter-to-HBC-21-08-25.pdf>

¹⁵¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/250910-Response-to-PCC-re.-housing-and-employment-need.pdf>

	<i>Response to Joint Letter on Housing and Employment Need in South East Hampshire¹⁵² (December 2025) from GBC, HBC and PCC to WCC. This letter responded to the request for more information from WCC, highlighting that FBC had responded positively and therefore the unmet employment needs of the SEH authorities were now met.</i> <i>Response to Joint Letter on Housing and Employment Need in South East Hampshire from WCC (January 2026). The letter highlighted WCC's position in response to the Written Ministerial Statement on DtC. The letter went on to state that WCC's focus was moving to its new Local Plan and that the unmet need arising from SEH would be considered as part of that process.</i>
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Key Policy Outcomes in regards to the Thriving Economy

- 3.3.7 PLP 16: Employment. Work was done sub-regionally on employment need most notably in relation to the PfSH Economic, Employment and Commercial Needs (including Logistics) Study.
- 3.3.8 The supporting text to the Employment Target Policy (PLP25) of the Pre-Submission Local Plan Addendum 2025 was updated to reference that 'Overall, there is an oversupply of offices that can help to meet the unmet need in the neighbouring borough of Havant'. The unmet needs of HBC have now been met by the SEH LPAs and the employment needs of the SEH FEMA are met.

3.4 Promotion of Sustainable and Active Cross Boundary Transport

- 3.4.1 The compact character of Portsmouth provides a great opportunity to shape a future where people leave the car at home when making everyday journeys. Through the adopted Local Transport Plan 4 (2021 –2038)¹⁵³ (LTP4), PCC is striving to create an environment that allows everyone to travel as sustainably as possible.
- 3.4.2 The provision of a safe, convenient, affordable to use and efficient transport network is key in helping to build vibrant local communities, enable regeneration and achieve an environmentally sustainable future. Prioritising walking and cycling and transforming public transport will play a key role in delivering a people centred travel network across the City, linking into and connecting local areas.
- 3.4.3 In February 2022 Portsmouth adopted a Local Cycling and Walking Infrastructure Plan¹⁵⁴ (LCWIP). The aim of the Portsmouth LCWIP is to facilitate modal shift by creating a comprehensive walking and cycling network that is safe, inclusive, accessible, convenient and attractive, enabling people to get from A to B in the most direct way possible when making utility trips.

¹⁵² <https://www.portsmouth.gov.uk/wp-content/uploads/2026/01/Letter-to-WCC-response-to-collective-needs-FINAL.pdf>

¹⁵³ <https://www.portsmouth.gov.uk/services/parking-roads-and-travel/travel/local-transport-plan-4-ltp4/>

¹⁵⁴ <https://travel.portsmouth.gov.uk/wp-content/uploads/2022/05/74.645-LCWIP-update-with-background-report-2022-Accessible.pdf>

- 3.4.4 As a unitary authority, the City Council is both the planning and transport authority. The local authority areas immediately adjoining the City are two tier in structure with transport functions being undertaken by HCC whilst the districts and boroughs provide the local planning function.
- 3.4.5 The City Council has also undertaken transport work as part of PfSH including evidence for the new Spatial Position Statement in 2023. The SPS was supported by the PfSH Identification of Broad Areas of Search for Growth Assessments (December 2023) report.
- 3.4.6 The City Council is also a key partner in Solent Transport. Originally established in 2007, Solent Transport is an apolitical partnership between the councils of the Isle of Wight, Hampshire County, Portsmouth and Southampton. In collaboration with the local community, business, government and transport operators, Solent Transport undertakes research; develops transport policy and strategy; submits and supports funding bids; and lobbies for transport improvements that will benefit everyone. Table 8 of this Statement sets out in detail the key strategic issues in respect of Transport and how the City Council has addressed these through the DtC.
- 3.4.7 Solent Transport also works with the PfSH to deliver the transport objectives to promote economic regeneration in the sub-region. Solent Transport developed the Solent Sub-Regional Transport Model (SRTM). The SRTM is operated by the SYSTRA consultancy under contract to Solent Transport. Since its development in 2010, SRTM has been a key resource for securing several hundred million pounds of transport funding in the Solent and planning its delivery. SRTM has also informed numerous Local Plans, major development transport assessments and transport strategies and studies. The model has a base year of 2019 and can be used for modelling of transport and land use scenarios for years through to 2041. Solent Transport is currently investigating the potential to extend the Solent Transport Model beyond 2041.
- 3.4.8 The Interim Strategic Transport Assessment¹⁵⁵ and Interim Strategic Transport Assessment Addendum¹⁵⁶ (STA) for the PLP used the SRTM which has also been used for forecasting for numerous strategic Transport Assessments in the Portsmouth, Southampton and South Hampshire area. The SRTM includes relevant committed development schemes across Portsmouth and neighbouring authorities. One of the key cross boundary matters discussed and agreed as part of the STA was the growth assumptions to be used for Havant after the withdrawal of their Local Plan from examination in 2022. The approach that was taken forward (to use the adopted Core Strategy (2011) and Allocations Plan (2014)) was also agreed with National Highways.
- 3.4.9 The City Council's planning team liaised with National Highways (NH) and PCC LHA as the Local Highways Authority throughout the plan preparation process. At each stage of the Strategic Transport Assessment process, all relevant parties met and agreed an

¹⁵⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/12/Portsmouth-Local-Plan-Interim-Strategic-Transport-Assessment-Addendum-041225.pdf>

¹⁵⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Portsmouth-Local-Plan-Strategic-Transport-Assessment-Addendum-200226.pdf>

approach to the work going forward. This is detailed in Appendix 1 to the SCG (March 2026) with National Highways¹⁵⁷.

3.4.10 The City Council has recently updated its STA to reflect the updated Strategic Sites and Allocations in the Pre-Submission Local Plan Addendum 2025. This work was undertaken by SYSTRA. Throughout the preparation of the updated STA, the Council and SYSTRA have been working closely with National Highways to ensure that the proposals in the Pre-Submission Local Plan Addendum 2025 and resultant highways interventions such as at Portsbridge Roundabout do not have any unacceptable impacts upon the strategic highways network. SYSTRA undertook additional Trigger Point testing of the Portsbridge Roundabout proposals to ascertain if further micro simulation modelling was required for the Local Plan. This modelling concluded that the main impact on the roundabout would not occur until later in the Plan Period.

3.4.11 The City Council agreed a SCG with National Highways (March 2026) which sets out that NH have no objection to the Local Plan and supporting STA undertaken by Systra. The SCG sets out that NH have no objections to the PLP and the levels of growth set out within it as allocated in the Local Plan Strategic Sites and Allocations.

3.4.12 Air Quality resulting from increased traffic flows associated with the Local Plan was also identified as a cross boundary issue. The City Council's Portsmouth Emissions Assessment and Habitats Regulations Assessment (HRA) both identified impacts of PCC's Local Plan Growth on Havant Borough (specifically in respect of protected habitat adjacent the junction of the A27 / A3 (M)). These impacts were addressed in the July 2024 SCG between PCC and HBC.

Table 7: Evidence of the Duty to Cooperate in regards to Transport

Strategic issues	Reducing the impact on the strategic and local road networks within Portsmouth. Proposing mitigation schemes at junctions that will see an increase in traffic movements and subsequent detrimental impact. Creating modal shift to encourage transport by sustainable means and to reduce congestion and air quality impacts of car use, including cross boundary tips. Deliver cleaner air in the City to improve the health opportunities for all. • Prioritise walking and cycling • Transform public transport • Support business and protect our assets
Partners	• All local authorities falling within the PFSH with specific emphasis on those LPAs in SEH • Hampshire County Council as adjoining Transport Authority • Solent Transport • National Highways

¹⁵⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/03/National-Highways-SoCG-March-26-final.pdf>

Actions/outcomes	Joint Working Arrangements - PfSH <i>Partnership for South Hampshire Identification of Broad Areas of Search for Growth Assessments (December 2023).</i>¹⁵⁸ The Broad Areas of Search for Growth Assessments work employed a constraint mapping approach to assess the potentially most sustainable broad locations, at the sub-regional scale, where it would be appropriate to identify sites for allocation in local plans. This includes mapping of transport constraints and opportunities. Joint Working Arrangements - Solent Transport Solent Transport provides leadership, strategy and direction to support sustainable economic growth as detailed in paragraph 3.4.7. <i>Transport Delivery Plan (TDP) 2012- 2026 (2012).</i>¹⁵⁹ This TDP identifies a set of schemes for the period up to 2026, framed by an overall approach to delivery that positions TfSH with the flexibility to mobilise quickly to secure funding opportunities from a variety of sources. <i>Transport for South Hampshire Evidence Base Case and Options for Intervention (2012).</i>¹⁶⁰ This report supports the TDP and sets out the evidence base and options for intervention. <i>Subregional Transport model (2015, updated regularly).</i>¹⁶¹ Solent Transport has worked together to deliver the Solent Sub Regional Transport Model (SRTM). SRTM is operated by SYSTRA consultancy under contract to Solent Transport. Since its development in 2010, SRTM has been a key resource supporting securing several hundred million pounds of transport funding in the Solent and planning its delivery. SRTM has also informed the PLP and supporting Transport Study. Duty to Cooperate statements with individual LPA's <i>Statement of Common Ground with Havant Borough Council (July 2024)</i> The SCG addressed the impact of PCC growth on an area of saltmarsh within Havant Borough, which was approximately 36m from the A27 / A3 interchange in the Chichester and
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¹⁵⁸ <https://www.push.gov.uk/wp-content/uploads/2024/01/Broad-Areas-of-Search-for-Growth-Assessments-6.12.23.pdf>

¹⁵⁹ <https://documents.hants.gov.uk/transport-for-south-hampshire/TransportDeliveryPlan.pdf>

¹⁶⁰ <https://www.push.gov.uk/wp-content/uploads/2018/05/Transport-for-South-Hampshire-2012.pdf>

¹⁶¹ <https://solent-transport.com/solent-sub-regional-transport-model/#:~:text=The%20SRTM%20is%20a%20multi,economic%20impacts%20of%20these%20interventions.>

	Langstone Harbours SPA / Ramsar. HBC noted the findings of PCC's HRA Appropriate Assessment in regard to the impact. Statements of Common Ground with Individual LPAs <i>Statement of Common Ground with East Hampshire District Council (February 2026).</i> This SCG was prepared to support the Submission of the PLP. The two authorities agree to work together and with Hampshire County Council to promote improved sustainable transport connections. <i>Statement of Common Ground with Fareham Borough Council (February 2026).</i> This SCG was prepared to support the Submission of the PLP. The SCG sets out that both authorities agree to continue to support the SEHRT scheme along the A27 corridor and that to the two LPAs will proactively promote the use of public transport and active travel modes. <i>Statement of Common Ground with Gosport Borough Council (February 2026).</i> This SCG was prepared to support the Submission of the PLP. The SCG set out that both authorities will continue to support the Gosport Ferry as a key sustainable transport link. <i>Statement of Common Ground with Havant Borough Council (February 2026).</i> This SCG was prepared to support the submission of the PLP. The SCG sets out that the two authorities will work together and with Hampshire County Council to promote improved sustainable transport connections. Joint Working Arrangements - National Highways <i>Duty to Cooperate Statement with National Highways (February 2025)</i> The SCG addressed the findings of the February 2025 STA. The SCG set out specifically agreed positions in respect of Portsbridge Roundabout and the A27 Havant Bypass / A2030 Eastern Road roundabout. The City Council is undertaking additional trigger point testing to ascertain whether mitigation at Portsbridge Roundabout is necessary to mitigate impacts on the LRN resulting from the Local Plan growth. Further microsimulation will be needed. Whether this is needed as part of the Local Plan or at project delivery stage will depend upon the timescale indicated by the trigger point testing. SCG - National Highways <i>Statement of Common Ground with National Highways (March 2026).</i> This SCG set out that NH supported the content of the Local Plan and its allocations and are of the view that the Plan is sound and legally compliant. The SCG sets out that NH have no objections to the PLP and the levels of growth set out within it in the Strategic Sites and Allocations. NH agreed that
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	the STA provides a robust evidence base to support the Local Plan.
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Key Policy Outcomes in regard to Transport

3.4.13 The City Council's planning team liaised with NH and the LHA throughout the Plan preparation process. At each stage of the STA process, all relevant parties met and agreed an approach to the work going forward. This has resulted in an SCG setting out that NH consider the Local Plan to be sound.

3.4.14 PLP 47: Movement and Transport was informed by the Transport Study which utilised the SRTM, which had been developed by Solent Transport.

3.5 Cross Boundary Strategic Sites and Allocations

3.5.1 Due to the small size of Portsmouth City in terms of physical area, some of its strategic sites and allocations have direct impact upon its neighbours due to the proximity of the site to the authorities' shared boundary.

3.5.2 The sites that have specific cross boundary impact are the Tipner West strategic site and the Land West of Portsdown Technology Park site allocation. Table 9 of this Statement sets out in detail the key strategic issues in respect of the relevant Strategic Sites and how the City Council has addressed these through the DtC including with PfSH partners.

Tipner West

3.5.3 For Tipner West the main cross-boundary issue for discussion has been the likely significant effects on the designated habitat sites and citation species within Portsmouth Harbour SPA/Ramsar.

3.5.4 Portsmouth Harbour shares a coastal frontage with two neighbouring LPAs namely GBC and FBC. The City Council worked with these neighbouring local planning authorities as required by the DtC in respect of the environmental impacts found in the HRA.

3.5.5 PCC worked closely with FBC on cross boundary issues including Tipner West. In their response to PCC's regulation 19 consultation FBC acknowledged the proposed contribution to employment floorspace of the site and highlighted the importance of considering the impact of development on the significance of nearby Portchester Castle and its setting.

3.5.6 The work of the Tipner Regulatory Panel and its constituent members has been discussed earlier in this Statement.

Land West of Portsdown Technology Park

3.5.7 The site allocation PLP10: Land West of Portsdown Technology Park is located on the site of the former Portsdown Main building in a prominent location at the top of

Portsmouth Hill. Since Portsmouth Main was demolished in 2011, PCC has held discussions at various points with WCC over the future of the wider site that straddles the border of the two local planning authorities' areas.

3.5.8 The Local Plan allocation covers only the land in the Portsmouth LPA area. The proposals for the site comprise 12,500m² of Research & Development (class E(g)(ii)), manufacturing (class B2) and/or storage or distribution (class B8). There are a mixture of development schemes permitted and/or underway on the site. The southern part of the site fronting James Callaghan Drive has extant permission for the conversion of the vacant former Portsmouth Main guard posts for small-scale sui generis use. A new research and development building has recently been completed to the west of the site, bordering Fort Southwick and adjacent to the Winchester City Council administrative boundary.

3.5.9 PCC and WCC have been consistent in their approach to the site for a number of years with PCC favouring employment uses on its part of the site (in keeping with the adjoining Portsmouth Technology Park) and Winchester favouring an approach of returning their part of the site to a landscaped downland setting in keeping with the wider northern slope of this part of Portsmouth Hill. The two Councils have resisted proposals for a number of unsuitable uses on the site such as residential due to its comparative lack of accessibility and local facilities.

PCC and WCC have worked together to produce a SCGs which include reference to the Land West of Portsmouth Technology Park site. The common approach developed by ongoing dialogue between the two LPAs is reflected in policy (PLP10) that has been included in the Local Plan.

3.5.10 The allocation was referred to in the FBC response to the Pre-Submission Local Plan 2024, where FBC noted its inclusion as part of the wider policy approach to Portsmouth Hill in the Plan.

