

Interim Duty to Cooperate Statement

Supporting the emerging Portsmouth Local Plan - March 2025



Contents

Chapter 1: Introduction.....	1
1.1 Duty to Cooperate.....	1
1.2 Purpose of the Duty to Cooperate Statement	2
1.3 Devolution and Local Government Reorganisation	3
1.4 Structure of the Duty to Cooperate Statement	3
Chapter 2: Context	5
2.1 Strategic Geography.....	5
2.2 Plan to Date.....	8
2.3 How we have approached Duty to Cooperate Methodology.....	9
2.4 The Partnership for South Hampshire.....	10
2.5 PfSH Structure.....	10
2.6 Collaborative Working.....	11
2.7 Partnership for South Hampshire Collaborative Working with External Partners..	13
2.8 Further PfSH Joint Work.....	13
2.9 Bilateral works with Neighbouring Authorities	16
2.10 Letters to Neighbouring Authorities requesting assistance with unmet Housing needs	17
2.11 Collaborative working with Statutory Undertakers	18
Chapter 3: Key Cross Boundary Strategic Issues / Partners / Changes to the Plan (Output) by Issue.....	21
3.1 The Delivery of New Homes	21
3.2 Habitat Regulation Assessment including Nutrients, Recreational Disturbance, Protected Sites and Biodiversity	29
3.3 Development of a Thriving Economy	44
3.4 Promotion of Sustainable and Active Cross Boundary Transport	47
3.5 Cross Boundary Strategic Sites and Allocations	51
Chapter 4: Ongoing Work and Outcomes	56
4.1 The Delivery of New Homes, Including Accommodating the City's Unmet Need ..	56
4.2 Habitat Regulations Assessment, including impacts on SPA from development at Tipner	57
4.3 Development of Thriving Economy	60
4.4 Promotion of Cross Boundary Sustainable and Active Transport	60
4.5 Strategic Sites and Allocations.....	60

4.6	Regulation 19 consultation DTC response.....	60
	Appendix 1 - Schedule of Duty to Cooperate meetings / events and outcomes.....	62
	Abbreviations.....	62
	Appendix 2: Regular Duty to Cooperate Meetings - Summary.....	101
	Appendix 3: Schedule of Key Changes to the Local Plan Policies prior to Regulation 19 arising from the Duty to Cooperate.	105
	Appendix 4: Schedule of Additional Changes to the Pre-Submission Local Plan from the Duty to Cooperate during and /or post Regulation 19 stage.	108
	Appendix 5 – SA objectives and their relationship to the Duty to Cooperate	110

Tables

Table 1: Portsmouth Local Plan timetable for Production.....	9
Table 2: Progress of SoCGs with Statutory Undertakers.....	18
Table 3: Portsmouth City Council Housing Need and Supply.	22
Table 4: Housing Need and supply in south east Hampshire by Borough and District July 2024.....	24
Table 5: Evidence of the Duty to Cooperate in regards to Housing.....	25
Table 6: Evidence of the Duty to Cooperate in regards to Habitat Regulation Assessment and Biodiversity Net Gain.....	35
Table 7: Evidence of the Duty to Cooperate in regards to the Development of a Thriving Economy.....	45
Table 8: Evidence of the Duty to Cooperate in regards to Transport.....	49
Table 9: Evidence of the Duty to Cooperate in regard to Strategic Sites and Allocations.....	53

Map & Diagrams (Figures)

Map 1: The City of Portsmouth.....	5
Map 2: The Partnership for South Hampshire sub-region	6
Figure 1: Flow chart showing the progress of the PfSH authorities in addressing nitrification.....	38
Figure 2: Mitigation Schemes in the Solent Catchment.....	58

