

Interim Duty to Cooperate Statement

Supporting the Regulation 19 Consultation on the Pre-Submission Portsmouth Local Plan Addendum

November 2025



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Chapter 1: Introduction

1.0.1 This interim Statement summarises Portsmouth City Council's (PCC) evidence base with regards to the Duty to Co-operate (DtC) as of November 2025 and demonstrates that the City Council has at this point in time fully complied with the Duty. It is supported by individual Statements of Common Ground (SoCG) with neighbouring local authorities and statutory undertakers. This Statement has been prepared to support the Pre-Submission consultation on the Portsmouth Local Plan Addendum 2025. It supersedes the version prepared in March 2025 when the City Council intended but were unable to submit its Local Plan for examination. The final version of the Duty to Cooperate Statement will be published at submission in spring 2026.

1.0.2 The Local Plan Addendum has been prepared by PCC following the IROPI (Imperative Reasons Of Overriding Public Interest) Opinions given by the Secretary of State for Housing Communities and Local Government in February 2025 and July 2025 on the strategic site of Tipner West. The Addendum and its evidence base are the subject of a focussed Pre-Submission consultation in winter 2025. The City Council will submit its Local Plan made up of the Pre-Submission Local Plan 2024 and the Pre-Submission Local Plan Addendum 2025 for examination in spring 2026.

1.1 Duty to Cooperate

1.1.1 The DtC is enshrined in law through Section 33A of the Planning and Compulsory Purchase Act 2004¹ (inserted by Section 110 of the Localism Act 2011). It is included within the National Planning Policy Framework² (NPPF) and Planning Practice Guidance (PPG),³ specifically in terms of planning strategically across local boundaries. The Portsmouth Local Plan has, since March 2025, been prepared and will be examined under the NPPF published in December 2024. The majority of this Statement therefore, relates to the December 2024 NPPF, and where references are made to the NPPF it should be taken as referring to the December 2024 version, unless otherwise specified.

1.1.2 The Planning and Compulsory Purchase Act introduced the DtC, which placed a legal duty on local planning authorities and other prescribed bodies to engage constructively, actively and on an ongoing basis to develop development plan documents, in respect of cross boundary strategic matters. The Levelling Up and Regeneration Act (LURA)⁴ was enacted in November 2023. The Government at that time stated that when its secondary legislation is implemented, the DtC will be removed. The DtC remains in place until the secondary legislation is implemented. Section 33A of the Localism Act 2011 specifically relates to strategic matters. The NPPF states that the Duty to Cooperate has a vital role to play in how sustainable growth is delivered by addressing key spatial issues including meeting housing needs, delivering strategic infrastructure and building economic and climate resilience. It acknowledges that plans come forward at different times and states that in these circumstances strategic policy-making

¹ <https://www.legislation.gov.uk/ukpga/2004/5/contents>

²

https://assets.publishing.service.gov.uk/media/67aafe8f3b41f783cca46251/NPPF_December_2024.pdf

³ <https://www.gov.uk/government/collections/planning-practice-guidance>

⁴ <https://www.legislation.gov.uk/ukpga/2023/55#:~:text=An%20Act%20to%20make%20provision,for%20certain%20consents%20and%20plans%3B>

authorities need to come to informed decision on the basis of available information rather than wait for a full set of evidence from other authorities.

The original Pre-Submission Local Plan 2024 was prepared in accordance with the 2023 version of the NPPF. When the new NPPF was published in December 2024, transitional arrangements allowed Local Plans already in preparation to still be submitted under the 2023 NPPF providing this was before March 2024. The IROPI Opinion meant that it was not possible to submit by the Government's March 2024 deadline. Policies and their evidence-based studies that were not consistent with the 2024 NPPF have been updated.

- 1.1.3 It should be noted that the NPPF emphasises the need for cross boundary co-operation and this Statement sets out how PCC has undertaken this cooperation. The Council is confident that its cross boundary strategic work is robust and legally compliant.
- 1.1.4 Paragraph 20 of the NPPF states that strategic policies should set out an overall strategy for the pattern, scale and design quality of places and make sufficient provision for:
- a) housing (including affordable housing), employment, retail, leisure and other commercial development;
 - b) infrastructure for transport, telecommunications, security, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
 - c) community facilities (such as health, education and cultural infrastructure); and
 - d) conservation and enhancement of the natural, built and historic environment, including landscapes and green infrastructure, and planning measures to address climate change mitigation and adaptation
- 1.1.5 The Local Plan has been prepared in line with paragraphs 24 to 28 of the NPPF. These paragraphs set out that:
- Local planning authorities continue to be under a duty to cooperate with each other, and with other prescribed bodies, on strategic matters that cross administrative boundaries.
 - Strategic policy-making authorities should collaborate to identify the relevant strategic matters which they need to address in their plans.
 - Effective and on-going joint working between strategic policy-making authorities and relevant bodies is integral to the production of a positively prepared and justified strategy.
 - Once the matters which require collaboration have been identified, strategic policy making authorities should make sure that their plan policies align as fully as possible with those of other bodies where a strategic relationship exists on these matters.
 - Strategic policy-making authorities should prepare and maintain one or more statements of common ground, documenting the cross-boundary matters being addressed and progress in cooperating to address these
- 1.1.6 The NPPF makes clear that the DtC requires a proactive, ongoing and focussed approach to strategic matters. Constructive cooperation must be an integral part of plan preparation and result in clear policy outcomes which can be demonstrated through the examination process.

1.2 Purpose of the Duty to Cooperate Statement

- 1.2.1 The purpose of this document is to demonstrate that the City Council has complied with the Duty to Cooperate throughout the preparation of the Local Plan and in line with Planning and Compulsory Purchase Act, the NPPF and the PPG.
- 1.2.2 The Portsmouth Local Plan (PLP) is at Regulation 19 consultation stage.
- 1.2.3 Throughout the preparation of the PLP, the Council has actively and constructively engaged with key partners on strategic cross-boundary issues. This Statement documents those activities and highlights the outcomes of such activities, demonstrating how the DtC has been met.
- 1.2.4 Established practice recognises that the DtC is ongoing up until the date of Submission of the Local Plan to the Secretary of State (Regulation 22). As a consequence, this Statement will be subject to further future revision prior to the submission of the Local Plan in March 2026.

1.3 Devolution and Local Government Reorganisation

- 1.3.1 At the time of writing, the City Council has been involved in both Devolution discussions. This process has been undertaken in line with the Devolution and Community Empowerment Bill⁵ introduced in July 2025 (currently at committee stage in the House of Commons) which sets out the framework in respect of the makeup and areas of competence of the new Strategic Authorities. The City Council along with Southampton City, the Isle of Wight and Hampshire County Councils were successful in their application to be included in the Government's Devolution Priority Programme. This is a major step towards establishing the new Strategic Authority for the region with elections for a new Mayor now likely to be held in May 2026. The Government consultation on Hampshire and the Solent Devolution⁶ ran from 17 February to 13 April 2025.
- 1.3.2 Devolution is ushering in a new tier of local government with strategic authorities, which will prepare Strategic Development Strategies. The proposal is to create a new Mayoral Combined County Authority (MCCA) for Hampshire and the Solent, which will prepare the Strategic Development Strategy (SDS) for the area. If introduced in Hampshire and the Solent, the mayoral elections will take place in May 2026 on the same day as local elections for PCC. The Planning & Infrastructure Bill states that future local plans will need to be broadly consistent with the Strategic Development Strategy.
- 1.3.3 Also, at the time of writing (November 2025) there are proposals for Local Government Reorganisation affecting Portsmouth. The Minister of State for Local Government and English Devolution wrote to the leaders of all two-tier councils and

⁵ <https://www.gov.uk/government/publications/english-devolution-white-paper-power-and-partnership-foundations-for-growth/english-devolution-white-paper>

⁶ <https://bills.parliament.uk/bills/4002>

neighbouring unitaries in Hampshire on 05 February 2025⁷ asking them to develop proposals for reorganisation.

- 1.3.4 Portsmouth City Council's current position on LGR is set out in the Cabinet report of 25th September 2025⁸ is that the PCC area should be exempt from LGR. However, the Council also agreed 'that in the absence of being excluded from the LGR process, to protect Portsmouth residents', communities' and business' interests, the Council would state its preference, as the least detrimental, for Option 1 and request that the Secretary of State modifies this option, using his powers from the Local Government and Public Involvement in Health Act (2007), to achieve the modification request set out in Option 1A from the Case for Change'.

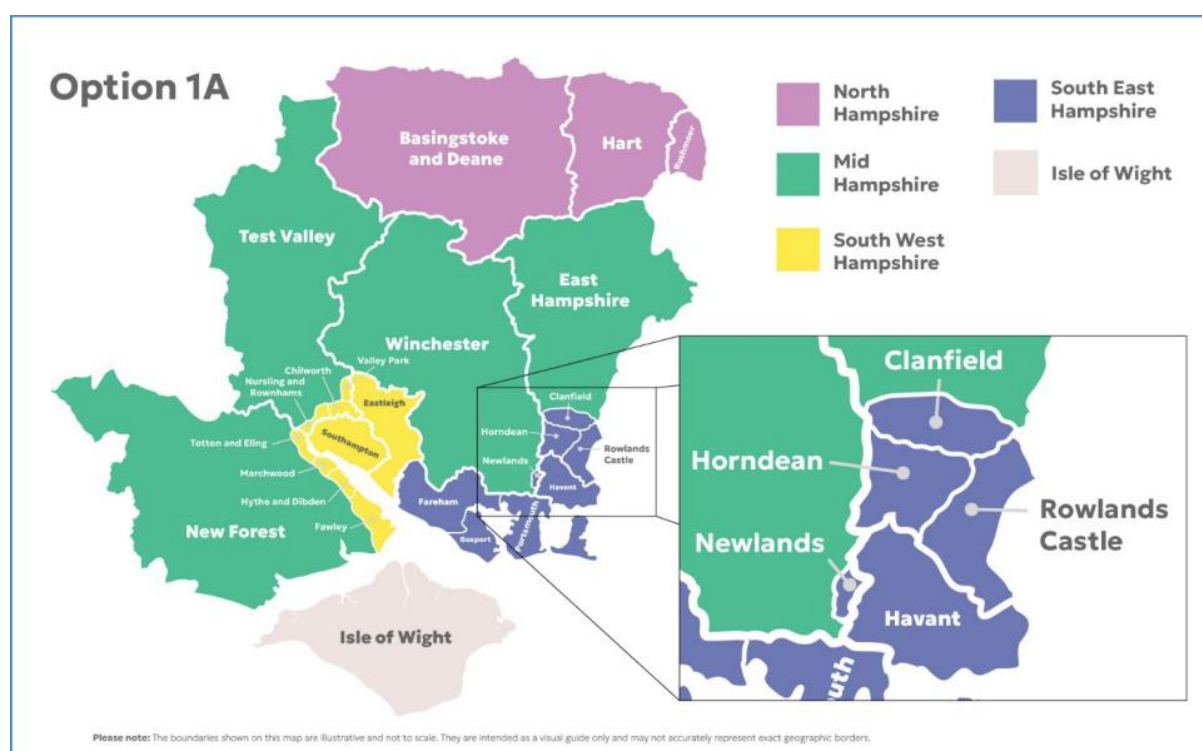


Figure 1: Option 1A: proposed for Local Government Reorganisation in Hampshire.

- 1.3.5 Option 1A proposes a new Unitary Authority boundary based upon the City of Portsmouth, and the Boroughs of Gosport, Fareham and Havant. It also includes the three southern parishes of East Hampshire District and the Newlands Parish in Winchester District. Option 1A is an evolution of option 1 (which covers the City, and the Boroughs and Districts but excludes the parts of East Hampshire and Winchester). Overall all of the options being proposed envisage a greater South East Hampshire authority based on the four authorities, this new geography being united by shared constraints and opportunities. The Authorities are already working together on cross boundary DtC issues as detailed later in this Statement.

⁷ <https://www.gov.uk/government/publications/local-government-reorganisation-invitation-to-local-authorities-in-two-tier-areas/letter-hampshire-isle-of-wight-portsmouth-and-southampton>

⁸ <https://democracy.portsmouth.gov.uk/documents/b18668/Agenda%20Supplement%20-%20Local%20Government%20Reorganisation%20LGR%20Proposals%2025th-Sep-2025%2017.00%20Cabinet.pdf?T=9>

1.3.6 The Government launched a consultation⁹ in November 2025⁹ seeking views on the local government reorganisation proposals have received from councils in Hampshire, Isle of Wight, Portsmouth and Southampton.

1.4 Structure of the Duty to Cooperate Statement

1.4.1 This DtC Statement is laid out in a way that is intended to best show how PCC has met its DtC requirements set both in law and guidance, focusing upon DtC in the local context and the key issues requiring joint working. The Statement is intended to present the Council's joint working as a narrative that highlights key outputs rather than a list of meetings attended and discussions had.

1.4.2 Chapter 2 of the Statement focuses upon the context in which the Council's DtC discussions have been undertaken focusing upon partnership working through the Partnership for Hampshire (PfSH) and with individual local planning authorities (LPA) and Statutory Undertakers. This is supported by Appendix 1 of the Statement which details all of the DtC meetings that have been undertaken by the Council and their outcomes in support of the development of the Local Plan. Appendix 2 of the Statement provides further details on all the cross-boundary partnerships of which PCC is a member

1.4.3 Chapter 3 of the report focuses upon the key cross boundary issues addressed by the DtC, which have been informed by the Council's sustainability appraisal (see appendix 5). The key cross boundary issues are:

- Delivery of New Homes
- Habitat Regulation Assessment including Nutrients, Recreational Disturbance, Protected Sites and Biodiversity
- Development of a Thriving Economy
- Promotion of Sustainable and Active Cross Boundary Transport
- Cross Boundary Strategic Sites and Allocations

1.4.4 Chapter 4 of the report focuses upon the ongoing and future DtC work being undertaken by the Council and specific consultation responses to the regulation 19 Plan in respect of DtC.

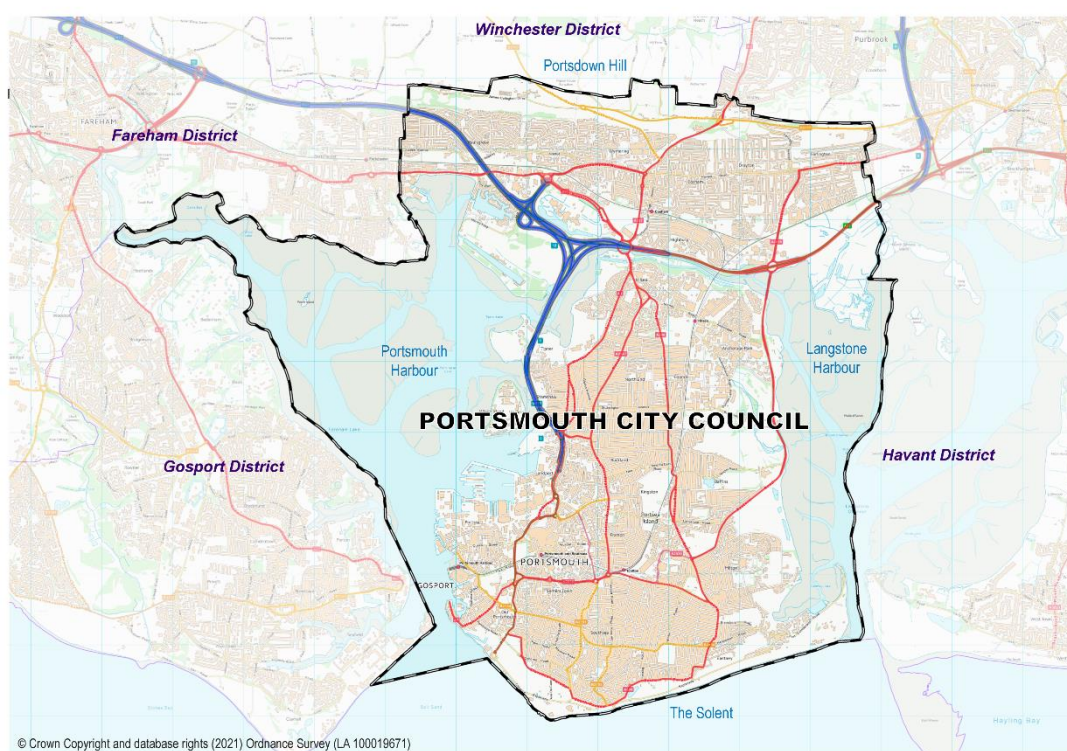
1.4.5 Appendices 3 and 4 of the Statement support this showing how the DtC discussions related to these subjects have been taken on board pre and post the 2024 regulation 19 consultation and pre the 2025 regulation 19 consultation. Appendix 5 lists the Sustainability Appraisal objectives and criteria and states whether they relate to the DtC.

⁹ [Local government reorganisation in Hampshire, Isle of Wight, Portsmouth and Southampton - GOV.UK](https://www.gov.uk/government/consultations/local-government-reorganisation-in-hampshire-isle-of-wight-portsmouth-and-southampton)

Chapter 2: Context

2.1 Strategic Geography

2.1.1 Portsmouth is located on the south coast of England, in the southeastern corner of Hampshire. The Portsmouth Unitary Authority area covers the whole of Portsea Island and a wider suburban area on the mainland from Paulsgrove to Farlington. It is bordered by Portsdown Hill to the north, surrounded by the Solent to the south and set between Langstone and Portsmouth Harbours to the east and west respectively. Map 1 shows the City of Portsmouth and the neighbouring Boroughs and District of Gosport, Fareham, Havant and Winchester. The City Council also works closely with local authorities beyond its immediate neighbours such as East Hampshire District, and the wider PfSH Authorities. A map of the wider PfSH area is shown as map 2 of this document.



Map 1: The City of Portsmouth



Map 2: The Partnership for South Hampshire sub-region

- 2.1.2 The City of Portsmouth is largely situated on Portsea Island, with the northern wards of Paulsgrove, Cosham and Drayton and Farlington falling on the mainland. The City is heavily constrained by the Solent to the south, Langstone and Portsmouth Harbours to the east and west and Portsdown Hill to the north. The City's constrained geography means that there is little vacant land to develop. Portsmouth and Langstone Harbours are protected as international conservation designations meaning that most development requires testing through the Habitats Regulations Assessment (HRA).
- 2.1.3 The strategic site of Tipner West and Horsea Island East is a key example of this and has been tested extensively through the HRA. The appropriate assessment section of the HRA for the 2024 Pre-Submission Local Plan found the land reclamation proposed as part of the scheme to have an adverse effect on the integrity of Portsmouth Harbour SPA/Ramsar site and the Solent & Dorset Coast SPA through permanent habitat loss. It was therefore necessary to carry out the three derogation tests. Those tests require there to be: i) no feasible alternative solutions to the allocation; ii) imperative reasons of overriding public interest (IROPI) for the allocation to proceed; and iii) sufficient compensatory habitats available to ensure that there is no residual impact on the integrity on the Habitats sites. This was the first time that a local planning authority had relied on the derogation tests to justify the adoption of a strategic allocation in a local plan.
- 2.1.4 Much of the open space in the City is protected for nature conservation either as a Site of Importance for Nature Conservation (SINC) or Local Nature Reserve (LNR) or as supporting habitat for the SPA's used by Brent Geese and Waders.
- 2.1.5 Development opportunities within Portsmouth are limited largely to brownfield land. The largest of these sites is City Centre North, which forms a central part of the wider City Centre Strategic Site. In addition to entering into statements of common ground (SOCG) with neighbouring authorities and statutory undertakers as detailed in this statement the City Council has sought to enter SOCGs with all the promoters of the City's strategic sites and allocations. The SOCGs with the site promoters are intended to support and evidence the Council's housing and employment land supply position and provide agreement with site promoters on the specifics supporting the delivery of their sites such as key items of infrastructure. The SOCGs with site promoters are separate to the DtC but are still an important part of the evidence base supporting the Local Plan. All the completed SOCGs are published as part of the Core Document Library.
- 2.1.6 Overall, the City is very constrained in nature, which limits its capacity to accommodate future development. However, the City Council has an ambitious growth agenda and recognises the social and economic benefits that development brings. The aspect of delivery that is most in the public eye is future housing delivery. The Plan's Development Strategy seeks to maximise the development potential of developable sites within the City focusing on the strategic sites whilst addressing the climate emergency, greening the City and achieving high quality design. Therefore, the Council has conducted a thorough and robust assessment of all the sources of housing supply that can then be used to establish a realistic capacity-based housing requirement / target for the Local Plan. Despite this the City Council is unable to meet its full housing need as calculated by the standard method of 1,019 homes per year.
- 2.1.7 Through the DtC, the City Council has undertaken extensive collaborative working with its neighbours in order to accommodate its unmet housing needs. This has resulted in

Fareham Borough Council (FBC) agreeing to accommodate 800 homes of the City Council's unmet housing need. This figure is included in the adopted Fareham Local Plan 2037¹⁰ and is referenced in Table 6.1: Sources of new homes in Portsmouth of the Local Plan Addendum 2025. The City Council has had responses from the neighbouring authorities of Gosport Borough Council (GBC)¹¹ and Havant Borough Council (HBC)¹² that indicate they have their own unmet housing need and are therefore unable to accommodate the City's unmet need. East Hampshire District Council (EHDC)¹³ said in their response that they were not sufficiently progressed with their Local Plan to definitely state one way or the other. WCC have confirmed in a SoCG (October 2024)¹⁴ that the unmet need allowance set within the WCC Local Plan Review can contribute to meeting the needs of the adjoining authorities of Portsmouth and Havant. The position agreed between the authorities is that Portsmouth will be earmarked 30% of WCC's unmet need allowance and Havant 70%. The unmet need allowance was 1,900 dwellings as of October 2024 of which PCC's proportion equals 570 dwellings. The position in the SoCG was agreed in PCC's response¹⁵ to WCC's Regulation 19 plan consultation in which PCC requested a 30% apportionment of WCC's unmet housing need allowance. An initial Inspector's note on the Winchester Local Plan¹⁶ indicating the Winchester Plan is likely to be capable of being found legally compliant and sound was published in September 2025. The note (page 3) indicates that the WCC Plan would meet its LHN in full, with a contribution of 290 dwellings to the unmet need in neighbouring authorities. If the Winchester Plan was to proceed to adoption based upon this it would provide a 30% apportionment for Portsmouth equivalent to 87 dwellings of Portsmouth's unmet housing need. The reduction in buffer available to meet the need of WCC neighbours including PCC is due to changes in the Plan period of the WCC Local Plan, with the start date being pushed forward from 2020 to 2023.

2.1.8 The additional supply secured from Fareham and Winchester is in addition to the capacity based target of 758 per annum derived through the Portsmouth Local Plan and set out in Policy PLP16. It therefore helps to narrow the gap between the capacity-based housing target and the standard method number.

2.2 Plan to Date

2.2.1 Following on from four Regulation 18 consultations¹⁷ and the Regulation 19 consultation in summer 2024, the City Council is now moving ahead with its Local Plan.

¹⁰ https://www.fareham.gov.uk/pdf/planning/local_plan/1.FLP2037.pdf

¹¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/Letter-GBC-to-PCC-re-unmet-housing-need-09-02-24-accessible.pdf>

¹² <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/070224-HBC-Duty-to-Cooperate-Portsmouth-City-accessible.pdf>

¹³ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/EHDC-Response-to-Portsmouth-CC-Unmet-Needs-accessible.pdf>

¹⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/10/Statement-of-Common-Ground-between-Portsmouth-and-Winchester-PCC-updated-October-2024-FINAL.pdf>

¹⁵ <file:///C:/Users/432868/Downloads/BHLF-AQTS-32Q2-1%20-%20Portsmouth%20CC%20-%20Letter.pdf>

¹⁶ <https://www.localplan.winchester.gov.uk/assets/inline/2670/ED38a-Inspector-Note-16-Post-hearing-action-points.pdf>

¹⁷ <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/portsmouth-local-plan/>

An Addendum to the Plan has been prepared by Portsmouth City Council (PCC) following the Opinions given by the Secretary of State for Housing Communities and Local Government in February 2025 and July 2025 on the strategic site of Tipner West. Further detail on the need for the Addendum and its impact on the DtC process is set out in section 3.2.20 of this Statement. Members from all political parties and especially the Portfolio Holder for Planning Policy and City Development and the opposition spokespeople have been involved in the preparation of the Local Plan throughout. Table 1 below sets out the stages of formal consultation undertaken on the Plan to date and the Local Plan timetable for going up to adoption as set out in the Local Development Scheme adopted by the City Council on 29 April 2025¹⁸. The Council has continued to hold ongoing DtC discussion with partners throughout the Local Plan process in respect of the Local Plan including Addendum.

Table 1: Portsmouth Local Plan timetable for Production.

Timetable for production		
Preparation Reg 18	Issues and Options consultation	✓ July 2017
	Tipner Strategic Development Area consultation	✓ February 2019
	Evidence base consultation 'Local Plan update'	✓ February 2019
	Consultation on a draft Local Plan	✓ September 2021
Pre-Submission Reg 19	Consultation on the proposed Local Plan for submission	Summer 2024
Pre-Submission Reg 19	Consultation on the Pre-Submission Local Plan Addendum	Winter 2025
Submission Reg 22	Submission of Local Plan and its Addendum to Secretary of State for examination	Spring 2026
Examination Reg 24	Examination of the Plan by an appointed Inspector	Spring 2026-Winter 2026/7
	Consultation on Main Modifications	Winter 2026/27
Inspector's report Reg 25	Final Inspector's Report	Spring 2027
Adoption Reg. 26	Formal adoption of the Local Plan by the Council	Spring 2027

¹⁸ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/04/Portsmouth-LDS-April-2025.pdf>

2.3 How we have approached Duty to Cooperate Methodology

2.3.1 The City Council has approached the DtC in four main ways. These are as follows:

- Sub-regionally through the Partnership for South Hampshire (PfSH)
- As a group of South East Hampshire Local Planning Authorities
- Individual DtC discussions and SoCGs with neighbouring authorities
- Individual DtC discussions and SoCGs with Statutory Undertakers

2.3.2 There will inevitably be some overlap between these four strands. For example, the neighbouring authorities with whom we have developed individual SoCG are also members of the PfSH and involved in the South East Hampshire work. The following section provides background to these DtC processes.

2.3.3 Further detail on how the Council has undertaken this DtC is found in Appendix 2 of the Statement which details all of the DtC meetings that have been undertaken by the Council and their outcomes in support of the development of the Local Plan. Appendix 3 of the Statement provides further detail on all of the regular partnership meetings of which PCC is a member.

2.4 The Partnership for South Hampshire

2.4.1 PCC is an active member of the PfSH, which was originally formed in 2003 as the Partnership for Urban South Hampshire (PUSH). It is a partnership of district and unitary authorities, together with Hampshire County Council (HCC) and the New Forest National Park Authority, working together to support the sustainable growth of the South Hampshire sub-region. The area covered by PfSH and the authorities involved is shown in Map 2.

2.4.2 The members of PfSH are as follows:

- Eastleigh Borough Council
- Fareham Borough Council
- Gosport Borough Council
- Hampshire County Council
- Havant Borough Council
- New Forest District Council
- New Forest National Park Authority
- Portsmouth City Council
- Southampton City Council
- Test Valley Borough Council
- Winchester City Council

2.4.3 In addition, joint working through PfSH has been undertaken in conjunction with the following bodies and examples of this working are set out in section 2.7 below.

- Enterprise M3 LEP (now disbanded)
- Environment Agency
- Hampshire and Isle of Wight Local Nature Partnership
- National Highways
- Homes England
- Natural England
- Solent LEP (now disbanded)
- Solent Transport

- Portsmouth Water
- Southern Water

2.5 PfSH Structure

2.5.1 PfSH has an Overview and Scrutiny Committee consisting of a councillor from each member authority, to consider referred matters on behalf of the Joint Committee and to make recommendations to it.

2.5.2 In addition to the committees there are several officer groups which develop policy, discuss cross boundary issues and provide advice to the committees. PfSH Policy Officers Group (PfSH POG) comprises policy officers from all of the PfSH authorities to discuss amongst other items, findings of studies commissioned collectively by PfSH, such as the Strategic Flood Risk Assessment, for the area. In addition, there are sub groups such as the Natural Environment Group and East Hants Catchment Partnership that focus on addressing specific issues. A schedule of PfSH meetings and events with their outcomes is set out in Appendix 1 of this document and Appendix 2 sets out all the PfSH groups that meet regularly.

2.6 Collaborative Working

2.6.1 The Partnership has a strong track record in collaborative working to achieve common goals in South Hampshire. The Partnership was heavily involved in the production of a sub-regional strategy for development that formed part of the South East Plan. This strategy was tested through public examination and when adopted by the Secretary of State, formed part of the development plan at that time and informed the production of local plans.

2.6.2 The ethos of collaborative cross boundary working continued in South Hampshire after the abolition of regional planning and the revocation for the South East Plan in 2013. As well as joint working between member authorities, PfSH works with partner agencies in the sub-region and Government departments to deliver joint strategies and pool resources. An example of this is the work on the Greenprint¹⁹ carried out by PfSH in conjunction with the NHS. PfSH has successfully developed a number of innovative solutions to challenging issues and thus unlocked development in the sub-region whilst recognising its constraints.

2.6.3 A number of SoCGs have been produced by PfSH over the years. The last one was signed by Joint Committee²⁰, which includes leaders or representatives of all authorities, in September 2023. It sets out the key strategic cross-boundary planning issues including housing needs and the methodology and framework for the preparation of the new Spatial Position Statement (SPS)²¹ published in December 2023. It set out a snapshot of housing need and supply in the sub-region divided up between its constituent local authorities from 2022-36. The overall deficit was estimated to be 14,531 homes at that time. The SoCG states that that the shortfall is best defined as need that is not yet planned for, rather than need that it is definitively unmet. It states that

¹⁹ <https://www.push.gov.uk/greenprint/>

²⁰ <https://www.push.gov.uk/wp-content/uploads/2023/09/ITEM9-1.pdf>

²¹ <https://view.officeapps.live.com/op/view.aspx?src=https%3A%2F%2Fwww.push.gov.uk%2Fwp-content%2Fuploads%2F2023%2F12%2FPfSH-Spatial-Position-Statement-6-December-2023.doc&wdOrigin=BROWSELINK>

the shortfall would diminish over time as local plan reviews get underway and emerging plans are progressed.