Table 8: Evidence of the Duty to Cooperate in regard to Strategic Sites and Allocations

Strategic issues	• Cross boundary discussions with GBC and FBC on the impact of the City Council's strategic site at Tipner West on Portsmouth Harbour SPA / Ramsar. Cross boundary agreement with WCC in regard to the Site allocation Land West of Portsmouth Technology Park, which forms part of wider site straddling the boundary of the two LPA areas.
Partners	Tipner West • GBC • FBC • HBC • CDC • Tipner Regulatory Panel (the membership of the panel is detailed in table 5) Land West of Portsmouth Technology Park • WCC • FBC
Actions/outcomes	Tipner West

	Statements of Common Ground with Neighbouring LPAs <i>Statement of Common Ground with Gosport Borough Council May 2024</i> Within the Statement, GBC supported the principle of social and economic development at Tipner, which would deliver sub-regional benefits, recognising these works are likely to have a significant environmental impact which would be subject to the IROPI tests of overriding public benefit. <i>Statement of Common Ground with Fareham Borough Council July 2024.</i> The SCG addressed the permanent habitat loss to Portsmouth harbour SPA / Ramsar from the Tipner West & Horsea Island East Strategic Site in the 2024 Pre-Submission Local Plan. Both Council's agreed to work collaboratively on HRA matters and to work collaboratively to protect and, wherever possible, enhance the integrity of their shared international conservation designations in line with relevant legislation. Joint Working arrangements - Regulatory Panel As part of the process of drawing up the new approach for Tipner West at both the plan and project levels, a Regulatory Panel was created to provide comment and guidance. Detail on the membership of the regulatory Panel and the progress of SCG work with the members of the Panel can be found in table 5 of this Statement. Land to the West of Portsdown Technology Park <i>Revised Statement of Common Ground with Winchester City Council October 2024:</i> The SCG set out the agreed position for the two authorities for the Land West of Portsdown Technology Park site. The agreed position was that: <i>Winchester District has no objection to the delivery of development on the site (within Portsmouth City). It is agreed that that part of the wider site which falls within the WCC District is not intended for future development with areas to remain as or be reinstated as chalk downland.'</i> <i>Statement of Common Ground, Winchester City Council and Portsmouth City Council (Feb 2026)¹⁶²</i> The SCG agreed that WCC has no objection in principle to the delivery of development on the PCC portion of the site. The SCG agreed that the wider site which falls within the WCC District is to remain as or be reinstated as chalk downland.
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¹⁶² https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_PCC_WCC_Feb-26_Signed.pdf

Key Policy Outcomes in regards to Strategic Sites and Allocations

3.5.11 Changes were made to draft policy PLP3: Tipner West & Horsea Island East in the Pre-Submission Local Plan 2024 in response to the input of the Regulatory Panel prior to the commencement of the 2024 Regulation 19 consultation. Engagement with the Regulatory Panel was in particular focused around matters of habitat condition in and around the site, interpretation of the Habitat Regulations (including possible mitigation measures, for example in respect of impacts upon functionally linked habitats) and the derogation tests of alternative solutions, IROPI and compensation. The Regulatory Panel worked with PCC on the formulation of policy PLP3 as set out in the Pre-Submission Local Plan Addendum 2025. This has been done within the scope set out in the Coastal Concordat Working Protocol¹⁶³, which frames the working arrangements between the parties. City Deal funding has facilitated the engagement of the necessary professional expertise to progress the site's delivery at both the plan and project levels.

3.5.113.5.12 The development of Policy PLP 10 was informed by discussions with WCC most notably criterion (f) which considers views within an agreed zone of visibility and verified viewpoints both to the north (within Winchester District) and south of the site, and criterion (g); which requires a landscaping scheme that positively enhances the contribution of the site to its prominent downland setting (including Winchester District) and provides navigable links to surrounding green infrastructure assets (including in Winchester District).

¹⁶³ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Tipner-West-Regulatory-Panel-2025-updated-working-protocol-vFINAL.pdf>

Chapter 4: Ongoing Work and Outcomes

4.0.1 The DtC requires evidence of ongoing cooperation with partners on cross boundary strategic matters. The following section details the key projects and working arrangements that will ensure effective joint working going forward. The City Council will work collaboratively with its partners going forward to deliver positively on cross boundary strategic issues in any new structures and frameworks that are instituted under Local Government Reorganisation.

4.0.2 A considerable number of new documents were published by the Government following their election in July 2024. Of relevance to the DtC is the December 2024 NPPF, against which the PLP will be assessed. The emerging national policy context including the draft 2025 NPPF and its relevance to the Plan is discussed in more detail in chapter 1 of this document. The Devolution and Community Empowerment Bill was introduced in July 2025 is at the time of writing (March 2026) at report stage in the House of Lords. It sets out the framework in respect of the makeup and areas of competence of the new Strategic Authorities¹⁶⁴ The City Council's emerging position in respect of devolution is set out in more detail in section 1 of this statement.

4.1 The Delivery of New Homes, Including Accommodating the City's Unmet Need

4.1.1 The delivery of new homes is clearly a key DtC issue, given the requirement in the NPPF to address unmet housing needs on a cross-boundary basis, with neighbouring authorities.

4.1.2 The Council will continue to work closely with the PfSH authorities on cross boundary issues including if required consideration of the future distribution housing land supply across the sub region.

4.1.3 In September 2024 the PfSH authorities sent a joint response to the Government's consultation on Revisions to the National Planning Policy Framework (NPPF) - (July 2024)¹⁶⁵. The response addressed the proposed approach to housing and employment growth and the importance of maintaining effective cooperation. The PfSH authorities agreed that they would not respond jointly to the draft 2025 NPPF consultation but did share their individual responses with each other.

4.1.4 The City Council will continue to work with neighbouring LPAs in order to develop individual SCGs to accommodate any unmet housing need from the City. EHDC is currently in the early stages of the Local Plan process and have indicated that they will consider the unmet need arising from SEH in the formulation of the evidence for their Local Plan. WCC submitted its Local Plan in November 2024 (and is still at examination) and has agreed through a SCG with PCC (October 2024 and Feb 2026) to earmark 30% of its unmet need allowance for PCC. An initial inspectors note¹⁶⁶ on the Winchester

¹⁶⁴ <https://bills.parliament.uk/publications/63703/documents/7396>

¹⁶⁵ <https://www.push.gov.uk/wp-content/uploads/2024/10/Partnership-for-South-Hampshire-Response-to-NPPF-Revisions-Consultation-20.09.24-FINAL.pdf>

¹⁶⁶ <file:///C:/Users/432868/Downloads/ED38a-Inspector-Note-16-Post-hearing-action-points.pdf>

Local Plan indicating the Winchester Plan is likely to be capable of being found legally compliant and sound was published in September 2025. This was superseded by a later Inspectors note¹⁶⁷ which indicated that the land supply to neighbouring authorities from the WCC Local Plan would equate to 495 dwellings. Based on the apportionment agreed in the SCG the Winchester Plan was to proceed to adoption based upon this it would provide for 150 dwellings of Portsmouth's unmet housing need.

4.1.5 GBC, HBC and PCC have been working together since May 2025 as a South East Hampshire (SEH) group of authorities in order to identify a combined unmet housing and employment need position. The three authorities undertook this work due to all three LPA's being at a similarly advanced stage of plan making namely approaching Pre-Submission and all having unmet development needs. The three authorities sent letters to and undertook meetings in the Autumn of 2025 with the neighbouring authorities of EHDC, FBC and WCC in respect of the unmet needs arising from within SE Hants.

4.1.6 Following the positive repose to this work from FBC the three authorities of SEH and FBC have been working together as group of four authorities. They met in January 2026 and agreed to distribute unmet housing and employment needs as outlined in section 2.9 of this Statement. The four authorities agreed to work closely together on future housing, employment and ecological work in advance of LGR as set out in section 1.3 of this Statement.

4.2 Habitat Regulations Assessment

Nutrients

4.2.1 In respect to nutrients PCC will continue to work with the SMP to identify potential opportunities to deliver nutrient offsetting on sites within South Hampshire (locations of existing and future schemes are set out in figure 3 below) including the creation of an ongoing sustainable supply of sites across the sub-region. There are now many mitigation schemes running in the Solent for developers to buy mitigation credits from and the supply and demand of nutrient mitigation in the PfSH sub region is regularly reported to PfSH Joint Committee. There is a good supply of nitrogen and phosphate credit schemes across the Solent and the PfSH authorities will work together through the SMP to develop a supply. The SMP are purchasing sites on the behalf of PfSH to deliver nutrient mitigation. The PfSH authorities are working together to decide on how credits created through these schemes are priced and distributed.

¹⁶⁷ <file:///C:/Users/432868/Downloads/ED44%20-%20Winchester%20City%20Council's%20response%20to%20the%20Inspector's%20Note%2017.pdf>



Figure 3: Mitigation Schemes in the Solent Catchment (March 2026)

4.2.2 PCC is continuing to use nitrogen credits secured from the HIOWWT at their Nunwell site on the Isle of Wight. The two organisations will continue to work together to identify opportunities to provide offsite nutrient credits to enable the delivery of development.

Recreational Disturbance

4.2.24.2.3 PfSH provides governance to the Bird Aware Partnership, who mitigate recreational disturbance to SPA birds from additional pressures resulting from new house building. The PfSH authorities will continue to work together to protect species and habitats in the Solent. The Bird Aware Solent Revised Strategy (September 2024) sets out the findings in relation to summer breeding birds in the Solent and information in regard to the latest developer contributions and spending by Bird Aware to provide the mitigation for recreational disturbance.

Protected Sites and Biodiversity

4.2.34.2.4 PCC will continue to work with the Tipner West Regulatory Panel on the impacts of development at the Strategic Site on protected sites. Details of the Regulatory Panel and its work is set out in table 5 of this Statement. The Regulatory Panel will continue to meet once the Local Plan is in place in order to provide input and steer to the promotor team in their development of the project proposals for Tipner West.

4.2.44.2.5 PCC will continue to work with PfSH and the SMP team to deliver solutions for BNG in the sub-region. PCC is working in partnership with organisations looking to secure offsite BNG provision such as Southern Water who are looking to provide credits to offset the development of their Water for Life scheme. The Council is looking at using its own land holdings in order to potentially deliver this offsite BNG.

4.2.54.2.6 PCC will work closely with the SEH authorities on future ecological network, environmental mitigation and other greening and biodiversity opportunities in the area. The SEH authorities have set up an officer group comprising planning and ecology representatives from the four authorities to deliver this. The first meeting of the officer group is scheduled for 19 March 2026.

Environmental Delivery Plans

4.2.64.2.7 In December 2024, PCC responded positively to MHCLG correspondence in respect of the Development and Nature Recovery Working Paper¹⁶⁸. This resulted in PCC being invited in January 2025 to participate in a Development and Nature Recovery roundtable event with officers from MHCLG, DEFRA, Natural England and local planning authorities from around the country.

4.2.74.2.8 Through the preparation for this event PCC, came to the conclusion that what the measures proposed in the working paper would adversely impact upon the Bird Aware and Nutrient Neutrality schemes currently being operated in the Solent. PCC therefore initiated conversations with the PfSH authorities to produce a joint response to the working paper. This resulted in the joint response from the PfSH authorities, which was sent to MHCLG at the end of January 2025 with the offer of the Solent acting as a pilot. This offer was not taken up by MHCLG.

4.2.8 Environmental Delivery Plans (EDPs) in the Solent, established under the Planning and Infrastructure Act 2025, are 10-year, area-based strategies developed by Natural

¹⁶⁸ <https://www.gov.uk/government/publications/planning-reform-working-paper-development-and-nature-recovery>

England to streamline environmental mitigation and enable housing growth. Focused initially on nutrient pollution (nitrogen/phosphorus) to achieve nutrient neutrality, these plans allow developers to pay into a Nature Restoration Fund rather than providing individual site mitigation. Natural England leads on EDPs including one for the Solent. NE wrote to all the local planning authorities within the Solent SAC/SPA/Ramsar (including River Itchen SAC) catchment in December 2025 asking for information. PCC duly responded highlighting the existing mitigation strategies. The SMP lead officer is working with NE to advise on the delivery of the future EDP in the Solent.

4.3 Development of a Thriving Economy

4.3.1 PCC is working with PfSH including its neighbouring LPAs to ensure that the economy of the sub-region thrives.

4.3.2 The PCC will continue to work closely with the PfSH authorities to develop a joined up and considered approach to future employment land supply across the sub-region.

4.3.3 PCC is a member of the Solent Growth Partnership which comprises Portsmouth, Southampton and the Isle of Wight Councils. The Partnership is working to provide a positive future roadmap for economic growth and prosperity in the sub-region and will support the UK Government's number one mission of 'kick-starting economic growth' The strategies being employed by the Solent Growth Partnership to achieve this goal are detailed in table 7 of this Statement.

4.3.4 The SEH authorities have agreed to meet all of HBC's 51,234 m2 requirement, with a total overall surplus of 106,395 m2. This has been formalised through the SEH SCG (March 2026). The four authorities will continue to work closely together on cross boundary employment needs ahead of LGR.

4.4 Promotion of Cross Boundary Sustainable and Active Transport

4.4.1 PCC will work closely as a partner of Solent Transport to develop future iterations of the SRTM to inform travel planning in the sub-region. PCC will work with HCC as adjoining Transport Authority to deliver cross border transport. PCC will also work with PfSH on any future cross boundary transport work.

4.4.2 PCC will continue to work with National Highways in respect of the improvements to the Portsbridge roundabout as they move to the project delivery stage.

4.5 Strategic Sites and Allocations

4.5.1 PCC will continue to work collaboratively with neighbouring LPAs as the proposals for the strategic sites and allocations with cross boundary issues proceed through examination and on to delivery.

4.5.2 PCC will continue to work collaboratively with the Regulatory Panel members through the Local Plan examination and as the Tipner West site progresses to the project delivery.

4.6 Regulation 19 consultation (summer 2024) and the Duty to Cooperate response

4.6.1 As part of the Regulation 19 consultation in 2024 respondents were asked if they considered the Plan to be compliant with the DtC. Of the over 23,000 individual representations received most did not comment on the DtC. Of the responses where the requisite box was checked, 'no' was selected 120 times and 'yes' 78 times. Of those who checked 'no' the majority of the accompanied representations related to the Houses in Multiple Occupation (HMO) policy and specifically to its proposed concentration test. The majority of the responses where the 'no' box was checked were therefore not actually related to the DtC.

4.6.2 Two organisations and two councillors checked no to DtC as follows:

- The RSPB in regard to the Council not negotiating successfully with its neighbours to accommodate more of its unmet housing need as opposed to accommodating development in the City (Tipner West).
- Two PCC councillors in relation to HMOs.
- NHS Hampshire highlighted that the DtC between the Council and the Integrated Care Board through PFSH had not been referenced. This has been rectified in the latest version of this Statement with reference added to paras 2.6.2, table 5 and appendix 4.

4.6.3 Of those organisations who checked 'yes' in regards to compliance with the DtC in the requisite box 14 were of note, these included:

- Abri Group (site promotor)
- Campaign for the Protection of Rural England
- Defence Infrastructure Organisation
- East Hampshire District Council
- Environment Agency
- Premier Marinas (site promotor)
- Residents Association of Port Solent
- Southampton City Council
- Sport England
- Swifts Network (local)
- The Planning Bureau
- University of Portsmouth
- Welbeck (site promotor)
- Woodland Trust

4.7 Regulation 19 consultation (winter 2025/26) and the Duty to Cooperate response

4.7.1 As part of the Regulation 19 consultation on the Pre-Submission Local Plan Addendum 2025, respondents were asked if they consider the Plan to be compliant with the DtC. Of the 28 individual representations received many did not comment on the DtC. Of the responses where the requisite box was checked, 'no' was selected two times and 'yes' 14 times.

4.7.2 Two responses checked no in response to the DtC compliance question. These were the Sustainable Conservation Trust, a Local conservation architecture consultancy, and one member of the public.

4.7.3 Of those 14 respondees who checked 'yes' in regard to compliance with the DtC in the requisite box 11 were of note (in addition to 3 members of the public), these included:

- CBRE (estate eservices) on the behalf of Premier Marinas
- Edward Heron (Land West of Portsdown Technology Park)
- East Hampshire District Council
- Environment Agency
- Fareham Borough Council
- Historic England
- Langstone Harbour Board
- Local Highways Authority
- PCC Promotor Team (for City Centre North and Tipner)
- Residents Association for Port Solent
- Royal Society for the Protection of Birds

4.7.4 These organisations which have indicated they think PCC has met the DtC requirements represent a broad cross section of different types of organisations including statutory undertakers, site promoters, neighbouring LPAs, resident associations and pressure groups. This reflects the extensive consultation and DtC undertaken by the Council to date not just through the standard statutory consultation period but also through focused individual DtC discussions.

Appendix 1 - Schedule of Duty to Cooperate meetings / events, important correspondence and outcomes

The table forming Appendix 1 highlights the key points and decisions made through the DtC in the preparation of the Local Plan. This table has been updated with each subsequent iteration of the DtC Statement as follows:

- Regulation 19 Pre-Submission consultation (summer 2024)
- Aborted Submission (March 2025)
- Regulation 19 Pre-Submission Addendum consultation (November 2025).

This final Statement summarises the position up to Submission in mid-March 2026.