Chapter 1: Introduction

1.0.1 This interim Statement summarises Portsmouth City Council's (PCC) evidence base with regards to the Duty to Co-operate (DtC) as of the start of March 2025 and demonstrates that the City Council had at that point in time fully complied with the Duty. It is supported by individual Statements of Common Ground (SoCG) with neighbouring authorities and statutory undertakers. The interim Duty to Co-operate Statement was prepared to support the Submission of the Portsmouth Local Plan¹ in March 2025. The City Council was ready to submit its Local Plan for examination in early March 2025. However, on the working day before it was due to be submitted the Government issued its opinion on Imperative Reasons of Public Interest (IROPI)² in regards to the strategic site allocation of Tipner West & Horsea Island East. The opinion was negative and so the Local Plan was not submitted for examination. Much of the evidence base that was prepared to support the March 2025 submission including this Duty to Cooperate Statement is being published in order to demonstrate the Council's work to that date and to provide a baseline to demonstrate how the Council's policy position will have evolved post March 2025 IROPI. This document supersedes the version published to support the Pre-Submission Portsmouth Local Plan, which went out to consultation in July 2024. All references in the document are as of the start of March 2025, and may have since been superseded. A revised interim DtC Statement superseding this will be published alongside the Pre-Submission version of the Local Plan Addendum in winter 2025. The final version of the document will be published at submission in spring 2026.

1.1 Duty to Cooperate

1.1.1 The DtC is enshrined in law through Section 33A of the Planning and Compulsory Purchase Act 2004³ (inserted by Section 110 of the Localism Act 2011). It is included within the National Planning Policy Framework (NPPF 2023)⁴ and Planning Practice Guidance (PPG),⁵ specifically in terms of planning strategically across local boundaries.

1.1.2 The Planning and Compulsory Purchase Act introduced the DtC, which placed a legal duty on local planning authorities and other prescribed bodies to engage constructively, actively and on an ongoing basis to develop development plan documents, in respect of cross boundary strategic matters. The Levelling Up and Regeneration Act (LURA)⁶ was enacted in November 2023. The Government at that time stated that when its secondary legislation is implemented, the DtC will be removed. The DtC remains in place until the secondary legislation is implemented. Section 33A of the Localism Act 2011 specifically relates to strategic matters. Despite the removal of the DtC by the LURA, PCC recognises the importance of continuing to work on its strategic cross boundary and other duty to cooperate issues.

¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/06/presubmission-portsmouth-local-plan-june-2024-aa-accessible.pdf>

² <https://democracy.portsmouth.gov.uk/documents/s56952/Appendix%20%20-%20IROPI%20opinion.pdf>

³ <https://www.legislation.gov.uk/ukpga/2004/5/contents>

⁴ <https://webarchive.nationalarchives.gov.uk/ukgwa/20231228093504/https://www.gov.uk/government/publications/national-planning-policy-framework--2>

⁵ <https://www.gov.uk/government/collections/planning-practice-guidance>

⁶ <https://www.legislation.gov.uk/ukpga/2023/55#:~:text=An%20Act%20to%20make%20provision,for%20certain%20consents%20and%20plans%3B>

1.1.3 The Portsmouth Local Plan will be submitted in accordance with paragraph 234(b) of the NPPF (2024) and before 12 March 2025. The Portsmouth Local Plan has been prepared in accordance with the version of the NPPF published in December 2023. Therefore, all references to the NPPF in this document relate to the 2023 version.

1.1.4 It should be noted that both the 2023 and 2024 versions of the NPPF emphasise the need for cross boundary co-operation and this Statement sets out how PCC has undertaken this cooperation. The Council is confident that its cross boundary strategic work is robust and legally compliant.