- 2.6.4 The SoCG identifies six local planning authorities that are less likely/unlikely to meet their housing needs: New Forest District, New Forest National Park Authority, Southampton, Gosport, Portsmouth and Havant. It states that the PfSH authorities are taking a two-stage approach to addressing the needs of those authorities that are unable to meet their housing needs in full. In the first stage, the following authorities are identified as more likely to be able to meet and potentially exceed their housing need: East Hampshire, Eastleigh, Fareham, Test Valley and Winchester. The precise contribution from each authority will be determined through their respective local plan processes.
- 2.6.5 In the longer term and in stage two, Broad Areas of Search for Growth identified in the SPS will be considered through Local Plans. These were identified by considering the combination of a relative absence of strategic constraints, relative proximity to opportunities and services, and their scope in principle for good public and active travel connectivity. The broad areas would require further investigation and technical work to determine their suitability as specific locations for development, and to test their capacity, deliverability, infrastructure and mitigation needs to achieve allocations in Local Plans. A preliminary assessment suggests that the areas of search have a combined capacity for around 7,500 dwellings, subject to deliverability, infrastructure and mitigation.
- 2.6.6 Growth in the sub-region is constrained as it is bounded by two national parks, an Area of Outstanding Natural Beauty, the coast/estuaries, a range of international, national and local biodiversity designations and it needs to accommodate land for biodiversity mitigation and net gain. South Hampshire is already heavily built up in places, with areas of valued countryside often important in landscape terms or as settlement gaps protecting the identity of individual towns and villages. Some areas are less accessible by public transport. The SoCG states that the need to accommodate significantly more homes for people in the medium and longer term, including in the areas of search, will need to be carefully tested through local plans against all of these important characteristics to achieve the optimum solution.
- 2.6.7 The PfSH SPS was approved by Joint Committee in December 2023. It aims to provide guiding principles for local plans to help deliver sustainable development within South Hampshire. It should be noted that it is not an upper tier plan with which future local plans will need to conform. It does, however, help inform the preparation and strategic co-ordination of local plans under the duty to cooperate. Table 1 of the SPS compares housing need and supply along with shortfalls and surpluses for each local authority in PfSH as a snapshot in time. On this basis the latest shortfall is 11,771 dwellings (2023 – 2036). Several evidence based documents²² supporting the SPS were published at the same time including the Broad Areas of Growth Assessments.
- 2.6.8 The SPS retains the strategic principle of focusing growth on cities/urban areas first to maximise housing delivery within existing urban areas and identifies a number of existing strategic development locations in SPS7. It also identifies new Broad Areas of Search for Growth in SPS8 as follows:

²² <https://www.push.gov.uk/work/planning-and-infrastructure/push-position-statement/>

- South-east/east of Eastleigh Town (Eastleigh)
- Havant Town Centre (Havant)
- Waterlooville Town Centre (Havant)
- Southleigh (Havant)
- East of Romsey (Test Valley)
- South-west of Chandler's Ford (Test Valley)
- East of Botley (Winchester)

2.6.9 The sites that fall within the Broad Areas of Search for Growth will need to be tested through the local plan preparation process, including against other sites that may be available or promoted within individual local planning authority areas. The local plan process will also need to resolve the quantum and form of development on sites and the infrastructure that will need to be provided to support development and make it sustainable.

2.6.10 In September 2025, PCC took an item to PfSH Planning Officers Group to ascertain the appropriate approach to monitoring / reviewing the PfSH Spatial Position Statement (2023) prior to the preparation of a statutory Spatial Development Strategy by the proposed Mayoral Combined Authority for Hampshire and the Solent. A draft statement is being considered by the Planning Officers Group, with the intention of recommending it to the PfSH Joint Committee in December. An update on this will be provided in the final DtC Statement supporting submission of the Local Plan in spring 2026.

2.6.11 PCC will continue to work with the PfSH authorities on a range of ongoing cross boundary issues such as nutrient neutrality and BNG offsetting.

2.7 Partnership for South Hampshire Collaborative Working with External Partners

2.7.1 The core membership of PfSH comprises the local authorities in the sub-region, however, in addition statutory undertakers and other organisations have undertaken joint working with PfSH on specific projects and are represented in the different PfSH officer groups. Examples of how this joint working has been undertaken, are detailed below:

- **Environment Agency** - The Environment Agency is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group.
- **Homes England** - Homes England are represented on PfSH Joint Committee as observers.
- **Natural England** - Natural England is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group. Natural England also regularly attend and input into PfSH Joint Committee.
- **Solent LEP** - PfSH worked with the Solent LEP (since disbanded) as part of the Southern England Local Economic Partnership. The LEP has been replaced by the Solent Growth Partnership, details of the Partnerships work are covered in part 3 of this Statement.
- **Solent Transport** - Solent Transport worked as part of the steering group for the development of the PfSH SPS (2023) alongside the LPA's and Transport Authorities. The Solent Transport Model developed by Solent Transport was used in the evidence supporting the development of the SPS. The same transport model was used to support the preparation of the Portsmouth Local Plan.

- **Portsmouth Water** - Portsmouth Water is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group.
- **Southern Water** - Southern Water is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group. Southern Water have also approached the PfSH SEPO in order to find environmental offsetting to mitigate the impacts of their Hampshire Water Transfer and Water Recycling Project which has impacts across the sub-region, as it involves the creation of a pipeline between Havant and Otterbourne.

2.7.2 The PfSH Statement of Common Ground (2023) also states an ambition to work with further partners including the Hampshire and Isle of Wight Local Nature Partnership and National Highways, going forward.

2.8 Further PfSH Joint Work

2.8.1 In addition to the SPS and SoCG, PfSH has successfully tackled a number of complex sub-regional issues particularly relating to nature conservation through joint working. Indeed, it is the only area of the country to have developed a successful solution to nutrient neutrality.

2.8.2 In 2018, PfSH formed a Water Quality Working Group to coordinate a PfSH-wide response to water resource issues including nutrient pollution in the Solent. This followed on from the completion of the Integrated Water Management Study 2018²³ and the advice from Natural England on nutrient neutrality for new housing development. The group also includes local authorities from beyond the PfSH boundary, but within the Solent catchment that need to address this issue such as Chichester District Council.

2.8.3 PfSH employed a Strategic Environmental Planning Officer (SEPO) whose initial objective was to provide a strategic response to the issue of nutrient neutrality across the impacted areas of the Solent. The role has since evolved and now sits under the umbrella of the Solent Mitigation Partnership. The Solent Mitigation Partnership Team (SMP) are the officers working for the Solent Mitigation Partnership. The work streams of the SMP included facilitating the development of mitigation market and conducting Supply and Demand analyses to identify areas most in need of mitigation, both in the short and long term and work on the Local Nutrient Mitigation Fund. The SMP were formally known as the PfSH Strategic Environmental Planning Team (SEPT).

2.8.4 PfSH and the SMP have been proactive in solving nutrient neutrality in the Solent²⁴ since the introduction of the requirement in 2019. Through effective communication and collaboration with stakeholders across the catchment, PfSH has kept on top of the issue and ensured that new homes and overnight accommodation can be built without an adverse impact on the water quality of international nature conservation designations in the Solent²⁵. PfSH and the SMP have ensured that nutrient mitigation has been available across the catchment since 2021 with further mitigation sites in the planning

²³ <https://www.push.gov.uk/wp-content/uploads/2021/08/Integrated-Water-Management-Study-2018.pdf>

²⁴ <https://www.push.gov.uk/our-partnership-and-nutrient-neutrality/>

²⁵ This includes Chichester and Langstone Harbours Special Protection Area (SPA)/Ramsar, Solent and Southampton Water SPA/Ramsar, Solent Maritime Special Area of Conservation (SAC), Portsmouth Harbour SPA/Ramsar.

pipeline for the future. The work that PfSH and the SMP has done on nutrients means that it is far ahead of other areas and catchments in delivering a solution for nutrient neutrality.

2.8.5 Phosphorus mitigation is now a requirement in the Itchen catchment within the Solent following the publication of nutrient neutrality guidance in March 2022 by Natural England. There are already some mitigation sites in the area and projects in the pipeline²⁶.

2.8.6 As well as providing a single point of contact to the development industry and landowners who may be able to offer mitigation solutions, the SMP also monitors the supply and demand relating to nutrient neutrality mitigation and engages with stakeholders to facilitate mitigation schemes coming forward to satisfy demand.

2.8.7 The SMP are carrying out significant work in the preparation for the national implementation of Biodiversity Net Gain (BNG), including co-ordination of a PfSH wide piece of work looking at the potential for BNG on Council owned land. The SMP has focused on supporting the PfSH authorities in the preparation for mandatory BNG from January 2024. The City Council participated in a study²⁷ undertaken by the SMP in conjunction with the HCC Ecology Team assessing the potential for local authorities in South Hampshire to deliver BNG units on their own land. The study involved close working between the SMP, Hampshire County Council and the PCC Planning and Parks teams in order to understand the specific potential supply of BNG sites for Portsmouth.

2.8.8 The SMP team have most recently been focusing upon delivering a supply of sites in the sub region to deliver Nutrient Mitigation for the PfSH authorities. This includes sites at Stubbington and in the Meon Valley. These sites will be owned and managed on the behalf of PfSH. The SMP is working with the LPAs including PCC to decide on how credits created through these sites will be priced and distributed. The sites in some instances also have the potential to deliver offsite BNG.

2.8.9 In October 2025 the SMP produced a draft Joint Committee Report that set out an analysis of nutrient supply and demand across the PfSH region, divided between the river catchments in the area. The Report is due to go to Joint Committee in December 2025.

2.8.10 The PfSH authorities have carried out significant joint working to address issues arising from recreational disturbance impacts on protected Brent Geese and Waders that overwinter in the Solent on mudflats and supporting habitat across the Solent. Bird Aware Solent²⁸ was set up as a joint initiative between the South Hampshire local authorities including PCC in order to lessen potential recreational impacts from increased local housing development. The initiative is run by the Solent Recreation Mitigation Partnership (SRMP), which is made up of 19 organisations and funded by contributions from all new residential dwellings within 5.6km of the SPAs.

²⁶ <https://www.push.gov.uk/work/mitigation-schemes-available-to-developers/>

²⁷ https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/PfSH_BNG_on_LPA_Land_Stage_2.pdf

²⁸ <https://birdaware.org/solent/>

2.8.11 The Bird Aware Partnership has gone from strength to strength first winning two awards at the Royal Town Planning Institute South East annual awards in 2018. The first award was for 'excellence in planning for the natural environment'. This award was given in recognition of work that helps to protect iconic bird species such as the curlew and the brent goose. Bird Aware Solent also received the prestigious award for overall regional winner. In 2019 Bird Aware Solent won the "Planning and the Natural Environment" category at the National Planning Awards and in 2020 it also received the 'Sustainability Campaign' public sector winner from the Institute of Environmental Managers and Assessors. Following these successes, Bird Aware has extended its influence to other parts of the country most notably through the creation of Bird Aware Essex Coast.

2.8.12 Details of the mitigation measures were originally set out in the Solent Recreation Mitigation Strategy. The main measures being implanted comprise a team of rangers to work with coastal visitors and communities to educate them about the birds and the adverse impact of recreational disturbance on them. Additional work is taking place to encourage responsible dog walking and visits to less sensitive parts of the coast. This work is particularly important as research shows that around 40% of bird disturbance occurs as a result of interactions with dogs. The Revised Bird Aware Solent Strategy²⁹ was published in September 2024. This includes the impact of recreational disturbance upon summer breeding birds and has an end date of 2050.

2.8.13 The East Hampshire River's Catchment partnership is a recently set up PfSH sub group that first met in September 2024. The group is primarily concerned with nutrient neutrality and Biodiversity Net Gain impacting the rivers of the Eastern part of Hampshire and feeding into the Solent.

2.9 South East Hampshire Local Planning Authorities Joint Working

2.9.1 GBC, HBC and PCC have been working together since May 2025 in order to identify a combined unmet housing and employment need position. The three authorities began undertaking this work due to all three LPA's being at a similarly advanced stage of plan making namely approaching Pre-Submission. Furthermore, the three local authorities are located entirely in the same housing market area and functional economic market area of South East Hampshire. The three authorities are constrained in their ability to deliver housing growth by their physical geography and considerable constraints such as SPA / Ramsar sites.

2.9.2 As a result of these constraints the three authorities have unmet housing needs which they need to ask their more rural neighbours (EHDC, FBC and WCC) to their north to help accommodate. The South East Hampshire authorities created a combined housing and employment need, supply and unmet need position. The unmet housing need figure for the three local authorities is 18,347 homes and 19,973sqm of employment floorspace. This joined up approach was intended to provide clarity on unmet need from South Hampshire and allow for joined up discussions with the northern LPA's as they progress their plans.

2.9.3 The unmet housing need figures are considerably higher than the shortfall of 11,771 identified for the whole of South Hampshire in the Spatial Planning Statement³⁰ published by the Partnership for South Hampshire (PfSH) in 2023. The main driver for this increase is the change in the standard method from being population based to stock based.

2.9.4 A positive outcome of joint working over the summer has been that a surplus of office floorspace in Portsmouth has been committed to Havant through the Duty to Cooperate. However, there is still a deficit of 19,973 square metres of new employment floorspace in the three local authorities.

2.9.5 Under the Duty to Cooperate, GBC, HBC and PCC have formally requested EHDC³¹, FBC³² and WCC³³ to assist in meeting the unmet housing need of 18,347 homes and unmet employment need of 19,973 square metres of new employment floorspace with letters having been sent in October 2025 to this effect. The letters are supported by appendix tables which set out the following:

- The housing and employment need and supply in the local authority areas of Portsmouth, Gosport and Havant
- A summary of the key constraints and Local Plan approaches for the three LPA's
- A summary of the Local Planning Authorities approached by the three LPA's in respect of accommodating unmet housing and employment under the DtC.

2.9.6 EHDC, WCC and FBC are entirely or partially located in South East Hampshire and so share the same housing market area and functional economic market area as the South East Hampshire Authorities. They are at different stages of plan making.

2.9.7 Portsmouth City Council had an advisory meeting with the Planning Inspectorate in August 2025 and asked about the unmet need in South Hampshire. The City Council was advised that there was only a focused window between now and submission to engage with Fareham, Winchester and East Hants on any further distribution of unmet needs. The advisory inspector considered that continued engagement was necessary, that Portsmouth should not be diffident in asking for help from its neighbours and that the City Council needed to prioritise demonstrating their own efforts for ongoing joint working.

2.10 Bilateral works with Neighbouring Authorities

2.10.1 The City Council has worked on a bilateral basis with all its neighbours in South East Hampshire and the Isle of Wight. This is in addition to the SoCG and Duty to Cooperate work being undertaken by the LPA's through PfSH and Southeast Hampshire. The City Council has undertaken SoCGs with the following neighbouring authorities (full copies of which can be found in the Core Document Library):

³⁰ <https://view.officeapps.live.com/op/view.aspx?src=https%3A%2F%2Fwww.push.gov.uk%2Fwp-content%2Fuploads%2F2023%2F12%2FPfSH-Spatial-Position-Statement-6-December-2023.doc&wdOrigin=BROWSELINK>

³¹ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_EHDC_13-10-25.pdf

³² https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_FBC_13-10-25.pdf

³³ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_WCC_13-10-25.pdf

- East Hampshire District Council (EHDC)³⁴
- Fareham Borough Council (FBC)³⁵
- Gosport Borough Council (GBC)³⁶
- Havant Borough Council (HBC)³⁷
- Isle of Wight Council (IOWC)³⁸
- Winchester City Council (WCC)³⁹

2.10.2 The City Council is in the process of updating the SoCGs with the authorities and it is anticipated that the Council will have a full suite of updated SoCGs with the authorities by plan submission in spring 2026.

2.10.3 These SoCGs are jointly agreed statements between the Council and the neighbouring LPAs. They set out the position and understanding with respect to key cross boundary strategic issues between the two authorities. The SoCGs are not binding on either party but set out a clear and positive direction to inform ongoing strategy and plan making. It should be noted that they are a bilateral agreement between the two authorities only.

2.10.4 The SoCGs outline the strategic geographies of Portsmouth City and the neighbouring authority, showing the interrelationship between the two. The SOCG then sets out the key cross boundary strategic issues addressed with an agreed position between the two councils on each issue. Where relevant, areas of disagreement are also set out.

2.10.5 Each Individual SoCG focuses upon the key cross boundary issues between the two local authorities in question, however, they also cover the key cross boundary issues of:

- Delivery of new homes
- Habitat Regulation Assessment including nutrients, recreational disturbance, protected sites and biodiversity
- Development of a Thriving Economy
- Promotion of sustainable and active cross boundary transport
- Cross boundary strategic sites and allocations

2.10.6 These key cross boundary issues were decided in reference to paragraph 20 of the NPPF⁴⁰ which states that strategic policies should set out an overall strategy for but not

³⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/Statement-of-Common-Ground-EHDC-PCC-July-2024.pdf>

³⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/08/June-24-Statement-of-Common-Ground-FBC-PCC-v1-Signed-FINAL.pdf>

³⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/Statement-of-Common-Ground-GBC-PCC-July-2024.pdf>

³⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/08/Statement-of-Common-Ground-HBC-PCC-July-2024-HBC-signedFINAL.pdf>

³⁸ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/IWC-PCC-IPS-Statement-of-Common-Ground-June-2024.pdf>

³⁹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/10/Statement-of-Common-Ground-between-Portsmouth-and-Winchester-PCC-updated-October-2024-FINAL.pdf>

⁴⁰ https://assets.publishing.service.gov.uk/media/67aafef3b41f783cca46251/NPPF_December_2024.pdf

limited to the pattern, scale and design quality of places and make sufficient provision for housing; infrastructure for transport; community facilities; and conservation and enhancement of the natural, built and historic environment.

2.10.7 The individual SoCGs represent the culmination of ongoing DtC discussions between PCC and the neighbouring authorities over a number of years. In many instances there have been a series of SoCGs between Portsmouth and the neighbouring LPAs, which have been changed and updated as the two LPAs have progressed their respective Local Plans. In addition, the LPAs have in many instances made representations on each other's draft plans in order to address key cross boundary issues, for example, the representations on the emerging Fareham Borough Local Plan 2037 at several stages between 2020 and 2022 resulted in FBC agreeing to contribute 800 dwellings towards the City's unmet housing need. More recently the Council reviewed its SoCG (October 2024) with WCC in order to secure a proportion of the unmet need allowance that WCC has included in their Pre-Submission Local Plan (currently 87 dwellings). Further detail is set out in section 2.1 above.

2.11 Letters to Neighbouring Authorities requesting assistance with unmet Housing needs

2.11.1 In January 2024, the City Council wrote to the neighbouring local authorities of EHDC, GBC, HBC, and WCC asking them to help meet Portsmouth's unmet housing needs. The City Council did not write to FBC as they had already agreed to accommodate a portion of the City's unmet need in their Fareham Borough Local Plan 2037, which has since been adopted by the Borough Council. The City Council also did not write to the Isle of Wight Council as the two authorities have different housing market areas (HMA's) meaning they are unable to meet the others' unmet needs. The two authorities did however, agree a SOCG in July 2024, which addressed housing need and other matters.

2.11.2 The City Council has received responses to these letters from the LPAs. These set out that GBC and HBC were unable to assist in meeting Portsmouth's unmet needs due to physical constraints within the Boroughs meaning that they are unable to accommodate their own unmet need and had no capacity to accommodate any of Portsmouth's need.

2.11.3 In response to letters and consultation responses from PCC and HBC, WCC have agreed to earmark 30% of their unmet housing need's allowance to PCC (SoCG October 2024), the remaining 70% to be earmarked to HBC. Further detail is set out in section 2.1 above.

2.11.4 EHDC stated that they expect to accommodate some unmet needs from areas that can evidence a functional relationship with areas of their district but have not yet agreed the extent of that. They said they were unable to help PCC meet the whole identified unmet need without significant harm to their rural District. Furthermore, until they have been through the representations to their recent consultation, they were unable to offer further clarity on their position to potentially assist with unmet needs.

2.11.5 HBC wrote in return (March 2024) to PCC requesting that the City Council helps meet the Borough's unmet housing needs. The City Council responded to indicate that it is unable to do so due to the physical constraints that the City faces, which means that it is

unable to meet its own housing needs. Copies of the letters sent to and received from the LPA's are found in the Core Document Library⁴¹.

2.12 Collaborative working with Statutory Undertakers

2.12.1 The City Council has worked collaboratively with all the statutory undertakers. This is particularly important for Portsmouth with its constrained island geography and its challenges relating to flooding, international nature conservation designations and road congestion. PCC referenced the prescribed bodies as set out in Regulation 4 of section 33A (1)c of the Town and Country Planning (Local Planning) (England) Regulations 2012⁴². The relevant bodies have been approached to undertake a SoCG. In addition, the Council is working closely with providers in the development of its Infrastructure Delivery Plan. The City Council has prepared SoCGs with Statutory Undertakers as set out in table 2 below.

2.12.2 The bilateral SoCGs with individual statutory undertakers are focused upon issues specific to that undertaker, for example, the City Council has entered into a SoCG with the EA specifically in regard to flood risk. The SoCGs with the statutory undertakers will be updated as necessary as the Plan progresses to submission and examination. The progress of the individual SoCG with statutory undertakers is set out in table 2 below and is correct as of February 2025. The Council is in the process of producing updated SoCGs with Statutory Undertakers. It is anticipated that the majority of these will be post the Regulation 19 consultation on the Local Plan Addendum 2025 in order to give the Statutory Undertakers an opportunity to comment on the content of the Addendum.

Table 2: Progress of SoCGs with Statutory Undertakers as of February 2025

Statutory provider	Matters to be addressed.	Progress
Portsmouth City Council Children, Families and Education	Process undertaken to agree education infrastructure requirements for school places	Published ⁴³
Environment Agency (EA)	SFRA (Levels 1 and 2), Sequential and Exception Tests Tipner West & Horsea Island East Regulation 18 comments	Published ⁴⁴ .
Historic England (HE)	Historic Environment policies Strategic sites and Allocations Tall buildings in the City Centre	Published ⁴⁵ .

⁴¹ <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/portsmouth-local-plan-evidence/>

⁴² <https://www.legislation.gov.uk/ukxi/2012/767/regulation/4/made>

⁴³ https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/Statement-of-Agreement_IDP_Education_accessible.pdf

⁴⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/EA-Statement-of-Common-Ground-Nov-2024v.2.pdf>

⁴⁵ https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/SGC-between-HE-and-PCC_final-version-with-appendices-for-publication_Redacted.pdf

Marine Maritime Organisation	Tipner West & Horsea Island East site as the main site with an impact on the marine environment.	Published ⁴⁶
National Highways (NH)	Impact of the Local Plan on the Strategic Road Network Local Plan Strategic Transport Assessment. Transport Policies	Published ⁴⁷ .
Natural England (NE)	Tipner West & Horsea Island East Strategic Site, St James & Langstone Campus Strategic Site, Fraser Range Site Allocation. Nature Conservation matters	Published ⁴⁸ .
Portsmouth City Council as Local Highway Authority (LHA)	Local Plan Strategic Transport Assessment City Centre Road Transport Policies Air Quality Study.	Published ⁴⁹
Portsmouth City Council Public Health	Climate Emergency Strategy Green Corridors Tree Canopy Cover Open Space Provision Air Quality Takeaway's	Published ⁵⁰ .

⁴⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/MMO-Statement-of-Common-Ground-Dec-2024v.Dec-FINAL.pdf>

⁴⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/National-Highways-SoCG-21.02.25-Signed-signed.pdf>

⁴⁸ https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/Final_PCC_NE_SCG_17-02-25_Appendices_1-4-1.pdf and https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/Appendix_5_DEKC_Opinion.pdf

⁴⁹ https://www.portsmouth.gov.uk/wp-content/uploads/2024/11/Statement-of-Common-Ground-PCC_LHA-Nov-2024.pdf

⁵⁰ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/Final-SCG-Public-Health-March-25-signed.pdf>

Southern Water (SW)	Drainage and wastewater system capacity, SUDS policy. The strategic matters covered include, Southern Waters Local Plan representation, PfSH position Statement, SFRA, Nutrient Neutrality, Hampshire Water Transfer and Water Recycling Project.	Published ⁵¹
Sports England (SE)	Needs for sports pitches. Needs for an update to the Playing Pitch Strategy and the timing of that work. Addressing the Sport England Reg 19 consultation response	Published ⁵²

⁵¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/Statement-of-Common-Ground-PCC-Southern-Water-Septemeber-2024-FINAL-signed.pdf>

⁵² <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/SOCH-PCC-Sport-England-Final-Feb-25.pdf>

Chapter 3: Key Cross Boundary Strategic Issues / Partners / Changes to the Plan (Output) by Issue

3.0.1 The City's island geography has informed the key strategic cross boundary planning issues that have been considered through the work on the Duty to Cooperate (DtC). These are in turn also influenced by the outcomes of the continuing DtC discussions.

3.0.2 The key strategic cross boundary issues for Portsmouth are identified as:

- Delivery of New Homes
- Habitat Regulation Assessment including Nutrients, Recreational Disturbance, Protected Sites and Biodiversity
- Development of a Thriving Economy
- Promotion of Sustainable and Active Cross Boundary Transport
- Cross Boundary Strategic Sites and Allocations

3.0.3 There is a range of other less strategic issues that have been raised by the DtC bodies, which may or may not have cross boundary implications. These have been dealt on a pragmatic basis with amendments as necessary to the Local Plan during its preparation.

3.0.4 Matters relating to Minerals and Waste are outside of the scope of this Statement. These matters are addressed in separate mineral and waste plans prepared in partnership with HCC and the other Hampshire Authorities.

3.0.5 The following section of this report addresses each key strategic issue in turn. For each of these it provides a brief background, summarises what actions have been undertaken, sets out any joint evidence prepared, lists other evidence studies for which the input of a number of other bodies has been sought and summarises the outcomes to date of the collaborative working.

3.0.6 This section of the Statement is supported by Appendices 3 and 4 of the Statement which show how the DtC discussions have been taken on board in the Local Plan pre and post the 2024 regulation 19 consultation for the different subject areas. This is separate to changes made to the Local Plan during the earlier stage of Plan development under Regulation 18. Appendix 5 provides further supporting guidance for this section by relating the DtC discussions and the key strategic cross boundary issues set out in this section to the Council's Sustainability Appraisal objectives, the intention is to ensure that the relevant key issues have all been captured in this Statement.

3.1 The Delivery of New Homes

3.1.1 Paragraph 11 of the NPPF states that strategic policies should, as a minimum, provide for objectively assessed needs for housing and other uses, as well as any needs that cannot be met within neighbouring areas:

- (i) the application of policies in this Framework that protect areas or assets of particular importance provides a strong reason for restricting the overall scale, type or distribution of development in the plan area; or
- (ii) any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in this Framework taken as a whole.

- 3.1.2 Paragraph 62 of the NPPF states that to determine the minimum number of homes needed, strategic policies should be informed by a local housing need assessment, conducted using the standard method in national planning practice guidance. In addition to the local housing need figure, any needs that cannot be met within neighbouring areas should also be taken into account in establishing the amount of housing to be planned for
- 3.1.3 The Council commissioned a Housing and Economic Development Needs Assessment (HEDNA) Update⁵³. This document is a targeted update of the December 2023 HEDNA⁵⁴. These two documents form part of the evidence base for the Pre-Submission Local Plan Addendum 2025 and should be read in conjunction with each other. The HEDNA update takes account of the 2024 NPPF and revised 2025 - 2040 Local Plan period. The HEDNA update states that over the plan period 2025–2040, the standard method sets a housing need of 1,019 homes per year for the City. The HEDNA separately identifies a need for 763 affordable homes per year.
- 3.1.4 The housing need figure set out in table 3 below has been calculated using the Government's standard methodology. The housing figures in table 3 of this report are from Policy PLP16 and Table 3.1 of the Pre-Submission Local Plan Addendum 2025. Policy PLP16 sets a housing requirement / target for Portsmouth of 11,369 new homes from 2025 to 2040 or approximately 758 new homes per year. There is therefore a deficit of 261 homes per year compared to the standard method figure. The capacity-based housing target set in PLP16 is lower than the standard method derived housing need due to the City's constrained geography resulting in a limited supply of sites. A full explanation of the rationale of this approach is set out in the supporting text to Policy PLP16 of the Local Plan and in the Housing Background Paper (2024)⁵⁵.

Table 3: Portsmouth City Council Housing Need and Supply.

Housing need	Housing supply	Difference
15,285 2025-40	11,369 2025-40	3,916 2025-40
1,019 per year	758 per year	261 per year

- 3.1.5 For context, the need identified through the standard method (1,019 homes per year) represents a significant increase from the housing requirement set in the Portsmouth Plan Core Strategy (2012) of 420 homes per year and from past delivery rates of housing. In the past five years (2020/21-2024/25) the average has only been 199 dwellings per annum, partly due to a few large housing demolitions having taken place.
- 3.1.6 To meet the full housing need set by the standard method of 1,019 homes per year is extremely difficult in the context of Portsmouth and its geography. Portsmouth is a

⁵³ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Portsmouth-HEDNA-Update-Final-Report-October-clean.pdf>

⁵⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Portsmouth-HEDNA-Update-Final-Report-October-clean.pdf>

⁵⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Housing-Background-Paper-2025.pdf>

physically compact City with many constraining factors, including its wealth of nature and heritage designations, that limit options for development growth. The reality is that land availability and housing delivery in the City is a major challenge, which means that the Local Plan has an important role to play in balancing the wide range of competing development needs, including the need to protect or enhance the quality of the environment, in order to plan for the long-term sustainable growth of the City. Despite this challenge, however, the Council has sought to plan positively to establish a housing target and level of housing delivery in order to close the gap between the identified level of housing need and past delivery rates.

3.1.7 The development strategy of the Local Plan is to maximise the potential of developable sites focusing on the strategic sites whilst addressing the climate emergency, greening the City and achieving high quality design. The Local Plan recognises that it is not possible to meet the full need within the City. The City Council has requested that its immediate neighbours help to meet its unmet housing need where possible. Table 5 of this statement sets out in detail the Strategic Cross boundary Issues in respect of housing and how the City Council has addressed these through the DTC. Figures as set out above in Table 3 were used as the starting point for the DTC discussions with the neighbouring authorities in the lead up to the second Pre-Submission consultation.

3.1.8 The 2023 HEDNA reinforced the position set out in the previous work examining HMAs covering the PfSH area (GL Hearn in 2014)⁵⁶. The 2014 study identified a Portsmouth HMA which included all of Portsmouth, Gosport and Havant as well as the eastern wards of Fareham Borough, the southern wards of Winchester District and the southern parishes of East Hampshire District.

3.1.9 The 2023 HEDNA assessed migration statistics over the 2017 to 2020 period from the top five areas in which Portsmouth has a migratory relationship. At a local authority level, over the last four years Portsmouth's closest relationships remain with Havant, Fareham and Gosport and to a lesser extent, Winchester and East Hampshire.