Abbreviations

The table and the wider Statement includes a number of abbreviations as follows:

BNG - Biodiversity Net Gain

CDC - Chichester District Council

DLUHC - Department of Levelling Up Housing and Communities

DtC - Duty to Cooperate

EA - Environment Agency

EBC - Eastleigh Borough Council

EHDC - East Hampshire District Council

FBC - Fareham Borough Council

FEMA - Functional Economic Market Area

GBC - Gosport Borough Council

HBC - Havant Borough Council

HCC - Hampshire County Council

HE - Historic England

HIOWWT - Hampshire and Isle of Wight Wildlife Trust

IOWC - Isle of Wight Council

LGR - Local Government Reorganisation

LNRS - Local Nature Recovery Strategy

LPA's - Local Planning Authorities

LURA - Levelling Up and Regeneration Act

MCCA - Mayoral Combined County Authority

MHCLG - Ministry for Housing Communities and Local Government

NH- National Highways

NHS - National Health Service

PCC - Portsmouth City Council

PfSH - Partnership for South Hampshire (formerly PUSH)

PfSH POG - Partnership for South Hampshire Planning Officers Group

PUSH - Partnership for Urban South Hampshire

SCC - Southampton City Council

SCG – Statement of Common Ground

SDOA - Strategic Development Opportunity Area

SDMP - Solent Disturbance Mitigation Project

SDNPA – South Downs National Park Authority

SEH – South East Hampshire

SFRA - Strategic Flood Risk Assessment

Solent LEP - Solent Local Economic Partnership

SELP - Southern England Local Partners

SEPO - Strategic Environmental Planning Officer

SEPT - Strategic Environmental Planning Team

SHMA - Strategic Housing Market Assessment

SLTB - Solent Local Transport Body

SMP - Solent Mitigation Partnership

SRMP - Solent Recreation Mitigation Partnership

SPS - Spatial Position Statement

TfSH - Transport for South Hampshire

TVBC - Test Valley Borough Council

WCC - Winchester City Council (Winchester City Council administers Winchester District, so both acronyms are used depending on the situation)

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
PUSH	January 2013	Joint Committee	All PUSH members and chief executives	• PUSH approved the budgetary provision of £125,000 made in the 2012/13 financial year to the Solent LEP as agreed at the June Joint Committee to be carried forward into the next financial year 2013/14. • PUSH Joint Committee endorsed the proposed response to the draft Transport Delivery Plan by TfSH.
PUSH	June 2013	Joint Committee	All PUSH members and chief executives	• PUSH approved the appointment of members from FBC and SCC as the local authority representatives on the Employment and Skills Board. • PUSH approved the revised capital and revenue budgets for 2013/14.
PUSH	September 2013	Joint Committee	All PUSH members and chief executives	• PUSH approved joining SELP collaboratively with the Solent LEP. • PUSH approved in principle to identifying a shared staffing resource between PUSH and the Solent LEP to help formulate the Solent Growth Strategy. • PUSH approved the budget for the 2013 /14 year. • PUSH approved a £10K contribution for financial year 2013/14 from PUSH to the SLTB.
PUSH	January 2014	Joint Committee	All PUSH members and chief executives	• PUSH approved the revised capital and revenue budgets for 2013/14.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				• PUSH approved a provisional allocation of £10,000 as match funding in support of the proposed cultural destination project. • PUSH noted the final report of the SHMA, and its publication on the housing and planning section of the PUSH website by 31 January 2014. • PUSH agreed a budget provision of £60K PUSH contribution to support the transitional arrangements in establishing an integrated inward investment team for the Solent.
PUSH	March 2014	Joint Committee	All PUSH members and chief executives	• PUSH approved the appointment of the Head of Planning Transport and Sustainability at SCC to manage and steer the delivery of the new spatial strategy at an operational level. • PUSH approved the proposed interim capital and revenue budgets for 2014/15. • PUSH approved £580,000 for the following forecast capital budget under spends in 2013/14: (a) Hayling Island Access Trails: £20K (b) Portsmouth Creative Industries: £250K (c) Progression Studios: £50K (d) Portsmouth CC Arches: £40K (e) Cell Block Enterprise: £49K (f) Gosport Town Centre: £85K (g) Southampton Northern Quarter: £86K. • PUSH agreed that PUSH authorities will not object to emerging Local Plans in the PUSH area on the basis of their housing

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				numbers, where they are consistent with the PUSH Spatial Strategy 2012, whilst the new spatial strategy to 2036 is being prepared. • PUSH agreed to the preparation of a Memorandum of Understanding setting out the agreement in (2) above, as suggested by the Planning Inspectorate. • PUSH approved the proposed approach for taking forward the work of the SDMP including a project initiation officer, ranger project, monitoring, developer contributions and project management.
PUSH	June 2014	Joint Committee	All PUSH members and chief executives	• PUSH approved the PUSH Business Plan for 2014/16. • PUSH approved the recommendation to appoint the Planning Policy & Urban Design Team Leader, at HBC, on a part-time secondment basis to manage and steer the delivery of the new PUSH spatial strategy at an operational level.
PUSH	September 2014	Joint Committee	All PUSH members and chief executives	• PUSH approved the allocation of the remaining PUSH capital balance of £50K to support the delivery of the Alver Valley scheme. • PUSH agreed to re-affirm their commitment to the 7 principles set out in the 2010 PUSH Quality Places Charter.
PUSH	December 2014	Joint Committee	All PUSH members and chief executives	• PUSH approved a financial contribution of £100K from its revenue budget subject to receiving a Service Level Agreement from

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				the LEP for considering at the Joint Committee. - PUSH Joint Committee requested that the written confirmation to the Solent LEP advise that the Solent LEP contribute, at the very least an equivalent cash contribution to match that of the PUSH local authorities totalling £170,000. - PUSH agreed the updated joint agreement which provides for PUSH hosting the Solent Growth Forum on behalf of the Solent LEP.
PUSH	January 2015	Joint Committee	All PUSH members and chief executives	PUSH agreed to delegate authority to the PUSH Chairman, PUSH Legal Monitoring Officer and PUSH Executive Director to work with the Solent LEP and the LEP's Accountable body to review the joint agreement.
PUSH	March 2015	Joint Committee	All PUSH members and chief executives	- PUSH endorsed the payment of an additional £25,000 to the LEP on the understanding that the additional PUSH contribution to LEP of £25,000 will enable the Solent LEP to secure the full match funding from Government of £250,000. - PUSH approved budget for the following forecast capital budget under spends in 2014/15: a) Alver Valley Project: £50,000 b) Portsmouth Creative Industries: £75,000 c) Portsmouth ARTches: £40,000 d) Cell Block Enterprise: £49,000.

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				PUSH adopted the Solent Energy Strategy, and funding for the Energy and Green Economy Panel.
PUSH	June 2015	Joint Committee	All PUSH members and chief executives	PUSH approved 2015/16 budget and returned to audit commission.
PUSH	September 2015	Joint Committee	All PUSH members and chief executives	- PUSH endorsed the role of HCC as lead partner (supported by PCC and SCC) to contract with the University of Portsmouth for the inward investment element of the Solent Business Support Hub. - PUSH agreed to contribute £5,000 PUSH revenue funding to support the Solent Design Awards in 2016.
PUSH	December 2015	Joint Committee	All PUSH members and chief executives	PUSH noted the progress of the PUSH Spatial Strategy review.
PUSH	February 2016	Joint Committee	All PUSH members and chief executives	- PUSH supported the ambitions for the next 5 years to support the development of business opportunities and jobs in the low carbon economy of South Hampshire. - PUSH approved the Outline Business Case for the Delivery and Funding of the Solent Energy Strategy, and £18,000 budget for the work.
PUSH	March 2016	Joint Committee	All PUSH members and chief executives	- PUSH approved an officer resource being offered by HCC to lead on the PUSH Green Infrastructure agenda and act as a link to the SRMP on behalf of PUSH. - PUSH approved 2016/ 17 budgets.

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PUSH	June 2016	Joint Committee	All PUSH members and chief executives	• PUSH approved the 2016/18 PUSH Business Plan. • PUSH approved the SFRA 2016 Report and related outputs. • PUSH approved revised budgets for 2016 /17. • PUSH noted the intention to publish the PUSH SPS (2016) and supporting evidence on the PUSH website for Councils and interested parties to readily access.
PUSH	October 2016	Joint Committee	All PUSH members and chief executives	• PUSH joint committee received a presentation on devolution in the Solent area.
PUSH	December 2016	Joint Committee	All PUSH members and chief executives	• PUSH endorsed the SRMP's proposed 2017-18 budget and membership of the SRMP's Board for 2017/18.
PUSH	March 2017	Joint Committee	All PUSH members and chief executives	• PUSH approved the budgetary carry forward of £44,000 to 2017/18. • PUSH approved the proposed interim revenue budget for 2017/18. • PUSH Joint Committee Adopted the South Hampshire Green Infrastructure Strategy 2017. • PUSH agreed to respond to the Consultation, Fixing our Broken Housing Market – the Housing White Paper. • PUSH agreed to respond to the Consultation, The Industrial Strategy Green Paper.

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				- PUSH agreed that it should continue to deliver its business plan priorities and that PUSH should drive forward additional activity around: - Identifying the sub-regional infrastructure needed to support development of the housing and employment growth that individual authorities will wish to achieve through their local plans. - Supporting the development of the creative and digital sector within South Hampshire and the Isle of Wight. - Promoting the development of further joint services or work between South Hampshire and the IOWC where this relates to the core activities of PUSH.
PUSH	June 2017	Joint Committee	All PUSH members and chief executives	- PUSH endorsed the SRMP's third Annual Report for publication. - PUSH approved the 2017/18 budget. - PUSH appointed the replacement lead Chief Executive for the Culture Creative Industries and Built Environment theme panel from SCCI. - PUSH allocated an additional £20k to the panel to act as match funding to support applications to the Solent LEP and Arts Council England.
PUSH	October 2017	Joint Committee	All PUSH members and chief executives	PUSH endorsed the SRMP's proposal to allow the extension of the brand, Bird Aware, to third parties.

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PUSH	December 2017	Joint Committee	All PUSH members and chief executives	• PUSH endorsed the SRMP's proposed budget for 2018/19. • PUSH endorsed the development of a business case for the reallocation of £215k of LEP Growth Deal funding for SRMP proposed mitigation measures from the Itchen Valley Site to Hayling Island.
PUSH	March 2018	Joint Committee	All PUSH members and chief executives	• PUSH approved a budgetary carry forward of £94,000 to 2018/19. • PUSH approved two projects using £44k which previously had been allocated to support energy feasibility across the PUSH region, subject to the compatibility with the LEP's Energy Strategy.
PUSH	June 2018	Joint Committee	All PUSH members and chief executives	• PUSH approved the Statement of Accounts for the 2017/18 financial year. • PUSH approved the proposed capital and revenue budgets for 2018/19. • PUSH Endorsed the Integrated Water Management Study as part of the collective evidence base to inform future Local Plans and deliver the development proposed in the PUSH SPS. • PUSH endorsed working together to address the uncertainties, and that a Water Quality Working Group comprising all PUSH local authorities, together with key stakeholders: Natural England, the EA, Southern Water and Portsmouth Water, be established to take forward the

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				Action Plan set out within the Integrated Water Management Study. - PUSH endorsed that a joint Position Statement be prepared and agreed between PUSH, NE and the EA setting out the commitment to collective joint action to resolve the uncertainties and to inform the work of the Water Quality Working Group. - The Joint Committee agreed that the PUSH POG should bring a full report back to the Joint Committee, to advise whether there is any justification for considering a Green Belt across the PUSH area.
PUSH	October 2018	Joint Committee	All PUSH members and chief executives	- PUSH approved the Bird Aware 2017/2018 Annual Report. - PUSH endorsed the PUSH Air Quality Impact Assessment as part of the collective evidence base to inform future Local Plans and deliver the development proposed in the PUSH SPS. - PUSH endorsed the approach of PUSH authorities continue to work together to address the issue of air quality. - PUSH agreed that the PUSH Authorities should work together, under the DtC, to seek to produce a SCG and agrees to give authority to the PUSH Authorities to explore the production of an Infrastructure Investment Plan.
PCC	November 2019	DtC meeting	PCC and WCC	DtC discussion took place between the two authorities covering the potential site

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				allocation at Portsdown Main, with resultant agreement of the two LPA's position on the site, and general discussion covered: a) PUSH Position Statement. b) Housing requirements / provision. c) Transport / infrastructure. d) Employment land / retail. e) Natural / built environment. f) Other cross-boundary issues
PUSH	December 2018	Joint Committee	All PUSH members and chief executives	- The Joint Committee received a report on the Implications of the Revised NPPF for the PUSH Position Statement. - PUSH Agreed that the PUSH POG working with the Hampshire and Isle of Wight POG is to prepare a further report on the scope of geographical footprint options including a whole county and cities option and the likely costs of such a piece of work. - Joint Committee Agreed that the rationale and justification for an appropriate Green Belt designation be included as a core part of any joint work taken forward under the DtC initiative. - PUSH endorsed the SRMP's 2019/20 budget requests.
PUSH	February 2019	Joint Committee	All PUSH members and chief executives	- PUSH approved a carry forward of up to £94,000 to the 2019/20 budget. - PUSH confirmed that it is happy for each local planning authority to make a choice as to whether it wishes to buy into the

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				work to inform a SCG, in response to NPPF changes. PUSH planners agreed continue to work with the other planners within HIPOG on a Spatial Framework.
PCC	February 2019	PCC response to Havant regulation 19 plan.	PCC and HBC	- PCC responded to HBC's consultation, specifically in regard to: a) Housing (specifically HBC' buffer to meet PCC's unmet need). b) Dunsbury Farm.
PUSH	February 2019	PUSH POG Workshop	All PUSH planning policy officer leads	The PUSH POG held a workshop to scope the SCG, and Memorandum of Understanding.
PUSH	May 2019	PUSH POG	All PUSH planning policy officer leads	Everyone agreed to draft joint letter to Southern Water in regard to water quality.
PUSH	June 2019	Joint Committee	All PUSH members and chief executives	- PUSH agreed that the chairman writes on behalf of PUSH to the MHCLG and the DEFRA to outline how we balance the need for housing and the need to protect the environment and to request consideration of respite from the Housing Delivery Test until this is resolved. - PUSH approved the proposed capital and revenue budgets for 2019/20. - PUSH approved the Business Plan for 2019/20. - PUSH adopted the South Hampshire Green Infrastructure Implementation Plan 2019.

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PUSH	July 2019	Joint Committee	All PUSH members and chief executives	• PUSH approved the SCG between EBC and PUSH. • PUSH approved the SRMP Annual Report. • Joint Committee agreed that PUSH produces its first SCG in October of this year for Joint Committee to approval. • PUSH endorsed the SSRMP's proposed allocation of site-specific funding for the next three financial years. • PUSH authorised that the PUSH Water Quality Working Group consider necessary revisions to the Integrated Water Management Study in the light of updated information on population growth and occupancy rates.
PCC	July 19	PCC response to FBC Regulation 18	PCC and FBC	• PCC responded to FBC's consultation, specifically in regard to: a) Housing needs. b) HMA. c) Employment. d) Portsdown Hill. e) Nitrates. f) Education. g) Transport.
PfSH	August 2019	PfSH POG	All PfSH planning policy officer leads	• Meeting took place with MHCLG to make them aware of the issue being caused by the nitrate neutrality rules in the Solent.
PCC / WCC	September 2019	DtC meeting	PCC and WCC	• DtC discussion identified specific cross boundary issues including: a) Unmet housing need.

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				b) Nitrogen neutrality. c) Portsdown Hill. d) Air quality.
PfSH	October 2019	Joint Committee	All PfSH members and chief executives	• PfSH approved the proposed Joint Agreement. • PfSH requested to MHCLG that the period for the end of the transitional arrangement for the Housing Delivery Test (as specified in the NPPF) be extended beyond 2020, so that completions in 2022/23 can be counted. • Joint Committee authorised that a PfSH wide assessment of nitrate budgets and a package of potential mitigation measures be undertaken. • PfSH authorised that the Integrated Water Management Study be updated in the form of an addendum. • PfSH approved the draft framework for the SCG.
PfSH	November 2019	PfSH POG	All PfSH planning policy officer leads	• PfSH POG agreed to draft PfSH response to TfSH's consultation on its transport strategy.
PfSH	February 2020	PfSH POG	All PfSH planning policy officer leads	• PfSH POG agreed the detailed tender brief for the comparative assessment of potential SDOAs. • PfSH POG agreed that reference to 'testing alternative strategies' should include at least three options.