1.1.5 Paragraph 20 of the NPPF states that strategic policies should set out an overall strategy for the pattern, scale and design quality of places (to ensure outcomes support beauty and placemaking), and make sufficient provision for:

- a) housing (including affordable housing), employment, retail, leisure and other commercial development;
- b) infrastructure for transport, telecommunications, security, waste management, water supply, wastewater, flood risk and coastal change management, and the provision of minerals and energy (including heat);
- c) community facilities (such as health, education and cultural infrastructure); and
- d) conservation and enhancement of the natural, built and historic environment, including landscapes and green infrastructure, and planning measures to address climate change mitigation and adaptation

1.1.6 These matters form a good basis for strategic cross boundary cooperation.

1.1.7 The Local Plan has been prepared in line with paragraphs 24 to 27 of the NPPF. These paragraphs set out that:

- Local planning authorities are under a duty to cooperate with each other, and with other prescribed bodies, on strategic matters that cross administrative boundaries.
- Local planning authorities should collaborate to identify the relevant strategic matters which they need to address in their plans.
- There should be effective and on-going joint working between local planning authorities- and relevant bodies.
- Local planning authorities should prepare and maintain one or more statements of common ground, documenting the cross-boundary matters being addressed and progress in cooperating to address these.

1.1.8 The NPPF makes clear that the DtC requires a proactive, ongoing and focussed approach to strategic matters. Constructive cooperation must be an integral part of plan preparation and result in clear policy outcomes which can be demonstrated through the examination process.

1.2 Purpose of the Duty to Cooperate Statement

1.2.1 The purpose of this document is to demonstrate that the City Council has complied with the Duty to Cooperate throughout the preparation of the Local Plan and in line with Planning and Compulsory Purchase Act, the NPPF and the PPG.

1.2.2 The Portsmouth Local Plan (PLP) was approaching Regulation 22 stage Submission in March 25. This has now been postponed to spring 2026.

1.2.3 Throughout the preparation of the PLP, the Council has actively and constructively engaged with key partners on strategic cross-boundary issues. This Statement documents those activities and highlights the outcomes of such activities, demonstrating how the DtC has been met.

1.2.4 Established practice recognises that the DtC is ongoing up until the date of Submission of the Local Plan to the Secretary of State (Regulation 22). As a consequence, this Statement will be subject to further future revision prior to the submission of the Local Plan prior to June 2026.

1.3 Devolution and Local Government Reorganisation

1.3.1 At the time of writing, the City Council has been involved in both Devolution and Local Government Reorganisation discussions. This follows on from the English Devolution White Paper⁷ published in December 2024. The City Council along with Southampton City, the Isle of Wight and Hampshire County Councils were successful in their application to be included in the Government's Devolution Priority Programme. This is a major step towards establishing the new Strategic Authority for the region with elections for a new Mayor now likely to be held in May 2026. The Government consultation on Hampshire and the Solent Devolution⁸ was launched on 17 February and closed on 13 April 2025.

1.3.2 Also, at the time of writing (March 25) there are proposals for Local Government Reorganisation affecting Portsmouth. The Minister of State for Local Government and English Devolution wrote to the leaders of all two two-tier councils and neighbouring unitaries in Hampshire on 05 February 2025⁹ asking them to develop proposals for reorganisation.

1.4 Structure of the Duty to Cooperate Statement

1.4.1 This DtC Statement is laid out in a way that is intended to best show how PCC has met its DtC requirements set both in law and guidance, focusing upon DtC in the local context and the key issues requiring joint working. The Statement is intended to present the Council's joint working as a narrative that highlights key outputs rather than a list of meetings attended and discussions had.

1.4.2 Chapter 2 of the Statement focuses upon the context in which the Council's DtC discussions have been undertaken focusing upon partnership working through the Partnership for Hampshire (PfSH) and with individual local planning authorities (LPA) and Statutory Undertakers. This is supported by Appendix 1 of the Statement which details all of the DtC meetings that have been undertaken by the Council and their

⁷ <https://www.gov.uk/government/publications/english-devolution-white-paper-power-and-partnership-foundations-for-growth/english-devolution-white-paper>

⁸ <https://www.gov.uk/government/consultations/hampshire-and-the-solent-devolution>