3.1.10 The 2023 study considered that there is no justification to move away from the findings of previous research undertaken collaboratively with other authorities in the sub-region and the Portsmouth HMA is considered to remain valid. It is therefore those authorities within or partly within the Portsmouth HMA where the City Council has targeted its DTC discussions in addition to those undertaken through PfSH. The latest Housing Need and Supply figures for South East Hampshire (Portsmouth HMA) are set out in section 2.9 of this Statement.

Portsmouth City Council Housing stock in Havant Borough

3.1.11 PCC and HBC are in an unusual position whereby PCC owns a significant amount (4,800 dwellings approximately) of council housing within Havant Borough. This came about from PCC building houses and flats on land bought in Havant Borough as the City recovered from the second world war and was building 'homes for heroes'. The properties are nearly all within the Leigh Park and Wecock Farm estates. PCC is continuing to build more housing on its land holdings within Havant Borough and

⁵⁶ https://www.portsmouth.gov.uk/wp-content/uploads/2024/04/4-Portsmouth-HEDNA_Final-Report-Dec-2023-CONFIDENTIAL-1.pdf

allocates council homes to residents of both Portsmouth and Havant. PCC also has some small land holdings in EHDC's area although these are primarily used for grazing.

Gypsies, Travellers and Travelling Showpeople

3.1.12 National planning policy sets out that the housing needs of different groups should be assessed and reflected in planning policies, including for gypsies, travellers and travelling show people. The overarching aim is to ensure fair and equal treatment, in a way that facilitates the traditional and nomadic life of travellers while respecting the interests of the settled community. To help achieve this aim, local authorities are required to assess need for Gypsies and Travellers for the purposes of planning, work collaboratively to develop fair and effective strategies to meet identified need, seek to reduce tensions between settled and traveller communities and ensure Local Plans include fair, realistic and inclusive policies. Table 5 of this Statement sets out in detail the key strategic issues in respect of Gypsies and Traveller and how the City Council has addressed these through the DTC.

3.1.13 An up-to-date Gypsy and Traveller Accommodation Assessment (GTAA) 2024⁵⁷ has been undertaken in accordance with Government planning policy. This shows that there are no Gypsy and Traveller households identified in Portsmouth that meet the Government's definition and also no households that either did not meet the definition or were undetermined with regard to the definition. The GTAA found there was no identified need for either permanent or transit sites for Gypsies and Travellers for the plan period to 2040. There are also no Travelling Showpeople yards in the City and no current or future (to 2040) need for plots.

3.1.14 WCC requested that PCC help to meet their unmet gypsy and traveller needs of circa 20 units in August 2023. However, the City Council was unable to assist due to land capacity constraints. The City Council agreed a SOCG with Winchester District in October 2024. This identified that Winchester has a shortfall of gypsy and traveller plots in the first five years of the Winchester Plan period and is unable to meet either short-term or longer-term need for travelling showpeople. PCC is however not in a position to meet any of Winchester's unmet need for gypsies and travellers and this is reflected in the SoCG.

Table 4: Evidence of the Duty to Cooperate in regards to Housing

Strategic issues	• The appropriate provision of housing towards meeting local needs, including affordable housing within the Portsmouth HMA and South Hampshire Sub Region • It has been demonstrated that housing need cannot be met in the City and so the City Council along with neighbouring authorities are considering whether any unmet need can be met elsewhere within those authorities' areas. • The City Council does not have any identified need for Gypsy & Traveller and Travelling Showpeople sites. The Council is unable to meet any identified unmet needs of its neighbours due to a lack of suitable sites. The City Council will work with adjoining authorities to consider
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⁵⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/04/Portsmouth-GTAA-Final-Report.pdf>

	whether unmet need can be met elsewhere within the locality. • Successful delivery of affordable housing relies on partnerships with the Council as local housing authority and registered social landlords.
Partners	• All Local Authorities falling within the PfSH area with specific emphasis on those LPA's in the Portsmouth HMA, which comprise: East Hampshire, Fareham, Gosport, Havant and Winchester are working together on joint South East Hampshire work to address unmet housing need. • The PfSH's wider membership beyond the LPA's • EHDC and HBC in respect of PCC's housing stock within their areas.
Actions/outcomes	Joint Working Arrangements The City Council has worked as part of the PfSH in the preparation of the 2016 and 2023 Spatial Position Statements and supporting Evidence Base Documents. PCC Officers and members take an active role in a number of PfSH groups including Joint Committee, Chief Executives Group and Planning Officers Group. In September 2025, PCC took an item to PfSH Planning Officers Group to ascertain the appropriate approach to monitoring / reviewing the PfSH Spatial Position Statement (2023) prior to the preparation of a statutory Spatial Development Strategy by the proposed Mayoral Combined Authority for Hampshire and the Solent. A draft statement was considered by the Planning Officers Group, with the intention of recommending it to the PfSH Joint Committee in December. An update on this will be provided in the final DtC Statement supporting submission of the Local Plan in March 2026. Jointly Prepared Evidence Base - Housing Market Assessments <i>South Hampshire Strategic Housing Market Assessment, January 2014⁵⁸, and Appendices (2014).</i> This report is a Housing Market Assessment setting out the housing market requirements of the PfSH sub region. <i>Objectively Assessed Housing Need Update, Partnership for Urban South Hampshire, (April 2016).</i>⁵⁹ This report is an assessment of housing need assuming a “policy off” basis, as required by national policy / guidance.

⁵⁸ <https://www.push.gov.uk/wp-content/uploads/2018/06/SHMA-2014-1.pdf>

⁵⁹ <https://www.push.gov.uk/wp-content/uploads/2018/06/Housing-need-update-2016.pdf>

	<i>Reviewing Potential Rates of Housing Delivery, Partnership for Urban South Hampshire, (April 2016).</i> ⁶⁰This report includes a review of housing delivery performance historically at a national level, explores potential benchmarks in terms of the pace at which housing development can come forward, and considers past housing delivery performance within the PUSH area. Jointly Prepared Evidence Base - Other Housing related PFSH studies <i>Statement of Common Ground – Broad Areas of Search for Growth Assessments, (PFSH December 23)</i>⁶¹. This report carried out an assessment of areas for potential large scale housing delivery across the sub region. Spatial Position Statements <i>PUSH Spatial Position Statement, Partnership for Urban South Hampshire, (June 2016).</i> ⁶² This Position Statement has been developed to inform long-term decisions about the level and distribution of development in the area over the period from 2011 to 2034. <i>Partnership for South Hampshire Spatial Position Statement, (December 2023).</i> ⁶³ This document helps to inform the preparation of and strategic co-ordination of local plans. Duty to Cooperate statements with individual LPAs <i>Statement of Common Ground between Fareham Borough Council and Portsmouth City Council (September 2021).</i> This SoCG was prepared to support the Fareham Local Plan at examination and set out common positions between the LPAs on housing, employment, transport, air quality and landscape. The two authorities agreed the inclusion of a contribution towards unmet need made by FBC of 900 homes, of which 800 are earmarked for Portsmouth. <i>Statement of Common Ground Portsmouth City Council & Fareham Borough Council (July 2024)</i> This SoCG was prepared to support the Portsmouth Regulation 19 PLP. In regard to housing the SoCG reiterated the 800-home contribution towards meeting PCC's unmet housing needs and stated that FBC is
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⁶⁰ <https://www.push.gov.uk/wp-content/uploads/2018/05/Rates-of-housing-delivery-2016.pdf>

⁶¹ <https://www.push.gov.uk/wp-content/uploads/2024/01/Broad-Areas-of-Search-for-Growth-Assessments-6.12.23.pdf>

⁶² <https://www.push.gov.uk/wp-content/uploads/2022/05/PUSH-Spatial-Position-Statement-2016.pdf>

⁶³ <https://view.officeapps.live.com/op/view.aspx?src=https%3A%2F%2Fwww.push.gov.uk%2Fwp-content%2Fuploads%2F2023%2F12%2FPfSH-Spatial-Position-Statement-6-December-2023.doc&wdOrigin=BROWSELINK>

	unable to contribute any further beyond the 800 units previously agreed. <i>Statement of Common Ground between East Hampshire District Council and Portsmouth City Council (July 2024).</i> This SoCG was prepared to support the Pre-Submission Local Plan 2024. In regard to housing the SOCG highlights that EHDC is not currently far enough developed with its Plan to definitely say whether the District Council can accommodate any of Portsmouth's unmet need. <i>Statement of Common Ground between Gosport Borough Council and Portsmouth City Council (July 2024).</i> This SoCG was prepared to support the Pre-Submission Local Plan 2024. In regards to housing, the SoCG sets out that GBC and PPCC areas cannot meet their own unmet housing need and so cannot meet each other's unmet housing need. <i>Statement of Common Ground between Havant Borough Council and Portsmouth City Council (July 2024).</i> This SoCG was prepared to support the Pre-Submission Local Plan 2024. In regards to housing the SOCG sets out that HBC and PCC areas cannot meet their own unmet housing need and so cannot meet each other's unmet housing need. <i>Statement of Common Ground between Isle of Wight Council and Portsmouth City Council (July 2024).</i> This SoCG was prepared to support the Pre-Submission Local Plan 2024. In regards to housing, the SOCG sets out that the IOWC and PCC areas cannot meet their own unmet housing need and so cannot meet each other's unmet housing need. It also states that it would not be appropriate to do so as the Councils fall within different HMAs. <i>Updated Statement of Common Ground between Winchester City Council and Portsmouth City Council (October 2024).</i> This SoCG was prepared to support both the Portsmouth and the Winchester Regulation 19 Local Plans. In regard to housing the SOCG identifies that WCC have confirmed that 30% of the unmet need allowance set within the Local Plan review can contribute to meeting the needs of Portsmouth. The SoCG supersedes a previous SoCG between the two LPA's dated July 2024. Representations on Neighbouring LPA's Local Plans. <i>Representation on the Fareham Borough Council - Local Plan 2036 Supplement (Feb 20)</i>⁶⁴ This representation covered: housing need, HMA, employment, strategic growth areas, Portsdown Hill, nutrient neutrality and transport. Most notably PCC requested that FBC aid in meeting the City's housing need (1,000 homes requested).
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⁶⁴ <https://www.push.gov.uk/work/planning-and-infrastructure/push-position-statement/#:~:text=The%202023%20Spatial%20Position%20Statement,sustainable%20development%20within%20south%20Hampshire>

	<i>Representation on the Fareham Borough Council - Local Plan 2037 (July 2021)⁶⁵</i> This representation covered: housing need, HMA, employment, strategic growth areas, Portsdown Hill, nitrates, education and transport. Most notably the representation welcomes Fareham's inclusion of an identified contribution to unmet need of neighbouring authorities of 900 dwellings. <i>Representation on the East Hampshire District Council - Local Plan 2040 (March 2024)⁶⁶</i> This representation covered: housing need, climate emergency, gypsies and travellers, natural and built environment, infrastructure and transport. <i>Representation on the Winchester City Council - Local Plan 2040 (October 2024)⁶⁷</i> This representation covered: housing need, design principles, landscape character, nitrates and environment. Most notably the representation requests the apportionment of Winchester's unmet housing need to the neighbouring authorities of Portsmouth and Havant. <i>Response to Winchester City Council's Inspectors Note ED37 (July 2025)⁶⁸</i> The response set out Portsmouth's position in response to a question asked by the inspector for the WCC Local Plan in respect of changes to the plan period for the Winchester Local Plan and how they impacted Portsmouth. Letters / requests to/from Neighbouring LPA's <i>Letter from Winchester City Council requesting help meeting Gypsy and Traveller needs (August 2023)</i> This letter requested that the City Council help meet Winchester's unmet gypsy and traveller needs (200 pitches for gypsies and 27 plots for travelling showpeople) (see Core Document Library) <i>Update from HBC regarding assistance with unmet housing and employment need under the DTC (June 2025).</i> A formal request from HBC to PCC asking for assistance in meeting HBC's unmet housing and employment needs.
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⁶⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/PCC-response-to-Fareham-Regulation-19-LP-July2021-accessible.pdf>

⁶⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/EHDC-Response-to-Portsmouth-CC-Unmet-Needs-accessible.pdf>

⁶⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/01/Winchester-October-2024-Reg19-consultation.pdf>

⁶⁸ <https://www.localplan.winchester.gov.uk/assets/inline/2665/BHLF-AQTS-32Q2-1-Portsmouth-City-Council.pdf>

	<i>PCC letter to HBC regarding housing and employment need in Havant Borough and Portsmouth City (August 2025).</i> This letter responded to the June 2025 request from Havant Borough Council confirming that PCC are not able to help meeting housing need due to its own unmet need. PCC confirmed that it is able to meet Havant's employment needs (detailed further in the employment section of this strategy) <i>HBC letter of response regarding housing and employment need in Havant Borough and Portsmouth City (September 2025)</i> This letter from HBC confirmed and welcomed the offer of assistance in respect of employment floorspace and recognised that PCC could not assist with HBC's unmet housing need. <i>Letters from the South East Hants Authorities sent to EHDC⁶⁹, FBC⁷⁰ and WCC⁷¹ (October 2025)</i> These letters were sent jointly by GBC, HBC and PCC requesting their help in meeting unmet housing and employment needs in SE Hants. Detail of the content of the letters is set out in section 2 of this Statement.
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Key Policy Outcomes for Housing through Duty to Cooperate

3.1.15 Paragraph 4.5 of the Fareham Local Plan 2037⁷² makes specific reference to providing housing to meet the unmet housing need from the City as follows: 'Therefore, this Local Plan makes provision for 900 homes to contribute toward the wider unmet need issue, 800 of which will meet Portsmouth's identified need.'

3.1.16 Policy PLP16 of the Pre-Submission Local Plan Addendum 2025, reflects this and table 6.1 'Sources of new homes in Portsmouth' supporting the policy identifies 800 dwellings as our DTC contribution from neighbouring local authorities.

3.1.17 In addition, the Council has secured 30% of WCC's unmet housing needs allowance through the October 2024 SoCG; this currently equates to a total of 87 of 290 units being provided by WCC to meet the needs of its neighbours, further detail is set out in section 2.1 of this Statement. (SoCG October 2024).

3.2 Habitat Regulation Assessment including Nutrients, Recreational Disturbance, Protected Sites and Biodiversity

Nutrient Neutrality and Biodiversity Net Gain

3.2.1 The City Council is working closely with neighbouring authorities and partners to deliver strategic scale solutions for Nutrient Neutrality and Biodiversity Net Gain (BNG).

⁶⁹ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_EHDC_13-10-25.pdf

⁷⁰ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_FBC_13-10-25.pdf

⁷¹ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_WCC_13-10-25.pdf

⁷² https://www.fareham.gov.uk/pdf/planning/local_plan/1.FLP2037.pdf

Natural England advise that the uncertainties regarding the impact of new development on designated sites must be recognised for all proposals that are subject to new planning permissions and have inevitable wastewater implications from additional overnight stays. Any increase is deemed significant, however small, due to the in-combination impacts. Natural England's stance is that the achievement of nutrient neutrality, with a calculated nutrient budget, if scientifically and practically effective, is a means of ensuring that development does not add to existing nutrient burdens and would enable appropriate assessments to conclude no adverse effects on international sites.

3.2.2 In 2022 PCC prepared its Updated Interim Nutrient Neutral Mitigation Strategy for New Dwellings⁷³. This Strategy was developed based upon the work of the PFSH Water Quality Working Group. This approach was due to the need for a joined up approach and the need to develop a comprehensive, long-term, funded mitigation strategy for the Solent area. The work of the Group produced in order to support individual authorities Nutrient Neutral Mitigation Strategies includes the PFSH 2018 Integrated Water Management Strategy (IWMS) which assesses the sensitivity of the whole catchment and address water resource capacity, supply and quality issues, and the 2020 update that tested some of the underlying assumptions in the original report. The jointly created evidence helps underpin the approach being taken in policy PLP 44: Nutrient Neutrality in International Nature Designations of the 2024 Pre-Submission Local Plan.

3.2.3 In September 2024 PFSH Joint Committee agreed the principles of an Inter Authority Agreement related to the provision and sale of nutrient credits. This included agreement on the sales approach, including sales price and approach to allocation of credits. A report was taken to PCC's Cabinet in October 2024 where members agreed to provide delegated authority to the Assistant Director of Planning and Economic Growth to authorise the sealing of the proposed Inter Authority Agreement and to have the delegated authority to agree the Council as a benefiting authority for projects delivered through the Inter Authority Agreement.

3.2.4 The Hampshire and Isle of Wight Wildlife Trust (HIOWWT) has developed a nature-based solution to provide nitrogen mitigation. The scheme works by acquiring intensively managed farmland that currently release high levels of nutrients (nitrogen) into the Solent and changing the way it is managed so that it is grazed less intensively or left to rewild to produce a much lower nitrogen output. The difference in nitrogen output can then be used to offset the impact of new development.

3.2.5 The Solent Mitigation Partnership (SMP) operates under the umbrella of the Partnership for South Hampshire (PFSH), alongside Bird Aware Solent. PFSH provides strategic oversight and approval via Joint Committee, ensuring that the development and implementation of SMP projects follow the appropriate governance frameworks and align with regional planning and environmental objectives. The team works with landowners to deliver an ongoing supply of sites to provide nutrient offsetting. The SMP maintains a live web page⁷⁴ that identifies the nutrient mitigation schemes that it is leading on, this is complimented by further schemes signposted by PFSH⁷⁵.

⁷³ https://www.portsmouth.gov.uk/wp-content/uploads/2022/07/Updated_Nutrient_Neutral_Strategy_post_cabinet_version-June22.pdf

⁷⁴ <https://solentmitigationpartnership.co.uk/schemes/>

⁷⁵ <https://www.push.gov.uk/work/mitigation-schemes-available-to-developers/>

- 3.2.6 Since the update to the nutrient neutrality guidance in March 2023⁷⁶, the PfSH SMP have been looking for solutions in response to the demand for nitrate and phosphate credits. The team is currently helping to bring forward eighteen projects⁷⁷ across South Hampshire and the Isle of Wight.
- 3.2.7 The PfSH SMP led a piece of pilot work⁷⁸ on behalf of the PfSH authorities which considered how to meet the BNG needs of PfSH members and aid in managing BNG on development proposals. The work looked at Council owned land to assess the potential of the land to provide offsite BNG delivery to enable development to meet the mandatory minimum 10% net gain required by the Environment Act. PfSH members own a considerable number of green spaces, which could provide offsite BNG for developments. The SMP and PCC officers worked in close partnership to identify potential sites and then scope and cost possible interventions. The results of the PfSH trial have shown that approximately 50% of the City's sites assessed in the trial have some potential for BNG delivery, with a further 20% having significant potential for BNG delivery. In addition, the City Council is undertaking work to ascertain the potential for further BNG on land it owns both within and outwith Portsmouth.
- 3.2.8 The SMP team are leading on an intra authority officer group focusing upon the delivery of BNG on Council owned land and including officers from Eastleigh, Gosport, Fareham, Havant, Portsmouth, Southampton and Test Valley. This group meets regularly to collectively use our knowledge to promote the delivery of BNG on council land.
- 3.2.9 Table 6 of this Statement sets out in detail the key strategic issues in respect of Nutrient Neutrality and Biodiversity Net Gain and how the City Council has addressed these through the DTC including with PfSH partners.

Recreational Disturbance - Bird Aware Solent

- 3.2.10 Recreational Disturbance impacts protected ducks, geese and wading birds that overwinter in the Solent on mudflats and supporting habitat across the Solent. Bird Aware Solent was set up as a joint initiative between the South Hampshire local authorities (including PCC), Chichester District Council (CDC) and the South Downs National Park Authority (SDNPA) in order to lessen potential recreational impacts from increased local housing development. The initiative is run by the Solent Recreation Mitigation Partnership (SRMP,) which is made up of 19 organisations and funded by contributions from all new residential dwellings within 5.6km of the SPAs.
- 3.2.11 The planned mitigation measures are set out. The Bird Aware Solent Revised Strategy (September 2024), which was endorsed by PfSH. It added further detail to the original strategy including a five year plan and details on project costs and funding.
- 3.2.12 The main measures implemented through the strategy are a team of rangers to work with coastal visitors and communities to educate them about the birds and the adverse

⁷⁶ <https://www.push.gov.uk/wp-content/uploads/2023/03/Item-10-Nutrient-Neutrality-Update.pdf>

⁷⁷ <https://www.push.gov.uk/work/mitigation-schemes-available-to-developers/>

⁷⁸ https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/PfSH_BNG_on_LPA_Land_Stage_2.pdf

impact of recreational disturbance on them. Additional work is taking place to encourage responsible dog walking and visits to less sensitive parts of the coast. This work is particularly important as research shows that around 40% of bird disturbance occurs as a result of interactions with dogs.

3.2.13 PFSH provides governance to the Bird Aware Partnership, who mitigate recreational disturbance to SPA overwintering birds from additional pressures resulting from new house building. The lead officer for Bird Aware sits within the planning team at PCC ensuring close liaison on all Bird Aware issues. The Bird Aware partnership has won several Planning Awards and has expanded the Bird Aware Brand to other parts of the Country most notably Bird Aware Essex Coast. The Bird Aware Solent Revised Strategy (Sept 2024)⁷⁹ sets out the findings in relation to summer breeding birds in the Solent and information in regard to the latest developer contributions and spending by Bird Aware to provide the mitigation for recreational disturbance. The Strategy and its updates form the basis for Policy PLP43: Recreational Disturbance on International Nature Designations of the Local Plan. The policy requires that development that includes new residential development provides a financial contribution to Bird Aware, with the exception of sites where the developer can prove that they can deliver their own bespoke onsite or offsite mitigation. Table 6 of this Statement sets out in detail the key strategic issues being addressed by the Bird Aware Partnership through the DTC.

Supporting Habitat - Solent Waders and Brent Goose Strategy Partnership

3.2.14 PCC along with the other PFSH authorities has funded the Solent Waders and Brent Goose Strategy. This is a conservation partnership project, which aims to conserve the internationally important brent goose and wading bird populations within and around the SPA and Ramsar wetlands of the Solent coast.

3.2.15 There have been several iterations of the Strategy. It was first published in 2002 and focused on Brent Geese in the eastern Solent harbours; in 2010 an updated Solent-wide Strategy was published, covering both wading birds and brent geese. The most recent version of the Strategy is the Solent Waders & Brent Goose Strategy 2020⁸⁰. The 2020 Strategy focuses on understanding bird movements from the SPA areas to inland sites, and between inland sites. The Strategy is supported by Mitigation Guidance (2018)⁸¹ and live mapping showing the supporting habitat for the brent geese and waders.⁸² The Strategy and supporting Mitigation Guidance informed the development of and are referenced in policy PLP42 (Solent Waders and Brent Geese sites) of the 2024 Pre-Submission Local Plan. The policy adopts the approach taken in the Strategy and Guidance, giving it further weight for planning decisions in Portsmouth.

Protected Sites and Biodiversity

⁷⁹ <https://birdaware.org/solent/wp-content/uploads/sites/2/2024/09/PFSH-30-September-Strategy-Review.pdf>

⁸⁰ <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/solent-waders-brent-goose-strategy-2020.pdf>

⁸¹ <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/swbgs-mitigation-guidance-oct-2018.pdf>

⁸² <https://hiwwt.maps.arcgis.com/apps/instant/minimalist/index.html?appid=f4bbd6fe517647cba8bf0f3b8cfb7c1b>

- 3.2.16 Portsmouth is home to several Internationally protected sites namely the coastal Special Protection Areas (SPAs) (Portsmouth Harbour SPA, Chichester and Langstone Harbours SPA, Solent and Dorset Coast SPA). These SPAs typically comprise tidal estuaries and / or harbour environments, with extensive mudflats and saltmarshes as well as other associated habitat such as saline lagoons, shingle beaches and more typical terrestrial habitats such as grasslands and woodlands. They are designated for the range of over-wintering Waders and Brent Geese, as well as being protected as a breeding site for protected species notably Terns. The associated Ramsar site designations include the relevant bird populations as well as the wetland habitats present.
- 3.2.17 The Pre-Submission Local Plan 2024 and the Pre-Submission Local Plan Addendum 2025 are supported by a Habitats Regulations Assessment (HRA). The objective of this assessment is to identify any aspects of the Plan that are considered likely to have a significant effect on a protected habitats site either individually or in combination with other plans or projects. The HRA supporting the 2024 Pre-Submission Local Plan concluded that the proposed development of Tipner West & Horsea Island East would have adverse effects upon the integrity of Portsmouth Harbour SPA and Portsmouth Harbour Ramsar site.
- 3.2.18 The Conservation of Habitats and Species Regulations 2017 do not allow competent authorities to consent plans or projects that may have an adverse effect on the integrity of a designated habitats site unless specific derogation tests are met. These tests relate to alternative solutions, imperative reasons of overriding public interest (IROPI) and compensatory measures. Government guidance on the derogation tests was followed in the HRA of this Local Plan. The full results of all three derogation tests were set out in the HRA of the 2024 Pre-Submission Local Plan and concluded the following:
- There are no feasible alternative solutions to the Plan's proposals for Tipner West and Horsea Island East as set out in Policy PLP3 that would be less damaging or avoid damage to the designated sites.
 - The benefits of the development enabled by Policy PLP3 amount to imperative reasons of public interest capable of overriding the adverse effects on the integrity of the Portsmouth Harbour SPA and Ramsar Site.
 - There is sufficient land identified for delivery of necessary compensatory measures to demonstrate a high likelihood that sufficient compensatory habitat is capable of being secured at the planning application level.
- 3.2.19 The City Council therefore considered it prudent, in advance of submission of the Local Plan for examination, to seek the Secretary of State's Opinion on whether she agreed that the reasons relied on by PCC to progress the allocation constituted IROPI. The first request for such an opinion was made in April 2023⁸³, but the Secretary of State concluded the request was premature⁸⁴. A second request was made in October

⁸³ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/04/PortsmouthCC-Reg107-IROPI-Opinion-Request-FINAL-.pdf>

⁸⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/04/230922-IROPI-response-Portsmouth-CC-2.pdf>

2024⁸⁵ once the Pre-Submission Local Plan was complete and a full Habitats Regulations Assessment (HRA) had been conducted.

3.2.20 The Secretary of State's first Opinion, received in February 2025⁸⁶, was negative but on account of legal errors in the Opinion, it was withdrawn by the Secretary of State. The second Opinion⁸⁷, received at the end of July 2025, was also negative and was also withdrawn due to legal errors.

3.2.21 Notwithstanding the fact that the Secretary of State's IROPI opinions were both unlawful, the City Council decided, on a pragmatic basis and cognisant of the pressing 12 June 2026 deadline for submission of a Local Plan for examination, to prepare a version of Policy PLP3 that had no adverse impact on internationally designated sites, through a Local Plan Addendum. This approach was agreed by Cabinet in April 2025. On account of the decision to avoid adverse impacts on nature conservation sites, the new regionally significant marine employment hub, providing much needed new jobs and opportunities for training, cannot be provided in the City. Full details on Tipner West are set out in the updated Tipner West Topic Paper⁸⁸.

3.2.22 Throughout the process of arriving at this position the City Council undertook a significant amount of Duty to Cooperate work in respect of the Tipner West site proposals and their environmental impacts in order to support the case for the site which was made.

3.2.23 The SPAs are shared with the neighbouring LPAs, meaning that impacts that affect the SPA's also impact the neighbouring LPAs. Portsmouth Harbour is shared with the neighbouring LPAs of GBC and FBC, whilst Chichester and Langstone Harbours SPA is shared with HBC and CDC.

3.2.24 Leading up to intended submission of the Local Plan in March 2025, the City Council worked with all the neighbouring LPAs regarding the impacts of the Tipner Strategic Site on the shared Portsmouth Harbour SPA/Ramsar and addressed the site and its impacts through DTC. This was included in the SCGs with Havant and Gosport, detail on how this is addressed is provided in table 6 of this Statement.

Tipner due diligence work in support of the Local Plan HRA

3.2.25 As part of its regulation 19 consultation response to the Pre-Submission Local Plan 2024, Natural England (NE) queried the degree of confidence the Council could have in the availability of sufficient land for compensation. In respect of the ten sites identified by the Tipner promoter team and relied on in section 8 of the HRA, NE said that:

"we are aware of other developing proposals, some of which are also considering mitigation/compensation for similar impacts to those posed by PLP3. It is therefore

⁸⁵ https://www.portsmouth.gov.uk/wp-content/uploads/2024/10/Letter-to-MHCLG_FINAL-compressed-as-SENT.pdf

⁸⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/04/250228-decision-letter-Tipner-West-Horsea-Island-allocation.pdf>

⁸⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/08/250731-FINAL-Revised-DL-Portsmouth-IROPI-letter.pdf>

⁸⁸ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Topic-Paper-TW-siteNov2025-vFINAL.pdf>

possible that the potential identified compensation land for the Tipner allocation may be already apportioned to another plan or project. It is not clear whether or not this has been factored into the site selection evidence presented to Natural England... As it currently stands, should a HRA derogation for this Local Plan be sought due to the inclusion of allocation PLP3, Natural England's advice is that, as a plan-making authority, your Council does not have enough information to adequately demonstrate necessary compensatory measures have been, or can be secured."

3.2.26 The City Council carried out a due diligence exercise in order to ascertain whether the sites identified by the promoter team were subject to competing claims by other plans or projects or subject to relevant planning constraints.

3.2.27 The due diligence process involved extensive DtC discussions with the neighbouring LPAs and other key organisations. The due diligence was undertaken in two stages: i) checking the identified sites against relevant plans, strategies and related documents; and ii) meetings with relevant planning authorities, agencies and other organisations to discuss their needs for nature conservation sites for biodiversity compensation or mitigation or otherwise, and to allow them to identify of any potential sites that might be used for those purposes.

3.2.28 In addition to the extensive desktop assessment officers of the City Council met/liaised directly with officers from the following County, Borough and District Councils:

- Hampshire County Council
- Chichester District Council
- Gosport Borough Council
- Fareham Borough Council
- Havant Borough Council

3.2.29 Officers also liaised with officers of organisations that require compensation/mitigation sites as follows:

- Coastal Partners
- Environment Agency
- Solent Waders and Brent Goose Strategy Steering Group

3.2.30 The purpose of the desktop work and discussions was to ascertain the existence of emerging mitigation and compensation sites that were yet to be formally identified by relevant authorities, agencies or organisations through plans and strategies, and to understand the effect of any relevant planning policies. The authorities, agencies and organisations were invited to share any such potential or proposed compensation, mitigation, or nature conservation sites with PCC. Due to the commercial confidentiality of the promoter's ten sites, PCC officers were unable to disclose the exact location of those sites. However, by asking the authorities, agencies and organisations about their own potential or proposed compensation, mitigation, and nature conservation sites, PCC officers were able to ascertain if there was overlap with the ten sites provided by Tipner the promoter team.