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PfSH	February 2020	Joint Committee	All PfSH members and chief executives	• PfSH endorsed the revised SRMP (Bird Aware) updated terms of reference. • PfSH agreed that local authorities work up a plan for the potential implementation of the HIWWT nutrient offsetting scheme within their Borough/District, to include issues of catchment inclusion, s106 enforceability and allocation of credits. • PfSH endorsed investigation into the options for a dedicated officer resource for PfSH to work on the nutrient neutrality issue and wider Habitats Regulations and internationally designated sites matters, to reflect the specialist nature and workload volume associated with addressing the issues. • PfSH endorsed the SSRMP's 2020/21 budget request.
PCC	February 2020	PCC response to FBC - Local Plan 2036 Supplement	PCC and FBC	• PCC responded to FBC's consultation, specifically in regard to: a) Housing needs. b) HMA. c) Employment. d) Strategic growth areas. e) Cities first. f) Portsdown Hill. g) Nutrient neutrality. h) Education. i) Transport.
PfSH	April 2020	PfSH POG	All PfSH planning policy officer leads	• POG supported the idea of a separate meeting with PAS given PfSH's own work

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				to develop nutrient credit mitigation scheme(s).
PfSH	July 2020	Joint Committee	All PfSH members and chief executives	• PfSH agreed that the existing 2019-20 PfSH Business Plan is rolled forward for 2020-21. • PfSH approved the proposed capital and revenue budgets for 2020/21. • PfSH endorsed the establishment of a dedicated officer resource as a temporary planning officer post to work on the nutrient neutrality issue, and to take forward a pilot sub-regional mitigation scheme. • PfSH endorsed continued investigation into determining a sub-regional mitigation scheme, including working towards a Solent Nutrient Fund. • PfSH endorsed continued work with wider local authority partners beyond PfSH members in addressing the nutrient neutrality issue, including on potential funding.
PfSH	September 2020	Joint Committee	All PfSH members and chief executives	• Joint Committee agreed to PfSH officers, working with colleagues from the NHS, business, environmental and higher education sectors to: a) prepare a 'Greenprint for South Hampshire', articulating our shared economic, environmental and social objectives. b) develop further the draft framework outlined in this paper as a basis for

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				assessing how our policies, plans and programmes and those of our partners can contribute to those shared objectives. c) work with senior leaders and resources from across the business, environmental and community sectors to agree a common approach to shaping a green and fair recovery; and d) review key plans and policies to identify common themes where collaboration can help build a green recovery. • PfSH approved the content of the SCG. • PfSH determine that they would respond to the consultation Planning for the Future White Paper.
PCC	December 2020	PCC response to the emerging Fareham Local Plan	PCC and FBC	• PCC responded to FBC's consultation, specifically in regard to: a) Approach to housing need. b) Employment. c) Portsdown Hill. d) Environment. e) Transport.
PCC	December 2020	PCC response to the emerging HBC- Pre-Submission Local Plan	PCC and HBC	• PCC responded to HBC's consultation, specifically in regard to: a) Approach to housing need. b) Housing and employment sites. c) Transport. d) Environment. e) Education.

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PCC	December 2020	DtC meeting between the two LPA's to discuss cross border issues.	PCC and WCC	- PCC and WCC DtC meeting covering cross boundary issues including: - Housing need. - Portsdown Hill. - Health - QA hospital. - Environmental networks. - Transport.
PfSH	January 2021	Joint Committee	All PfSH members and chief executives	- PfSH agreed to officers broadening the discussion to include a wide range of partners in building a commitment to a jointly owned public-private Greenprint for South Hampshire including input from the NHS. - PfSH agreed a budget of £12,500 be added to the PfSH base budget for 2021-22 to continue the work of the Culture Creative Industries Built Environment, themed panel. - PfSH endorsed the SRMP's proposed method of making up any potential budget deficit should the need arise and proposed budget for 2021/22. - PfSH endorsed the SRMP's request for more active involvement from all Partners.
PCC	January 2021	Discussion of cross boundary issues	PCC and EHDC	- The two authorities discussed PCC's unmet housing needs and the progress of site being promoted by EHDC through the PfSH SDOA work. - A discussion was had on PCC owned sites in the Rowland's Castle, which PCC have since promoted.

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				Queen Alexandra hospital in Cosham was discussed in relation to the IDP's for both LPA's.
PfSH	February 2021	PfSH POG	All PfSH planning policy officer leads	- PfSH POG agreed to analyse the employment land/floorspace supply against the need identified in the study using 2020 data – on a sub-regional basis (i.e. the PfSH Functional Economic Market Area). - PfSH POG agreed to consider the most appropriate locations for up to five strategic warehouses.
HBC	February 2021	SCG	PCC and HBC	PCC and HBC SCG agreed specific issues to support the HBC Local Plan, specifically covering Housing and Air quality.
PCC	March 2021	Tipner West Regulatory Panel	PCC / Regulatory Panel	- It was an introductory meeting of the panel members. The draft protocol was discussed. Savill's (working for the site promotor) set out the HRA derogation steps. - Alternatives to the marine employment hub were discussed. - A number of questions to be addressed for the next meeting were tabled including: a) The deficit in engagement on the detailed methodologies around alternatives assessment, for both housing and marine elements. b) Future meetings must consider the methodology for selecting the area of

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				land for reclamation from Portsmouth Harbour and for the bridge options. c) The Local Nature Partnership would be approached to identify whether or not they would wish to contribute a panellist.
PfSH	March 2021	Joint Committee	All PfSH members and chief executives	- PfSH approved the proposed revenue budget for 2021/22. - PfSH agreed to a contribution of £20,000 from PfSH's unallocated resources to support a programme of work to develop the Greenprint for South Hampshire.
PfSH	May 2021	PfSH POG	All PfSH planning policy officer leads	- PfSH'S POG agrees that its key ambitions remain unchanged. - PfSH POG also agreed which policies should and which policies shouldn't be retained in the updated PfSH SCG.
PfSH	May 2021 (2 nd meeting)	PfSH POG	All PfSH planning policy officer leads	- POG agreed the following recommendations to be put to July Joint Committee: a) Local Authorities consider the purchase of nitrogen mitigation credits from mitigation suppliers specifically to meet the needs of minor development based on an individual Authority's assessment of need. b) Authorities that wish to purchase credits are recommended to do so on a combined catchment basis to ensure best market value is achieved. c) Authorities are recommended to use a standard suite of template legal

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				agreements to reduce the legal costs to developers and to make the determination of application process more efficient.
PCC	May 2021	Tipner West Regulatory Panel	PCC / Regulatory Panel	• The draft protocol was discussed, and it was noted that there was still sign off required for some members. • Land reclamation options and how they are scored was discussed. • Edge Treatment and the appropriate level of flood protection were discussed. • Surveys and the potential likely significant effects were discussed. • A metric approach was discussed for assessing impacts.
PfSH	June 2021	PfSH POG	All PfSH planning policy officer leads	• PfSH POG agreed to the following in respect to looking at potential warehousing sites to: a) Revisit the criteria used to identify sites. b) Examine current demand for warehousing. c) Nationally (de-couple from the local view and consider the nature of interest in southern England more generally) d) Pin down what criteria are being used by those looking for sites in determining what is required (business need).

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PfSH	July 2021	PfSH POG	All PfSH planning policy officer leads	• PfSH POG agreed that the Joint Strategy should remain focussed to 2036, but that a vision to 2050 would be beneficial. • PfSH POG SEPO's objectives for the final 3.5 months would be remaining on the PfSH SEPO's contract.
PfSH	July 2021	Joint Committee	All PfSH members and chief executives	• Bird Aware Solent Annual Report was approved for publication on the PfSH website. • PfSH approved the updated revenue budget for 2021/22. • PfSH endorsed the recommendations to member local planning authorities that: a) PfSH local planning authorities consider the purchase of nitrogen mitigation credits from mitigation suppliers specifically to meet the needs of minor development based on an individual Authority's assessment of need. b) PfSH local planning authorities that wish to purchase credits are recommended to do so on a combined catchment basis to ensure best market value is achieved. c) PfSH local planning authorities use a standard suite of template legal agreements to reduce the legal costs to developers and to make the determination of application process more efficient.

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PCC	July 2021	Response to FBC- Local Plan 2037	PCC and FBC	- PCC responded to FBC's consultation, specifically in regard to: - Housing need. - HMA. - Employment. - Cities first. - Portsdown Hill. - Nitrates. - Education. - Transport. Notably PCC reiterated its request for FBC to meet its unmet housing needs.
PCC / FBC	September 2021	SCG	PCC and FBC	- The two authorities agreed to sign a SCG to support the Fareham Local Plan. The SCG covers the following strategic matters: - Housing (including 900 home unmet need). - Employment. - Transport. - Air Quality. - Landscape.
PCC	September 2021	Tipner West Regulatory Panel	PCC and Regulatory Panel	- The panel were updated on the project plan, and the Transport and Works Act Order (TWAO). - Land reclamation options and how they would be realised were discussed. - A detailed discussion was held on documents supplied by the promotor team.

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				The timings of bird surveys was discussed.
PfSH	September 2021	PfSH POG	All PfSH planning policy officer leads	- PfSH POG agreed that Natural England and PfSH Officers to set up an 'Environmental Delivery Group' to explore different options for the joint delivery of environmental initiatives. - PfSH POG agreed that a report should go to Joint Committee recommending a one-year extension to the PfSH SEPO position. - PfSH POG agreed the proposed revisions to the update of the PfSH SCG. - PfSH POG agreed the revised version of the Statement should be put to PfSH Joint Committee on the 25 October for sign-off.
PfSH	October 2021	Joint Committee	All PfSH members and chief executives	- Joint Committee was asked to approve the Business Plan for 2021-2025 for publication on the PfSH website. - The SCG between PfSH local authorities and FBC was approved. - PfSH agreed to an extension of the SEPO role for PfSH for no more than two years to the end of 2023. - PfSH agreed to continue PfSH funding for the Solent Design/Quality Place Awards. - PfSH agreed the Bird Aware Solent budget for 2022-2023. - Joint Committee approved the content of the SCG.

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PCC	October 2021	PCC response on GBC Local Plan (Regulation 18 Consultation)	PCC and GBC	- PCC responded to GBC's consultation, specifically in regard to: - Housing need. - Transport / Infrastructure. - Environment. - Heritage. - Ongoing DtC.
HBC	November 2021	DtC meeting to discuss the inspector's interim findings on the HBC LP	HBC, FBC, WCC, GBC, EHDC, PCC and CDC	This meeting was to address the Inspector's interim findings specifically in regard to Deliverability of sites and the subsequent reductions in housing HBC can accommodate and the knock impacts on Havant's neighbouring LPA's.
IOWC / PCC	November 2021	DtC meeting	IOWC and PCC	- DtC meeting specifically discussed on: - Housing. - Environment. - Transport.
IOWC	November 2021	IOWC response on PLP 2038 – Regulation 18 Consultation Draft	IOWC and PCC	- IOWC responded to PCC's consultation, specifically in regard to: - Housing need and supply. - Sustainable transport. - Water quality.
PfSH	December 2021	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed to recommend that PfSH Joint Committee formally support the SWBGS strategy and mitigation guidance.
CDC	December 2021	Unmet housing need request from CDC	CDC and PCC	PCC received a letter from CCDC asking for help in meeting the District's unmet housing needs. The City Council responded to indicate it was unable to

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				accommodate the District's unmet need due to a lack of capacity.
FBC	January 2022	Confirmation of PCC's unmet housing need.	PCC and FBC	FBC wrote to PCC to confirm if the City still had an unmet housing need that needed to be accommodated. PCC confirmed that this was the case.
PfSH	February 2022	Joint Committee	All PfSH members and chief executives	- PfSH agreed in principle the ten outcomes which are proposed as a basis for developing a PfSH-wide approach to a green recovery. - PfSH formally acknowledged the Solent Waders and Brent Goose Strategy 2020 and Mitigation Guidance 2018 as key reference documents for policy and decision making by PfSH and its partners as appropriate. - PfSH agreed Solent Waders and Brent Goose Steering Group's request for annual PfSH funding of £14k. - PfSH approved the proposed revenue budget for 2022/23. - PfSH agreed to proceed with its support for Creative Network South on the basis of Hampshire Chamber of Commerce continuing as host.
PfSH	April 2022	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that existing PfSH working groups should adapt in such a way as to ensure a flexible and coordinated approach to the management of funds for phosphate mitigation with officials in Wiltshire and IoW.

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PfSH	May 2022	PfSH POG	All PfSH planning policy officer leads	- PfSH POG agreed that the SCG should be updated to assess housing need and supply to 2040. - PfSH POG agreed to a series of edits to the LUC Green Infrastructure and Green Belt Designation South Hampshire Policy Review Report.
PfSH	July 2022	Joint Committee	All PfSH members and chief executives	- PfSH agreed that the available nutrient funding received from the DLUHC will be spent on additional nutrient mitigation staffing capacity, with some funds set aside for required consultancy work. - PfSH approved the Statement of Accounts for the 2021/22.
PfSH	September 2022	Joint Committee	All PfSH members and chief executives	- PfSH agreed that discussions should continue to take place that explore IOWC's options for re-joining the PfSH. - PfSH endorsed the Bird Aware (SRMP's) eighth Annual Report. - PfSH agreed that the Southern Policy Centre is invited to run a seminar with PfSH representatives and appropriate others (for example the Solent LEP).
PfSH	September 2022	PfSH POG	All PfSH planning policy officer leads	- PfSH POG agreed a proposal that a team of planning officers lead by FBC should provide cover for the SCG work. - PfSH POG agreed that NE should address the matter of the establishment of an 'Accelerator Unit' in terms of its relationship with PfSH.

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PfSH	December 2022	Joint Committee	All PfSH members and chief executives	- PfSH approved the content of the SCG. - PfSH agreed to prioritise the focus of PfSH over the next three to six months to work on the SDOAs, prepare a case on environmental constraints and continue to lobby government. - PfSH endorsed the Bird Aware Partnership's proposed budget for 2023/24.
PCC	December 2022	PCC response to FBC - Local Plan 2036 Main Modifications	PCC and FBC	The City Council acknowledged and welcomed the Borough Council's contribution of 800 dwellings to meet the City's identified need as well as the further 100 dwellings for the wider unmet need over the plan period.
PCC	December 2022	PCC response to WCC - Local regulation 18 Plan 2039	PCC and WCC	- PCC responded to WCC's consultation, specifically in regard to: a) Housing need. b) Landscape character. c) Environment. d) Employment. e) Nitrates.
PfSH	December 2022	PfSH POG	All PfSH planning policy officer leads	PfSH POG decided that the LUC interim work, valued at £26k, should commence (for completion Feb to May 2023).
PCC	January 2023	Tipner West Regulatory Panel	PCC and Regulatory Panel	- The panel discussed the changes to the project since Lennox Point was paused in December 2021. - The changes to the Regulatory Panel membership since 2021 and the handling arrangements for PCC were discussed.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				- Revised project timings were discussed. - Land assembly progress was discussed.
PfSH	February 2023	PfSH POG	All PfSH planning policy officer leads	- PfSH POG agreed the funding contributions are necessary, for the PfSH SCG and SFRA. - PfSH POG agreed the content of the draft Nutrient Mitigation report for submission to Joint Committee. - PfSH POG agreed the future work programme in regard to the SCG and SPS.
PfSH	March 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that the work should proceed on Biodiversity Net Gain (BNG), regarding assessing demand of units in the context of the proposed PfSH wide work.
PCC	March 2023	To discuss Local Plan timelines	EA and PCC	The Meeting was to discuss the progress of the Local Plan and the plan for progressing to Reg 19 including finalising the SFRA Level 1, commissioning the SFRA Level 2 and the need for a SCG. This meeting allowed all parties to understand the work that had been completed to date. The EA provided background to some of the previous flooding work that had been undertaken by previous employers (that the EA were also involved in) at PCC to ensure that we were not repeating anything for Regulation 19.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
PCC	March 2023	Meeting to discuss commissioning the Strategic Transport Assessment	NH, SYSTRA and PCC	This meeting allowed NH to discuss what they would expect to be modelled within a strategic transport assessment. This included modelling year scenarios, model inputs and required outputs for the strategic road network (SRN). NH Regulation 18 comments were also discussed to ensure they were taken on board.
PCC	May 2023	Meeting to discuss SFRA Levels 1 and 2	EA, AECOM and PCC	This meeting was held so that all parties involved in the delivery and review of the SFRA Levels 1 and 2 understood timeframes and their roles. AECOM provided a timeframe for the draft version of the SFRA Level; 1 to be published in order for the EA to review. This meeting also provided the EA with an opportunity to discuss what they would expect to be included within an SFRA Level 2.
PfSH	April 2023	Joint Committee	All PfSH members and chief executives	- PfSH endorsed funding the study related to breeding birds if the legal view is that Bird Aware funds cannot be used for this purpose. - PfSH agreed that, in the first instance, external funding is sought to cover the operational costs of the SEPT to March 2025. - PfSH approved the proposed revenue budget for 2023/24. - PfSH agreed an extension to March 2025 for the SEPT.