⁹ <https://www.gov.uk/government/publications/local-government-reorganisation-invitation-to-local-authorities-in-two-tier-areas/letter-hampshire-isle-of-wight-portsmouth-and-southampton>

outcomes in support of the development of the Local Plan. Appendix 2 of the Statement provides further details on all the cross-boundary partnerships of which PCC is a member

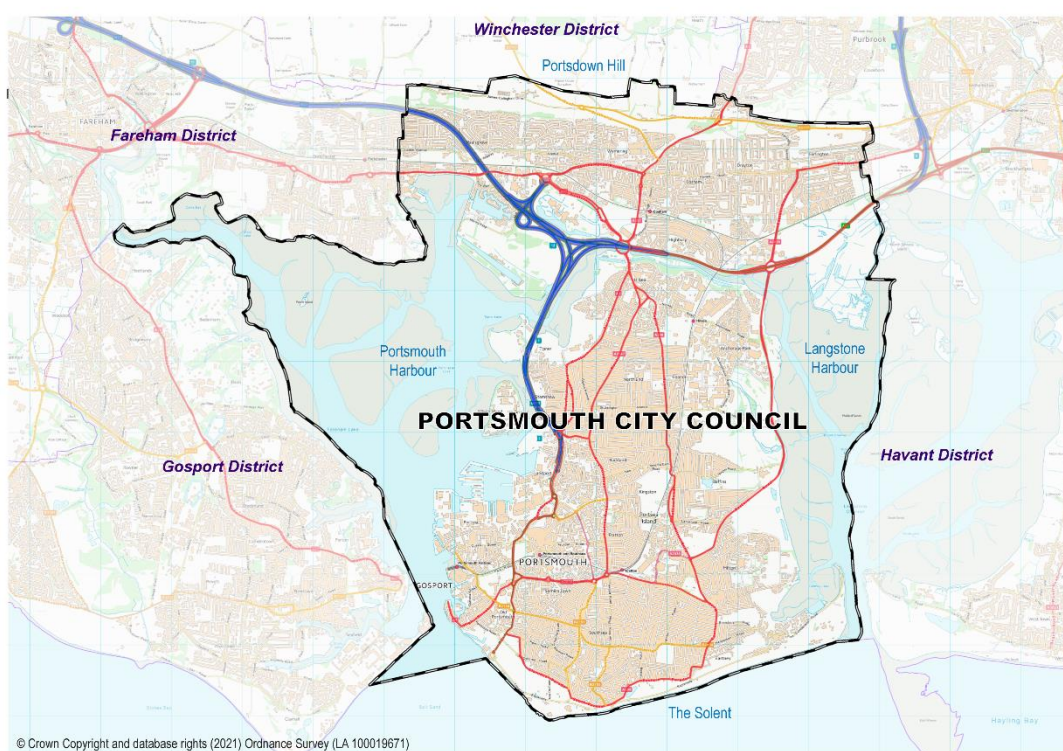
- 1.4.3 Chapter 3 of the report focuses upon the key cross boundary issues addressed by the DtC, which have been informed by the Council's sustainability appraisal (see appendix 5). They are:
- Delivery of new homes
 - Habitat Regulation Assessment including nutrients, recreational disturbance, protected sites and biodiversity
 - Development of a Thriving Economy
 - Promotion of sustainable and active cross boundary transport
 - Cross boundary strategic sites and allocations
- 1.4.4 Appendices 3 and 4 of the Statement support this showing how the DtC discussions related to these subjects have been taken on board pre and post regulation 19 consultation. Appendix 5 lists the Sustainability Appraisal objectives and criteria and states whether they relate to the DtC.
- 1.4.5 Chapter 4 of the report focuses upon the ongoing and future DtC work being undertaken by the Council and specific consultation responses to the regulation 19 Plan in respect of DtC.