Outcome of this work

3.2.31 The due diligence work confirmed PCC's existing understanding of relevant planning policies, national and local designations relevant to the sites; provided greater detail on PCC's existing understanding of the overlap of parts of sites; provided new information,

in respect of sites and confirmed that none of the authorities, agencies or organisations identified any of the 10 sites in the promoter's list of potential compensation sites as proposed or potential compensation or mitigation or nature conservation sites, and that there was no identified competing claim on those sites. The full conclusions of the due diligence work are set out in appendix 4 of the HRA Supplement⁸⁹ supporting the 2024 Pre-Submission Local Plan.

Further Duty to Cooperate work necessitated by the second IROPI opinion from the Secretary of State

3.2.32 The City Council sought the Secretary of State's Opinion on whether she agreed that the reasons relied on by PCC in respect of the Tipner West Site allocation constituted IROPI as set out in paragraphs 3.2.18 to 3.2.24 of this statement. As detailed in those paragraphs the Secretary of State has issued and withdrawn two separate IROPI opinions. The second of those necessitated additional DTC work as detailed below.

3.2.33 On 31 May 2025, the Secretary of State issued the 2nd IROPI Opinion⁹⁰. The Secretary of State's Opinion was that there were no IROPI justifying the adoption of Policy PLP3. The City Council considered the Secretary of State had, made errors of law in reaching her opinion and, on 4 September 2025, challenged it by way of pre action correspondence. This second IROPI Opinion was also subsequently withdrawn by Government on 07 October 2025 and at the time of writing the matter remains under consideration by the Secretary of State.

3.2.34 The Secretary of State's second IROPI decision considered construction disturbance and recreational pressure in the IROPI balance as the Tipner West allocation was adjacent to a protected habitat site (Portsmouth Harbour SPA). This was beyond the scope of what was included in Policy PLP3. The Secretary of State did not have regard to the proposed mitigations for recreational pressure and for construction impacts as set out in the HRA and Local Plan including the Bird Aware Solent Recreation Mitigation Strategy.

3.2.35 The Secretary of State's conclusion has knock on implications for all sites adjacent to protected habitat sites across the City and wider north Solent, potentially limiting development across the wider area.

3.2.36 PCC Initiated a Pre Action Protocol against the decision based on a number of grounds including that the Secretary of State failed to have regard to mandatory material considerations namely:

2(a) the proposed mitigations for construction impacts:

2(b) the proposed mitigations for recreational pressure; and

2(c) the previous decisions of his appointed examiners and inspectors on the same and/or similar issues.

3.2.37 The City Council has since written to the Secretary of State restating its opinion that it would be an error of law to weigh in the IROPI balance any adverse effects of Policy

⁸⁹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/10/HRA-Supplement-PDF-Final.pdf>

⁹⁰ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/08/250731-FINAL-Revised-DL-Portsmouth-IROPI-letter.pdf>

PLP3 arising from construction impacts or recreational pressure. The Council maintains that both of these impacts are capable of mitigation as shown in the HRA as (agreed by Natural England). As of the time of writing the Council is awaiting a response from the Secretary of State.

3.2.38 Due to the precedent that the Secretary of States opinion could set for the wider north Solent, Portsmouth City Council has kept the South Hampshire Council's apprised of the ongoing situation through PFSH POG. PCC updated PFSH POG at its meeting on 24th September 2025.

Habitats Regulations Assessment (September 2025)

3.2.39 A Habitats Regulations Assessment Update was produced in September 2025 covering the Local Plan comprising the Pre-Submission Local Plan 2024 and the Pre-Submission Local Plan Addendum 2025.

3.2.40 The new Policy PLP3 in the Pre-Submission Local Plan Addendum 2025 does not result in adverse effects on the integrity of Portsmouth Harbour SPA/Ramsar sites and Solent & Dorset Coast SPA cannot be mitigated. Therefore, reliance on the Derogations is no longer needed.

3.2.41 The HRA concludes that no elements of Portsmouth Local Plan will have an adverse effect on the integrity of any Habitats sites, either alone or in combination with other plans or projects

Table 5: Evidence of the Duty to Cooperate in regards to Habitat Regulation Assessment and Biodiversity Net Gain

Strategic issues	- Wildlife habitats are subject to a range of pressures including population growth, recreational visitors, new development and traffic growth. International nature conservation designations are particularly vulnerable and require careful attention to the in-combination effects of human influence. - Impact upon the SPAs and Ramsar sites of Portsmouth Harbour SPA, Chichester and Langstone Harbours. SPA and Solent and Dorset Coast SPA specifically, the impact of the City Council's proposed allocation at Tipner on Portsmouth Harbour and Solent & Dorset Coast SPA. - Recreational Disturbance, specifically impacting Brent Geese and Waders, and the accommodation of supporting habitat associated with the SPAs within the City. - Nutrient neutrality impacts the Solent, with nitrogen entering the Solent from wastewater treatment works and rivers leading to excess nutrification. - Biodiversity Net Gain (BNG) was introduced by Government in 2024. The strategic geography of the area presents opportunities for offsite BNG solutions.
Partners	All local authorities in the Solent with specific emphasis on those LPAs in South East Hampshire and West

	Sussex: Chichester, East Hampshire, Fareham, Gosport, Havant and Winchester. • Hampshire County Council, including the Hampshire Biodiversity Information Centre and as lead authority for the Local Nature Recovery Strategy. • PfSH's wider membership beyond the LPAs (see para 2.4.3 for the full membership) • HIOWWT in regard to BNG and Nutrient Neutrality • Members of the Tipner Regulatory Panel including representatives from the Environment Agency, Natural England, Marine Maritime Organisation, Royal Society for the Protection of Birds (RSPB) and HIOWWT. Members of the Bird Aware Partnership comprising: • Chichester District Council • East Hampshire District Council • Eastleigh Borough Council • Fareham Borough Council • Gosport Borough Council • Hampshire County Council • Havant Borough Council • Isle of Wight Council • New Forest District Council • New Forest National Park Authority • Portsmouth City Council • South Downs National Park Authority • Southampton City Council • Test Valley Borough Council • Winchester City Council • Natural England • RSPB • Hampshire and Isle of Wight Wildlife Trust • Chichester Harbour Conservancy Members of the Solent Waders and Brent Goose Strategy, conservation partnership which include: • HIOWWT • Natural England • RSPB • Hampshire County Council • Coastal Partners. The HIOWWT lead on the co-ordination of survey work and analysis of data for the partnership. The partnership is funded by the South Hampshire local authorities including PCC.
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Actions/outcomes	Joint Working Arrangements - PfSH Bird Aware Bird Aware Solent is a partnership of local councils across South Hampshire and West Sussex. It raises awareness of the ducks, geese and wading birds that spend the winter on our special coastline. Detail on the role of Bird Aware is set out in section 3 (para 3.2.10 onwards) of this Statement. <i>Solent Recreation Mitigation Strategy (December 2017).</i>⁹¹ This aims to prevent bird disturbance from recreational activities. It seeks to do this through a series of management measures which actively encourage all coastal visitors to enjoy their visits in a responsible manner rather than restricting access to the coast or preventing activities that take place there. Solent Waders and Brent Goose Strategy Partnership <i>Solent Waders and Brent Goose Strategy (2020)</i>⁹² The strategy relates to internationally important brent goose and wading bird populations within and around the SPA and Ramsar wetlands of the Solent Coast (Hampshire, Isle of Wight and West Sussex). The underlying principle of the strategy is to wherever possible conserve extant sites, and to create new sites, enhancing the quality and extent of the feeding and roosting resource. <i>Solent Waders and Brent Goose Strategy, Guidance on Mitigation and Off-setting Requirements (October 2018).</i>⁹³ A framework for guidance on mitigation and off-setting requirements has been prepared by to achieve the long-term protection of the wider brent goose and wader network of sites. This network is under pressure from the growth planned in this area and formal guidance was considered necessary to define an approach for the non-designated sites. Nutrient Neutrality PCC working in partnership with PfSH has been proactive in solving nutrient neutrality in the Solent since the introduction of the requirement in 2019. The Solent Mitigation Partnership (SMP) operates under the umbrella of the PfSH, alongside Bird Aware Solent. The detail on the role of the PfSH SMP in addressing nutrients is set out in section 3 (para 3.2.5
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⁹¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2020/05/Solent-Recreation-Mitigation-Strategy-December-2017.pdf>

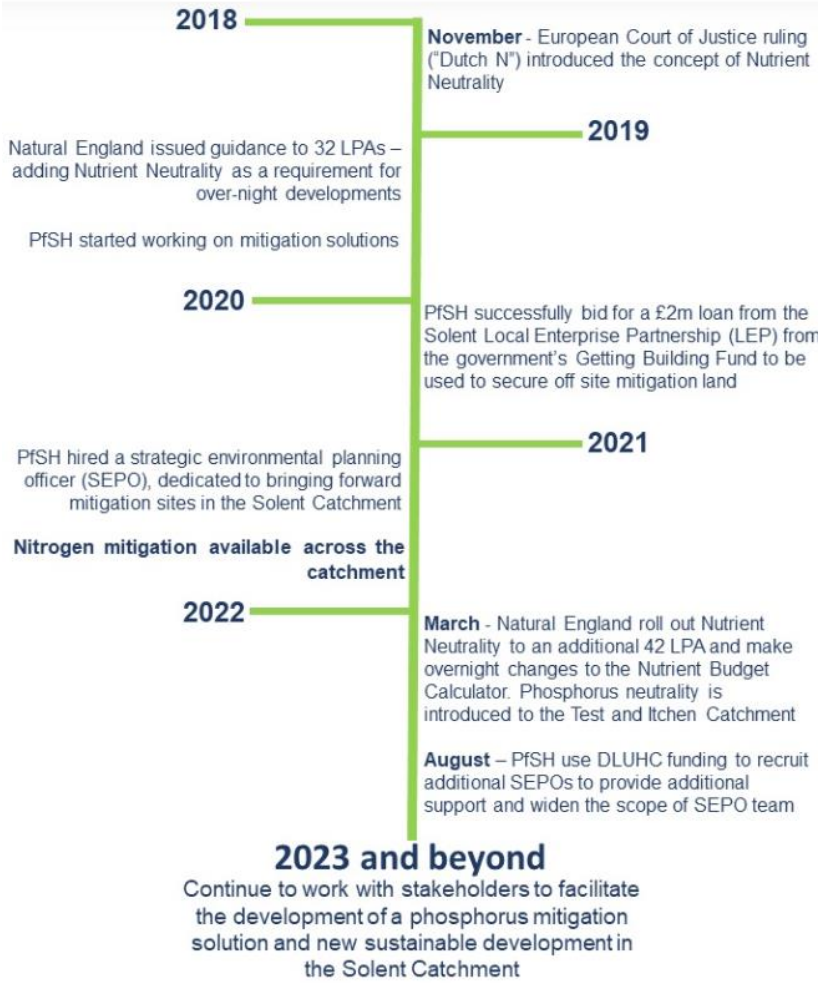
⁹² <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/solent-waders-brent-goose-strategy-2020.pdf>

⁹³ <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/swbgs-mitigation-guidance-oct-2018.pdf>

onwards) of this Statement. City Council has been working through the PfSH POG and environment and water quality subgroups to develop a joined up solution to nutrification in the Solent.

The diagram below sets out the stages of work undertaken by PfSH (both by the SMP and directly by the officers of the LPA's) in developing nutrient neutrality solutions in the Solent.

Figure 2: Flow chart showing the progress of the PfSH authorities in addressing nutrification.



PfSH Nutrient Work

Potential nutrient mitigation schemes (April 2024⁹⁴)

This document lists nutrient schemes in the South Hampshire sub region. The list includes the Nunwell Estate on the Isle of Wight from which the City Council has purchased nutrient credits in order to enable housing development to come forward in the City. The purchase of these credits is agreed

⁹⁴ <https://view.officeapps.live.com/op/view.aspx?src=https%3A%2F%2Fwww.push.gov.uk%2Fwp-content%2Fuploads%2F2024%2F04%2FPotential-Nutrient-Mitigation-Schemes-April-2024.docx&wdOrigin=BROWSELINK>

	with the HIOWWT who own the site. The PfSH SMP works with the LPAs in order to help set up further agreements for the provision of credits as required by each LPA. <i>Update on Nutrient Neutrality in the Solent Summary (April 2023)</i>⁹⁵ The report provides an update on the supply of and demand for nutrient mitigation measures around the Solent. The report also outlines other key workstreams being undertaken by the PfSH SMP. <i>Potential Nutrient Mitigation Schemes</i>⁹⁶. This web page has been designed and implemented by the PfSH SMP to show which mitigation sites are available in each catchment. Mitigation scheme information and a contact list are also shown. Funding awarded by national Government to South Hampshire for environmental projects For several years much needed development across the sub-region has been impacted because of environmental concerns, particularly around nitrates entering rivers and the Solent. The SMP on the behalf of the LPA's including PCC secured funding in January 2024 from the Government totalling £9.6m (Local Nutrient Mitigation Fund) to support projects to protect the local environment. The money was awarded to PfSH and will be used for a range of schemes led by individual councils including PCC. Projects being brought forward by the SMP include creation of new wetlands and nature reserve areas, improving water efficiency in council homes and upgrading council-owned wastewater treatment plants. The SMP is working with PCC Planning and Housing Officers to provide grant funding from part of this money to deliver enhanced water efficiency measures in PCC housing stock. Solent Mitigation Partnership (SMP) The Solent Mitigation Partnership (SMP) operates under the umbrella of PfSH alongside Bird Aware Solent. The primary objective of the SMP is to provide a strategic response to the issue of nutrient neutrality across the impacted areas of the Solent. Full details of the SMP's work are set out in paragraph's 3.2.4 to 3.2.8 of this Statement. In addition to nutrient neutrality work the SMP is now looking at the potential for BNG on sites across the Solent. Joint Working Arrangements - HIOWWT
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⁹⁵ <https://www.push.gov.uk/wp-content/uploads/2023/03/Item-10-Nutrient-Neutrality-Update-1.pdf>

⁹⁶ <https://www.push.gov.uk/work/mitigation-schemes-available-to-developers/>

	The City Council is working with the HLOWWT in order to deliver nutrient offsetting to enable development in the City. The Wildlife Trust has developed an offsetting site at Nunwell on the Isle of Wight. Credits from the mitigations implemented there are in addition to credits created by water efficiency in PCC housing stock. These credits are enabling development in the City. Joint Working arrangements - Tipner West Regulatory Panel Following the 2021 Regulation 18 Local Plan consultation, the City Council made the decision to revisit the approach to the Tipner West & Horsea Island East strategic site. This resulted in a cessation of work on the former 'super peninsula' option (involving circa 27ha of reclamation from Portsmouth Harbour), and, following detailed studies, in October 2022 (and amended in October 2023 and March 2024) the City Council agreed a set of guiding principles and project objective for development of the site. The approach to the Tipner West site has been further revisited in the light of the SoS's IROPI opinion letters (since withdrawn) as set in section 3.2.20 of this report. As the City Council acts as both LPA and site owner/promoter for this complex coastal site, and as joint signatory of the Coastal Concordat (2019, as amended 2021), a Regulatory Panel was established in early 2021 to provide a mechanism for regular engagement with statutory regulators with a central point of contact within the LPA. The Panel membership includes representatives from the following: • Environment Agency (EA) • Natural England (NE) • Marine Management Organisation (MMO) • Historic England (HE) • Coastal Partners (CP) With regard to the significant habitat issues pertaining to the development of the site, regular guest contributors to the Panel includes representatives from the following non-governmental organisations: • Royal Society for the Protection of Birds (RSPB) • Hampshire and Isle of Wight Wildlife Trust All of the above parties have signed an updated Regulatory Panel Working Protocol⁹⁷, which sets out the Panel's terms of reference and working arrangements. Each of the individual statutory bodies that are on the Regulatory Panel (except Coastal Partners who partner the LPA in the Panel) agreed SCGs with the City Council, (as
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⁹⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Tipner-West-Regulatory-Panel-2025-updated-working-protocol-vFINAL.pdf>

	detailed in table 2 of this Statement) in respect of the 2024 Pre-Submission Local Plan, which addressed the allocation alongside other issues. The Council progressed a joint SCG⁹⁸ with the RSPB and the Hampshire & Isle of Wight Wildlife Trust. The SCGs were all finalised and signed and were to be submitted along with Local Plan on 3rd March 2025. Following the issuing of an IROPI opinion by the Secretary of State on 28th February 2025 in respect of adverse effects identified through the HRA in specific relation to the strategic site allocation for Tipner West, an Addendum to the Local Plan has been prepared by PCC. The Addendum includes a revised policy for Tipner West, and this has been informed through continued engagement with the Regulatory Panel. This has included technical advice as part of the land use optioneering process for the amended policy relating, for example, to flood defences and recreational disturbance mitigation. Jointly Prepared Evidence Base - Environment related PFSH studies <i>South Hampshire Green Infrastructure Strategy (2017 - 2034) (Adopted March 2017), ⁹⁹(Updated July 2018).</i> The purpose of this strategy is to set the vision and framework for the delivery of an integrated and multifunctional network of strategic scale green infrastructure (GI) across the South Hampshire sub-region. <i>South Hampshire Green Infrastructure Implementation Plan (June 2019).</i> ¹⁰⁰ This Implementation Plan is the delivery plan for South Hampshire Green Infrastructure Strategy 2017-2034 and will support the enhancement of the area's GI network, enabling growth and development across the sub-region and enhancement of the area's natural environment through the delivery of a number of key strategic GI projects/initiatives. The plan also sets the framework for more locally based GI planned and delivered at the district and community levels. <i>GI related strategies, plans and assessments for PFSH constituent and adjacent local planning authorities and partnerships (August 2019).</i> ¹⁰¹ This table details specific GI projects by LPA area.
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⁹⁸ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/SCG-RSPB-HIWWT-Tipner-West-PLP3-vFINAL-21Feb2025-SIGNED.pdf>

⁹⁹ <https://www.push.gov.uk/wp-content/uploads/2018/08/South-Hampshire-GI-Strategy-2017-2034-FINAL.pdf>

¹⁰⁰ <https://www.push.gov.uk/wp-content/uploads/2019/08/South-Hampshire-Green-Infrastructure-Implementation-Plan-June-2019-.pdf>

¹⁰¹ <https://www.push.gov.uk/wp-content/uploads/2019/08/PfSH-Table-of-Relevant-Green-Infrastructure-Strategies-and-Plans-August-2019.pdf>

	<i>Integrated Water Management Study (May 2018)</i> ¹⁰² This report has been commissioned by PfSH to assess any implications from the planned growth in the region for the water resource and water quality environment. <i>Greenprint</i>¹⁰³ is a joint initiative led by New Forest National Park Authority, University of Southampton, University of Portsmouth, and Southern Policy Centre, working with PfSH including PCC. The NHS has been a key partner in the Greenprint work, providing input on Natural Health Service and sustainable healthcare. The objective of the Greenprint framework is to enhance collaboration across and within sectors to achieve a green recovery together. Flood Risk <i>PfSH Level 1 Strategic Flood Risk Assessment (February 2024)</i>¹⁰⁴. PCC commissioned consultants on the behalf of ten of the PfSH authorities to prepare an updated SFRA. The SFRA assesses the risk to South Hampshire from all sources of flooding, now and in the future, taking into account the impacts of climate change, as well as assessing the cumulative impact that land use changes and development in the area will have on the flood risk. <i>PfSH Strategic Flood Risk Assessment PART 1 Main Report Appendix A: Technical Note Fluvial River Floodplain Analysis.</i>¹⁰⁵ This is a technical note on Fluvial Flood Plan Analysis supporting the PfSH SFRA. <i>PfSH Level 1 Strategic Flood Risk Assessment PART 1 Main Report Appendix A106: Technical Note: East Solent Model Re-Simulations.</i> This is a technical note on the East Solent supporting the PfSH SFRA. <i>PfSH Level 1 Strategic Flood Risk Assessment PART 1 Main Report Appendix A: Technical Note: Southampton Water Model Re-Simulation.</i>¹⁰⁷ This is a technical note on Southampton Water supporting the SFRA. <i>Agreed position with the EA: (April 2025)</i>
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¹⁰² <https://www.push.gov.uk/wp-content/uploads/2021/08/Integrated-Water-Management-Study-2018.pdf>

¹⁰³ <https://www.push.gov.uk/greenprint/>

¹⁰⁴ <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Main-Report-V6-15.02.24.pdf>

¹⁰⁵ <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Appendix-A-River-Floodplain-Analysis-Final-v1.3.pdf>

¹⁰⁶ <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Appendix-B1-East-Solent-Technical-Note-Version-3-Final.pdf>

¹⁰⁷ <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Appendix-B2-Southampton-Water-Technical-Version-2.pdf>

	The City Council worked with the EA and PfSH Authorities to agree a position in respect of the publication of the updated EA flood mapping in March 2025. Following the publication of the updated EA flood mapping in March 2025, PCC (on behalf of PfSH) requested the EA's opinion on whether this would subsequently trigger a requirement to update the 2023 PfSH SFRA Levels 1 and 2 for each authority. At a PfSH POG meeting on 4th April 2025 the EA confirmed that <i>'the SFRA's would not need to be updated to reflect the new mapping. The same coastal model was used for the SFRA and the updated EA mapping. The climate change scenarios modelling flood risk in the future within the SFRA's are considered more detailed and reliable than the climate change mapping published as part of the EA suite of maps.'</i> Spatial Position Statements <i>PUSH Spatial Position Statement (June 2016)</i> ¹⁰⁸ This position statement was developed to inform long-term decisions about the level and distribution of development in the sub-region over the period from 2011 to 2034. This SPS was informed by the environmental evidence base as set out earlier in this section. The SPS has since been superseded by the 2023 SPS, which is discussed in section 2 above. <i>PfSH Spatial Position Statement, (December 2023)</i> ¹⁰⁹ This document helps to inform the preparation of and strategic co-ordination of local plans including the PLP. It was informed by the environmental evidence base as set out earlier in this section and supersedes the 2016 SPS. PfSH (September 2024) BNG on Local Authority Land¹¹⁰ The SMP are currently working with local authorities including Portsmouth to develop a business case for potential BNG projects using the specification for site modifications recommended by the HCC Ecology Team. This report aims to give local authorities a stronger understanding of how BNG on local authority owned land will work in practice. A dedicated officer group has been set up with membership including the SMP and officers from EBC, GBC, FBC, PCC, SCC and TVBC. Duty to Cooperate statements with individual LPA's <i>Statement of Common Ground, Portsmouth City Council & Gosport Borough Council July 2024</i>
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¹⁰⁸ <https://www.push.gov.uk/wp-content/uploads/2022/05/PUSH-Spatial-Position-Statement-2016.pdf>

¹⁰⁹ <https://view.officeapps.live.com/op/view.aspx?src=https%3A%2F%2Fwww.push.gov.uk%2Fwp-content%2Fuploads%2F2023%2F12%2FPfSH-Spatial-Position-Statement-6-December-2023.doc&wdOrigin=BROWSELINK>

¹¹⁰ https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/PfSH_BNG_on_LPA_Land_Stage_2.pdf

	In the preparation of this SoCG, the City Council engaged with GBC to discuss the environmental impacts of the Tipner West & Horsea Island East Strategic Site on the Portsmouth Harbour SPA / Ramsar and Solent & Dorset Coast SPA. In the SoGC, GBC states that it supports the principle of social and economic development at Tipner West and the sub-regional benefits the site would deliver. GBC recognised these works were likely to have a significant environmental impact which would be subject to the derogation tests including IROPI. <i>Due diligence / Compensation site work with neighbouring LPA's September 2024</i> The City Council has also worked with the neighbouring LPAs of HCC, CDC, GBC, FBC and HBC and other organisations that require compensation/mitigation sites including: Coastal Partners; the EA and Solent Waders and Brent Goose Strategy Steering Group. This work was undertaken in in order to provide greater certainty on the deliverability of compensation sites being proposed by the promotor of the Tipner West & Horsea Island East strategic site. Full details of this process and its outcomes are set out in paragraph 3.2.25 of this Statement.
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Key Policy Outcomes for habitats and biodiversity

- 3.2.42 Policy PLP3: The due diligence work in respect to the Tipner West & Horsea Island East compensation sites prepared to support the 2025 Pre-Submission Local Plan has strengthened the evidence supporting this policy and the HRA.
- 3.2.43 Policy PLP 31: Flooding has been informed by and refers to the PfSH SFRA Level 1.
- 3.2.44 Policy PLP38: Green Infrastructure was revised prior to the Regulation 19 consultation following input from Natural England. The main change was the inclusion of NE's fifteen GI Principles.
- 3.2.45 Policy PLP40: Biodiversity Net Gain was informed by the joint BNG evidence work undertaken by the SMP on the behalf of the Council.
- 3.2.46 Policy PLP42: Solent Waders and Brent Geese Sites is based on evidence that has been gathered through the joint working as set out in the section above most notably the Solent Waders and Brent Goose Strategy (2020) and Solent Waders and Brent Goose Strategy, Guidance on Mitigation and Off-setting Requirements (October 2018).
- 3.2.47 Policy PLP43: Recreational Disturbance on International Nature Designations has been written based on evidence that has been created through the joint working as set out in the section above, specifically the Solent Recreation Mitigation Strategy (December 2017) and Bird Aware Solent Revised Strategy (September 2024).

Policy LP44: Nutrient Neutrality in International Nature Designations is based upon the jointly developed evidence based produced through PfSH. The Council's Updated Interim Nutrient Neutral Mitigation Strategy for New Dwellings¹¹¹ that underpins the policy was developed to reflect best practice developed jointly across the wider Solent.

3.3 Development of a Thriving Economy

3.3.1 Portsmouth's island city geography, naval history and demographic profile have influenced the demand, investment and type of economic activities that take place in the City today. The key sectors are defence and aerospace, advanced manufacturing and engineering, digital and creative industries, marine and maritime industries, health and tourism. Portsmouth is an important centre for work within the sub-region, home to two-thirds of the UK's naval fleet and an internationally recognised university.

3.3.2 The City is key to the Solent's growing marine and maritime sector. Portsmouth benefits from the presence of the International Port, HM Naval Base and a number of waterfront access sites including Trafalgar Wharf, Port Solent and The Camber. PCC is one of the City's major employers alongside the Naval Base, the University of Portsmouth, Airbus Defence and Space, BAE systems and Pall Europe. Lakeside North Harbour Business Park in Cosham offers a premier office, research and development space, which draws businesses from across the sub-region, while the City's well-occupied industrial estates in Hilsea and Farlington support a range of sectors.

3.3.3 The City Council is working closely with the authorities across the Solent both through PfSH and the Solent Growth Partnership to support joint economic goals for the Solent. The Solent is a prime location within the UK to deliver development to meet the pressing needs of the marine and maritime sector. This is recognised in its recent designation as a Freeport. Table 7 of this Statement sets out in detail the key strategic issues in respect of the City's economy and how the City Council has addressed these through the DTC including with the Local Economic Partnership.

3.3.4 In June 2025¹¹² HBC approached PCC to request the Council's help in meeting its unmet housing and employment land needs of 9,292 dwellings and 51,424 sq. m of employment floorspace respectively. PCC replied in August 2025¹¹³ to confirm that 'the City Council is happy to formally offer its surplus of 31,261 m² of office floorspace to meet unmet need in Havant Borough under the Duty to Cooperate.' This was in recognition that both local authorities are in the same functional economic market area and that this arrangement would help to create jobs and increase prosperity in south east Hampshire.

Table 6: Evidence of the Duty to Cooperate in regards to the Development of a Thriving Economy

Strategic issues	Provision for at least 138,746m ² of new employment floorspace during the Plan period 2020-2040 for the following types of businesses:
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¹¹¹ <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/nitrate-mitigation-strategy/>

¹¹² <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Portsmouth-2025-DtC-update.pdf>

¹¹³ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/PCC-letter-to-HBC-21-08-25.pdf>

	a) 60,248m² office floorspace (E(g)(i); b) 14,118m² research & development / industrial processes floorspace (E(g)(ii&iii); c) 64,380m² manufacturing / warehousing floorspace (B2/B8). Safeguard existing and allocated employment land that is fit for purpose
Partners	• All local authorities falling within the PfSH. • Solent Growth Partnership (replaces Solent LEP) • South East Hampshire Local Authorities (EHDC, GBC, FBC and HBC, PCC and WCC) • Bilateral work with neighbouring LPA's
Actions/outcomes	Joint Working Arrangements - PfSH Joint working arrangements - Former Solent Local Economic Partnership and Solent Growth Partnership. • The Solent LEP was created in 2010 following the abolition of regional development agencies as a non-statutory body responsible for economic development. Led by the business community and supported by three university partners, three unitary authorities (including Portsmouth), eight district councils and one county council, this partnership worked together to secure a more prosperous and sustainable future for the Solent area. In 2023 the Government confirmed its decision to cease LEP funding in the 2023/24 financial year moving to new devolved funding arrangements. The functioning economic area of the Isle of Wight, Portsmouth and Southampton was confirmed in March 24 and is the three unitary authorities are working together as the Solent Growth Partnership. The Solent Growth Partnership produced the Solent Growth and Prosperity Strategy¹¹⁴ in November 2024, which sets out the Partnership's agenda for economic growth in the Solent. PfSH Supporting evidence documents. <i>Economic, Employment and Commercial Needs (including logistics) Study (March 2021).</i>¹¹⁵ This report updates the 'economic need' for land and floorspace in South Hampshire. The report re-confirms the economic geography of South Hampshire – the Functional Economic Market Area (FEMA).