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PCC	May 2023	Tipner West Regulatory Panel	PCC and Regulatory Panel	• The working draft of the project objective was discussed. • The National Site Network and bird surveys undertaken were discussed, queries were raised around the surveys for the Land south of the Firing Range. • The potential levels of housing needed to support the scheme were discussed. • HRA of the site including the impacts that might trigger derogation was discussed, as well as potential mitigation measures.
PfSH	May 2023	PfSH POG	All PfSH planning policy officer leads	• PfSH POG agreed to Hampshire Ecology as the chosen supplier for the BNG study. • Proposals and preparation for a bid for DLUHC funding support for nutrient mitigation Funding agreed by PfSH POG.
PCC	May 2023	To discuss the draft flooding and SuDS policies	Southern Water and PCC	• Southern Water proposed some amendments and inclusions to the SuDS policy following those that were made as a result of Regulation 18 comments. The updates were subsequently made.
PfSH	June 2023	PfSH POG	All PfSH planning policy officer leads	• PfSH POG agreed the Scoping Report for the Content of the SPS, with amendments for climate change and housing and employment supply. • PfSH POG agreed that the Task and Finish Group should discuss whether or not to undertake an SA. • PfSH POG agreed to not to progress green/blue strategy work further by

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				commissioning work on landscape and gaps. PfSH POG agreed that LUC's May 2022 report and more recent green/blue interim report (2023) will be sufficient.
PCC	June 2023	Tipner West Regulatory Panel	PCC and Regulatory Panel	- The panel held a discussion on the impact assessment metrics and Methodology which is used to assess the environmental impact of site options, the discussion focused on how the metric had been developed and its merits. - The potential for Horsea Island to be open space was discussed and its relationship with the Tipner West site. - The Heritage impacts of the proposals were discussed. - A series of options for how the scheme could come forward were presented to the Panel and their merits discussed.
PCC	July 2023	Tipner West Regulatory Panel	PCC and Regulatory Panel	- The panel discussed the update metric from the promotor which set out a hierarchical approach to compensation based upon ecological function and location of the compensation site. - A revised shortlist of project options was discussed including how they had been shortlisted based on the metric and viability considerations. - A discussion of development viability was held.

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PfSH	July 2023	Joint Committee	All PfSH members and chief executives	• PfSH approved the Statement of Accounts for the 2022/23. • PfSH agreed the outline approach for use of the Local Nutrient Mitigation Fund should funding become available. • PfSH approved implementation of the following projects on receipt of funding: a) Water efficiency project. b) Small wastewater treatment works and septic tank upgrade project.
PCC	August 2023	Tipner West Regulatory Panel	PCC and Regulatory Panel	• A discussion was held on the revised project principles. The Panel provided feedback on the principles which were to be updated. • The panel held a detailed discussion of the metric and considered if it was correctly assessing the development options. • A discussion was held on the Sea Defences Strategy Update for the site.
PCC	August 2023	Tipner West Regulatory Panel - revised principles	PCC and Regulatory Panel	• The revised Project Principles were written and circulated.
WCC	August 2023	WCC request to accommodate Gypsy and Traveller needs in Portsmouth	WCC and PCC	• WCC wrote to PCC to request that PCC help meet the unmet Gypsy and Traveller Pitch needs arising in Winchester District. • PCC responded to confirm that they were unable to do so due to capacity constraints.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
PCC	September 2023	Meeting to discuss the approach taken within the sequential and exception test with regards to identified sites	EA and PCC	The EA provided guidance on the level of information that would be required for the sequential and exception test with regard to identified sites. These were not assessed as part of the SFRA Level 2 and therefore, did not require the same level of detail as strategic and allocated sites within the sequential/exception test.
PfSH	September 2023	Joint Committee	All PfSH members and chief executives	- PfSH agreed to continue to take a leading role in driving forward a regional green recovery. - PfSH approved the content of the SCG. - PfSH endorsed the SRMP's ninth Annual Report. - PfSH endorsed the principle of planning authorities continuing to work together to develop an agreed package of mitigation measures to be implemented within the New Forest's internationally designated sites.
PCC	September 2023	Tipner West Regulatory Panel	PCC and Regulatory Panel	- An updated screening matrix developed by the promotor team was discussed. The impact of this screening matrix on the site options was discussed. - Options for habitats creation at Land to the South of the Firing Range and Horsea Island East were discussed. - It was agreed to share with panel members the LPA written advice to the promotor team in respect to option selection.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
HCC	October 2023	LNRS steering group	Council leads on the LNRS	Steering group membership, terms of reference and stakeholder engagement.
HCC	September 2023	LNRS LPA working group	LPA leads on the LNRS	Updates were provided on background to the LNRS, governance and timetable.
PfSH	October 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed amendments to the SPS, and the Broad Areas of Search for Growth Assessments evidence base document.
PCC	October 2023	Further meeting to discuss sequential and exception test	EA and PCC	This meeting was to understand the work that the EA had been involved in with previous PCC employees and how any further work could build on this. The approach that needed to be taken was also discussed and agreed. Given the land constraint in Portsmouth, there were no alternative sites that could be developed outside of flood risk areas.
HCC	October 2023	LNRS steering group	Council leads on the LNRS	Updates were provided on engagement, task and finish group and budgets.
PfSH	November 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the SPS and evidence base - Freedom of Information Protocol.
PCC	November 2023	Tipner West Regulatory Panel	PCC and Regulatory Panel	- The panel discussed the progress of the Local Plan and its associated HRA. - The promotor team gave a detailed presentation on the two preferred options; a detailed discussion was held on why these options had been chosen and others discounted. - A discussion was held on flood defence and SuDS options.

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PCC	November 2023	Tipner West Regulatory Panel - specific questions	PCC and Regulatory Panel	- The panel was asked specific questions in regard to flood defences: Do you agree with the principle of the coastal defence standard of protection? 200-year design level a) More vulnerable: +4.5m ODN (100yr lifetime e.g. residential dwelling + 300mm raised threshold) b) Less vulnerable: +3.8m ODN (50yr lifetime e.g. marine employment and leisure land uses. - The RSPB and HIOWWT provided a response in November 2023, the full response is set out in the Tipner West Regulatory Panel -Minutes of all Meetings held 2021-2024¹⁶⁹.
PCC	November 2023	Meeting to discuss progress made on the Strategic Transport Assessment	NH, SYSTRA and PCC	This meeting provided NH with an overview of the work completed to date including the results of the model runs undertaken in the SRTM and flow differences between the 2041 baseline model and 2041 Do minimum model runs.
HCC	November 2023	LNRS LPA working group	LPA leads on the LNRS	Updates were provided on engagement and task and finish groups and update from partners.
HCC	November 2023	LNRS steering group	Council leads on the LNRS	Updates were provided on engagement, task and finish group and stakeholder mapping.

¹⁶⁹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/05/Tipner-West-Regulatory-Panel-Index-of-Meeting-Minutes-Advice-Summary-and-Actions.pdf>

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	December 2023	Joint Committee	All PfSH members and chief executives	- PfSH resolved to note the content of the Broad Areas of Search for Growth Assessments document and that it will be published on the PfSH website. - PfSH approved the content of the SPS.
PCC	December 2023	Tipner West Regulatory Panel - specific questions	PCC and Regulatory Panel	- The promotor team provided an initial project update, explaining that a report had gone to Cabinet on 4th December and Full Council on 14th December where a decision had been taken to defer selection of a final masterplan approach for the site until further assessment of the two remaining options. - The financial viability of the options was discussed. - The City Deal payments were discussed most notably if there was any chance of the government wanting to be repaid. - A scheme using water source heat pumps at Tipner was discussed. - The site promoters presented and sustainability framework setting out how sustainability is to be incorporated into the project. - A discussion was held on the update on Technical EA Flooding and Sea Defence modelling.
PCC	December 2023	DtC meeting	PCC and WCC	- DtC discussion that covered: - LNRS. - Employment. - Nitrates.

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				d) Housing. e) Self-build. f) Portsdown Technology Park. g) Gypsy's and travellers. • The Authorities agreed that: a) PCC was to produce draft wording pertaining to LNRS as part of the SCG. b) Where nitrate credits are available in each district, it was agreed that both authorities would work together to publicise this. c) PCC are unable to assist in meeting WCC' unmet gypsy and traveller needs.
PCC	December 2023	Initial meeting with HE to discuss the heritage aspects of Local Plan making – Reg 18 to Reg 19 changes	PCC and HE	Engagement related to Reg 18 to Reg 19 Changes. This initial meeting was to introduce PCC/ HE to one another, and discuss/ outline and understand the relevant heritage (and other) policies – Design, Tall Buildings that HE would be interested in reviewing / commenting on. HE subsequently provided detailed consideration of all conservation/ heritage policies, and design, tall building and several key site allocations policies with recommended changes to wording.
HCC	December 2023	LNRS steering group	Council leads on the LNRS	• Update was provided on upcoming workshops and public survey.

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HCC	December 2023	LNRS LPA working group	LPA leads on the LNRS	Requests for data to the LPAs. Updates on engagement and task and finish group.
PCC	January 2024	DtC meeting	PCC and EHDC	- The two LPA's meet and discussed on: - Progress with our respective local plans and evidence base documents. - Housing numbers. - Employment. - Local Nature Recovery Strategy. - Draft template for a bilateral SCG.
PCC	January 2024	Unmet housing need	PCC and EHDC	The City Council asked help from EHDC to accommodate Portsmouth's unmet housing needs. EHDC indicated that they are not currently at the stage of plan preparation where they are unable to definitely confirm one way or another but are carrying out further capacity assessment.
PCC	January 2024	Unmet housing need	PCC and GBC	The City Council asked help from GBC to accommodate Portsmouth's unmet housing needs. GBC indicated that they are unable to meet PCC's unmet need due to capacity constraints.
PCC	January 2024	Unmet housing need	PCC and HBC	The City Council asked help from HBC to accommodate Portsmouth's unmet housing needs. HBC indicated that they are unable to meet PCC's unmet need due to capacity constraints.
PCC	January 2024	Unmet housing need	PCC and WCC	The City Council asked help from WCC to accommodate Portsmouth's unmet housing needs. WCC indicated that they are currently not in a position to confirm a

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				specific housing supply to meet PCC's unmet need.
PCC	January 2024	Discussion with HE to review/ discuss changes made to PLP in response to HE comments	PCC and HE	Follow up to December 2023 meeting to discuss changes made by PCC in response to HE - to wording of all conservation/ heritage policies, and design, tall building and several key site allocations policies. Nearly all recommended changes made, with exception of approach to tall buildings in City Centre.
HCC	January 2024	LNRS LPA working group	LPA leads on the LNRS	Updates were provided on engagement and task and finish groups.
GBC	February 2024	GBC request for PCC to meet unmet housing need	PCC and GBC	The Borough Council requested that PCC helped to accommodate Gosport's unmet housing needs. PCC has indicated that they are unable to meet GBC's unmet need due to capacity constraints.
PfSH	February 2024	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the proposals in principle - to use some of the DLUHC nutrient revenue funding for the PfSH SSEPO posts for FY 2024/25 and begin to consider the potential for longer term funding.
HCC	March 2024	LNRS LPA working group	LPA leads on the LNRS	Update on engagement workshops and conversations with the HIOWWT.
PCC	March 2024	To discuss the SCG	Southern Water and PCC	Heads of terms were discussed. These included the PfSH Position Statement; SFRA Levels 1 and 2 and Nutrient Neutrality.

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HBC	March 2024	Unmet housing need	PCC and HBC	HBC asked help from PCC to accommodate Havant's unmet housing needs. PCC has indicated that we are unable to meet HBC's unmet need due to capacity constraints.
PCC	March 2024	Meeting to discuss the SCG	EA and PCC	This meeting was to discuss some of the heads of terms to be included within a SCG. This included the EA's Regulation 18 and 19 comments, SFRA Levels 1 and 2 and the Sequential and Exception Test. The EA's preference was to progress this further after Regulation 19 so that they were able to provide comments at this stage to be included within the SCG.
PfSH	March 2024	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the staffing proposals by the SEPO and agreed that the PfSH SEPO has the authority to advertise the officer roles required.
PfSH	March 2024	Joint Committee	All PfSH members and chief executives	- PfSH agreed that the PfSH continues to support Creative Network South in financial year 2024/25, by allocating a budget of £15k. - PfSH approved the proposed revenue budget for 2024/25. - PfSH endorsed the Bird Aware Partnership's proposed budget for 2024/25.
PCC	March 2024	Tipner West Regulatory Panel - specific questions	PCC and Regulatory Panel	The panel were informed that the City Council is in discussion with Government departments regarding potential additional

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				central funding to bridge the existing viability gap in the project. • An update was given on the progress of the PLP. • The PCC Habitat's Regulation Assessment was presented, and the panel asked for feedback.
HCC	March 2024	LNRS LPA working group	LPA leads on the LNRS	• Engagement update included: a) Workshops facilitated by 3KQ (Consultant). b) HIWWT workshops. c) Public survey. d) Farmer survey.
PfSH	May 2024	Joint Committee	All PfSH members and chief executives	• PfSH agreed to the production of an annual SCG. The group considered that there is merit in maintaining a factual account of the collective housing need and supply.
HCC	August 2024	LNRS LPA working group	LPA leads on the LNRS	• Prioritisation of measures and upcoming public engagement were discussed.
PCC	July 2024	SCG	PCC and EHDC	• SCG between PCC and EHDC agreed, covering: a) EHDC geography / SDNPA. b) PfSH. c) Housing. d) Employment. e) Transport. f) HRA.
PCC	July 2024	SCG	PCC and GBC	• SCG between PCC and GBC agreed, covering: a) PfSH.

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				b) Housing. c) Employment. d) Transport. e) HRA. f) Historic environment.
HBC	July 2024	Future SCG	PCC and HBC	• The two Council discussed on employment land and agreed to revisit the SCG as the Havant Plan progresses if required.
PCC	July 2024	SCG	PCC and FBC	• SCG between PCC and FBC agreed covering: a) PfSH b) Housing c) Employment d) HRA
PCC	July 2024	SCG	PCC and WCC	• SCG between PCC and FBC agreed covering: a) Housing b) Gypsy's and travellers c) Land West of Portsdown Technology Park d) PfSH
PCC	July 2024	SCG	PCC and IOWC	• SCG between PCC and IOWC agreed covering: e) Housing. f) Nutrients. g) BNG. h) Infrastructure. i) Freeport.

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PCC	July 2024	SCG	PCC and HBC	- SCG between PCC and HBC agreed covering: - PfSH. - Housing. - Employment. - Transport. - Air quality. - Recreational disturbance.
PfSH	July 2024	PfSH	All PfSH nutrient and BNG officer leads	The group agreed to convene a task and finish group to complete a supply and demand analysis for BNG units.
PfSH	July 2024	PfSH POG	All PfSH planning policy officer leads	- PfSH POG agreed that housing figures to both 2036 and 2039 should be collected to satisfy the need to understand the new position against the 2036 figures in the Spatial Position Statement, and to satisfy the need to make a prediction to 2039 (NPPF requirement for 15 years hence). - PfSH POG agreed a proposal for the re-allocation of funding for research to inform evidence-based planning (in partnership with the University of Southampton) for phosphate mitigation in the mid, and also the upper Itchen catchments. - PfSH POG agreed that the PfSH SEPO should re-advertise the planning position within the SEPO team - which remains vacant following one previous recruitment exercise.
PfSH	July 2024	Joint Committee	All PfSH members and chief executives	PfSH agreed that Joint Committee should engage with the new Government to

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				ensure that the needs of Solent area, in relation to nutrient mitigation, are fully understood. • PfSH agreed a contribution of up to £4k, from unallocated reserves, to fund an 'Environment Act 2021: Implementation Workshop for Local Authorities' facilitated by the Local Nature Partnership. • PfSH agreed to support a funding application to the Arts and Humanities Research Council for initiatives that will help to increase the impact of the creative research network in South Hampshire. • PfSH approved the proposed £9.6m capital programme funding allocation from the Local Nutrient Mitigation Fund (LNMF) and also approved the proposed £422,610 revenue funding allocation from the LNMF.
PCC	July 2024	Tipner West Regulatory Panel - specific questions	PCC and Regulatory Panel	• The promotor gave the Panel an update. The Panel were given an update on Local Plan progress. The Panel discussed the ecology site visit (18/6), feedback was provided of key observations, baseline data condition assessment and BNG considerations plus survey update. • Discussion was held on the content of the draft Regulatory Panel Statement of Common Ground.
HCC	July 2024	LNRS steering group	Council leads on the LNRS	• Update was provided on prioritisation, mapping and measures and workshop process.