¹¹⁴ <https://solentgrowthpartnership.co.uk/wp-content/uploads/2025/01/SGPS-Jan-2025.pdf>

¹¹⁵ <https://www.push.gov.uk/wp-content/uploads/2021/05/Economic-Employments-and-Commercial-Needs-including-logistics-Study-Final-Report-March-2021.pdf>

	<i>Economic and Employment Land Evidence Base Paper, PFSH (May 2016¹¹⁶)</i>. The purpose of this report is to draw together evidence regarding economic and commercial property market dynamics in South Hampshire and the Isle of Wight. Former Solent LEP supporting evidence documents <i>Transforming Solent Growth Strategy (January 2015)¹¹⁷</i>. The This is the Strategic Economic Plan for the period 2014 – 2020. <i>Transforming Solent productivity and Growth Strategy update (February 2017)</i>. ¹¹⁸ This report updates the 2015 Transforming Solent Growth Strategy <i>Transforming the Solent Strategic Economic Plan (2014)</i>. ¹¹⁹ This report sets out a plan for growth which will see us build on the Solent's strengths and plan towards a more ambitious future. The report recognises and builds on our current strengths, harnesses the drivers for growth and addresses the barriers, which if not addressed, could constrain growth. Southampton and Portsmouth City Deal (2013) The City Deal¹²⁰, signed on 12th November 2013, is between the Government, local businesses and leaders from Southampton, Portsmouth and Hampshire Councils and the Solent LEP. It aimed to provide £953 million of investment into the Southampton and Portsmouth areas and maximises both cities' key marine and maritime assets through the provision of new housing and employment sites. For Portsmouth the focus was on unlocking the potential of Tipner-Horsea Island with the provision of 2,370 homes and 58,000m² of employment floorspace. This is quite clearly a regeneration opportunity of sub-regional importance. Letter from HBC to PCC (July 2025)¹²¹ HBC confirmed that under the Duty to Cooperate, HBC formally requested that PCC assists in meeting 51,424 sq. m of unmet employment need. HBC confirmed that it would also be approaching other neighbouring local authorities, and local authorities within the same travel to work area.
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¹¹⁶ <https://www.push.gov.uk/wp-content/uploads/2018/05/Economic-and-employment-land-2016.pdf>

¹¹⁷ https://solentlep.org.uk/media/1508/transforming_solent_growth_strategy_-_jan_2015.pdf

¹¹⁸ <https://www.lepnetwork.net/media/1126/solent-policy.pdf>

¹¹⁹ <https://www.push.gov.uk/wp-content/uploads/2018/05/Transforming-Solent-Marine-and-Maritime-suppl.pdf>

¹²⁰ <https://www.gov.uk/government/publications/city-deal-southampton-and-portsmouth>

¹²¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Portsmouth-2025-DtC-update.pdf>

	Letter to HBC from PCC (August 2025)¹²² The letter recognised that HBC has an unmet need of 51,424 m² of employment floorspace over its plan period (of which 17,665 m² is industrial demand and 33,759 m² is office demand), and the formal request by HBC that PCC assists in meeting this unmet employment need. PCC agreed to formally offer its surplus of 31,261 m² of office floorspace to meet unmet need in Havant Borough under the Duty to Cooperate. Letter from HBC to PCC (September 2025)¹²³ This letter thanked Portsmouth for agreeing to help meet the unmet employment floorspace needs of HBC and recognised the ongoing work between the authorities in South East Hampshire.
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Key Policy Outcomes in regards to economy

3.3.5 The funding secured through the City Deal has helped to progress the allocation of Tipner West as set out in policy PLP3, Tipner East (PLP4), Horsea Island Strategic Open Space (PLP9) and Port Solent (PLP11) for new jobs, homes and open space.

3.3.6 PLP 16: Employment. Work was done sub-regionally on employment need most notably in relation to the PFSH Economic, Employment and Commercial Needs (including Logistics) Study.

3.3.7 The supporting text to the Employment Target Policy (PLP25) of the Pre-Submission Local Plan Addendum 2025 was updated to reference that 'Overall, there is an oversupply of offices that can help to meet the unmet need in the neighbouring borough of Havant'.

3.4 Promotion of Sustainable and Active Cross Boundary Transport

3.4.1 The compact character of Portsmouth provides a great opportunity to shape a future where people leave the car at home when making everyday journeys. Through the adopted Local Transport Plan 4 (2021 –2038)¹²⁴ (LTP4), PCC is striving to create an environment that allows everyone to travel as sustainably as possible.

3.4.2 The provision of a safe, convenient, affordable to use and efficient transport network is key in helping to build vibrant local communities, enable regeneration and achieve an environmentally sustainable future. Prioritising walking and cycling and transforming public transport will play a key role in delivering a people centred travel network across the City, linking into and connecting local areas.

¹²² <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/PCC-letter-to-HBC-21-08-25.pdf>

¹²³ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/250910-Response-to-PCC-re.-housing-and-employment-need.pdf>

¹²⁴ <https://www.portsmouth.gov.uk/services/parking-roads-and-travel/travel/local-transport-plan-4-ltp4/>

- 3.4.3 In February 2022 Portsmouth adopted a Local Cycling and Walking Infrastructure Plan¹²⁵ (LCWIP). The aim of the Portsmouth LCWIP is to facilitate modal shift by creating a comprehensive walking and cycling network that is safe, inclusive, accessible, convenient and attractive, enabling people to get from A to B in the most direct way possible when making utility trips.
- 3.4.4 As a unitary authority, the City Council is both the planning and transport authority. The local authority areas immediately adjoining the City are two tier in structure with transport functions being undertaken by HCC whilst the districts and boroughs provide the local planning function.
- 3.4.5 The City Council has also undertaken transport work as part of PfSH including evidence for the new Spatial Position Statement in 2023. The SPS was supported by the PfSH Identification of Broad Areas of Search for Growth Assessments (December 2023) report.
- 3.4.6 The City Council is also a key partner in Solent Transport. Originally established in 2007, Solent Transport is an apolitical partnership between the councils of the Isle of Wight, Hampshire County, Portsmouth and Southampton. In collaboration with the local community, business, government and transport operators, Solent Transport undertakes research; develops transport policy and strategy; submits and supports funding bids; and lobbies for transport improvements that will benefit everyone. Table 8 of this Statement sets out in detail the key strategic issues in respect of Transport and how the City Council has addressed these through the DTC.
- 3.4.7 Solent Transport also works with the PfSH to deliver the transport objectives to promote economic regeneration in the sub-region. Solent Transport developed the Solent Sub-Regional Transport Model (SRTM). The SRTM is operated by the SYSTRA consultancy under contract to Solent Transport. Since its development in 2010, SRTM has been a key resource for securing several hundred million pounds of transport funding in the Solent and planning its delivery. SRTM has also informed numerous Local Plans, major development transport assessments and transport strategies and studies. The model represents a base year of 2019, and can be used for modelling of transport and land use scenarios for years through to 2041. Solent Transport is currently investigating the potential to extend the Solent Transport Model beyond 2041.
- 3.4.8 The Strategic Transport Assessment¹²⁶ for the PLP used the SRTM which has been used for forecasting for numerous strategic Transport Assessments in the Portsmouth, Southampton and South Hampshire area, constituting a widely used tool for assessing transport patterns. It includes relevant committed development schemes across Portsmouth and neighbouring authorities. One of the key cross boundary matters discussed and agreed as part of the Strategic Transport Assessment was the growth assumptions to be used for Havant after the withdrawal of their Local Plan from examination in 2022. The approach that was taken forward (to use the adopted Core Strategy (2011) and Allocations Plan (2014)) was also agreed with National Highways.

¹²⁵ <https://travel.portsmouth.gov.uk/wp-content/uploads/2022/05/74.645-LCWIP-update-with-background-report-2022-Accessible.pdf>

¹²⁶ https://www.portsmouth.gov.uk/wp-content/uploads/2024/06/Portsmouth-Local-Plan-TA_Strategic-Transport-Assessment-Draft-23.05.2024_ISSUE-NO-TRACKS.pdf

3.4.9 The City Council's planning team liaised with National Highways (NH) and PCC as the Local Highways Authority throughout the plan preparation process. At each stage of the Strategic Transport Assessment process, all relevant parties met and agreed an approach to the work going forward.

3.4.10 In support of the preparation of the Pre-Submission Local Plan 2024, SYSTRA prepared a Strategic Transport Assessment (STA). Upon completion, SYSTRA also prepared a technical note to share with National Highways to provide an indication of the assessments undertaken and mitigation proposed at Strategic Road Network (SRN) junctions. This technical note provided additional detail on the optioneering process for the relevant SRN junctions and details the assessments and conclusions presented at previous meetings held with PCC, SYSTRA and NH. PCC have finalised a SoCG¹²⁷ with NH which set out the key Strategic matters in respect of the Strategic Road Network.

3.4.11 The City Council is in the process of updating its STA to reflect the updated Strategic Sites and Allocations in the Pre-Submission Local Plan Addendum 2025. This work is being undertaken by SYSTRA. Throughout the preparation of the updated STA, the Council and SYSTRA have been working closely with National Highways to ensure that the proposals in the Pre-Submission Local Plan Addendum 2025 and resultant highways interventions such as at Portsbridge Roundabout do not have any unacceptable impacts upon the strategic highways network. SYSTRA is currently undertaking Trigger Point testing to ascertain if further micro simulation modelling will be required for the Local Plan examination or can be dealt with at the project stage.

3.4.12 Air Quality resulting from increased traffic flows associated with the Local Plan was also identified as a cross boundary issue. The City Council's Portsmouth Emissions Assessment and Habitats Regulations Assessment (HRA) both identified impacts of PCC's Local Plan Growth on Havant Borough (specifically in respect of protected habitat adjacent the junction of the A27 / A3 (M)). These impacts were addressed in the July 2024 SoCG between PCC and HBC.

Table 7: Evidence of the Duty to Cooperate in regards to Transport

Strategic issues	Reducing the impact on the strategic and local road networks within Portsmouth. Proposing mitigation schemes at junctions that will see an increase in traffic movements and subsequent detrimental impact. Creating modal shift to encourage transport by sustainable means and to reduce congestion and air quality impacts of car use, including cross boundary tips. Deliver cleaner air in the City to improve the health opportunities for all. • Prioritise walking and cycling • Transform public transport • Support business and protect our assets
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¹²⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/National-Highways-SoCG-21.02.25-Signed-signed.pdf>

Partners	• All local authorities falling within the PfSH with specific emphasis on those LPAs in southeast Hampshire namely East Hampshire, Fareham, Gosport, Havant and Winchester • Hampshire County Council as adjoining Transport Authority • Solent Transport • National Highways
Actions/outcomes	Joint Working Arrangements - PfSH <i>Partnership for South Hampshire Identification of Broad Areas of Search for Growth Assessments (December 2023).</i>¹²⁸ The Broad Areas of Search for Growth Assessments work employed a constraint mapping approach to assess the potentially most sustainable broad locations, at the sub-regional scale, where it would be appropriate to identify sites for allocation in local plans. This includes mapping of transport constraints and opportunities. Joint Working Arrangements - Solent Transport Solent Transport provides leadership, strategy and direction to support sustainable economic growth as detailed in paragraph 3.4.7. <i>Transport Delivery Plan (TDP) 2012- 2026 (2012).</i>¹²⁹ This TDP identifies a set of schemes for the period up to 2026, framed by an overall approach to delivery that positions TfSH with the flexibility to mobilise quickly to secure funding opportunities from a variety of sources. <i>Transport for South Hampshire Evidence Base Case and Options for Intervention (2012).</i>¹³⁰ This report supports the TDP and sets out the evidence base and options for intervention. <i>Subregional Transport model (2015, updated regularly).</i>¹³¹ Solent Transport has worked together to deliver the Solent Sub Regional Transport Model (SRTM). SRTM is operated by SYSTRA consultancy under contract to Solent Transport. Since its development in 2010, SRTM has been a key resource supporting securing several hundred million pounds of transport funding in the Solent and planning its delivery.

¹²⁸ <https://www.push.gov.uk/wp-content/uploads/2024/01/Broad-Areas-of-Search-for-Growth-Assessments-6.12.23.pdf>

¹²⁹ <https://documents.hants.gov.uk/transport-for-south-hampshire/TransportDeliveryPlan.pdf>

¹³⁰ <https://www.push.gov.uk/wp-content/uploads/2018/05/Transport-for-South-Hampshire-2012.pdf>

¹³¹ <https://solent-transport.com/solent-sub-regional-transport-model/#:~:text=The%20SRTM%20is%20a%20multi,economic%20impacts%20of%20these%20interventions.>

	SRTM has also informed the PLP and supporting Transport Study. Duty to Cooperate statements with individual LPA's <i>Statement of Common Ground Portsmouth City Council & Havant Borough Council (July 2024)</i> The Statement of Common Ground addressed the impact of PCC growth on an area of saltmarsh within Havant Borough, namely: Approx. 36m from the A27 / A3 interchange in the Chichester and Langstone Harbours SPA / Ramsar. HBC noted the findings of PCC's HRA Appropriate Assessment in regard to the impact. Joint Working Arrangements - National Highways <i>Duty to Cooperate Statement with National Highways (February 2025)¹³²</i> The Statement of Common Ground addressed the findings of the February 2025 STA. The SoCG set out specifically agreed positions in respect of Portsbridge Roundabout and the A27 Havant Bypass / A2030 Eastern Road roundabout. The City Council is undertaking additional trigger point testing to ascertain whether mitigation at Portsbridge Roundabout is necessary to mitigate impacts on the LRN resulting from the Local Plan growth. Further microsimulation will be needed. Whether this is needed as part of the Local Plan or at project delivery stage will depend upon the timescale indicated by the trigger point testing.
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Key Policy Outcomes in regard to Transport

3.4.13 The City Council's planning team liaised with NH and the LHA throughout the Plan preparation process. At each stage of the STA process, all relevant parties met and agreed an approach to the work going forward. This has resulted in the creation of an interim SoCG. These discussions have also resulted in the identification further modelling required for the STA including at the Portsbridge Roundabout, which is underway at the time of writing). Following this modelling and submission of the plan it is intended that an updated SoCG between PCC and NH will be produced.

3.4.14 PLP 47: Movement and Transport was informed by the Transport Study which utilised the SRTM, which had been developed by Solent Transport.

3.5 Cross Boundary Strategic Sites and Allocations

3.5.1 Due to the small size of Portsmouth City in terms of physical area, some of its strategic sites and allocations have direct impact upon its neighbours due to the proximity of the site to the authorities' shared boundary.

¹³² <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/National-Highways-SoCG-21.02.25-Signed-signed.pdf>

3.5.2 The sites that have specific cross boundary impact are the Tipner West strategic site and the Land West of Portsdown Technology Park site allocation. Table 9 of this Statement sets out in detail the key strategic issues in respect of the relevant Strategic Sites and how the City Council has addressed these through the DTC including with PfSH partners.

Tipner West

3.5.3 For Tipner West the main cross-boundary issue for discussion has been the likely significant effects to the designated habitat sites and citation species within Portsmouth Harbour in the Pre-Submission Local Plan 2024 (which included part of the landmass of Horsea Island) and other adjacent designated sites forming part of the National Site Network.

3.5.4 By reason of assessed potential for likely adverse effects to these sites, as identified in the HRA, including effects from limited land reclamation, channel dredging, bridge construction and development of terrestrial SPA/Ramsar habitat, the site allocation needed to demonstrate that it passed three derogation tests comprising a test of alternative solutions, Imperative Reasons of Overriding Public Interest (IROPI) and compensation. Furthermore, the Plan-level HRA and SA supporting the Pre-Submission Local Plan 2024, required cross-boundary engagement with neighbouring LPAs, having regard to the dynamic coastal environment, flood risk and protected flora and fauna habitats. There are also considerations around heritage settings across the Harbour, notably with regard to Portchester Castle.

3.5.5 Portsmouth Harbour shares a coastal frontage with two neighbouring LPAs, being GBC and FBC respectively. The City Council worked with these neighbouring local planning authorities as required by the DTC in respect of the environmental impacts found in the HRA, with particular regard to harm caused by the proposals at Tipner West & Horsea Island East in the Pre-Submission Local Plan 2024.

3.5.6 Further detailed DTC work was carried out in respect of the compensation sites for the Tipner West and Horsea Island draft allocation. This work involved significant cross boundary liaison as detailed in para 3.2.25 of this Statement.

3.5.7 The City Council has adopted a positive and proactive partnership approach to engaging with neighbouring LPAs through PfSH, but also through the Tipner West Regulatory Panel. The structure and work of the regulatory Panel is set out in detail in section 3 (page 43) of this report.

3.5.8 PCC has also been working closely with FBC on cross boundary issues including Tipner West. In their response to PCC's regulation 19 consultation FBC acknowledged the proposed contribution to employment floorspace of the site and highlighted the importance of considering the impact of development on the significance of nearby Portchester Castle and its setting.

Land West of Portsdown Technology Park

3.5.9 The site allocation PLP10: at Land West of Portsdown Technology Park is located on the site of the former Portsdown Main building in a prominent location at the top of Portsdown Hill. Since Portsdown Main was demolished in 2011 PCC has held discussions at various points with WCC over the future of the wider site that straddles the border of the two local planning authorities' areas. The Local Plan allocation covers only the land in the Portsmouth LPA area. The proposals for the site comprise 12,500m² of Research & Development (class E(g)(ii)), manufacturing (class B2) and/or storage or distribution (class B8). There are a mixture of development schemes permitted and/or underway on the site. The southern part of the site fronting James Callaghan Drive has extant permission for the conversion of the vacant former Portsdown Main guard posts for small-scale sui generis use. A new research and development building has recently been completed to the west of the site, bordering Fort Southwick and adjacent to the Winchester City Council administrative boundary., PCC and WCC have been consistent in their approach to the site for a number of years with PCC favouring employment uses of its part of the site (in keeping with the adjoining Portsdown Technology Park) and Winchester favouring an approach of returning their part of the site to a landscaped downland setting in keeping with the wider northern slope of this part of Portsdown Hill. The two councils have resisted proposals for a number of unsuitable uses on the site such as residential. This is an unsuitable location for housing due to its comparative lack of accessibility and local facilities.

3.5.10 PCC and WCC have worked together to produce a SoCG which includes reference to the Land West of Portsdown Technology Park site. The common approach developed by ongoing dialogue between the two LPAs is reflected in the policy (PLP10) that has been included in the Local Plan. There is also a SOCG¹³³ between PCC and the site promoter published in the Core Document Library. It is intended that an updated SoCG with the site promotor will be produced prior to the Local Plan submission.

3.5.11 The allocation was referred to in the FBC response to the Pre-Submission Local Plan 2024, where FBC noted it's inclusion as part of the wider policy approach to Portsdown Hill in the Plan.

Table 8: Evidence of the Duty to Cooperate in regard to Strategic Sites and Allocations

Strategic issues	• Cross boundary discussions with GBC and FBC on the impact of the City Council's strategic site at Tipner West on Portsmouth Harbour SPA / Ramsar. The City Council had discussions with CDC, GBC, FBC and HBC in respect to the compensation sites for Tipner West and Horsea Island East allocation in the Pre-Submission Local Plan 2024 as detailed in paragraph 3.2.25 of this report. • Cross boundary agreement with WCC in regard to the Site allocation Land West of Portsdown Technology Park, which forms part of wider site straddling the boundary of the two LPA areas.
Partners	Tipner West

¹³³ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/10/Land-West-of-Portsdown-Technology-Park-SCG-September-2024-Final-Signed.pdf>

	• GBC • FBC • HBC • CDC • Tipner Regulatory Panel Land West of Portsdown Technology Park • WCC • FBC
Actions/outcomes	Tipner West Statements of Common Ground with Neighbouring LPAs <i>Statement of Common Ground, Portsmouth City Council & Gosport Borough Council May 2024 (Core Document Library)</i> Within the Statement, GBC supports the principle of social and economic development at Tipner, which would deliver sub-regional benefits, recognising these works are likely to have a significant environmental impact which would be subject to the IROPI tests of overriding public benefit. Full details of the content of the SoCG with GBC are set out in section 3 (P43). <i>Statement of Common Ground, Portsmouth City Council & Fareham Borough Council July 2024 (Core Document Library)</i> The SoCG addressed the permanent habitat loss to Portsmouth harbour SPA / Ramsar from the Tipner West & Horsea Island East Strategic Site. Both Council's agreed to work collaboratively on HRA matters and to work collaboratively to protect and, wherever possible, enhance the integrity of their shared international conservation designations in line with relevant legislation. Joint Working arrangements - Regulatory Panel As part of the process of drawing up the new approach for Tipner West at both the plan and project levels, a Regulatory Panel was created to provide comment and guidance. Detail on the membership of the regulatory Panel, it's membership and the progress of SoCG work with the members of the panel can be found in section 3 (page 43) of this Statement. Land to the West of Portsdown Technology Park <i>Revised Portsmouth City Council and Winchester City Council Statement of Common Ground October 2024¹³⁴.</i> The SoCG set out the agreed position for the two authorities for the Land West of Portsdown Technology Park site. The agreed position was that: <i>Winchester District has no objection to the delivery of development on the site (within Portsmouth</i>

¹³⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/10/Statement-of-Common-Ground-between-Portsmouth-and-Winchester-PCC-updated-October-2024-FINAL.pdf>

	<i>City). It is agreed that that part of the wider site which falls within the WCC District is not intended for future development with areas to remain as or be reinstated as chalk downland..'</i>
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Key Policy Outcomes in regards to Strategic Sites and Allocations

- 3.5.12 Changes were made to draft policy PLP3: Tipner West & Horsea Island East in the Pre-Submission Local Plan 2024 in response to the input of the Regulatory Panel prior to the commencement of Regulation 19 consultation. Engagement with the Regulatory Panel was in particular focused around matters of habitat condition in and around the site, interpretation of the Habitat Regulations (including possible mitigation measures, for example in respect of impacts upon functionally linked habitats); alternative solutions, IROPI and compensation strategy. The Regulatory Panel worked with PCC on the formulation of policy PLP3 as set out in the Pre-Submission Local Plan Addendum 2025. This has been done within the scope set out in the Coastal Concordat Working Protocol¹³⁵, which frames the working arrangements between the parties. City Deal funding has facilitated the engagement of the necessary professional expertise to progress the site's delivery at both the plan and project levels.
- 3.5.13 The funding provided from the City Deal in 2013 has supported the progression of the draft Local Plan through its Regulation 18 and Regulation 19 consultation stages, culminating in draft policies PLP3: Tipner West , PLP4: Tipner East, PLP5: Horsea Island Strategic Open Space and PLP11: Port Solent.
- 3.5.14 The development of Policy PLP 10 was informed by discussions with WCC most notably criterion (f) which considers views within an agreed zone of visibility and verified viewpoints both to the north (within Winchester District) and south of the site, and criterion (g); which requires a landscaping scheme that positively enhances the contribution of the site to its prominent downland setting (including Winchester District) and provides navigable links to surrounding green infrastructure assets (including in Winchester District).

¹³⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/Tipner-West-Regulatory-Panel-2025-updated-working-protocol-vFINAL.pdf>

Chapter 4: Ongoing Work and Outcomes

4.0.1 The DtC requires evidence of ongoing cooperation with partners on cross boundary strategic matters. The following section details the key projects and working arrangements that will ensure effective joint working going forward. A new national Government was elected in July 2024 and planning and particularly house building is high up on their agenda. The City Council will work collaboratively with its partners going forward to deliver positively on cross boundary strategic issues in any new structures and frameworks that are instituted.

4.0.2 A considerable number of new documents were published by the Government following their election in July 2024. Of relevance to the DtC is the 2024 NPPF, which was published December 2024¹³⁶. The national policy context is discussed in more detail in chapter 1 of this document. Devolution and Community Empowerment Bill was introduced in July 2025 (currently at committee stage in the House of Commons) which sets out the framework in respect of the makeup and areas of competence of the new Strategic Authorities¹³⁷. The City Council's emerging position in respect of devolution is set out in more detail in section 1 of this statement.

4.1 The Delivery of New Homes, Including Accommodating the City's Unmet Need

4.1.1 The delivery of new homes is clearly a key DtC issue, given the requirement in the NPPF to address unmet housing needs on a cross-boundary basis, with neighbouring authorities.

4.1.2 The Council will continue to work closely with the PfSH authorities to develop a joined up and considered approach to future distribution housing land supply across the sub region. In the meantime, the PfSH Authorities are keeping a 'watching brief' going forward to better understand:

- the progress emerging local plans are making towards the higher figures
- any impacts from the reporting of the New Towns Task Force

4.1.3 In September 2024 the PfSH authorities sent a joint response to the Government's consultation on Revisions to the National Planning Policy Framework (NPPF) - (July 2024)¹³⁸. The response addressed the proposed approach to housing and employment growth and the importance of maintaining effective cooperation.

4.1.4 The City Council will continue to work with neighbouring LPAs in order to develop individual SoCGs to accommodate any unmet housing need from the City. EHDC is currently in the early stages of the Local Plan process, and it is hoped that they will be able to accommodate at least some of PCC's unmet need as their Plan and supporting

¹³⁶

https://assets.publishing.service.gov.uk/media/67aafe8f3b41f783cca46251/NPPF_December_2024.pdf

¹³⁷ <https://publications.parliament.uk/pa/bills/cbill/59-01/0283/240283.pdf>

¹³⁸ <https://www.push.gov.uk/wp-content/uploads/2024/10/Partnership-for-South-Hampshire-Response-to-NPPF-Revisions-Consultation-20.09.24-FINAL.pdf>

evidence is developed. WCC submitted its Local Plan in November 2024, and has agreed through a SoCG with PCC (October 2024) to earmark 30% of its unmet need allowance for PCC. An initial inspectors note¹³⁹ on the Winchester Local Plan indicating the Winchester Plan is likely to be capable of being found legally compliant and sound was published in September 2025. If the Winchester Plan was to proceed to adoption based upon this it would provide for 87 dwellings of Portsmouth's unmet housing need.

- 4.1.5 GBC, HBC and PCC have been working together since May 2025 as a South East Hampshire group in order to identify a combined unmet housing and employment need position. The three authorities undertook this work due to all three LPA's being at a similarly advanced stage of plan making namely approaching Pre-Submission and all having unmet development needs.
- 4.1.6 As a result of the constraints to development in their areas the three authorities have unmet housing needs which they have asked their more rural neighbours (EHDC, FBC and WCC) to their north to help accommodate.
- 4.1.7 Under the Duty to Cooperate, the GBC, HBC and PCC formally requested that EHDC along with WCC and FBC assist in meeting the joint unmet housing need of 18,347 homes and joint unmet employment need of 19,973 square metres of employment floorspace.
- 4.1.8 The seven authorities met on the 9th October 2025 and EHDC, FBC and WCC were presented with the unmet housing and land supply position of the South East Hampshire Authorities.
- 4.1.9 Following this meeting letters were formally sent to EHDC¹⁴⁰, FBC¹⁴¹ and WCC¹⁴² requesting that they help meet the unmet housing needs of the South East Hampshire Authorities.

4.2 Habitat Regulations Assessment, including impacts on SPA from development at Tipner

Nutrients

- 4.2.1 In respect to nutrients PCC will continue to work with the SMP to identify potential opportunities to deliver nutrient offsetting on sites within South Hampshire (locations of existing and future schemes are set out in figure 3 below) including the creation of an ongoing sustainable supply of sites across the sub-region. There are now many mitigation schemes running in the Solent for developers to buy mitigation credits from and the supply and demand of nutrient mitigation in the PfSH sub region is regularly reported to PfSH Joint Committee. There is a good supply of nitrogen and phosphate

¹³⁹ <https://www.localplan.winchester.gov.uk/assets/inline/2670/ED38a-Inspector-Note-16-Post-hearing-action-points>.

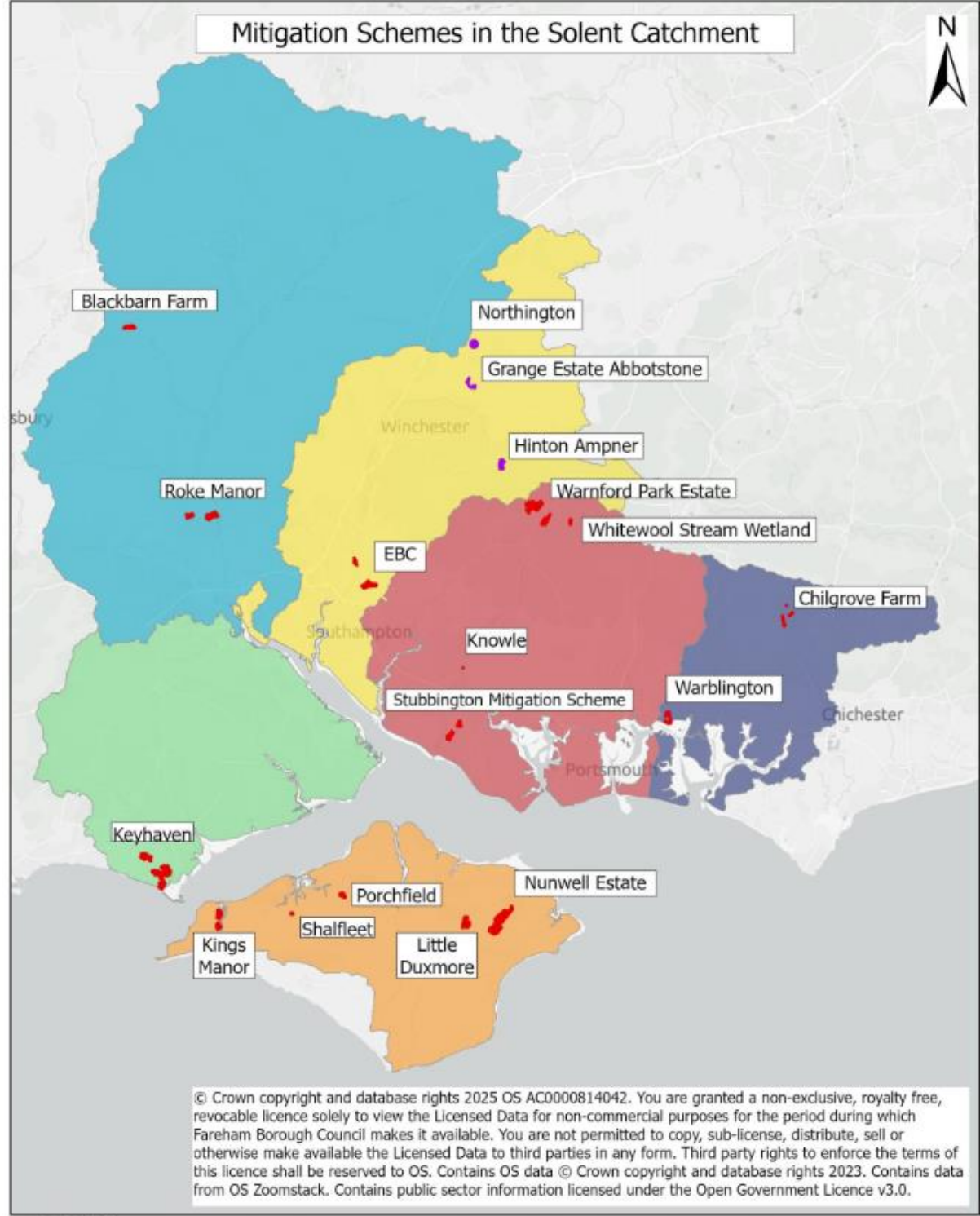
¹⁴⁰ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_EHDC_13-10-25.pdf

¹⁴¹ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_FBC_13-10-25.pdf

¹⁴² https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_WCC_13-10-25.pdf

credit schemes across the Solent and the PfSH authorities will work together through the SMP to develop a supply. The SMP are purchasing sites on the behalf of PfSH to deliver nutrient mitigation. The PfSH authorities are working together to decide on how credits created through these schemes are priced and distributed.