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PfSH	August 2024	Response to the NPPF consultation	All PfSH members and chief executives	The PfSH authorities prepared and submitted a response to the NPPF consultation¹⁷⁰, highlighting the key issues facing the sub region.
HCC	August 2024	LNRS LPA working group	LPA leads on the LNRS	Update was provided on prioritisation, mapping and measures and membership of working group going forward.
PfSH	September 2024	PfSH Natural Environment Group	All PfSH nutrient and BNG officer leads	- The group agreed to provide information to update the Nutrient Supply and Demand Reporting. - The group agreed to record offsite BNG demand within each LPA area.
PfSH	September 2024	Joint Committee	All PfSH members and chief executives	- PfSH agreed that Joint Committee Endorse the Creation of a Greenprint Network. - Endorsed the Bird Aware Partnership Revised Strategy. - Agreed the Deployment of the Local Mitigation Fund.
PCC	September 2024	Meeting to discuss compensation sites	PCC and GBC	The compensation sites being considered by GBC were confirmed to be fed into the HRA supplement.
PCC	September 2024	Meeting to discuss compensation sites	PCC and FBC	The compensation and emerging allocations/ permissions sites being considered by FBC were confirmed to be fed into the HRA supplement.
PCC	September 2024	Meeting to discuss	PCC and HBC	The compensation sites and emerging allocations/ permissions being considered

¹⁷⁰ <https://www.push.gov.uk/wp-content/uploads/2024/10/Partnership-for-South-Hampshire-Response-to-NPPF-Revisions-Consultation-20.09.24-FINAL.pdf>

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		compensation sites		by HBC were confirmed to be fed into the HRA supplement.
PCC	October 2024	Meeting to discuss compensation sites	PCC and Coastal Partners	The compensation sites being considered by Coastal Partners were confirmed to be fed into the HRA supplement.
PCC	October 2024	Meeting to discuss compensation sites	PCC and HCC	The impact of Minerals and Waste allocations and designations on potential compensation sites were confirmed to be fed into the HRA supplement.
PCC	October 2024	Meeting to discuss compensation sites	PCC and CDC	The compensation sites and emerging allocations/ permissions being considered by CDC were confirmed to be fed into the HRA supplement.
PCC	October 2024	Meeting to discuss compensation sites	PCC and EA	The compensation sites being considered by the EA were confirmed to be fed into the HRA supplement.
HBC	October 2024	Meeting to discuss approach to responding the WCC local Plan and SCG.	PCC and HBC	The proposed approach to the division of WCC' unmet housing need allowance was discussed.
PfSH	October 2024	PfSH Natural Environment Group	All PfSH nutrient and BNG officer leads	The group agreed to provide information to update the Nutrient Supply and Demand Reporting.
PCC	October 2024	Meeting to discuss PCC rep on WCC Local Plan and updated SCG	PCC and WCC	Initial SCG position agreed. This was fine-tuned by email.

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PCC	October 2024	Tipner West Regulatory Panel - specific questions	PCC and Regulatory Panel	- HRA, HRA supplement and SCG updates were given. - The EA agreed the content of the HRA updates and supplement and rescinded their previous concerns on Soundness and Legal Compliance.
PfSH	November 2024	PfSH POG	All PfSH planning policy officer leads	SEPO update provided and approach to future PfSH SCG agreed.
Solent Growth Partnership	November 2024	Solent Growth and Prosperity Strategy	PCC, SCC and IOWC	The Solent Growth Partnership approved the Solent Growth and Prosperity Strategy, which sets out the economic development ambitions of the Solent Growth Partnership which comprises, PCC, SCC and IOWC.
HCC	November 2024	LNRS LPA working group	LPA leads on the LNRS	- Update was provided on supporting authority pre-consultation and statutory public consultation. - Measures mapping for the LNRS was discussed.
PfSH	November 2024	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	The officers discussed on the progress of the LNRS with HCC, Solent Mitigation Partnership update.
PfSH	December 2024	PfSH POG	All PfSH planning policy officer leads	PfSH POG discussed the potential for lobbying government to secure flood defence to support new residential development and had an update on the Local Nutrient Mitigation Fund budget.

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HCC	December 2024	LNRS	Hampshire LPA and environment officer leads	• LNRS relaunch event. Detailed discussion on the way forward and scope for the LNRS.
PfSH	December 2024	Joint Committee	All PfSH members and chief executives	• The Joint Committee endorsed the Bird Aware Partnership's proposed budget for 2025/26. • The committee agreed the Local Nutrient Mitigation Fund (LNMF) capital programme.
PFSH	January 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	• Ofwat AMP8 decision (allowing water companies to increase customer bills to fund infrastructure improvements) update, Solent Mitigation Partnership update.
MHCLG	January 2025	Development and Nature Roundtable	MHCLG leads and LPA leads	• MHCLG presented their Development and Nature Recovery Working Paper. The Council along with other LPA's fed back on the proposals. The Council has since initiated the preparation of a PfSH response to the paper.
HCC	January 2025	LNRS LPA working group	LPA leads on the LNRS	• Results of the prioritisation survey were presented.
HCC	January 2025	LNRS steering group	Council leads on the LNRS	• Results of the prioritisation survey was presented. Also, discussion happened on specific measures.
HCC	February 2025	LNRS LPA working group	LPA leads on the LNRS	• Update was provided on the timeline for the LNRS, discussion of prioritisation and mapping.
PfSH	February 2025	PfSH POG	All PfSH planning policy officer leads	• Discussion was held on the STRM, Coastal Partners presented in respect of future Flood Defences.

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PfSH	February 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	• Discussion was held on the distribution of Local Nutrient Mitigation Funding. • Updates were given on the Solent Nutrient Budget Calculator, and Compensatory Habitats.
HCC	February 2025	LNRS steering group	Council leads on the LNRS	• Welcome to the steering group, and discussion happened on LPA representation on the steering group. • Discussion held on the forward for the LNRS • Discussion happened on the future timeline and engagement for the LNRS.
PfSH	March 2025	Joint Committee	All PfSH members and chief executives	• The Joint committee agreed to allow East Hampshire District Council to leave PfSH at the end of March 2025. • The committee agreed a PfSH budget allocation for the Greenprint initiative of £7.5k for the financial year 2025/26.
HCC	March 2025	LNRS LPA working group	LPA leads on the LNRS	• Update was provided on the timeline for the LNRS going forward and discussion on habitat prioritisation and mapping.
HCC	April 2025	LNRS LPA working group	LPA leads on the LNRS	• HCC asked for LPA's to read the supporting authority consultation and respond with any issues. • Update was provided to confirm that the Natural England panel approved the strategy. • Public consultation timeline was set out.
HCC	April 2025	LNRS steering group	Council leads on the LNRS	• PCC presented their comments re mapping to the group.

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				The dates for the public consultation were confirmed.
PfSH	April 2025	PfSH POG	All PfSH planning policy officer leads	- PfSH POG agreed that a formal SPS monitoring report should be prepared for PfSH chief executives including reporting on unmet employment need. - PfSH POG agreed the recommendations set out the Local Nutrient Mitigation Fund paper. - PfSH POG agreed the draft PfSH response to the DEFRA Consultation 'Land Use Framework'. - PfSH POG agreed that officials from non-PfSH local planning authorities, that have signed the Solent Mitigation partnership Inter-authority Agreement, should be invited to POG meetings when appropriate.
HCC	May 2025	LNRS steering group	Council leads on the LNRS	An update was provided on the process for the public consultation on the LNRS.
HCC	May 2025	LNRS LPA working group	LPA leads on the LNRS	The draft LNRS and upcoming public consultation were discussed.
PfSH	May 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	Updates were given from the East Hampshire Catchment Partnership and on Legal training on application of Habitats Regulation for water quality.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	May 2025	PfSH POG	All PfSH planning policy officer leads	- PfSH POG noted and agreed that a report will be presented to PfSH chief executives (12 June) recommending that residual funds be held until the end of September. - PfSH POG noted the papers circulated to support discussion on the Annual Monitoring Report for the Spatial Position Statement 2023.
HBC	June 2025	DtC update	PCC and HBC	- Updates were provided on respective Local Plans including overview of our Development Strategy including update on unmet housing need position. - Update was provided on Havant's Employment Land Review including unmet need. - A need occurred for a wider South East Hampshire working group including GBC.
HBC	June 2025	Request to PCC	PCC and HBC	A formal request was received from HBC to PCC asking for assistance in meeting HBC's unmet housing and employment needs.
PCC	June 2025	Tipner West Regulatory Panel - specific questions	PCC and Regulatory Panel	Review of the working protocol. PCC as LPA provided an update of the February 2025 IROPI opinion and the proposed Pre-Submission Local Plan Addendum 2025 approach.
PfSH	June 2025	PfSH POG	All PfSH planning policy officer leads	Updates were provided to PfSH POG on the Chief Executives Meeting re AMR, Flood Defence Monitoring, Solent Mitigation Partnership and funding.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				Updates to PfSH POG on governments consultations.
PCC	June 2025	Update to Policy PLP6	PCC / Historic England	Comments from Historic England in June 2025 resulted in updates to paragraph 4.111 of the Local Plan in respect of the listed buildings in Portsmouth City Centre.
PCC	July 2025	DtC update between the LPAs	PCC and SDNPA	• Updates were provided on respective Local Plan timetables, future development needs and potential future SCG. • The respective Housing Market Areas and Functional Economic Market Areas were discussed.
PCC	July 2025	DtC update between the LPAs	PCC and CDC	• Updates were provided on respective Local Plans including housing and employment land supply positions, discussion on respective SEH and Coastal West Sussex Housing Market Areas. • Cross boundary transport was discussed. • Update was received from PCC on the IROPI process for Tipner West and that PCC was no longer seeking compensation sites in Chichester District.
PfSH	July 2025	Joint Committee	All PfSH members and chief executives	• The Joint Committee agreed that PfSH Coordinator should undertake a light-touch review and update of the PfSH Business Plan 2021-2025. • The Joint Committee noted and endorsed the Bird Aware Partnership's request for an additional £15k to the Bird Aware 2025/26 budget.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				The Joint Committee noted PfSH's intention to write to relevant government departments and circulated to local MPs requesting that they consider the issue of funding flood infrastructure associated with brownfield development.
PfSH	July 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	Updates were provided on: calculating nutrient budgets for homes of multiple occupancy (HMOs), the Solent Mitigation Partnership and appraisal of the implementation of BNG monitoring fees by LPA's.
HCC	July 2025	LNRS LPA working group	LPA leads on the LNRS	- LPA's were asked if they had site suggestions for the LNRS. - LPAs were asked to confirm dates for members sign off for the final LNRS. - Update was provided on the results of the LNRS.
HCC	July 2025	LNRS steering group	Council leads on the LNRS	Update was provided on the results of the public consultation.
GBC/HBC/PCC	August 2025	SEH DtC	GBC, HBC and PCC	The LPA's Discussed on the housing and employment needs and supply for the three authorities, decision to prepare a joint note between the authorities setting out the housing and employment need and supply for the three authorities as well as the constraints impacting the three authorities.
GBC/HBC/PCC	August 2025	SEH DtC	GBC, HBC and PCC	Preparation of a comparison note setting out the housing and employment needs

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				and supply for the three authorities as well as the constraints impacting the three authorities.
PCC	August 2025	Tipner West Regulatory Panel	PCC and Regulatory Panel	- PCC as LPA gave an update on the content of the Pre-Submission Local Plan Addendum 2025 and new draft Tipner West policy PLP3. Revisions to the supporting text were agreed following feedback. - PCC planning gave an update on the second IROPI Opinion received 31st July 2025. - PCC as LPA gave an update on the draft Tipner West Recreational Mitigation Strategy Study (Holbury Consultancy). - PCC promotor update provided an update on their progress.
PCC	August 2025	Response to HBC DtC request	PCC and HBC	This letter responded to the June 2025 request from HBC confirming that PCC are not able to help meeting housing need due to its own unmet need. PCC confirmed that it is able to meet Havant's employment needs (detailed further in the employment section of this strategy).
PfSH	September 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	Updates were provided on the work on calculating nutrient budgets for homes of multiple occupancy (HMOs), appraisal of the implementation of BNG monitoring and compliance by LPA and appraisal of

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				River Catchment Partnership membership and recent meeting subject matter.
HBC	September 2025	Confirmation letter from HBC to PCC re employment land supply	PCC and HBC	This letter from HBC confirmed and welcomed the offer of assistance in respect of employment floorspace and recognised that PCC could not assist with HBC's unmet housing need.
PfSH	September 2025	PfSH POG	All PfSH planning policy officer leads	- PfSH POG was update on the work of the SMP, the availability of funding/resources and PCC's position on the second IROPI opinion (Tipner West). - PCC took an item to PfSH Planning Officers Group to ascertain the appropriate approach to monitoring / reviewing the PfSH Spatial Position Statement (2023) prior to the preparation of a statutory Spatial Development Strategy by the proposed Mayoral Combined Authority for Hampshire and the Solent. A draft statement is being considered by the Planning Officers Group, with the intention of recommending it to the PfSH Joint Committee in December. PCC updated PfSH POG on the impacts of the Secretary of States IROPI opinion in respect of mitigation for construction and recreational disturbance.
HCC	September 2025	LNRS LPA working group	LPA leads on the LNRS	The LPA's discussed on mapping updates following Local Plan Consultation, consultation on the number of responses

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				to the public consultation received. Also, they discussed on dates for upcoming supporting authority consultation.
HCC	September 2025	LNRS steering group	Council leads on the LNRS	Update was provided on the results of the public consultation including mapping updates and publication of responses.
GBC, HBC and PCC	September 2025	SEH DtC	GBC, HBC and PCC	- The authorities discussed on: - The joint note on housing and employment land supply and need. - Preparation of a letter asking EHDC, FBC and WCC to help meet housing needs, and - Preparation of a presentation for the meeting with EHDC, FBC and WCC on 09-10-25.
PCC	September 2025	Meeting on the impact of the PCC Pre-Submission Local Plan Addendum 2025 on the Strategic Road Network.	PCC National Highways	Discussion of the impacts of the proposed improvements to the Local Highways network on the Strategic Road Network at Portsbridge Roundabout. Discussion of the assumptions underpinning the revised STA.
GBC, HBC and PCC	October 2025	SEH DtC	GBC, HBC, PCC, EHDC, FBC and WCC	GBC, HBC and PCC presented their unmet housing and employment needs to the FBC, EHDC and WCC and informed them of their intention to send the formal request for help meeting those needs. On request the letter was revised to set out which LPAs had been involved in bilateral DtC discussion, and which had been

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				asked bilaterally to meet unmet development needs.
PfSH SEPT	October 2025	BNG in South Hampshire	GBC, FBC, HBC, EDC, PCC, SCC, TVBC and PfSH SEPT	- The authorities met and compared progress on BNG and identified potential pilot schemes. - Future administration of BNG schemes was discussed.
GBC, HBC and PCC	October 2025	SEH DtC	GBC, HBC, PCC, EHDC, FBC and WCC	Letter was sent¹⁷¹ to EHDC jointly by GBC, HBC and PCC requesting their help in meeting unmet housing and employment needs in SEH.
GBC, HBC and PCC	October 2025	SEH DtC	GBC, HBC, PCC, EHDC, FBC and WCC	Letter was sent¹⁷² to FBC jointly by GBC, HBC and PCC requesting their help in meeting unmet housing and employment needs in SEH.
GBC, HBC and PCC	October 2025	SEH DtC	GBC, HBC, PCC, EHDC, FBC and WCC	Letter was sent¹⁷³ to WCC jointly by of GBC, HBC and PCC requesting their help in meeting unmet housing and employment needs in SEH.
PfSH	October 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	- An update was given on the work of the local river catchment partnerships. - An update was given on the Local Nutrient mitigation fund including funding. - An update was given on the calculation of Nutrient Budgets for HMO's.
PfSH	November 2025	PfSH POG	All PfSH planning policy officer leads	Presentation to the group of the Joint Committee Members' Briefing (19