Figure 3: Mitigation Schemes in the Solent Catchment (October 2025)



Legend

- | | |
|---|--|
| ■ Nitrogen Credits | ■ Itchen River |
| ■ Nitrogen and Phosphorus Credits | ■ New Forest Rivers |
| River Catchments | ■ Test Lower and Southampton Streams |
| ■ East Hampshire Rivers | ■ Western Streams |
| ■ Isle of Wight Rivers | |

- 4.2.2 PCC is continuing to use nitrogen credits secured from the HIOWWT at their Nunwell site on the Isle of Wight. The two organisations will continue to work together to identify opportunities to provide offsite nutrient credits to enable the delivery of development.

Recreational Disturbance

- 4.2.3 The PfSH provides governance to the Bird Aware Partnership, who mitigate recreational disturbance to SPA birds from additional pressures resulting from new house building. The PfSH authorities will continue to work together to protect species and habitats in the Solent. The Bird Aware Solent Revised Strategy (September 2024) sets out the findings in relation to summer breeding birds in the Solent and information in regard to the latest developer contributions and spending by Bird Aware to provide the mitigation for recreational disturbance. The City Council will continue to keep PfSH updated on the ongoing IROPI process in respect of its implications for Bird Aware as detailed in paragraphs 3.2.32 to 3.2.38 of this Statement.

Protected Sites and Biodiversity

- 4.2.4 PCC will continue to work with the Tipner West Regulatory Panel on the impacts of development at the Strategic Site on protected sites. Details of the Regulatory Panel and its work is set out on page 45 of this Statement. The Regulatory Panel will continue to meet once the Local Plan is in place in order to provide input and steer to the promotor team in their development of the project proposals for Tipner West.
- 4.2.5 PCC will continue to work with the neighbouring LPA's of CDC, GBC, FBC and HBC in order to keep them informed of the progress of the Tipner West Strategic Site and the impacts of the development on the shared SPAs and Ramsars.
- 4.2.6 PCC will continue to work with PfSH and the SMP team to deliver solutions for BNG in the sub-region. PCC is working in partnership with organisations looking to secure offsite BNG provision such as Southern Water who are looking to provide credits to offset the development of their Water for Life scheme. The Council is looking at using its own land holdings in order to potentially deliver this offsite BNG.

MHCLG Working Paper: Development and Nature Recovery

- 4.2.7 In December 2024, PCC responded positively to MHCLG correspondence in respect of the Development and Nature Recovery Working Paper¹⁴³. This resulted in PCC being invited in January 2025 to participate in a Development and Nature Recovery roundtable event with officers from MHCLG, DEFRA, Natural England and local planning authorities from around the country. Through the preparation for this event PCC came to the conclusion that what the measures proposed in the Working Paper would adversely impact upon the Bird Aware and Nutrient Neutrality schemes currently being operated in the Solent. PCC therefore initiated conversations with the PfSH authorities to produce a joint response to the working paper. This resulted in the joint response from the PfSH authorities, which was sent to MHCLG at the end of January 2025 with the offer of the Solent acting as a pilot. This offer was not taken up by MHCLG.

¹⁴³ <https://www.gov.uk/government/publications/planning-reform-working-paper-development-and-nature-recovery>

4.3 Development of a Thriving Economy

- 4.3.1 PCC is working with PfSH including its neighbouring LPAs to ensure that the economy of the sub-region thrives.
- 4.3.2 The PCC will continue to work closely with the PfSH authorities to develop a joined up and considered approach to future employment land supply across the sub-region.
- 4.3.3 PCC is a member of the Solent Growth Partnership which comprises the Functional Economic Area of PCC, SCC, and IoW councils. The Partnership is working to provide a positive future roadmap for economic growth and prosperity in the sub-region and will support the UK Government's number one mission of 'kick-starting economic growth'. In Autumn 2024 the Solent Growth Partnership published the Solent Growth & Prosperity Strategy¹⁴⁴ which sets out ambitions, priorities and approaches to facilitating the growth of our local economy to create stability and prosperity. The strategy is a framework for future policy and investment decisions. It seeks to build upon the Solent's distinctive strengths and recognises key challenges around the Solent.
- 4.3.4 PCC working with its neighbours in South East Hampshire has agreed to formally offer its surplus of 31,261sqm of office floorspace to meet unmet need in Havant Borough under the Duty to Cooperate. The authorities will continue to work together on cross boundary employment land supply. PCC and HBC will look to formalise this agreed position further through a revised SoCG.

4.4 Promotion of Cross Boundary Sustainable and Active Transport

- 4.4.1 PCC will work closely as a partner of Solent Transport to develop future iterations of the SRTM to inform travel planning in the sub-region. PCC will work with HCC as adjoining Transport Authority to deliver cross border transport. PCC will also work with PfSH on any future cross boundary transport work.
- 4.4.2 PCC will continue to work with National Highways to reach an agreed position in respect of impacts upon the Strategic Road Network. The two organisations intend to produce a revised SoCG prior to the submission of the Portsmouth Local Plan in March 2026.

4.5 Strategic Sites and Allocations

- 4.5.1 PCC will continue to work collaboratively with the neighbouring LPAs as the proposals for the strategic sites and allocations with cross boundary issues are developed namely Tipner West and Land West of Portsdown Technology Park.
- 4.5.2 The HIOWWT and RSPB have finalised a joint SoCG in respect to Tipner West and Horsea Island East¹⁴⁵. A revised SoCG setting out the agreed position in respect to the Pre-Submission Local Plan Addendum 2025 is expected to be produced prior to the Local Plan submission. Detail on the work with members of the Regulatory Panel is set

¹⁴⁴ <https://solentgrowthpartnership.co.uk/wp-content/uploads/2025/01/SGPS-Jan-2025-V2.pdf>

¹⁴⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/SCG-RSPB-HIOWWT-Tipner-West-PLP3-vFINAL-21Feb2025-SIGNED.pdf>

out in section 3 of this report). PCC will continue to work collaboratively with the Regulatory panel members.

4.6 Regulation 19 (summer 2024) consultation DTC response

4.6.1 As part of the Regulation 19 consultation in 2024 respondents were asked if they considered the Plan to be compliant with the Duty to Cooperate. Of the over 23,000 individual representations received most did not comment on the DtC. Of the responses where the requisite box was checked, 'no' was selected 120 times and 'yes' 78 times. Of those who checked 'no' the majority accompanied representations related to the Houses in Multiple Occupation (HMO) policy and specifically to its proposed concentration test. The majority of the responses where the 'no' box was checked were therefore not actually related to the DtC.

4.6.2 Two organisations and two councillors checked no to DtC as follows:

- The RSPB in regard to the Council not negotiating successfully with its neighbours to accommodate more of its unmet housing need as opposed to accommodating development in the City (Tipner West).
- Two PCC councillors in relation to HMOs.
- NHS Hampshire highlighted that the DtC between the Council and the Integrated Care Board through PfSH had not been referenced. This has been rectified in the latest version of this Statement with reference added to paras 2.6.2, 4.5.4 and appendix 2.

4.6.3 Of those respondents who checked 'yes' in regards to compliancy with the DtC in the requisite box 14 were of note, these included:

- Abri Group (site promotor)
- Campaign for the Protection of Rural England
- Defence Infrastructure Organisation
- East Hampshire District Council
- Environment Agency
- Premier Marinas (site promotor)
- Residents Association of Port Solent
- Southampton City Council
- Sport England
- Swifts Network (local)
- The Planning Bureau
- University of Portsmouth
- Welbeck (site promotor)
- Woodland Trust

4.6.4 These organisations which have indicated they think PCC has met the DtC requirements represent a broad cross section of different types of organisations including statutory undertakers, site promoters, neighbouring LPAs, resident associations and pressure groups. This reflects the extensive consultation and DtC undertaken by the Council to date not just through the standard statutory consultation period but also through focused individual DtC discussions.

4.7 Regulation 19 (winter 2025/26) DTC consultation

- 4.7.1 As part of the Regulation 19 consultation in winter 2025/26 respondents will be asked if they consider the Plan to be compliant with the DtC. The outcome to the question will be reported in the submission version of the DtC Statement that will be submitted along with the PLP for examination (March 2026).

Appendix 1 - Schedule of Duty to Cooperate meetings / events and outcomes

This table highlights the key points and decisions made through the DtC in the preparation of the Local Plan. This table has been updated with each subsequent iteration of the DtC Statement as follows: the regulation 19 Pre-Submission consultation (summer 2024), proposed Submission Local Plan (March 2025) and regulation 19 Pre-Submission Addendum consultation (November 2025). A further update will be undertaken in line with the submission of the Local Plan for examination in spring 2026.

Abbreviations

The table includes a number of abbreviations as follows:

CDC - Chichester District Council

DLUHC - Department of Levelling Up Housing and Communities

EA - Environment Agency

EBC - Eastleigh Borough Council

EHDC - East Hampshire District Council

FBC - Fareham Borough Council

GBC - Gosport Borough Council

HBC - Havant Borough Council

HCC - Hampshire County Council

HE - Historic England

HIOWWT - Hampshire and Isle of Wight Wildlife Trust

IOWC - Isle of Wight Council

LGR - Local Government Reorganisation

LNRS - Local Nature Recovery Strategy

LPA's - Local Planning Authorities

LURA - Levelling Up and Regeneration Act

MCCA - Mayoral Combined County Authority

MHCLG - Ministry for Housing Communities and Local Government

NH- National Highways

NHS - National Health Service

PCC - Portsmouth City Council

PfSH - Partnership for South Hampshire (formerly PUSH)

PfSH POG - Partnership for South Hampshire Planning Officers Group

PUSH - Partnership for Urban South Hampshire

SCC - Southampton City Council

SDOA - Strategic Development Opportunity Area

SDMP - Solent Disturbance Mitigation Project

SFRA - Strategic Flood Risk Assessment

Solent LEP - Solent Local Economic Partnership

SELP - Southern England Local Partners

SEPO - Strategic Environmental Planning Officer

SEPT - Strategic Environmental Planning Team

SHMA - Strategic Housing Market Assessment

SLTB - Solent Local Transport Body

SMP - Solent Mitigation Partnership

SRMP - Solent Recreation Mitigation Partnership

SPS - Spatial Position Statement

TfSH - Transport for South Hampshire

WCC - Winchester City Council (Winchester City Council administers Winchester District, so both acronyms are used depending on the situation)

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PUSH	January 2013	Joint Committee	All PUSH members and chief executives	PUSH approved the budgetary provision of £125,000 made in the 2012/13 financial year to the Solent LEP as agreed at the June Joint Committee to be carried forward into the next financial year 2013/14. PUSH Joint Committee endorse the proposed response to the draft Transport Delivery Plan by TfSH.
PUSH	June 2013	Joint Committee	All PUSH members and chief executives	PUSH approved the appointment of members from FBC and SCC as the local authority representatives on the Employment and Skills Board. PUSH approves the revised capital and revenue budgets for 2013/14.
PUSH	September 2013	Joint Committee	All PUSH members and chief executives	PUSH approved joining SELP collaboratively with the Solent LEP. PUSH approved in principle to identifying a shared staffing resource between PUSH and the Solent LEP to help formulate the Solent Growth Strategy. PUSH approved the budget for the 2013 /14 year. PUSH approved a £10K contribution for financial year 2013/14 from PUSH to the SLTB.
PUSH	January 2014	Joint Committee	All PUSH members and chief executives	PUSH approves the revised capital and revenue budgets for 2013/14.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PUSH approves a provisional allocation of £10,000 as match funding in support of the proposed cultural destination project. PUSH notes the final report of the SHMA, and its publication on the housing and planning section of the PUSH website by 31 January 2014. PUSH agrees a budget provision of £60K PUSH contribution to support the transitional arrangements in establishing an integrated inward investment team for the Solent.
PUSH	March 2014	Joint Committee	All PUSH members and chief executives	PUSH approves the appointment of the Head of Planning Transport and Sustainability at SCC to manage and steer the delivery of the new spatial strategy at an operational level. PUSH approves the proposed interim capital and revenue budgets for 2014/15. PUSH approves £580,000 for the following forecast capital budget under spends in 2013/14: • Hayling Island Access Trails: £20K • Portsmouth Creative Industries: £250K • Progression Studios: £50K • Portsmouth CC Arches: £40K • Cell Block Enterprise: £49K • Gosport Town Centre: £85K • Southampton Northern Quarter: £86K. PUSH agreed that PUSH authorities will not object to emerging Local Plans in the PUSH area on the basis of their housing numbers, where they are consistent with the PUSH

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				Spatial Strategy 2012, whilst the new spatial strategy to 2036 is being prepared. PUSH agreed to the preparation of a Memorandum of Understanding setting out the agreement in (2) above, as suggested by the Planning Inspectorate. PUSH approved the proposed approach for taking forward the work of the SDMP including a project initiation officer, ranger project, monitoring, developer contributions and project management.
PUSH	June 2014	Joint Committee	All PUSH members and chief executives	PUSH approves the PUSH Business Plan for 2014/16. PUSH approves the recommendation to appoint the Planning Policy & Urban Design Team Leader, at HBC, on a part-time secondment basis to manage and steer the delivery of the new PUSH spatial strategy at an operational level.
PUSH	September 2014	Joint Committee	All PUSH members and chief executives	PUSH approved the allocation of the remaining PUSH capital balance of £50K to support the delivery of the Alver Valley scheme. PUSH agrees to re-affirm their commitment to the 7 principles set out in the 2010 PUSH Quality Places Charter.
PUSH	December 2014	Joint Committee	All PUSH members and chief executives	PUSH approves a financial contribution of £100K from its revenue budget subject to receiving a Service Level Agreement from the LEP for considering at the Joint Committee.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PUSH Joint Committee requested that the written confirmation to the Solent LEP advise that the Solent LEP contribute, at the very least an equivalent cash contribution to match that of the PUSH local authorities totalling £170,000. PUSH agrees the updated joint agreement which provides for PUSH hosting the Solent Growth Forum on behalf of the Solent LEP.
PUSH	January 2015	Joint Committee	All PUSH members and chief executives	PUSH agrees to delegate authority to the PUSH Chairman, PUSH Legal Monitoring Officer and PUSH Executive Director to work with the Solent LEP and the LEP's Accountable body to review the joint agreement.
PUSH	March 2015	Joint Committee	All PUSH members and chief executives	PUSH endorse the payment of an additional £25,000 to the LEP on the understanding that the additional PUSH contribution to LEP of £25,000 will enable the Solent LEP to secure the full match funding from Government of £250,000 PUSH approves budget for the following forecast capital budget under spends in 2014/15: Alver Valley Project: £50,000 Portsmouth Creative Industries: £75,000 Portsmouth ARTches: £40,000 Cell Block Enterprise: £49,000. PUSH adopts the Solent Energy Strategy, and funding for the Energy and Green Economy Panel.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PUSH	June 2015	Joint Committee	All PUSH members and chief executives	PUSH approves 2015/16 budget and return to audit commission.
PUSH	September 2015	Joint Committee	All PUSH members and chief executives	PUSH endorsed the role of HCC as lead partner (supported by PCC and SCC) to contract with the University of Portsmouth for the inward investment element of the Solent Business Support Hub. PUSH agrees to contribute £5,000 PUSH revenue funding to support the Solent Design Awards in 2016.
PUSH	December 2015	Joint Committee	All PUSH members and chief executives	PUSH note the progress of the PUSH Spatial Strategy review.
PUSH	February 2016	Joint Committee	All PUSH members and chief executives	PUSH supported the ambitions for the next 5 years to support the development of business opportunities and jobs in the low carbon economy of South Hampshire. PUSH approves the Outline Business Case for the Delivery and Funding of the Solent Energy Strategy, and £18,000 budget for the work.
PUSH	March 2016	Joint Committee	All PUSH members and chief executives	PUSH approves an officer resource being offered by HCC to lead on the PUSH Green Infrastructure agenda and act as a link to the SRMP on behalf of PUSH. PUSH approves 2016/ 17 budgets.
PUSH	June 2016	Joint Committee	All PUSH members and chief executives	PUSH approved the 2016/18 PUSH Business Plan. PUSH approves the SFRA2016 Report and related outputs. PUSH approves revised budgets for 2016 /17

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PUSH notes the intention to publish the PUSH SPS (2016) and supporting evidence on the PUSH website for Councils and interested parties to readily access.
PUSH	October 2016	Joint Committee	All PUSH members and chief executives	PUSH joint committee receives a presentation on devolution in the Solent area.
PUSH	December 2016	Joint Committee	All PUSH members and chief executives	PUSH endorsed the SRMP's proposed 2017-18 budget and membership of the SRMP's Board for 2017/18.
PUSH	March 2017	Joint Committee	All PUSH members and chief executives	PUSH approves the budgetary carry forward of £44,000 to 2017/18. PUSH approves the proposed interim revenue budget for 2017/18. PUSH Joint Committee Adopts the South Hampshire Green Infrastructure Strategy 2017. PUSH agrees to respond to the Consultation; Fixing our Broken Housing Market – the Housing White Paper. PUSH agrees to respond to the Consultation; The Industrial Strategy Green Paper. PUSH agrees that it should continue to deliver its business plan priorities and that PUSH should drive forward additional activity around: · Identifying the sub-regional infrastructure needed to support development of the housing and employment growth that individual authorities will wish to achieve through their local plans;

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				· Supporting the development of the creative and digital sector within South Hampshire and the Isle of Wight; · Promoting the development of further joint services or work between South Hampshire and the IOWC where this relates to the core activities of PUSH.
PUSH	June 2017	Joint Committee	All PUSH members and chief executives	PUSH endorses the SRMP's (SRMP) third Annual Report for publication. PUSH approves the 2017/18 budget. PUSH appoints the replacement lead Chief Executive for the Culture Creative Industries and Built Environment theme panel from SCCI. PUSH allocates an additional £20k to the panel to act as match funding to support applications to the Solent LEP and Arts Council England.
PUSH	October 2017	Joint Committee	All PUSH members and chief executives	PUSH endorses the SRMP's proposal to allow the extension of the brand, Bird Aware, to third parties.
PUSH	December 2017	Joint Committee	All PUSH members and chief executives	PUSH endorses the SRMP's proposed budget for 2018/19. PUSH endorses the development of a business case for the reallocation of £215k of LEP Growth Deal funding for SRMP proposed mitigation measures from the Itchen Valley Site to Hayling Island.
PUSH	March 2018	Joint Committee	All PUSH members and chief executives	PUSH approves a budgetary carry forward of £94,000 to 2018/19. PUSH approves two projects using £44k which previously had been allocated to

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				support energy feasibility across the PUSH region, subject to the compatibility with the LEP's Energy Strategy.
PUSH	June 2018	Joint Committee	All PUSH members and chief executives	PUSH approved the Statement of Accounts for the 2017/18 financial year. PUSH approves the proposed capital and revenue budgets for 2018/19. PUSH Endorsed the Integrated Water Management Study as part of the collective evidence base to inform future Local Plans and deliver the development proposed in the PUSH SPS. PUSH endorsed working together to address the uncertainties, and that a Water Quality Working Group comprising all PUSH local authorities, together with key stakeholders: Natural England, the EA, Southern Water and Portsmouth Water, be established to take forward the Action Plan set out within the Integrated Water Management Study. PUSH endorses that a joint Position Statement be prepared and agreed between PUSH, NE and the EA setting out the commitment to collective joint action to resolve the uncertainties and to inform the work of the Water Quality Working Group. The Joint Committee agrees that the PUSH POG should bring a full report back to the Joint Committee, to advise whether there is any justification for considering a Green Belt across the PUSH area.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PUSH	October 2018	Joint Committee	All PUSH members and chief executives	PUSH approves the Bird Aware 2017/2018 Annual Report. PUSH endorses the PUSH Air Quality Impact Assessment as part of the collective evidence base to inform future Local Plans and deliver the development proposed in the PUSH SPS. PUSH endorses the approach of PUSH authorities continue to work together to address the issue of air quality. PUSH agrees that the PUSH Authorities should work together, under the DtC, to seek to produce a SoCG and agrees to give authority to the PUSH Authorities to explore the production of an Infrastructure Investment Plan.
PCC	November 2019	PCC / WCC DtC meeting	PCC /WCC	DtC discussion covering the potential site allocation at Portsdown Main, with resultant agreement of the two LPA's position on the site, and general discussion covering: - PUSH Position Statement - Housing requirements / provision - Transport / infrastructure - Employment land / retail - Natural / built environment - Other cross-boundary issues
PUSH	December 2018	Joint Committee	All PUSH members and chief executives	The Joint Committee received a report on the Implications of the Revised NPPF for the PUSH Position Statement. PUSH Agrees that the PUSH POG working with the Hampshire and Isle of Wight POG is to prepare a further report on the scope of

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				geographical footprint options including a whole county and cities option and the likely costs of such a piece of work. Joint Committee Agrees that the rationale and justification for an appropriate Green Belt designation be included as a core part of any joint work taken forward under the DtC initiative. PUSH endorses the SRMP's 2019/20 budget requests.
PUSH	February 2019	Joint Committee	All PUSH members and chief executives	PUSH approves a carry forward of up to £94,000 to the 2019/20 budget. PUSH confirms that it is happy for each local planning authority to make a choice as to whether it wishes to buy into the work to inform a SoCG, in response to NPPF changes. Agree that the PUSH planners continue to work with the other planners within HIPOG on a Spatial Framework.
PCC	February 2019	PCC response to Havant regulation 19 plan.	PCC / HBC	PCC responded to HBC's consultation, specifically in regard to: - Housing (specifically HBC' buffer to meet PCC's unmet need). - Dunsbury Farm
PUSH	February 2019	PUSH POG Workshop	All PUSH planning policy officer leads	The PUSH POG held a workshop to scope the SoCG, and Memorandum of Understanding.
PUSH	May 2019	PUSH POG	All PUSH planning policy officer leads	Agreement to draft joint letter to Southern Water in regard to water quality.
PUSH	June 2019	Joint Committee	All PUSH members and chief executives	PUSH agrees that the chairman writes on behalf of PUSH to the MHCLG and the

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				DEFRA to outline how we balance the need for housing and the need to protect the environment and to request consideration of respite from the Housing Delivery Test until this is resolved. PUSH approves the proposed capital and revenue budgets for 2019/20. PUSH approves the Business Plan for 2019/20. PUSH adopts the South Hampshire Green Infrastructure Implementation Plan 2019.
PUSH	July 2019	Joint Committee	All PUSH members and chief executives	PUSH approves the SoGC between EBC and PUSH. PUSH approves the SRMP Annual Report. Joint Committee agrees that PUSH produces its first SoCG in October of this year for Joint Committee to approval. PUSH endorses the SSRMP's proposed allocation of site-specific funding for the next three financial years. PUSH authorises that the PUSH Water Quality Working Group consider necessary revisions to the Integrated Water Management Study in the light of updated information on population growth and occupancy rates.
PCC	July 19	PCC response to FBC Regulation 18	PCC / FBC	PCC responded to FBC's consultation, specifically in regard to: • Housing needs • HMA • Employment • Portsdown Hill

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				• Nitrates • Education • Transport
PfSH	August 2019	PfSH POG	All PfSH planning policy officer leads	Meeting with MHCLG to make them aware of the issue being caused by the nitrate neutrality rules in the Solent.
PCC / WCC	September 2019	DtC meeting WCC / PCC	PCC / WCC	DtC discussion identifying specific cross boundary issues including: • Unmet housing need • Nitrogen neutrality • Portsdown Hill • Air quality
PfSH	October 2019	Joint Committee	All PfSH members and chief executives	PfSH approves the proposed Joint Agreement. PfSH requests to MHCLG that the period for the end of the transitional arrangement for the Housing Delivery Test (as specified in the NPPF) be extended beyond 2020, so that completions in 2022/23 can be counted. Joint Committee authorises that a PfSH wide assessment of nitrate budgets and a package of potential mitigation measures be undertaken. PfSH authorises that the Integrated Water Management Study be updated in the form of an addendum. PfSH approves the draft framework for the SoCG.
PfSH	November 2019	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed to draft PfSH response to TfSE's consultation on its transport strategy.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	February 2020	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the detailed tender brief for the comparative assessment of potential SDOAs. PfSH POG agreed that reference to 'testing alternative strategies' should include at least three options.
PfSH	February 2020	Joint Committee	All PfSH members and chief executives	PfSH endorsed the revised SRMP (Bird Aware) updated terms of reference. PfSH agrees that local authorities work up a plan for the potential implementation of the HIWWT nutrient offsetting scheme within their Borough/District, to include issues of catchment inclusion, s106 enforceability and allocation of credits. PfSH endorses investigation into the options for a dedicated officer resource for PfSH to work on the nutrient neutrality issue and wider Habitats Regulations and internationally designated sites matters, to reflect the specialist nature and workload volume associated with addressing the issues. PfSH endorses the SSRMP's 2020/21 budget request.
PCC	February 2020	PCC response to FBC - Local Plan 2036 Supplement	PCC / FBC	PCC responded to FBC's consultation, specifically in regard to: • Housing needs • HMA • Employment • Strategic growth areas • Cities first • Portsdown Hill

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				• Nutrient neutrality • Education • Transport
PfSH	April 2020	PfSH POG	All PfSH planning policy officer leads	POG supported the idea of a separate meeting with PAS given PfSH's own work to develop nutrient credit mitigation scheme(s).
PfSH	July 2020	Joint Committee	All PfSH members and chief executives	PfSH agreed that the existing 2019-20 PfSH Business Plan is rolled forward for 2020-21. PfSH approved the proposed capital and revenue budgets for 2020/21. PfSH endorsed the establishment of a dedicated officer resource as a temporary planning officer post to work on the nutrient neutrality issue, and to take forward a pilot sub-regional mitigation scheme. PfSH endorsed continued investigation into determining a sub-regional mitigation scheme, including working towards a Solent Nutrient Fund. PfSH endorsed continued work with wider local authority partners beyond PfSH members in addressing the nutrient neutrality issue, including on potential funding.
PfSH	September 2020	Joint Committee	All PfSH members and chief executives	Joint Committee agreed to PfSH officers, working with colleagues from the NHS, business, environmental and higher education sectors to: a) prepare a 'Greenprint for South Hampshire', articulating our shared economic, environmental and social objectives.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				b) develop further the draft framework outlined in this paper as a basis for assessing how our policies, plans and programmes and those of our partners can contribute to those shared objectives. c) work with senior leaders and resources from across the business, environmental and community sectors to agree a common approach to shaping a green and fair recovery; and d) review key plans and policies to identify common themes where collaboration can help build a green recovery. PfSH approves the content of the SoCG. PfSH determine that they would respond to the consultation Planning for the Future White Paper.
PCC	December 2020	PCC response to the emerging Fareham Local Plan	PCC / FBC	PCC responded to FBC's consultation, specifically in regard to: • Approach to housing need • Employment • Portsdown Hill • Environment • Transport
PCC	December 2020	PCC response to the emerging HBC-Pre-Submission Local Plan	PCC / HBC	PCC responded to HBC's consultation, specifically in regard to: • Approach to housing need • Housing and employment sites • Transport • Environment

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				• Education
PCC	December 2020	DtC meeting between the two LPA's to discuss cross border issues.	PCC / WCC	PCC / WCC DtC meeting covering cross boundary issues including: • Housing need • Portsdown Hill • Health - QA hospital • Environmental networks • transport
PfSH	January 2021	Joint Committee	All PfSH members and chief executives	PfSH agrees to officers broadening the discussion to include a wide range of partners in building a commitment to a jointly owned public-private Greenprint for South Hampshire including input from the NHS. PfSH agrees a budget of £12,500 be added to the PfSH base budget for 2021-22 to continue the work of the Culture Creative Industries Built Environment, themed panel. PfSH endorses the SRMP's proposed method of making up any potential budget deficit should the need arise and proposed budget for 2021/22; PfSH endorses the SRMP's request for more active involvement from all Partners.
PCC	January 2021	Discussion of cross boundary issues	PCC / EHDC	The two authorities discussed PCC's unmet housing needs and the progress of site being promoted by EHDC through the PfSH SDOA work. A discussion was had on PCC owned sites in the Rowland's Castle, which PCC have since promoted.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				Queen Alexandra hospital in Cosham was discussed in relation to the IDP's for both LPA's.
PfSH	February 2021	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed to analyse the employment land/floorspace supply against the need identified in the study using 2020 data – on a sub-regional basis (i.e. the PfSH Functional Economic Market Area) PfSH POG agreed to consider the most appropriate locations for up to five strategic warehouses.
HBC	February 2021	SoCG between HBC and PCC	PCC / HBC	PCC and HBC SoCG agreeing specific issues to support the HBC Local Plan, specifically covering: • Housing • Air quality
PCC	March 2021	Tipner West Regulatory Panel	PCC / Regulatory Panel	Introductory meeting of the panel members. The draft protocol was discussed. Savill's (working for the site promotor) set out the HRA derogation steps. Alternatives to the marine employment hub were discussed. A number of questions to be addressed for the next meeting were tabled including: • The deficit in engagement on the detailed methodologies around alternatives assessment, for both housing and marine elements. • Future meetings must consider the methodology for selecting the area of land for reclamation from Portsmouth Harbour and for the bridge options.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				The Local Nature Partnership would be approached to identify whether or not they would wish to contribute a panellist.
PfSH	March 2021	Joint Committee	All PfSH members and chief executives	PfSH approved the proposed revenue budget for 2021/22. PfSH agreed to a contribution of £20,000 from PfSH's unallocated resources to support a programme of work to develop the Greenprint for South Hampshire.
PfSH	May 2021	PfSH POG	All PfSH planning policy officer leads	PfSH'S POG agrees that its key ambitions remain unchanged. PfSH POG also agreed which policies should and which policies shouldn't be retained in the updated PfSH SoCG.
PfSH	May 2021 (2 nd meeting)	PfSH POG	All PfSH planning policy officer leads	POG AGREE the recommendations to be put to July Joint Committee: - Local Authorities consider the purchase of nitrogen mitigation credits from mitigation suppliers specifically to meet the needs of minor development based on an individual Authority's assessment of need. - Authorities that wish to purchase credits are recommended to do so on a combined catchment basis to ensure best market value is achieved. - Authorities are recommended to use a standard suite of template legal agreements to reduce the legal costs to developers and to make the