¹⁷¹ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_EHDC_13-10-25.pdf

¹⁷² https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_FBC_13-10-25.pdf

¹⁷³ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_WCC_13-10-25.pdf

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				November) on the Monitoring of the PfSH Spatial Position Statement 2023. • An update was given on the Nutrient Mitigation Supply and Demand Analysis from the SMP. • An update was given on the work of the SMP.
PfSH	November 2025	Joint Committee	All PfSH members and chief executives	• The Joint Committee was briefed on the impact of new higher government housing targets and the anticipated changes to the National Planning Policy Framework, on the PfSH Spatial Position Statement (2023).
SDNPA	November 2025	Collaboration on unmet Housing need, Gypsy and Traveller Accommodation	PCC and SDNPA	• SDNPA requested that PCC accommodate its unmet housing need of approximately 700 homes per year. SDNPA asked PCC to accommodate unmet need for Gypsies and Travellers. PCC confirmed it is unable to meet these needs due to land supply constraints. The authorities agreed to produce a SCG setting out this position. The two authorities agreed they were in separate FEMAs but that there was some economic overlap around Petersfield and the A3 corridor.
EHDC	November 2025	Meeting unmet housing and employment need from SEH	EHDC, PCC, HBC and GBC	• The letter from EHDC confirmed that they were unsure if they would be able to meet their own disaggregated housing needs. EHDC indicated that they were undertaking assessment which would consider to what extent they could meet

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				unmet needs from SEH and other neighbouring LPAs in their Local Plan. EHDC envisage that the unmet housing needs from the SDNP would be prioritised. Only HBC have formally requested assistance with unmet employment needs from EHDC. EHDC have commissioned an update to HEDNA and ELR which will inform their position on employment land provision and any potential capacity to assist neighbouring authorities.
WCC	November 2025	Meeting unmet housing and employment needs from SEH	WCC, PCC, HBC and GBC	- In response to the joint letter in October 2025, WCC stated they strongly agree that the unmet housing need from SEH requires a coordinated and strategic approach. WCC stated that this responsibility does not rest solely with WCC nor should it be constrained to housing market areas and queried the wider DtC work undertaken by the SEH authorities in respect of asking neighbouring LPAs to meet the identified unmet need. - In regard to employment needs, WCC asked for more clarity and details on the need figures.
FBC	November 2025	Meeting unmet housing and employment needs from SEH	FBC, PCC, GBC and HBC	In response to the joint letter, FBC stated that they had allocated a total of 900 dwellings towards PfSH unmet need, 800 of which are specifically allocated to PCC.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				- FBC committed 19,973m² of its employment floorspace towards HBC. - With regards to making a further contribution to housing unmet need, FBC was unable to commit to anything further at this point in time as the Council's local plan had been adopted and work was not yet underway on a new one.
PCC	November 2025	MoD Catch up	DIO, Naval Base, PCC	- Discussion on the progress of the Local Plan addendum - Discussion on the draft SCG, focusing upon Horsea Island Strategic Open Space, Tipner West and City Centre North
PCC	December 2025	Tipner West Regulatory Panel	PCC and Regulatory Panel	- Summary of the Local Plan Addendum Consultation - SCG update - IROPI opinion update
HBC	December 2025	DtC update between the LPAs	HBC and PCC	- Meeting at which the two authorities agreed that following on from the Written Ministerial Statement of November 2025 they would continue to work closely on cross boundary strategic issues. DtC is still a matter of soundness in the NPPF. - The two authorities agreed to prepare a SCG.
PCC, HBC and GBC	December 2025	Meeting unmet housing and	WCC, PCC, HBC and GBC	GBC, HBC and PCC sent a joint letter¹⁷⁴ to WCC in response to the WCC letter of November 2025. The joint letter provides

¹⁷⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/01/Letter-to-WCC-response-to-collective-needs-FINAL.pdf>

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
		employment needs from SEH		a response to the points raised by WCC regarding employment needs. WCC's statement that the SEH authorities should do more to proactively approach other local authorities, outside of the Housing Market Area was duly noted by the three councils.
PfSH	December 2025	Joint Committee	All PfSH members and chief executives	- PfSH Joint Committee agreed the recommendation of the Bird Aware Solent Report - Agreed a statement not to update the SPS due to the preparation of the SDS by HatS. - Endorsed the cultural and creative workstream priorities 2026/2027. - Supported the 2024 Bird Aware Solent Revised Strategy and its transitional introduction by September 2026. - Endorsed the Bird Aware Partnership's revised budget - Agreed the Solent Mitigation Partnership budget request.
HCC	December 2025	LNRS steering group	Council leads on the LNRS	Discussion on DEFRA note on LNRS delivery for LPAs
PCC	December 2025	SCG/ Local Plan	PCC/NE	- Discussed Policies PLP3 and PLP9 - Agreed to undertake a revised SCG - Discussed the Pre-Submission HRA
PCC	December 2025	Discussion of SCG content	PCC/HE	A discussion was held on the content of the proposed SCG, focusing upon tall buildings and PLP6.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
IOWC	January 2026	IOWC response to the Local Plan Addendum Consultation	IOWC, PCC	The Regulation 19 representation from the IOWC stated that they see no reason to revise the previously agreed SCG as the agreed position on all topics, and particularly housing remain valid.
WCC	January 2026	Meeting unmet housing and employment needs in SEH	WCC, PCC, HBC and GBC	In response¹⁷⁵ to the December 2025 joint letter from the SEH authorities, WCC confirmed that their position has not changed with regard to DtC
PfSH	January 2026	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	- Update on the Local River Catchment Partnership - Catchment Partnership updates - SMP update
PCC	January 2026	SCG/ Local Plan	PCC/NE	- Discussed the Local Plan Addend representations from the RSPB and Natural England in respect of Policies PLP3 and PLP9 - Discussed and affirmed the position to be included in the revised SCG
PCC	January 2026	SCG / Local Plan	PCC, MMO	- Local Plan update and discussion on the Local Plan Addendum. - Discussion on the draft SCG
PCC	January 2026	Discussion of NH response to the Local Plan Addendum	PCC,NH	- The NH response to the plan was discussed, and clarity was provided by NH on their position. - The content of the SCG was discussed

¹⁷⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2026/01/Response-to-Joint-letter-from-Portsmouth-Havant-and-Gosport-BC-Jan-2026.pdf>

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
FBC	January 2026	Meeting of the SEH LPAs (including FBC)	PCC, GBC, HBC and FBC	- FBC was included in the SEH group of authorities with PCC, GBC and HBC. - The authorities met and agreed on the distribution of Housing and Employment need in the area including the provision of 100 dwellings to GBC from FBC and 51,424m² of employment floorspace from FBC to HBC. - They agreed to continue to work together regarding cross boundary issues under SEH in future. - It was decided that a multi-lateral SCG would be produced in March 2026 covering Housing, Employment and Ecological Infrastructure.
PCC	February 2026	Discussion of the SCG	PCC,NH	The content of the SCG was discussed, it was agreed that it would be made more succinct
PfSH	February 2026	PfSH POG	All PfSH planning policy officer leads	- A PfSH SFRA group is to be set up led by GBC to consider the need for technical SFRA mapping. - Final Draft National Park Housing Split note to be circulated - No need for PfSH response to draft 2025 NPPF.
PCC	February 2026	SCG	PCC and GBC	- A SCG was signed between PCC and GBC. It was agreed in the SCG that: - the two authorities remain unable to accommodate each other's unmet housing needs.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				- There is currently no identified unmet cross boundary employment need to be planned for. - the two authorities agreed to work together on cross harbour travel, heritage matters and biodiversity matters as part of the South East Hampshire group of authorities.
PCC	February 2026	SCG	PCC and HBC	- A SCG was signed between PCC and HBC. It was agreed in the SCG that: - Neither authority is in a position to assist the other with accommodating unmet housing need arising out of each Local Plan. - Both authorities will continue to work through PfSH and the SEH group to address the wider need for housing in the HMA. - PCC would provide a total of 31,261m² employment floor space towards HBC's unmet employment needs. - The two authorities will work together and with HCC to promote improved sustainable transport connections. - The two authorities will continue to work positively together as part of wider sub regional partnership work including nutrient neutrality and biodiversity net gain through the Solent Mitigation Partnership and

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				recreational disturbance through Bird Aware Solent.
PCC	February 2026	SCG	PCC and FBC	- The authorities signed a SCG and agreed that: - FBC and PCC recognise the contribution that has been made by FBC in meeting the unmet housing need from Portsmouth. - There is currently no identified unmet cross boundary employment need to be planned for. - Both would continue to proactively promote the use of public transport, along with encouraging active travel modes ahead of use of the private motorised vehicle through sustainable transport policy. - Both parties agree to work collaboratively on biodiversity matters as part of the SEH group of authorities going forward including specifically in relation to Green Infrastructure, mitigation measures, BNG, nutrient neutrality and Bird Aware.
PCC	February 2026	SCG	PCC and SDNPA	- The authorities signed a SCG¹⁷⁶ where it was agreed that: - Neither authority is in a position to assist the other with accommodating unmet housing need arising out of

¹⁷⁶ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Final_SCG_SDNPA_PCC_Feb-26_Signed.pdf

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				each Local Plan as they could not meet their own need. b) Both authorities are meeting their employment needs and are in separate FEMAs but have some economic overlap around Petersfield and the A3 corridor. c) For gypsies, travellers and travelling showpeople, PCC is not in a position to meet any of the South Down's unmet need.
PCC	February 2026	SCG	PCC and WCC	• The authorities signed a SCG where it was agreed that: • the tripartite agreement made between them and HBC to apportion the unmet housing need allowance in the Submission Winchester Local Plan to Portsmouth and Havant as follows: • To PCC: 30% apportionment of the unmet need housing allowance in the Winchester District Local Plan. • To HBC: 70% apportionment of the unmet need housing allowance in the Winchester District Local Plan. • PCC is not in a position to accommodate any of WCC's unmet need for gypsies and travellers. • There is currently no identified unmet cross boundary employment need to be planned for.

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				• WCC has no objection in principle to employment development on the Land West of Portsdown Technology Park
PCC	February 2026	SCG	PCC and EHDC	• The authorities signed a SCG where it was agreed that: a) It is currently unknown whether EHDC will be able to meet its own disaggregated housing needs and will need to carry out further assessment to consider to what extent it can meet unmet needs from elsewhere. Unmet housing needs from the SDNP would be prioritised over PCC, GBC and HBC. b) The ongoing cross boundary work of the SEH Authorities indicates that currently the authorities in the FEMA will be able to accommodate the employment needs of the FEMA within its boundaries and not require further assistance from authorities across wider Hampshire including EHDC. c) The two authorities will work together and with HCC to promote improved sustainable transport connections.
PCC	March 2026	SEH Multi-lateral SCG	PCC, GBC, HBC and FBC	• The very first SCG of the SEH local authorities. All the parties agreed upon the following: • PCC, GBC and HBC had unmet housing needs, which, FBC and WCC had contributed to, to some extent. The precise unmet need will evolve as local

Organiser of meeting / author of correspondence	Date (s) of meeting or correspondence	Name and / or purpose of activity	Organisations involved	Outcomes
				plans are finalised, and housing completions figures are released for future years. • After transferring employment land between FBC, HBC and PCC, it is envisaged that there will be no unmet employment need in any of the local authorities and that there is an overall surplus of 106,395 m² in SEH. • All the SEH authorities are in the same character area for BNG and their intention is to make SEH self-sufficient in it. a) The SEH Authorities are committed to pragmatic joint working and will focus on shared and consistent methodologies for evidence gathering going forward.

Appendix 2: Regular Duty to Cooperate Meetings - Summary

Name of group and frequency of meeting	Purpose of group	Who attends	Typical outcomes
PfSH Joint Committee (Quarterly)	To provide decision making and political overview for the PfSH. The Joint committee make the high-level decision, agree funding and provides steer to other PfSH groups such as PfSH POG. Maintains liaison with the Local Enterprise Partnership(s) on the work they are undertaking	The Chief executives and member representatives of the following Councils: EBC FBC GBC HCC HBC NFDC NFNPAPCC SCC TVBC WCC	• Approve expenditure from the joint PfSH capital and revenue budgets. • Appoint officer groups and provide resource to address specific cross boundary issues. • Provide a strategic steer and final decision making in respect to cross boundary issues in South Hampshire. • Commission specific pieces of work to address identified cross boundary issues such as nutrients and recreational disturbance. • Lobby central government on the behalf of all of the South Hampshire authorities.
PfSH Planning Officers Group (Quarterly)	PfSH POG is the lead group for addressing planning related issues across the South Hampshire sub-region. The POG reports to Joint Committee, though in some instances it is granted delegated decision-making powers. PfSH officer groups focusing upon specific	The lead planning policy officers of the Council's as outlined above.	• Provides expert advice and steer to joint committee on cross boundary planning issues. • Commissions consultants to carry out specific studies and pieces of work on behalf of the PfSH authorities. • Provides liaison on sub regional projects with third parties such as statutory undertakers.

Name of group and frequency of meeting	Purpose of group	Who attends	Typical outcomes
	issues such as the Natural Environment Group report to PfSH POG.		- Provides overview and steer to subgroups such as the Natural Environment Group and SFRA Group. - Develops joint SPS and SCG to support its members in the Local Plans. - Manages the work of the PfSH SEPO.
PfSH sub groups (Quarterly)	These sub groups tend to be formed in order to address specific specialised cross boundary issues. The main one at this point is the Natural Environment Group which is focusing on the ongoing provision of nutrient and BNG solutions across the sub region and providing a steer to the PfSH SEPO and his team. The PfSH SFRA group is considering the need for specific flood risk mapping for the sub region. In the past there have been Air Quality and Water Quality focused sub groups.	The planning policy officers leading on environmental issues for the Council's as outlined above.	- Provides expert advice and steer to joint committee and POG on cross boundary environmental planning issues. - Provides steer to the PfSH SEPO and team on the work being undertaken on BNG and Nutrient Neutrality - Provides liaison on sub regional projects with third parties such as the water companies and Wildlife Trust.
Hampshire and Isle of Wight Planning Officers Group. (Quarterly)	To share advice and experience on cross boundary and national issues at a County Level.	Chief Planners for each of the Hampshire Local Planning Authorities and the County Council.	Liaise on and share experience on high level planning matters between the LPAs'.

Name of group and frequency of meeting	Purpose of group	Who attends	Typical outcomes
	It is the higher-level group to which DPG, PRLG and the HIPOG Sustainable Design Group respond.	The Authorities are as follows: BDBC, EHDC, EBC, FBC, GBC, HCC, HDC, HBC, IWC, NFDC, NFNPA, PCC, RDC, SDNPA, SCC, TVBC, WCC	• Liaise on and share experience in regard to changes to National level guidance and policy. • Drive forward high-level bids.
Hampshire & Isle of Wight Development Plans Group (Quarterly)	To coordinate work projects, informally share information, and assist in identifying shared strategic work priorities. There is a particular focus on understanding of, and consistency between, local plans and neighbourhood plans across Hampshire and the Isle of Wight.	The lead planning policy officers of the Council's as outlined above.	• Improved understanding of respective local plan and neighbourhood plan activities • Sharing of information and best practice for plan development, hence achieving greater consistency of respective authorities' outputs • Consistency of key messages to external customers • Achieving time efficiencies for all parties relating to the above.
Planning Research Liaison Group (Quarterly) (In hiatus from 2023, relaunch agreed by HIPOG end of 2025, first meeting since the hiatus held on 05-02-26 with PCC chairing for the year)	Share thoughts and best practice on evidence to support local plans	The planning policy monitoring lead for each of the Council's as outlined above.	• Responding to Government requirements on evidence gathering such as brownfield registers and self-build registers • Sharing best practice on emerging studies, and monitoring • HCC share and coordinate county-wide studies such as on demographics, and monitoring. • Liaison with HCC on housing and employment monitoring.
HIPOG Sustainable Design Group	To share advice and experience on cross	The planning policy environment lead for each of	Responding to Government requirements on sustainable design

Name of group and frequency of meeting	Purpose of group	Who attends	Typical outcomes
(Three times a year)	boundary and national issues related to sustainable design at a County Level.	the Council's as outlined above.	Sharing experience and best practice on sustainable design policy
Tipner West Regulatory Panel (Approximately every two months)	To obtain input and advice from the Statutory Undertakers in respect to the Tipner West and Horsea Island East strategic site allocation and Project.	EA, NE, MMO, RSPB, HIOWWT, HE, PCC as LPA PCC Promotor Team.	Provision of advice and input by the Statutory Undertakers to the Council's LPA and promotor teams to inform the development of Tipner West strategic site both for the Local Plan and project. To inform the Statutory Undertakers of the progress of the Local Plan Policy and project and work together on matters of DtC. Further meetings are scheduled in 2026 for: 28 th April (post-submission of Plan) 21 st July 20 th October
South East Hampshire Environmental Group	Promote nature recovery and green infrastructure in SEH	FBC, GBC, HBC, PCC.	The main work streams of the group are: • Bring together planning and ecology expertise from across all four Councils • Look at cross boundary environmental issues and solutions • Map and understand green infrastructure across all four council boundaries • Work together on providing off site BNG and other mitigation sites • Look to see whether a Green Infrastructure Network can be created and protected across SEH Interpret and localise the Local Nature Recovery Strategy (LNRS)

Name of group and frequency of meeting	Purpose of group	Who attends	Typical outcomes
South Hampshire BNG Group	To share advice and experience on the delivery of BNG on Council owned land across South Hampshire	GBC, FBC, HBC, EDC, PCC, SCC, TVBC and PfSH SEPT planning policy and ecology officers.	Monitor delivery of BNG on Council land across the authorities Sharing experience and best practice on BNG
Hampshire and the Solent Devolution Planning and Strategic Planning Working Group (fortnightly)	To support the set-up of the Hampshire and the Solent Combined County Authority (HSCCA), through the identification of ways of working collaboratively with Local Planning Authorities, the provision of specialist advice on planning and the completion of preparatory work for a HSCCA Spatial Development Strategy.	Chief Planners and Lead Policy Planners for each of the Hampshire Local Planning Authorities and the County Council and representatives of the HSCCA project team. The Authorities are as follows: BDBC, EHDC, EBC, FBC, GBC, HCC, HDC, HBC, IWC, NFDC, NFNPA, PCC, RDC, SDNPA, SCC, TVBC, WCC	• Creation and dissemination of Housing and Strategic Planning advice to the HSCCA programme, constituent authorities and partner LPAs • Evaluation of constitutional and organisational documents to ensure the effective set up of a strategic planning authority • Creation of a shared evidence base and evidence gap analysis for the geography of HSCCA as preparatory work for an SDS

Appendix 3: Schedule of Key Changes to the Pre-Submission Local Plan 2024 Policies prior to Regulation 19 (2024) arising from the Duty to Cooperate.