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				determination of application process more efficient.
PCC	May 2021	Tipner West Regulatory Panel	PCC / Regulatory Panel	The draft protocol was discussed and it was noted that there was still sign off required for some members. Land reclamation options and how they are scored was discussed. Edge Treatment and the appropriate level of flood protection were discussed. Surveys and the potential likely significant effects were discussed. A metric approach was discussed for assessing impacts.
PfSH	June 2021	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed to the following in respect to looking at potential warehousing sites to:- • Revisit the criteria used to identify sites • Examine current demand for warehousing • nationally (de-couple from the local view and consider the nature of interest in southern England more generally) • pin down what criteria are being used by those looking for sites in determining what is required (business need)
PfSH	July 2021	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that the Joint Strategy should remain focussed to 2036, but that a vision to 2050 would be beneficial.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PfSH POG SEPO's objectives for the final 3.5 months remaining on the PfSH SEPO's contract.
PfSH	July 2021	Joint Committee	All PfSH members and chief executives	Bird Aware Solent Annual Report is approved for publication on the PfSH website. PfSH approves the updated revenue budget for 2021/22. PfSH endorses the recommendations to member local planning authorities that: - i. PfSH local planning authorities consider the purchase of nitrogen mitigation credits from mitigation suppliers specifically to meet the needs of minor development based on an individual Authority's assessment of need. ii. PfSH local planning authorities that wish to purchase credits are recommended to do so on a combined catchment basis to ensure best market value is achieved. iii. PfSH local planning authorities use a standard suite of template legal agreements to reduce the legal costs to developers and to make the determination of application process more efficient.
PCC	July 2021	Response to FBC- Local Plan 2037	PCC / FBC	PCC responded to FBC's consultation, specifically in regard to: • Housing need • HMA • Employment • Cities first • Portsdown Hill • Nitrates

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				• Education • Transport Notably PCC reiterated its request for FBC to meet its unmet housing needs.
PCC / FBC	September 2021	SoCG between PCC and FBC	PCC / FBC	The two authorities agreed a SoCG to support the Fareham Local Plan. The SoCG covers the following strategic matters: • Housing (including 900 home unmet need) • Employment • Transport • Air Quality • Landscape
PCC	September 2021	Tipner West Regulatory Panel	PCC / Regulatory Panel	The panel were updated on the project plan, and the Transport and Works Act Order (TWAO). Land reclamation options and how they would be realised were discussed. A detailed discussion was held on documents supplied by the promotor team. The timings of bird survey's was discussed.
PfSH	September 2021	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that Natural England and PfSH Officers to set up an 'Environmental Delivery Group' to explore different options for the joint delivery of environmental initiatives. PfSH POG agreed that a report should go to Joint Committee recommending a one-year extension to the PfSH SEPO position.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PfSH POG agreed the proposed revisions to the update of the PfSH SoCG. PfSH POG agreed the revised version of the Statement should be put to PfSH Joint Committee on the 25 October for sign-off
PfSH	October 2021	Joint Committee	All PfSH members and chief executives	Joint Committee will be asked to approve the Business Plan for 2021-2025 for publication on the PfSH website. Approves the SoCG between PfSH local authorities and FBC. PfSH agrees to an extension of the SEPO role for PfSH for no more than two years to the end of 2023. PfSH agrees to continue PfSH funding for the Solent Design/Quality Place Awards. PfSH agrees the Bird Aware Solent budget for 2022-2023. Joint Committee approves the content of the SoCG.
PCC	October 2021	PCC response on GBC Local Plan (Regulation 18 Consultation)	PCC / GBC	PCC responded to GBC's consultation, specifically in regard to: • Housing need • Transport / Infrastructure • Environment • Heritage • Ongoing DtC
HBC	November 2021	DtC meeting to discuss the inspectors' interim findings on the HBC LP	HBC/ FBC/ WCC/ GBC/EHDC / PCC / CDC	This meeting was to address the Inspector's interim findings specifically in regard to: Deliverability of sites and the subsequent reductions in housing HBC can accommodate and the knock impacts on Havant's neighbouring LPA's.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
IOWC / PCC	November 2021	DtC meeting	IOWC / PCC	DtC meeting specifically discussing: • Housing • Environment • Transport
IOWC	November 2021	IOWC response on PLP 2038 – Regulation 18 Consultation Draft	IOWC / PCC	IOWC responded to PCC's consultation, specifically in regard to: • Housing need and supply • Sustainable transport • Water quality
PfSH	December 2021	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed to recommend that PfSH Joint Committee formally support the SWBGS strategy and mitigation guidance.
CDC	December 2021	Unmet housing need request from CDC	CDC / PCC	PCC received a letter from CCDC asking for help in meeting the District's unmet housing needs. The City Council responded to indicate it was unable to accommodate the District's unmet need due to a lack of capacity.
FBC	January 2022	Confirmation of PCC's unmet housing need.	PCC/ FBC	FBC wrote to PCC to confirm if the City still had an unmet housing need that needed to be accommodated. PCC confirmed that this was the case.
PfSH	February 2022	Joint Committee	All PfSH members and chief executives	PfSH agrees in principle the ten outcomes which are proposed as a basis for developing a PfSH-wide approach to a green recovery. PfSH formally acknowledges the Solent Waders and Brent Goose Strategy 2020 and Mitigation Guidance 2018 as key reference documents for policy and decision making by PfSH and its partners as appropriate.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PfSH agrees Solent Waders and Brent Goose Steering Group's request for annual PfSH funding of £14k. PfSH approves the proposed revenue budget for 2022/23. PfSH agrees to proceed with its support for Creative Network South on the basis of Hampshire Chamber of Commerce continuing as host.
PfSH	April 2022	PfSH POG	All PfSH planning policy officer leads	PfSH POG that existing PfSH working groups should adapt in such a way as to ensure a flexible and coordinated approach to the management of funds for phosphate mitigation with officials in Wiltshire and IoW.
PfSH	May 2022	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that the SoCG should be updated to assess housing need and supply to 2040. PfSH POG agreed to a series of edits to the LUC Green Infrastructure and Green Belt Designation South Hampshire Policy Review Report.
PfSH	July 2022	Joint Committee	All PfSH members and chief executives	PfSH agree that the available nutrient funding received from the DLUHC will be spent on additional nutrient mitigation staffing capacity, with some funds set aside for required consultancy work. PfSH approves the Statement of Accounts for the 2021/22.
PfSH	September 2022	Joint Committee	All PfSH members and chief executives	PfSH agrees that discussions should continue to take place that explore IOWC's options for re-joining the PfSH.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PfSH endorses the Bird Aware (SRMP's) eighth Annual Report. PfSH agrees that the Southern Policy Centre is invited to run a seminar with PfSH representatives and appropriate others (for example the Solent LEP).
PfSH	September 2022	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed a proposal that a team of planning officers lead by FBC should provide cover for the SoCG work. PfSH POG agreed that NE should address the matter of the establishment of an 'Accelerator Unit' in terms of its relationship with PfSH.
PfSH	December 2022	Joint Committee	All PfSH members and chief executives	PfSH approves the content of the SoCG. PfSH agrees to prioritise the focus of PfSH over the next three to six months to work on the SDOAs, prepare a case on environmental constraints and continue to lobby government. PfSH endorses the Bird Aware Partnership's proposed budget for 2023/24.
PCC	December 2022	PCC response to FBC - Local Plan 2036 Main Modifications	PCC / FBC	The City Council acknowledged and welcomed the Borough Council's contribution of 800 dwellings to meet the City's identified need as well as the further 100 dwellings for the wider unmet need over the plan period.
PCC	December 2022	PCC response to WCC - Local	PCC / WCC	PCC responded to WCC's consultation, specifically in regard to:

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
		regulation 18 Plan 2039		• Housing need • Landscape character • Environment • Employment • Nitrates
PfSH	December 2022	PfSH POG	All PfSH planning policy officer leads	PfSH POG decided that the LUC interim work, valued at £26k, should commence (for completion Feb to May 2023).
PCC	January 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	The panel discussed the changes to the project since Lennox Point was paused in December 2021. The changes to the Regulatory Panel membership since 2021 and the handling arrangements for PCC were discussed. Revised project timings were discussed. Land assembly progress was discussed.
PfSH	February 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the funding contributions are necessary, for the PfSH SoCG and SFRA. PfSH POG agreed the content of the draft Nutrient Mitigation report for submission to Joint Committee. PfSH POG agreed the future work programme in regard to the SoCG and SPS.
PfSH	March 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that the work should proceed on Biodiversity Net Gain (BNG). Regarding assessing demand of units in the context of the proposed PfSH wide work.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PCC	March 2023	To discuss Local Plan timelines	EA, PCC	Meeting to discuss the progress of the Local Plan and the plan for progressing to Reg 19 including finalising the SFRA Level 1, commissioning the SFRA Level 2 and the need for a SoCG. This meeting allowed all parties to understand the work that had been completed to date. The EA provided background to some of the previous flooding work that had been undertaken by previous employers (that the EA were also involved in) at PCC to ensure that we were not repeating anything for Regulation 19.
PCC	March 2023	Meeting to discuss commissioning the Strategic Transport Assessment	NH, Systra, PCC	This meeting allowed NH to discuss what they would expect to be modelled within a strategic transport assessment. This included modelling year scenarios, model inputs and required outputs for the strategic road network (SRN). NH Regulation 18 comments were also discussed to ensure they were taken on board.
PCC	May 2023	Meeting to discuss SFRA Levels 1 and 2	EA, Aecom, PCC	This meeting was held so that all parties involved in the delivery and review of the SFRA Levels 1 and 2 understood timeframes and their roles. Aecom provided a timeframe for the draft version of the SFRA Level; 1 to be published in order for the EA to review. This meeting also provided the EA with an opportunity to discuss what they would expect to be included within an SFRA Level 2.
PfSH	April 2023	Joint Committee	All PfSH members and chief executives	PfSH endorse funding the study related to breeding birds if the legal view is that Bird

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				Aware funds cannot be used for this purpose. PfSH agrees that, in the first instance, external funding is sought to cover the operational costs of the SEPT to March 2025. PfSH approves the proposed revenue budget for 2023/24. PfSH agrees an extension to March 2025 for the SEPT.
PCC	May 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	The working draft of the project objective was discussed. The National Site Network and bird surveys undertaken were discussed, queries were raised around the surveys for the Land south of the Firing Range. The potential levels of housing needed to support the scheme were discussed. HRA of the site including the impacts that might trigger derogation was discussed, as well as potential mitigation measures.
PfSH	May 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed to Hampshire Ecology as the chosen supplier for the BNG study. Proposals and preparation for a bid for DLUHC funding support for nutrient mitigation Funding agreed by PfSH POG.
PCC	May 2023	To discuss the draft flooding and SuDS policies	Southern Water, PCC	Southern Water proposed some amendments and inclusions to the SuDS policy following those that were made as a result of Regulation 18 comments. The updates were subsequently made.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	June 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the Scoping Report for the Content of the SPS, with amendments for climate change and housing and employment supply. PfSH POG agreed that the Task and Finish Group should discuss whether or not to undertake an SA. PfSH POG agreed to not to progress green/blue strategy work further by commissioning work on landscape and gaps. PfSH POG agreed that LUC's May 2022 report and more recent green/blue interim report (2023) will be sufficient.
PCC	June 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	The panel held a discussion on the impact assessment metrics and Methodology which is used to assess the environmental impact of site options, the discussion focused on how the metric had been developed and its merits. The potential for Horsea Island to be open space was discussed and its relationship with the Tipner West site. The Heritage impacts of the proposals were discussed. A series of options for how the scheme could come forward were presented to the Panel and their merits discussed.
PCC	July 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	The panel discussed the update metric from the promotor which set out a hierarchical approach to compensation based upon ecological function and location of the compensation site.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				A revised shortlist of project options was discussed including how they had been shortlisted based on the metric and viability considerations. A discussion of development viability was held.
PfSH	July 2023	Joint Committee	All PfSH members and chief executives	PfSH approves the Statement of Accounts for the 2022/23. PfSH agrees the outline approach for use of the Local Nutrient Mitigation Fund should funding become available. PfSH approves implementation of the following projects on receipt of funding: i. Water efficiency project ii. Small wastewater treatment works and septic tank upgrade project.
PCC	August 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	A discussion was held on the revised project principles. The Panel provided feedback on the principles which were to be updated. The panel held a detailed discussion of the metric and considered if it was correctly assessing the development options. A discussion was held on the Sea Defences Strategy Update for the site.
PCC	August 2023	Tipner West Regulatory Panel - revised principles	PCC / Regulatory Panel	The revised Project Principles were written and circulated.
WCC	August 2023	WCC request to accommodate	WCC / PCC	WCC wrote to PCC to request that PCC help meet the unmet Gypsy and Traveller Pitch needs arising in Winchester District.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
		Gypsy and Traveller needs in Portsmouth		PCC responded to confirm that they were unable to do so due to capacity constraints.
PCC	September 2023	Meeting to discuss the approach taken within the sequential and exception test with regards to identified sites	EA, PCC	The EA provided guidance on the level of information that would be required for the sequential and exception test with regard to identified sites. These were not assessed as part of the SFRA Level 2 and therefore, did not require the same level of detail as strategic and allocated sites within the sequential/exception test.
PfSH	September 2023	Joint Committee	All PfSH members and chief executives	PfSH agrees to continue to take a leading role in driving forward a regional green recovery. PfSH approves the content of the SoCG. PfSH endorses the SRMP's ninth Annual Report. PfSH endorses the principle of planning authorities continuing to work together to develop an agreed package of mitigation measures to be implemented within the New Forest's internationally designated sites.
PCC	September 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	An updated screening matrix developed by the promotor team was discussed. The impact of this screening matrix on the site options was discussed. Options for habitats creation at Land to the South of the Firing Range and Horsea Island East was discussed. It was agreed to share with panel members the LPA written advice to the promotor team in respect to option selection.

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HCC	October 2023	LNRS steering group	Council leads on the LNRS	Steering group membership, terms of reference and stakeholder engagement.
HCC	September 2023	LNRS LPA working group	LPA leads on the LNRS	Updates on background to the LNRS, governance and timetable.
PfSH	October 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed amendments to the SPS, and the Broad Areas of Search for Growth Assessments evidence base document.
PCC	October 2023	Further meeting to discuss sequential and exception test	EA, PCC	This meeting was to understand the work that the EA had been involved in with previous PCC employees and how any further work could build on this. The approach that needed to be taken was also discussed and agreed. Given the land constraint in Portsmouth, there were no alternative sites that could be developed outside of flood risk areas.
HCC	October 2023	LNRS steering group	Council leads on the LNRS	Updates on engagement, task and finish group and budgets.
PfSH	November 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the SPS and evidence base - Freedom of Information Protocol.
PCC	November 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	The panel discussed the progress of the Local Plan and it's associated HRA. The promotor team gave a detailed presentation on the two preferred options, a detailed discussion was held on why these options had been chosen and others discounted. A discussion was held on flood defence and SUDs options.
PCC	November 2023	Tipner West Regulatory	PCC / Regulatory Panel	The panel was asked specific questions in regard to flood defences: Do you agree with

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
		Panel - specific questions		the principle of the coastal defence standard of protection? 200 year design level • More vulnerable: +4.5m ODN (100yr lifetime e.g. residential dwelling + 300mm raised threshold) • Less vulnerable: +3.8m ODN (50yr lifetime e.g. marine employment and leisure land uses. The RSPB and HIOWWT provided a response in November 2023, the full response is set out in the Tipner West Regulatory Panel -Minutes of all Meetings held 2021-2024 ¹⁴⁶ .
PCC	November 2023	Meeting to discuss progress made on the Strategic Transport Assessment	NH, SYSTRA, PCC	This meeting provided NH with an overview of the work completed to date including the results of the model runs undertaken in the SRTM and flow differences between the 2041 baseline model and 2041 Do minimum model runs.
HCC	November 2023	LNRS LPA working group	LPA leads on the LNRS	Updates on engagement and task and finish groups and update from partners.
HCC	November 2023	LNRS steering group	Council leads on the LNRS	Updates on engagement, task and finish group and stakeholder mapping.
PfSH	December 2023	Joint Committee	All PfSH members and chief executives	PfSH resolve to note the content of the Broad Areas of Search for Growth Assessments document and that it will be published on the PfSH website. PfSH approves the content of the SPS.

¹⁴⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/05/Tipner-West-Regulatory-Panel-Index-of-Meeting-Minutes-Advice-Summary-and-Actions.pdf>

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PCC	December 2023	Tipner West Regulatory Panel - specific questions	PCC / Regulatory Panel	The promotor team provided an initial project update, explaining that a report had gone to Cabinet on 4th December and Full Council on 14th December where a decision had been taken to defer selection of a final masterplan approach for the site until further assessment of the two remaining options. The financial viability of the options were discussed. The City Deal payments were discussed most notably if there was any chance of the government wanting to be repaid. A scheme using water source heat pumps at Tipner was discussed. The site promoters presented and sustainability framework setting out how sustainability is to be incorporated into the project. A discussion was held on the update on Technical EA Flooding and Sea Defence modelling.
PCC	December 2023	PCC / WCC DtC meeting	PCC / WCC	DtC discussion that covered: • LNRS • Employment • Nitrates • Housing • Self build • Portsdown Technology Park • Gypsy's and travellers The Authorities agreed that:

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				- PCC were to produce draft wording pertaining to LNRS as part of the SoCG. - Where nitrate credits are available in each district, it was agreed that both authorities would work together to publicise this. - PCC are unable to assist in meeting WCC' unmet gypsy and traveller needs.
PCC	December 2023	Initial meeting with HE to discuss the heritage aspects of Local Plan making – Reg 18 to Reg 19 changes	PCC and HE	Engagement related to Reg 18 to Reg 19 Changes. This initial meeting was to introduce PCC/ HE to one another, and discuss/ outline and understand the relevant heritage (and other) policies – Design, Tall Buildings that HE would be interested in reviewing / commenting on. HE subsequently provided detailed consideration of all conservation/ heritage policies, and design, tall building and several key site allocations policies with recommended changes to wording.
HCC	December 2023	LNRS steering group	Council leads on the LNRS	Update on upcoming workshops and public survey.
HCC	December 2023	LNRS LPA working group	LPA leads on the LNRS	Requests for data to the LPAs. Updates on engagement and task and finish group.
PCC	January 2024	PCC / EHDC DtC meeting	PCC / EHDC	The two LPA's meet and discuss: Progress with our respective local plans and evidence base documents.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				• Housing numbers • Employment • Local Nature Recovery Strategy • Draft template for a bilateral SCG (attached)
PCC	January 2024	PCC request for EHDC to meet unmet housing need	PCC / EHDC	The City Council requested that EHDC helped to accommodate Portsmouth's unmet housing needs. EHDC has indicated that they are not currently at the stage of plan preparation where they are unable to definitely confirm one way or another but are carrying out further capacity assessment.
PCC	January 2024	PCC request for GBC to meet unmet housing need	PCC / GBC	The City Council requested that GBC helped to accommodate Portsmouth's unmet housing needs. GBC has indicated that they are unable to meet PCC's unmet need due to capacity constraints.
PCC	January 2024	PCC request for HBC to meet unmet housing need	PCC / HBC	The City Council requested that HBC helped to accommodate Portsmouth's unmet housing needs. HBC has indicated that they are unable to meet PCC's unmet need due to capacity constraints.
PCC	January 2024	PCC request for WCC to meet unmet housing need	PCC / WCC	The City Council requested that WCC helped to accommodate Portsmouth's unmet housing needs. WCC has indicated that they are currently not in a position to confirm a specific housing supply to meet PCC's unmet need.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PCC	January 2024	Discussion with HE to review/ discuss changes made to PLP in response to HE comments	PCC and HE	Follow up to December 2023 meeting to discuss changes made by PCC in response to HE - to wording of all conservation/ heritage policies, and design, tall building and several key site allocations policies. Nearly all recommended changes made, with exception of approach to tall buildings in City Centre.
HCC	January 2024	LNRS LPA working group	LPA leads on the LNRS	Updates on engagement and task and finish groups.
GBC	February 2024	GBC request for PCC to meet unmet housing need	PCC/GBC	The Borough Council requested that PCC helped to accommodate Gosport's unmet housing needs. PCC has indicated that they are unable to meet GBC's unmet need due to capacity constraints.
PfSH	February 2024	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the proposals in principle - to use some of the DLUHC nutrient revenue funding for the PfSH SSEPO posts for FY 2024/25, and begin to consider the potential for longer term funding
HCC	March 2024	LNRS LPA working group	LPA leads on the LNRS	Update on engagement workshops and conversations with the HIOWWT.
PCC	March 2024	To discuss the SoCG	Southern Water, PCC	Heads of terms were discussed. These included the PfSH Position Statement; SFRA Levels 1 and 2 and Nutrient Neutrality.
HBC	March 2024	HBC request for PCC to meet unmet housing need	PCC / HBC	HBC requested that PCC helped to accommodate Havant's unmet housing needs.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PCC has indicated that we are unable to meet HBC's unmet need due to capacity constraints.
PCC	March 2024	Meeting to discuss a SoCG	EA, PCC	This meeting was to discuss some of the heads of terms to be included within a SoCG. This included the EA's Regulation 18 and 19 comments, SFRA Levels 1 and 2 and the Sequential and Exception Test. The EA's preference was to progress this further after Regulation 19 so that they were able to provide comments at this stage to be included within the SoCG.
PfSH	March 2024	PfSH POG	All PfSH planning policy officer leads	PfSH POG the proposals and that the PfSH SEPO has the authority to advertise the officer roles required
PfSH	March 2024	Joint Committee	All PfSH members and chief executives	PfSH agree that the PfSH continues to support Creative Network South in financial year 2024/25, by allocating a budget of £15k. PfSH approves the proposed revenue budget for 2024/25. PfSH endorses the Bird Aware Partnership's proposed budget for 2024/25.
PCC	March 2024	Tipner West Regulatory Panel - specific questions	PCC / Regulatory Panel	The panel were informed that the City Council is in discussion with Government departments regarding potential additional central funding to bridge the existing viability gap in the project. An update was given on the progress of the PLP. The PCC Habitat's Regulation Assessment was presented, and the panel asked for feedback.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
HCC	March 2024	LNRS LPA working group	LPA leads on the LNRS	Engagement update including on: -Workshops facilitated by 3KQ (Consultant) - HIWWT workshops - Public survey - Farmer survey
PfSH	May 2024	Joint Committee	All PfSH members and chief executives	PfSH agreed to the production of an annual SoCG. The group considered that there is merit in maintaining a factual account of the collective housing need and supply.
HCC	August 2024	LNRS LPA working group	LPA leads on the LNRS	Discussion on prioritisation of measures and upcoming public engagement.
PCC	July 2024	PCC / EHDC SoCG	PCC / EHDC	SoCG between PCC and EHDC agreed, covering: • EHDC geography / SDNPA • PfSH • Housing • Employment • Transport • HRA
PCC	July 2024	PCC / GBC SoCG	PCC / GBC	SoCG between PCC and GBC agreed, covering: • PfSH • Housing • Employment • Transport • HRA • Historic environment
HBC	July 2024	PCC / HBC future SoCG	PCC / HBC	The two Council's discussed employment land and agreed to revisit the SoCG as the Havant Plan progresses if required.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PCC	July 2024	PCC / FBC SoCG	PCC / FBC	SoCG between PCC and FBC agreed covering: • PfSH • Housing • Employment • HRA
PCC	July 2024	PCC / WCC SoCG	PCC / WCC	SoCG between PCC and FBC agreed covering: • Housing • Gypsy's and travellers • Land West of Portsdown Technology Park • PfSH
PCC	July 2024	PCC / IOWC SoCG	PCC/ IOWC	SoCG between PCC and IOWC agreed covering: • Housing • Nutrients • BNG • Infrastructure • Freeport
PCC	July 2024	PCC / HBC SoCG	PCC/ HBC	SoCG between PCC and agreed covering: • PfSH • Housing • Employment • Transport • Air quality • Recreational disturbance

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	July 2024	PfSH	All PfSH nutrient and BNG officer leads	The group agreed to convene a task and finish group to complete a supply and demand analysis for BNG units.
PfSH	July 2024	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that housing figures to both 2036 <i>and</i> 2039 should be collected to satisfy the need to understand the new position against the 2036 figures in the Spatial Position Statement, and to satisfy the need to make a prediction to 2039 (NPPF requirement for 15 years hence). PfSH POG agreed a proposal for the re-allocation of funding for research to inform evidence-based planning (in partnership with the University of Southampton) for phosphate mitigation in the mid, and also the upper Itchen catchments. PfSH POG agreed that the PfSH SEPO should re-advertise the planning position within the SEPO team - which remains vacant following one previous recruitment exercise.
PfSH	July 2024	Joint Committee	All PfSH members and chief executives	PfSH agreed that Joint Committee should engage with the new Government to ensure that the needs of Solent area, in relation to nutrient mitigation, are fully understood. PfSH agreed a contribution of up to £4k, from unallocated reserves, to fund an 'Environment Act 2021: Implementation Workshop for Local Authorities' facilitated by the Local Nature Partnership. PfSH agreed to support a funding application to the Arts and Humanities Research Council

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				for initiatives that will help to increase the impact of the creative research network in South Hampshire. PfSH approved the proposed £9.6m capital programme funding allocation from the Local Nutrient Mitigation Fund (LNMF) and also approved the proposed £422,610 revenue funding allocation from the LNMF.
PCC	July 2024	Tipner West Regulatory Panel - specific questions	PCC / Regulatory Panel	The promotor gave the Panel an update. The Panel were given an update on Local Plan progress. The Panel discussed the ecology site visit (18/6), feedback was provided of key observations, baseline data condition assessment and BNG considerations plus survey update. Discussion was held on the content of the draft Regulatory Panel Statement of Common Ground.
HCC	July 2024	LNRS steering group	Council leads on the LNRS	Update on prioritisation, mapping and measures and workshop process.
PfSH	August 2024	Response to the NPPF consultation	All PfSH members and chief executives	The PfSH authorities prepared and submitted a response to the NPPF consultation ¹⁴⁷ , highlighting the key issues facing the sub region.
HCC	August 2024	LNRS LPA working group	LPA leads on the LNRS	Update on prioritisation, mapping and measures and membership of working group going forward.
PfSH	September 2024	PfSH Natural Environment Group	All PfSH nutrient and BNG officer leads	The group agreed to provide information to update the Nutrient Supply and Demand Reporting.

¹⁴⁷ <https://www.push.gov.uk/wp-content/uploads/2024/10/Partnership-for-South-Hampshire-Response-to-NPPF-Revisions-Consultation-20.09.24-FINAL.pdf>

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				The group agreed to record offsite BNG demand within each LPA area.
PfSH	September 2024	Joint Committee	All PfSH members and chief executives	PfSH agreed that Joint Committee Endorse the Creation of a Greenprint Network. Endorses the Bird Aware Partnership Revised Strategy. Agrees the Deployment of the Local Mitigation Fund.
PCC	September 2024	Meeting to discuss compensation sites	PCC/GBC	The compensation sites being considered by GBC were confirmed to be fed into the HRA supplement.
PCC	September 2024	Meeting to discuss compensation sites	PCC/FBC	The compensation and emerging allocations/ permissions sites being considered by FBC were confirmed to be fed into the HRA supplement.
PCC	September 2024	Meeting to discuss compensation sites	PCC/HBC	The compensation sites and emerging allocations/ permissions being considered by HBC were confirmed to be fed into the HRA supplement.
PCC	October 2024	Meeting to discuss compensation sites	PCC/Coastal Partners	The compensation sites being considered by Coastal Partners were confirmed to be fed into the HRA supplement.
PCC	October 2024	Meeting to discuss compensation sites	PCC/HCC	The impact of Minerals and Waste allocations and designations on potential compensation sites were confirmed to be fed into the HRA supplement.
PCC	October 2024	Meeting to discuss	PCC/CDC	The compensation sites and emerging allocations/ permissions being considered by

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
		compensation sites		CDC were confirmed to be fed into the HRA supplement.
PCC	October 2024	Meeting to discuss compensation sites	PCC/EA	The compensation sites being considered by the EA were confirmed to be fed into the HRA supplement.
HBC	October 2024	Meeting to discuss approach to responding the WCC local Plan and SoCG.	PCC/HBC	The proposed approach to the division of WCC' unmet housing need allowance was discussed.
PfSH	October 2024	PfSH Natural Environment Group	All PfSH nutrient and BNG officer leads	The group agreed to provide information to update the Nutrient Supply and Demand Reporting.
PCC	October 2024	Meeting to discuss PCC rep on WCC Local Plan and updated SoCG	PCC/WCC	Initial SoCG position agreed. This was fine tuned by email.
PCC	October 2024	Tipner West Regulatory Panel - specific questions	PCC / Regulatory Panel	HRA, HRA supplement and SoCG updates were given. The EA agreed the content of the HRA updates and supplement and rescinded their previous concerns on Soundness and Legal Compliance.
PfSH	November 2024	PfSH POG	All PfSH planning policy officer leads	SEPO update provided and approach to future PfSH SoCG agreed.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
Solent Growth Partnership	November 2024	Solent Growth and Prosperity Strategy	PCC, SCC, IOWC	The Solent Growth Partnership approved the Solent Growth and Prosperity Strategy, which sets out the economic development ambitions of the Solent Growth Partnership which comprises, PCC, SCC and IoWC.
HCC	November 2024	LNRS LPA working group	LPA leads on the LNRS	Update on supporting authority pre-consultation and statutory public consultation. Discussion on measures mapping for the LNRS
PfSH	November 2024	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	Discussion on the progress of the LNRS with HCC, Solent Mitigation Partnership update.
PfSH	December 2024	PfSH POG	All PfSH planning policy officer leads	PfSH POG discussed the potential for lobbying government to secure flood defence to support new residential development and had an update on the Local Nutrient Mitigation Fund budget.
HCC	December 2024	LNRS	Hampshire LPA and environment officer leads	LNRS relaunch event. Detailed discussion on the way forward and scope for the LNRS.
PfSH	December 2024	Joint Committee	All PfSH members and chief executives	The Joint Committee endorsed the Bird Aware Partnership's proposed budget for 2025/26. The committee agreed the Local Nutrient Mitigation Fund (LNMF) capital programme.
PFSH	January 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	Ofwat AMP8 decision update, Solent Mitigation Partnership update.
MHCLG	January 2025	Development and Nature Roundtable	MHCLG leads, LPA leads	MHCLG presented their Development and Nature Recovery Working Paper. The Council along with other LPA's fed back on the proposals. The Council has since initiated