The table below highlights some key points raised in response to DtC discussions in the lead up to the Pre-Submission Local Plan 2024. It then summarises how the policies in the Pre-Submission Local Plan 2024 were changed in direct response to these comments (some of these policies have been further updated through the Pre-Submission Local Plan Addendum 2025).

Policy	Organisation.	Outcome (changes made to the Pre-Submission Local Plan 2024)
PLP3: Tipner West & Horsea Island East.	Tipner West Regulatory panel	Changes were made to draft policy PLP 3 in response to the input of the Regulatory Panel prior to Regulation 19 including: • clarification of terminology around habitats. • additional protection added in reference to prevention of damage to habitats. • addition of an updated criteria specifying what is required of a shadow project level HRA • revised wording relating to habitat for Brent Geese and Waders
PLP 10: Land West of Portsdown Technology Park	Winchester City Council	The development of Policy PLP 10 was informed by discussions with Winchester City Council most notably criterion (f) which considers views within an agreed zone of visibility and verified viewpoints both to the north (within Winchester District) and south of the site, and criterion (g); which requires a landscaping scheme that positively enhances the contribution of the site to its prominent downland setting (including Winchester District) and provides navigable links to surrounding green infrastructure assets (including in Winchester District);
Policy PLP16: Housing Target	Fareham Borough Council	DtC discussion supporting the delivery of the Fareham Local Plan 2037 ¹⁷⁷ resulted in paragraph 4.5 of that Plan making specific reference to providing housing to meet the unmet housing need from Portsmouth. Specifically, the Local Plan makes provision for 900 homes to contribute toward the wider unmet need issue, 800 of which will meet Portsmouth's identified need. Policy PLP16 the Pre-Submission Local Plan, reflects this and the table 'Sources of new homes in Portsmouth' supporting the policy identifies 800 dwellings as our DtC contribution from neighbouring local authorities.

¹⁷⁷ https://www.fareham.gov.uk/pdf/planning/local_plan/1.FLP2037.pdf

Policy	Organisation.	Outcome (changes made to the Pre-Submission Local Plan 2024)
PLP 16: Employment	Partnership for South Hampshire	Work was done sub-regionally on employment need most notably the PfSH Economic, Employment and Commercial Needs (including Logistics) Study ¹⁷⁸
PLP 31: Flooding	Partnership for South Hampshire	The policy has been informed by and refers to the PfSH SFRA Level 1 and PCC SFRA Level 2.
PLP38: Green Infrastructure	Natural England	The Policy was revised prior to the Regulation 19 plan following input from Natural England. The main change was the inclusion of natural England's 15 GI Principles.
PLP40: Biodiversity Net Gain	Partnership for South Hampshire	The Policy was informed by the joint BNG evidence work undertaken by the PfSH SEPT on the behalf of the Council.
PLP42: Solent Waders and Brent Geese Sites	Partnership for South Hampshire / Bird Aware Solent	Policy LP42 has been written based on evidence that has been commissioned through the joint working undertaken by PfSH. PfSH commissioned the Solent Waders and Brent Goose Strategy Partnership to produce the Solent Waders and Brent Goose Strategy (2020) and Solent Waders and Brent Goose Strategy, Guidance on Mitigation and Off-setting Requirements (October 2018).
PLP 43: Recreational Disturbance on International Nature Designations	Partnership for South Hampshire / Solent Recreation Mitigation Partnership	Policy PLP43 has been written based on evidence that has been created through the joint working undertaken by PfSH and the SRMP (Bird Aware), specifically the Solent Recreation Mitigation Strategy (December 2017).
PLP44: Nutrient Neutrality in International Nature Designations	Partnership for South Hampshire	Policy PLP44 has been informed by evidence that was created through the joint working undertaken by PfSH.
PLP 47: Movement and Transport	Partnership for South Hampshire	Policy PLP 47 was informed by the Transport Study which utilised the sub regional transport model which has been developed by Solent Transport.
PLP 53 to 56	Historic Environment	Engagement with Historic England informed the formulation of these policies between regulation 18 and 19.

¹⁷⁸ <https://www.push.gov.uk/wp-content/uploads/2021/05/Economic-Employments-and-Commercial-Needs-including-logistics-Study-Final-Report-March-2021.pdf>

Appendix 4: Schedule of Additional Changes to the Pre-Submission Local Plan resulting from the Duty to Cooperate during and /or post Regulation 19 (2024) stage and up to submission (March 2026).

The table below highlights some key points raised in response to DtC discussions at or post the regulation 19 Local Plan consultation (2024) and up to the March 2026 submission of the plan. It then summarises the changes being proposed by PCC to support the Submission of the Local Plan for examination. The changes relate to policies in both the Pre-Submission Local Plan 2024 and the Pre-Submission Local Plan Addendum 2025.

Related Policy / Document	Organisation.	Outcome: changes made to the Pre-Submission Local Plan 2024	Outcome: changes made to the Pre-Submission Local Plan Addendum 2025)
Local Plan Policies PLP3: Tipner West PLP6: Portsmouth City Centre PLP10: Land West of Portsdown Technology Park	Historic England	n/a	A number of changes were made to strengthen these policies and their supporting text in response to discussions with Historic England. These related mainly to significance and setting of listed assets. Some of these changes have since been superseded and supplemented by further changes made in response to HE through the Pre-Submission Local Plan Addendum 2025.
PLP6: Portsmouth City Centre	Historic England	n/a	Comments from Historic England in June 2025 resulted in updates to paragraph A91 of the Pre-Submission Local Plan Addendum 2025 in respect of the listed buildings in Portsmouth City Centre.
Policy PLP9: Horsea Island Strategic Open Space	RSPB (endorsed by Natural England)	n/a	The new Policy PLP9 in the Local Plan Addendum has been strengthened in respect of visual disturbance to Brent Geese and Waders and impacts on functionally linked land parcels P48c and P75. This was in response to comments from the RSPB and as agreed in the Feb 2026 SCG with NE.
PLP 16 Housing Target	Winchester District Council	n/a	A jointly agreed position between Winchester City Council, Havant Borough Council and Portsmouth City Council in respect of Winchester's unmet

Related Policy / Document	Organisation.	Outcome: changes made to the Pre-Submission Local Plan 2024	Outcome: changes made to the Pre-Submission Local Plan Addendum 2025)
			need allowance. This has been agreed through SCG with WCC. A housing number against Winchesters unmet need allowance has not been included as a Modification in the Submission Plan as the Winchesters Plan has not yet been adopted.
The supporting text to the Employment Target Policy (PLP25)	HBC	n/a	The supporting text to the Employment Target Policy (PLP25) of the Pre-Submission Local Plan Addendum 2025 was updated to reference that 'Overall, there is an oversupply of offices that can help to meet the unmet need in the neighbouring borough of Havant'.
PLP 46 Local Green Space.	Southern Water	As part of their Reg 19 response, Southern Water requested that the site of a proposed Pressure Tank/Intermediate Pumping Station (BPT/IPS-E) be excluded from the proposed Portsdown Hill Local Green Space designation in order to help facilitate the Southern Water 'Hampshire Water Transfer and Water Recycling Project (HWTWRP). PCC agreed to amend the Local Green Space boundary accordingly.	n/a
PLP 47	Southampton City Council	SCC highlighted the need for coherent and reliable public transport connections between Portsmouth and Southampton The wording of the Local Plan was updated to reference transport the connections between the two cities.	n/a
PLP 47	HCC	HCC recommended that the Local Plan refer to the Local Cycling and Walking Infrastructure Plans adopted by the County Council. This was accommodated.	n/a

Related Policy / Document	Organisation.	Outcome: changes made to the Pre-Submission Local Plan 2024	Outcome: changes made to the Pre-Submission Local Plan Addendum 2025)
		HCC requested clarification of the Strategic Transport Assessment (STA) in respect of junctions outside of the City Boundary. This has been added to the STA.	
DtC Statement	National Health Service	The NHS highlighted in response that the DtC Statement did not fully capture all of the DtC to date between the NHS and PCC. It has now been updated to include this.	n/a

Appendix 5 – SA objectives¹⁷⁹ and their relationship to the Duty to Cooperate

An updated Sustainability Appraisal (SA) was produced to accompany the Pre-Submission Local Plan Addendum 2025. The objectives in the SA, however, remain unchanged from the version of the SA that accompanied the Pre-Submission Local Plan 2024. This appendix applies to both the policies in the Pre-Submission PLP 2024 and the new policies in the Pre-Submission Local Plan Addendum 2025. The Sustainability Appraisal Submission Statement (Feb 2026)¹⁸⁰ concluded that no further changes to the SA were required based on the Local Plan Addendum 2025 consultation. No changes were made to the SA objectives.

Portsmouth Local Plan Sustainability Assessment Objective	Sustainability Appraisal Assessment Criteria	Is this a strategic issue where cooperation will be appropriate?
SA-1: Building a strong, competitive economy in Portsmouth	Will it provide new employment floorspace? Will it tackle income/employment deprivation and promote social equity? Will it help with diversification of the economy? Will it provide learning, training and skills? Will it support tourism?	Yes - The provision of employment and tourism will raise issues that need to be considered at a strategic level. The City forms part of a wider South Hampshire Economic Area within which it acts as a key driver for growth. The Council accommodating its own employment needs and providing 31,261 m² of office floorspace to Havant Borough. The City also acts as a key tourist destination for South Hampshire particularly with its maritime heritage. The City has cooperated with the SEH authorities to ensure that employment needs in the SEH FEMA are met. This includes the provision of 51,234m² of employment floorspace to HBC.
SA-2: Ensuring the vitality of the City Centre and other town centres in Portsmouth	Will it contribute to the vitality of city, town, district and local centres? Will it create new retail / leisure / employment /	No - although growth in the wider sub-region will contribute to the vitality of centres through the creation of demand. Some specific businesses with a national presence may relocate to the City Centre.

¹⁷⁹

https://portsmouthcouncil.sharepoint.com/:b:/r/sites/SP_ETP_CD/Shared%20Documents/Planning/POLICY/Portsmouth%20LP%202040/PORTSMOUTH%20PLAN%20REVIEW/Reg%2022%20Submission/Documents%20for%20Submission/PLP%20Addendum%20to%20upload/Portsmouth%20Local%20Plan%20Addendum%20SA%20Report%20Update_v2_25%20Sept_updated%20FINAL.pdf?csf=1&web=1&e=a2MUra

¹⁸⁰ https://www.portsmouth.gov.uk/wp-content/uploads/2026/02/Portsmouth-Local-Plan-SA-Submission-Statement_Feb-2026_final.pdf

	housing / office development in the city centre?	This will become more prevalent post LGR, as the new authority will contain multiple competing centres.
SA-3: Promoting sustainable transport in Portsmouth	Will it have easy and safe access from homes to shops and services? Will it reduce air pollution? Will it encourage walking and cycling to create a healthier city? Will it encourage public transport?	Yes - The presence of sustainable transport options in the wider South Hampshire sub-region will impact upon the choices made by people coming to the City to visit or for work. A substantial amount of transport assessment work has been undertaken in support of the SPS undertaken through PfSH. This work looked to steer development to locations with better sustainable transport connections. There are also specific instances where air pollution predicted to be created by growth in the City has impacts on the neighbouring Borough of Havant which are addressed through the DtC. Sustainable Transport provision across the sub region will be key for the new authority post LGR, and 2025 NPPF.
SA-4: To tackle climate change, flooding and coastal change in Portsmouth	Will it include climate change mitigation or adaptation measures? Will it contribute to coastal flood risk mitigation measures? Will it include surface water management and/or water consumption and efficiency measures?	Yes - large parts of the South Hampshire sub-region are subject to coastal flooding. The PfSH authorities have worked together to address this through the a joint preparation of the SFRA level 1. PfSH are considering flood mapping needs through the SFRA sub group. The Eastern Solent Coastal Partnership of which the Council is a key member has also been constructing flood defences in Portsmouth for a number of years.
SA-5: Delivering high quality homes in Portsmouth	Will it provide homes to meet the diverse housing needs of the city? Will the needs of the ageing population be taken account of?	Yes - The provision of new homes in the City will raise issues that need to be considered at a strategic level and across boundaries. The City Council is unable to meet its objectively assessed housing needs as defined by the Standard Method and neither will

	Will this help replace poor quality housing stock?	be it be in a position to accommodate the unmet needs of neighbouring Local Authorities. The City Council has requested help from its neighbours in meeting its unmet housing needs and has received agreement from FBC that will accommodate 800 homes of its unmet needs, which is now included in the Fareham Borough local Plan 2037. WCC has also indicated that 30% of its unmet needs allowance will be for Portsmouth (currently equivalent to 150 dwellings). Through the SEH work FBC has also agreed to provide a further 100 homes to GBC.
SA-6: To promote healthy communities.	Will it have/improve access to health and community facilities and other services? Will it improve access to open space and/or healthy lifestyles? Will it benefit deprived communities? Will it help reduce crime?	Cross border but not Strategic- The City has an identified shortage of open space. The City Council has worked with HCC on the LNRS, which aims to improve natural linkages between the City and the wider County (adopted December 2025). The SEH environmental working group will seek to further the natural environment and health in the wider area.
SA-7: Conserving and enhancing the historic townscape	Will it protect and enhance the historic/ cultural townscape and assets? Will it provide for increased access to and understanding and enjoyment of the historic environment?	Cross border but not Strategic - The City Council has included Heritage England as part of the Regulatory Panel for Tipner West. The City Council is also looking to promote the shared maritime heritage with GBC through the joint SCG between the LPAs
SA-8: Requiring good urban design in Portsmouth	Will it secure good urban design?	No – This is not a strategic matter that requires significant cross boundary cooperation.
SA-9: Conserving and enhancing the natural environment in Portsmouth	Will it protect and/or enhance the local ecological systems? Will it protect and/or enhance green infrastructure and/or open spaces in the city?	Yes - The City is surrounded by internationally important environmental designations, which it shares with neighbouring LPAs. The City Council is addressing this through SCGs. The City Council is has worked with HCC on the LNRS which aims to improve natural linkages between the City and the wider

		County (adopted December 2025). The City Council has also set up the Regulatory Panel for Tipner West, which includes statutory undertakers with an environmental remit. The City Council is working with the SMP to address BNG, Nitrates and Phosphates in South Hampshire. The SEH environmental working group will further the natural environment including the shared designated sites.
SA-10: Facilitating the sustainable use of natural resources in Portsmouth	Will it contribute to reducing waste generation and/or diverting waste from landfill? Will it contribute to the reuse / recycling of minerals resources? Will it avoid unnecessary sterilisation of safeguarded minerals and waste infrastructure or mineral resources, or encroachment from incompatible land uses?	No – these are not strategic matters that require significant cross boundary cooperation although PCC is one of the Hampshire Authorities working on the Partial Update of the Hampshire Minerals and Waste Plan.