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				the preparation of a PfSH response to the paper.
HCC	January 2025	LNRS LPA working group	LPA leads on the LNRS	Presentation on results of the prioritisation survey.
HCC	January 2025	LNRS steering group	Council leads on the LNRS	Presentation on results of the prioritisation survey. Discussion on specific measures.
HCC	February 2025	LNRS LPA working group	LPA leads on the LNRS	Update on the timeline for the LNRS, discussion of prioritisation and mapping.
PfSH	February 2025	PfSH POG	All PfSH planning policy officer leads	Discussion was held on the STRM, Coastal Partners presented in respect of future Flood Defences.
PfSH	February 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	Discussion was held on the distribution of Local Nutrient Mitigation Funding. Updates were given on the Solent Nutrient Budget Calculator, and Compensatory Habitats.
HCC	February 2025	LNRS steering group	Council leads on the LNRS	Welcome to the steering group, and discussion on LPA representation on the steering group. Discussion on the forward for the LNRS Discussion of the future timeline and engagement for the LNRS.
PfSH	March 2025	Joint Committee	All PfSH members and chief executives	The Joint committee agreed to allow East Hampshire District Council to leave PfSH at the end of March 2025 The committee agreed a PfSH budget allocation for the Greenprint initiative of £7.5k for the financial year 2025/26
HCC	March 2025	LNRS LPA working group	LPA leads on the LNRS	Update on the timeline for the LNRS going forward and discussion on habitat prioritisation and mapping.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
HCC	April 2025	LNRS LPA working group	LPA leads on the LNRS	HCC asked for LPAs to read the supporting authority consultation and respond with any issues. Update to confirm that the Natural England panel approved the strategy. Public consultation timeline set out.
HCC	April 2025	LNRS steering group	Council leads on the LNRS	PCC presented their comments re mapping to the group. The dates for the public consultation were confirmed.
PfSH	April 2025	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that a formal SPS monitoring report should be prepared for PfSH chief executives including reporting on unmet employment need. PfSH POG agreed the recommendations set out the Local Nutrient Mitigation Fund paper. PfSH POG agreed the draft PfSH response to the DEFRA Consultation 'Land Use Framework' PfSH POG agreed that officials from non-PfSH local planning authorities, that have signed the Solent Mitigation partnership Inter-authority Agreement, should be invited to POG meetings when appropriate.
HCC	May 2025	LNRS steering group	Council leads on the LNRS	An update was provided on the process for the public consultation on the LNRS.
HCC	May 2025	LNRS LPA working group	LPA leads on the LNRS	Discussion on the draft LNRS and upcoming public consultation.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	May 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	Updates from the East Hampshire Catchment Partnership and on Legal training on application of Habitats Regulation for water quality.
PfSH	May 2025	PfSH POG	All PfSH planning policy officer leads	PfSH POG noted and agreed that a report will be presented to PfSH chief executives (12 June) recommending that residual funds be held until the end of September PfSH POG noted the papers circulated to support discussion on the Annual Monitoring Report for the Spatial Position Statement 2023
HBC	June 2025	DtC update	PCC / HBC	Updates on respective Local Plans including overview of our Development Strategy including update on unmet housing need position Update on Havant's Employment Land Review including unmet need Need for a wider SE Hampshire working group including GBC.
HBC	June 2025	Request to PCC	PCC/HBC	A formal request from HBC to PCC asking for assistance in meeting HBC's unmet housing and employment needs.
PCC	June 2025	Tipner West Regulatory	PCC / Regulatory Panel	Review of the working protocol.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
		Panel - specific questions		PCC as LPA provided an update of the February 2025 IROPI opinion and the proposed Pre-Submission Local Plan Addendum 2025 approach.
PfSH	June 2025	PfSH POG	All PfSH planning policy officer leads	Updates to PfSH POG on the Chief Executives Meeting re AMR, Flood Defence Monitoring, Solent Mitigation Partnership and funding. Updates to PfSH POG on governments consultations.
PCC	June 2025	Update to Policy PLP6	PCC / Historic England	Comments from Historic England in June 2025 resulted in updates to paragraph 4.111 of the Local Plan in respect of the listed buildings in Portsmouth City Centre.
PCC	July 2025	DtC update between the LPAs	PCC/SDNPA	Updates on respective Local Plan timetables, future development needs and potential future SoCG. Discussion on the respective Housing Market Areas and Functional Economic Market Areas.
PCC	July 2025	DtC update between the LPAs	PCC/ CDC	Updates on respective Local Plans including housing and employment land supply positions, discussion on respective SE Hampshire and Coastal West Sussex Housing Market Areas. Discussion on cross boundary transport. Update from PCC on the IROPI process for Tipner West and that PCC was no longer seeking compensation sites in Chichester District.
PfSH	July 2025	Joint Committee	All PfSH members and chief executives	The Joint Committee agreed that PfSH Coordinator should undertake a light-touch

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				review and update of the PfSH Business Plan 2021-2025. The Joint Committee noted and endorsed the Bird Aware Partnership's request for an additional £15k to the Bird Aware 2025/26 budget The Joint Committee noted PfSH's intention to write to relevant government departments and circulated to local MPs requesting that they consider the issue of funding flood infrastructure associated with brownfield development.
PfSH	July 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	Updates were provided on: calculating nutrient budgets for homes of multiple occupancy (HMOs), the Solent Mitigation Partnership and appraisal of the implementation of BNG monitoring fees by LPA's
HCC	July 2025	LNRS LPA working group	LPA leads on the LNRS	LPA's were asked if they had site suggestions for the LNRS, LPAs were asked to confirm dates for members sign off for the final LNRS. Update on the results of the LNRS.
HCC	July 2025	LNRS steering group	Council leads on the LNRS	Update on the results of the public consultation.
GBC/HBC/PCC	August 2025	SE Hants DtC	GBC/HBC/PCC	Discussion on the housing and employment needs and supply for the three authorities, decision to prepare a joint note between the authorities setting out the housing and

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				employment need and supply for the three authorities as well as the constraints impacting the three authorities
GBC/HBC/PCC	August 2025	SE Hants DtC	GBC/HBC/PCC	Preparation of a comparison note setting out the housing and employment needs and supply for the three authorities as well as the constraints impacting the three authorities.
PCC	August 2025	Tipner West Regulatory Panel	PCC / Regulatory Panel	PCC as LPA gave an update on the content of the Pre-Submission Local Plan Addendum 2025 and new draft Tipner West policy PLP3. Revisions to the supporting text were agreed following feedback. PCC planning gave an update on the second IROPI Opinion received 31st July 2025 PCC as LPA gave an update on the draft Tipner West Recreational Mitigation Strategy Study (Holbury Consultancy) PCC promotor update provided an update on their progress.
PCC	August 2025	Response to HBC DtC request	PCC/HBC	This letter responded to the June 2025 request from HBC confirming that PCC are not able to help meeting housing need due to its own unmet need. PCC confirmed that it is able to meet Havant's employment needs (detailed further in the employment section of this strategy)

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	September 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	Updates on the work on calculating nutrient budgets for homes of multiple occupancy (HMOs), appraisal of the implementation of BNG monitoring and compliance by LPA and appraisal of River Catchment Partnership membership and recent meeting subject matter.
HBC	September 2025	Confirmation letter from HBC to PCC re employment land supply	PCC/HBC	This letter from HBC confirmed and welcomed the offer of assistance in respect of employment floorspace and recognised that PCC could not assist with HBC's unmet housing need.
PfSH	September 2025	PfSH POG	All PfSH planning policy officer leads	PfSH POG was update on the work of the SMP, the availability of funding/resources and PCC's position on the second IROPI opinion (Tipner West). PCC took an item to PfSH Planning Officers Group to ascertain the appropriate approach to monitoring / reviewing the PfSH Spatial Position Statement (2023) prior to the preparation of a statutory Spatial Development Strategy by the proposed Mayoral Combined Authority for Hampshire and the Solent. A draft statement is being considered by the Planning Officers Group, with the intention of recommending it to the PfSH Joint Committee in December. PCC

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				updated PfSH POG on the impacts of the Secretary of States IROPI opinion in respect of mitigation for construction and recreational disturbance.
HCC	September 2025	LNRS LPA working group	LPA leads on the LNRS	Discussion on mapping updates following Local Plan Consultation, consultation on the number of responses to the public consultation received. Discussion of dates for upcoming supporting authority consultation.
HCC	September 2025	LNRS steering group	Council leads on the LNRS	Update on the results of the public consultation including mapping updates and publication of responses.
GBC/HBC/PCC	September 2025	SE Hants DtC	GBC/HBC/PCC	Discussion of the joint note on housing and employment land supply and need, preparation of a letter asking EHDC, FBC and WCC to help meet housing needs, and preparation of a presentation for the meeting with EHDC, FBC and WCC on 09-10-25.
PCC	September 2025	Meeting on the impact of the PCC Pre-Submission Local Plan Addendum 2025 on the Strategic Highways Network.	PCC/ National Highways	Discussion of the impacts of the proposed improvements to the Local Highways network on the Strategic Highways Network at Portsbridge Roundabout. Discussion of the assumptions underpinning the revised STA.
GBC/HBC/PCC	October 2025	SE Hants DtC	GBC/HBC/PCC/EHDC/FBC/WCC	GBC, HBC and PCC presented their unmet housing and employment needs to the FBC, EHDC and WCC and informed them of their intention to send the formal request for help

Organiser of charring Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				meeting those needs. On request the letter was revised to set out which LPAs had been involved in bilateral DTC discussion and which had been asked bilaterally to meet unmet development needs.
PfSH SEPT	October 2025	BNG in South Hampshire	GBC, FBC, HBC, EDC, PCC, SCC, TVBC and PfSH SEPT	The authorities met and compared progress on BNG and identified potential pilot schemes. Future administration of BNG schemes was discussed.
GBC/HBC/PCC	October 2025	SE Hants DtC	GBC/HBC/PCC/EHDC/FBC/WCC	Letter sent ¹⁴⁸ to EHDC jointly by GBC, HBC and PCC requesting their help in meeting unmet housing and employment needs in SE Hants.
GBC/HBC/PCC	October 2025	SE Hants DtC	GBC/HBC/PCC/EHDC/FBC/WCC	Letter sent ¹⁴⁹ to FBC jointly by GBC, HBC and PCC requesting their help in meeting unmet housing and employment needs in SE Hants.
GBC/HBC/PCC	October 2025	SE Hants DtC	GBC/HBC/PCC/EHDC/FBC/WCC	Letter sent ¹⁵⁰ to WCC jointly by of GBC, HBC and PCC requesting their help in meeting unmet housing and employment needs in SE Hants.
PfSH	October 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	An update was given on the work of the local river catchment partnerships. An update was given on the Local Nutrient mitigation fund including funding. An update was given on the calculation of Nutrient Budgets for HMO's.

¹⁴⁸ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_EHDC_13-10-25.pdf

¹⁴⁹ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_FBC_13-10-25.pdf

¹⁵⁰ https://www.portsmouth.gov.uk/wp-content/uploads/2025/10/FINAL_Letter_WCC_13-10-25.pdf

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	November 2025	PfSH POG	All PfSH planning policy officer leads	Presentation to the group of the Joint Committee Members' Briefing (19 November) on the Monitoring of the PfSH Spatial Position Statement 2023. An update was given on the Nutrient Mitigation Supply and Demand Analysis from the SMP. An update was given on the work of the SMP.
PfSH	November 2025	Joint Committee	All PfSH members and chief executives	The Joint Committee was briefed on the impact of new higher government housing targets and the anticipated changes to the National Planning Policy Framework, on the PfSH Spatial Position Statement (2023).

Appendix 2: Regular Duty to Cooperate Meetings - Summary

Name of group and frequency of meeting	Purpose of group	Who attends	Typical outcomes
PfSH Joint Committee (Quarterly)	To provide decision making and political overview for the PfSH. The Joint committee make the high-level decision, agree funding and provides steer to other PfSH groups such as PfSH POG. Maintains liaison with the Local Enterprise Partnership(s) on the work they are undertaking	The Chief executives and member representatives of the following Councils: EBC FBC GBC HCC HBC NFDC NFNPAPCC SCC TVBC WCC	• Approve expenditure from the joint PfSH capital and revenue budgets. • Appoint officer groups and provide resource to address specific cross boundary issues. • Provide a strategic steer and final decision making in respect to cross boundary issues in South Hampshire. • Commission specific pieces of work to address identified cross boundary issues such as nutrients and recreational disturbance. • Lobby central government on the behalf of all of the South Hampshire authorities.
PfSH Planning Officers Group (Quarterly)	PfSH POG is the lead group for addressing planning related issues across the South Hampshire sub-region. The POG reports to Joint Committee, though in some instances it is granted delegated decision-making powers. PfSH officer groups focusing upon specific	The lead planning policy officers of the Council's as outlined above.	• Provides expert advice and steer to joint committee on cross boundary planning issues. • Commissions consultants to carry out specific studies and pieces of work on behalf of the PfSH authorities. • Provides liaison on sub regional projects with third parties such as statutory undertakers. • Provides overview and steer to subgroups such as the Natural Environment Group.

Name of group and frequency of meeting	Purpose of group	Who attends	Typical outcomes
	issues such as the Natural Environment Group report to PfSH POG.		• Develops joint SPS and SoCG to support its members in the Local Plans. • Manages the work of the PfSH SEPO.
PfSH sub groups (Quarterly)	These sub groups tend to be formed in order to address specific specialised cross boundary issues. The main one at this point is the Natural Environment Group which is focusing on the ongoing provision of nutrient and BNG solutions across the sub region and providing a steer to the PfSH SEPO and his team. In the past there have been Air Quality and Water Quality focused sub groups.	The planning policy officers leading on environmental issues for the Council's as outlined above.	• Provides expert advice and steer to joint committee and POG on cross boundary environmental planning issues. • Provides steer to the PfSH SEPO and team on the work being undertaken on BNG and Nutrient Neutrality • Provides liaison on sub regional projects with third parties such as the water companies and Wildlife Trust.
Hampshire and Isle of Wight Planning Officers Group. (Quarterly)	To share advice and experience on cross boundary and national issues at a County Level. It is the higher-level group to which DPG, PRLG and the HIPOG Sustainable Design Group respond.	Chief Planners for each of the Hampshire Local Planning Authorities and the County Council. with authorities across Hampshire. The Authorities are as follows: BDBC, EHDC, EBC, FBC, GBC, HCC, HDC, HBC,	• Liaise on and share experience on high level planning matters between the LPAs'. • Liaise on and share experience in regard to changes to National level guidance and policy. • Drive forward high-level bids.

Name of group and frequency of meeting	Purpose of group	Who attends	Typical outcomes
		IWC, NFDC, NFNPA, PCC, RDC SDNPA, SCC, TVBC, WCC	
Hampshire & Isle of Wight Development Plans Group (Quarterly)	To coordinate work projects, informally share information, and assist in identifying shared strategic work priorities. There is a particular focus on understanding of, and consistency between, local plans and neighbourhood plans across Hampshire and the Isle of Wight.	The lead planning policy officers of the Council's as outlined above.	• Improved understanding of respective local plan and neighbourhood plan activities • Sharing of information and best practice for plan development, hence achieving greater consistency of respective authorities' outputs • Consistency of key messages to external customers • Achieving time efficiencies for all parties relating to the above.
Planning Research Liaison Group (Quarterly) (This meeting was in hiatus from 2023, but is relaunching at the end of 2025 with PCC as chair)	Share thoughts and best practice on evidence to support local plans	The planning policy monitoring lead for each of the Council's as outlined above.	• Responding to Government requirements on evidence gathering such as brownfield registers and self-build registers • Sharing best practice on emerging studies, and monitoring • HCC share and coordinate county-wide studies such as on demographics, and monitoring. • Liaison with HCC on housing and employment monitoring.
HIPOG Sustainable Design Group (Three times a year)	To share advice and experience on cross boundary and national issues related to	The planning policy environment lead for each of the Council's as outlined above.	Responding to Government requirements on sustainable design Sharing experience and best practice on sustainable design policy

Name of group and frequency of meeting	Purpose of group	Who attends	Typical outcomes
	sustainable design at a County Level.		
Tipner West Regulatory Panel (Approximately every two months)	To obtain input and advice from the Statutory Undertakers in respect to the Tipner West and Horsea Island East strategic site allocation and Project.	EA, NE, MMO, RSPB, HIOWWT, HE, PCC as LPA PCC Promotor Team.	Provision of advice and input by the Statutory Undertakers to the Council's LPA and promotor teams to inform the development of Tipner West and Horsea Island East strategic site. To inform the Statutory Undertakers of the progress of the Local Plan Policy and project and work together on matters of DTC. Further meetings are scheduled in 2025 for: 18 th March (post-submission of Plan) 10 th June 2 nd September 25 th November
South Hampshire BNG Group	To share advice and experience on the delivery of BNG on Council owned land across South Hampshire	GBC, FBC, HBC, EDC, PCC, SCC, TVBC and PFSH SEPT	Monitor delivery of BNG on Council land across the authorities Sharing experience and best practice on BNG

Appendix 3: Schedule of Key Changes to the Pre-Submission Local Plan 2024 Policies prior to Regulation 19 (2024) arising from the Duty to Cooperate.

The table below highlights some key points raised in response to DtC discussions to date. It then summarises how the policies in the Pre-Submission Local Plan 2024 were changed in direct response to these comments (some of these policies have been further updated through the Pre-Submission Local Plan Addendum 2025).

Policy	Organisation.	Outcome (changes made to the Pre-Submission Local Plan 2024)
PLP3: Tipner West & Horsea Island East.	Tipner West Regulatory panel	Changes were made to draft policy PLP 3 in response to the input of the Regulatory Panel prior to Regulation 19 including: • clarification of terminology around habitats. • additional protection added in reference to prevention of damage to habitats. • addition of an updated criteria specifying what is required of a shadow project level HRA • revised wording relating to habitat for Brent Geese and Waders
PLP 3: Tipner West & Horsea Island East	City Deal	The funding from the City Deal has enabled the development of the proposed approach for the Tipner West and Horsea Island East site.
PLP 4: Tipner East	City Deal	The funding from the City Deal has enabled the development of the proposed approach for the Tipner East site
PLP 9: Horsea Island Open Space	City Deal	The funding from the City Deal has enabled the development of the proposed approach for the Horsea Island Open Space.
PLP 10: Land West of Portsdown Technology Park	Winchester City Council	The development of Policy PLP 10 was informed by discussions with Winchester City Council most notably criterion (f) which considers views within an agreed zone of visibility and verified viewpoints both to the north (within Winchester District) and south of the site, and criterion (g); which requires a landscaping scheme that positively enhances the contribution of the site to its prominent downland setting (including Winchester District) and provides navigable links to surrounding green infrastructure assets (including in Winchester District);
PLP 11: Port Solent	City Deal	The funding from the City Deal has enabled the development of the proposed approach for the Port Solent site.

Policy	Organisation.	Outcome (changes made to the Pre-Submission Local Plan 2024)
Policy PLP16: Housing Target	Fareham Borough Council	DtC discussion supporting the delivery of the Fareham Local Plan 2037 ¹⁵¹ resulted in paragraph 4.5 of that Plan making specific reference to providing housing to meet the unmet housing need from Portsmouth. Specifically, the Local Plan makes provision for 900 homes to contribute toward the wider unmet need issue, 800 of which will meet Portsmouth's identified need. Policy PLP16 the Pre-Submission Local Plan, reflects this and the table 'Sources of new homes in Portsmouth' supporting the policy identifies 800 dwellings as our DtC contribution from neighbouring local authorities.
PLP 16: Employment	Partnership for South Hampshire	Work was done sub-regionally on employment need most notably the PfSH Economic, Employment and Commercial Needs (including Logistics) Study ¹⁵²
PLP 31: Flooding	Partnership for South Hampshire	The policy has been informed by and refers to the PfSH SFRA Level 1 and PCC SFRA Level 2.
PLP38: Green Infrastructure	Natural England	The Policy was revised prior to the Regulation 19 plan following input from Natural England. The main change was the inclusion of natural England's 15 GI Principles.
PLP40: Biodiversity Net Gain	Partnership for South Hampshire	The Policy was informed by the joint BNG evidence work undertaken by the PfSH SEPT on the behalf of the Council.
PLP42: Solent Waders and Brent Geese Sites	Partnership for South Hampshire / Bird Aware Solent	Policy LP42 has been written based on evidence that has been commissioned through the joint working undertaken by PfSH. PfSH commissioned the Solent Waders and Brent Goose Strategy Partnership to produce the Solent Waders and Brent Goose Strategy (2020) and Solent Waders and Brent Goose Strategy, Guidance on Mitigation and Off-setting Requirements (October 2018).
PLP 43: Recreational Disturbance on International Nature Designations	Partnership for South Hampshire / Solent Recreation Mitigation Partnership	Policy PLP43 has been written based on evidence that has been created through the joint working undertaken by PfSH and the SRMP (Bird Aware), specifically the Solent Recreation Mitigation Strategy (December 2017).
PLP44: Nutrient Neutrality in	Partnership for South Hampshire	Policy PLP44 has been informed by evidence that was created through the joint working undertaken by PfSH.

¹⁵¹ https://www.fareham.gov.uk/pdf/planning/local_plan/1.FLP2037.pdf

¹⁵² <https://www.push.gov.uk/wp-content/uploads/2021/05/Economic-Employments-and-Commercial-Needs-including-logistics-Study-Final-Report-March-2021.pdf>

Policy	Organisation.	Outcome (changes made to the Pre-Submission Local Plan 2024)
International Nature Designations		
PLP 47: Movement and Transport	Partnership for South Hampshire	Policy PLP 47 was informed by the Transport Study which utilised the sub regional transport model which has been developed by Solent Transport.
PLP 53 to 56	Historic Environment	Engagement with Historic England informed the formulation of these policies between regulation 18 and 19.

Appendix 4: Schedule of Additional Changes to the Pre-Submission Local Plan resulting from the Duty to Cooperate during and /or post Regulation 19 (2024) stage.

The table below highlights some key points raised in response to DtC discussions at or post the regulation 19 Local Plan consultation (2024). It then summarises the changes being proposed by PCC to support the submission of the Local Plan for examination. The changes relate to policies in both the Pre-Submission Local Plan 2024 and the Pre-Submission Local Plan Addendum 2025.

Related Policy / Document	Organisation.	Outcome (changes made to the Local Plan, and supporting documents)
PLP3: Tipner West & Horsea Island East. / HRA.	Natural England	Comments from Natural England and the Environment Agency comments at regulation 19 stage are addressed by the HRA Supplement. This was informed by significant DtC discussion with neighbouring LPAs as set out in section 3 (3.2.21) of this report.
PLP6: City Centre	Historic England	Comments from Historic England in June 2025 resulted in updates to paragraph 4.111 of the Pre-Submission Local Plan Addendum 2025 in respect of the listed buildings in Portsmouth City Centre.
PLP 16 Housing Target	Winchester District Council	A jointly agreed position between Winchester City Council, Havant Borough Council and Portsmouth City Council in respect of Winchester's unmet need allowance. This has been agreed through SoCG between the authorities and is referenced in this statement. A housing number against Winchesters unmet need allowance has not been included as a modification in the submission plan due uncertainty resulting from Winchesters Plan having not yet reached examination stage.
PLP 47	Southampton City Council	SCC highlighted the need for coherent and reliable public transport connections between Portsmouth and Southampton The wording of the Local Plan was updated to reference transport the connections between the two cities. SCC also asked that office proposals which would lead to an over provision against the target in this policy should be subject to a sequential assessment of whether there are any available sites in neighbouring authorities, including Southampton City Centre. PCC has not included this requested change, but did meet with officers to explain why.
PLP 47	HCC	HCC recommended The Local Plan refer to the Local Cycling and Walking Infrastructure Plans adopted by the County Council., This was accommodated.

Related Policy / Document	Organisation.	Outcome (changes made to the Local Plan, and supporting documents)
		HCC requested clarification of the Strategic Transport Assessment (STA) in respect of junctions outside of the City Boundary. This has been added to the STA.
PLP 46 Local Green Space.	Southern Water	As part of their Reg 19 response, Southern Water requested that the site of a proposed Pressure Tank/Intermediate Pumping Station (BPT/IPS-E) be excluded from the proposed 'Portsdown Hill' Local Green Space designation (PLP46), in order to help facilitate the Southern Water 'Hampshire Water Transfer and Water Recycling Project (HWTWRP).' PCC agreed to amend the Local Green Space boundary accordingly.
DtC Statement	National Health Service	The NHS highlighted that the DtC Statement did not fully capture all of the DtC to date between the NHS and PCC. It has now been updated to include this.
PLP8/PLP45/PLP52 / Playing Pitch Strategy	Sport England	SE recommended that PCC carry out an update to their Playing Pitch Strategy, PCC and SE have agreed a timetable for this work to be carried out. SE made specific comments asking for changes in wording to in respect of policies PLP8 (St Jame's and Langstone) PLP45 (Open Space Requirements for New Development) and PLP52 (New and Existing Community and Leisure Facilities). Sport England felt that the wording in the draft policies did not conform closely enough with Paragraph 103 of the NPPF. PCC disagreed in respect of policies PLP45 and 52. PCC felt the changes proposed by SE were too prescriptive.
The Supporting text to the Employment Target Policy (PLP25)	HBC	The supporting text to the Employment Target Policy (PLP25) of the Pre-Submission Local Plan Addendum 2025 was updated to reference that 'Overall, there is an oversupply of offices that can help to meet the unmet need in the neighbouring borough of Havant'.

Appendix 5 – SA objectives¹⁵³ and their relationship to the Duty to Cooperate

An updated SA was produced to accompany the Pre-Submission Local Plan Addendum 2025. The objectives in the SA, however, remain unchanged from the version of the SA that accompanied the Pre-Submission Local Plan 2024. This appendix applies to both the policies in the Pre-Submission Portsmouth Local Plan 2024 and the new policies in the Pre-Submission Local Plan Addendum 2025.

Portsmouth Local Plan Sustainability Assessment Objective	Sustainability Appraisal Assessment Criteria	Is this a strategic issue where cooperation will be appropriate?
SA-1: Building a strong, competitive economy in Portsmouth	Will it provide new employment floorspace? Will it tackle income/employment deprivation and promote social equity? Will it help with diversification of the economy? Will it provide learning, training and skills? Will it support tourism?	Yes - The provision of employment and tourism will raise issues that need to be considered at a strategic level. The City forms part of a wider South Hampshire Economic Area within which it acts as a key driver for growth. The Council accommodating its own employment needs and providing 31,261 m2 of office floorspace to Havant Borough. The City also acts as a key tourist destination for South Hampshire particularly with its maritime heritage.
SA-2: Ensuring the vitality of the City Centre and other town centres in Portsmouth	Will it contribute to the vitality of city, town, district and local centres? Will it create new retail / leisure / employment / housing / office development in the city centre?	No - although growth in the wider sub-region will contribute to the vitality of centres through the creation of demand. Some specific businesses with a national presence may relocate to the City Centre.
SA-3: Promoting sustainable transport in Portsmouth	Will it have easy and safe access from homes to shops and services? Will it reduce air pollution?	Yes - The presence of sustainable transport options in the wider South Hampshire sub-region will impact upon the choices made by people coming to the City to visit or for work.

¹⁵³

https://portsmouthcouncil.sharepoint.com/:b:/r/sites/SP_ETP_CD/Shared%20Documents/Planning/POLICY/Portsmouth%20LP%202040/PORTSMOUTH%20PLAN%20REVIEW/Reg%2022%20Submission/Documents%20for%20Submission/PLP%20Addendum%20to%20upload/Portsmouth%20Local%20Plan%20Addendum%20SA%20Report%20Update_v2_25%20Sept_updated%20FINAL.pdf?csf=1&web=1&e=a2MUra

	Will it encourage walking and cycling to create a healthier city? Will it encourage public transport?	A substantial amount of transport assessment work has been undertaken in support of the SPS undertaken through PfSH. This work looked to steer development to locations with better sustainable transport connections. There are also specific instances where air pollution predicted to be created by growth in the City has impacts on the neighbouring Borough of Havant which are addressed through the DtC.
SA-4: To tackle climate change, flooding and coastal change in Portsmouth	Will it include climate change mitigation or adaptation measures? Will it contribute to coastal flood risk mitigation measures? Will it include surface water management and/or water consumption and efficiency measures?	Yes - large parts of the South Hampshire sub-region are subject to coastal flooding. The PfSH authorities have worked together to address this through the a joint preparation of the SFRA level 1. The Eastern Solent Coastal Partnership of which the Council is a key member has also been constructing flood defences in Portsmouth for a number of years.
SA-5: Delivering high quality homes in Portsmouth	Will it provide homes to meet the diverse housing needs of the city? Will the needs of the ageing population be taken account of? Will this help replace poor quality housing stock?	Yes - The provision of new homes in the City will raise issues that need to be considered at a strategic level and across boundaries. The City Council is unable to meet its objectively assessed housing needs as defined by the Standard Method and neither will be it be in a position to accommodate the unmet needs of neighbouring Local Authorities. The City Council has requested help from its neighbours in meeting its unmet housing needs and has received agreement from FBC that will accommodate 800 homes of its unmet needs, which is now included in the Fareham Borough local Plan 2037. WCC has also indicated that 30% of its unmet needs allowance will be for Portsmouth (currently equivalent to 87 dwellings)

SA-6: To promote healthy communities.	Will it have/improve access to health and community facilities and other services? Will it improve access to open space and/or healthy lifestyles? Will it benefit deprived communities? Will it help reduce crime?	Cross border but not Strategic- The City has an identified shortage of open space. The City Council has worked with HCC on the LNRS, which aims to improve natural linkages between the City and the wider County (due for adoption November 2025).
SA-7: Conserving and enhancing the historic townscape	Will it protect and enhance the historic/ cultural townscape and assets? Will it provide for increased access to and understanding and enjoyment of the historic environment?	Cross border but not Strategic - Although there are not many specific cross boundary heritage considerations the City Council has included Heritage England as part of the Regulatory Panel for Tipner West and Horsea Island East. The City Council is also looking to promote the shard maritime heritage with GBC through the joint SoCG between the LPA's
SA-8: Requiring good urban design in Portsmouth	Will it secure good urban design?	No – This is not a strategic matter that requires significant cross boundary cooperation.
SA-9: Conserving and enhancing the natural environment in Portsmouth	Will it protect and/or enhance the local ecological systems? Will it protect and/or enhance green infrastructure and/or open spaces in the city?	Yes - The City is surrounded by internationally important environmental designations, which it shares with neighbouring LPAs. The City Council is addressing this through SoCGs. The City Council is has worked with HCC on the LNRS which aims to improve natural linkages between the City and the wider County (due for adoption November 2025). The City Council has also set up the Regulatory Panel for Tipner West, which includes statutory undertakers with an environmental remit. The City Council is working with the SMP to address BNG, Nitrates and Phosphates in South Hampshire.
SA-10: Facilitating the sustainable use of natural resources in Portsmouth	Will it contribute to reducing waste generation and/or diverting waste from landfill?	No – these are not strategic matters that require significant cross boundary cooperation although PCC is one of the

	Will it contribute to the reuse / recycling of minerals resources? Will it avoid unnecessary sterilisation of safeguarded minerals and waste infrastructure or mineral resources, or encroachment from incompatible land uses?	Hampshire Authorities working on the Partial Review of the Hampshire Minerals and Waste Plan.
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