Chapter 2: Context

2.1 Strategic Geography

2.1.1 Portsmouth is located on the south coast of England, in the southeastern corner of Hampshire. The Portsmouth Unitary Authority area covers the whole of Portsea Island and a wider suburban area on the mainland from Paulsgrove to Farlington. It is bordered by Portsdown Hill to the north, surrounded by the Solent to the south and set between Langstone and Portsmouth Harbours to the east and west respectively. Map 1 shows the City of Portsmouth and the neighbouring Boroughs and District of Gosport, Fareham, Havant and Winchester. The City Council also works closely with local authorities beyond its immediate neighbours such as East Hampshire District, and the wider PfSH Authorities. A map of the wider PfSH area is shown as map 2 of this document.

Map 1: The City of Portsmouth



Map 2: The Partnership for South Hampshire sub-region



- 2.1.2 The City of Portsmouth is largely situated on Portsea Island, with the northern wards of Paulsgrove, Cosham and Drayton and Farlington falling on the mainland. The City is heavily constrained by the Solent to the south, Langstone and Portsmouth Harbours to the east and west and Portsdown Hill to the north. The City's constrained geography means that there is little vacant land to develop. Portsmouth and Langstone Harbours are protected as international conservation designations meaning that most development requires testing through the Habitats Regulations Assessment (HRA).
- 2.1.3 The strategic site of Tipner West and Horsea Island East is a key example of this and has been tested extensively through the HRA. The appropriate assessment section of the HRA found the land reclamation proposed as part of the scheme to have an adverse effect on the integrity of Portsmouth Harbour SPA/Ramsar site and the Solent & Dorset Coast SPA through permanent habitat loss. It was therefore necessary to carry out the three derogation tests. Those tests require there to be: i) no feasible alternative solutions to the allocation; ii) imperative reasons of overriding public interest (IROPI) for the allocation to proceed; and iii) sufficient compensatory habitats available to ensure that there is no residual impact on the integrity on the Habitats sites. This is the first time that a local planning authority has relied on the derogation tests to justify the adoption of a strategic allocation in a local plan.
- 2.1.4 Much of the open space in the City is protected for nature conservation either as a Site of Importance for Nature Conservation (SINC) or Local Nature Reserve (LNR) or as supporting habitat for the SPA's used by Brent Geese and Waders.
- 2.1.5 Development opportunities within Portsmouth are limited largely to brownfield land. The largest of these sites is City Centre North, which forms a central part of the wider City Centre Strategic Site. In addition to entering into statements of common ground (SOCG) with neighbouring authorities and statutory undertakers as detailed in this statement the City Council has sought to enter SOCGs with all the promoters of the City's strategic sites and allocations. The SOCGs with the site promoters are intended to support and evidence the Council's housing and employment land supply position and provide agreement with site promoters on the specifics supporting the delivery of their sites such as key items of infrastructure. The SOCGs with site promoters are separate to the DtC but are still an important part of the evidence base supporting the Local Plan. All the completed SOCGs are published as part of the Core Document Library.
- 2.1.6 Overall, the City is very constrained in nature, which limits its capacity to accommodate future development. However, the City Council has an ambitious growth agenda and recognises the social and economic benefits that development brings. The aspect of delivery that is most in the public eye is future housing delivery. The Plan's Development Strategy seeks to maximise the development potential of developable sites within the City focusing on the strategic sites whilst addressing the climate emergency, greening the City and achieving high quality design. Therefore, the Council has conducted a thorough and robust assessment of all the sources of housing supply that can then be used to establish a realistic capacity-based housing requirement / target for the Local Plan. Despite this the City Council is unable to meet its full housing need as calculated by the standard method of 899 homes per year.
- 2.1.7 Through the DtC, the City Council has undertaken extensive collaborative working with its neighbours in order to accommodate its unmet housing needs. This has resulted in Fareham Borough Council (FBC) agreeing to accommodate 800 homes of the City

Council's unmet housing need. This figure is included in the adopted Fareham Local Plan 2037¹⁰ and is referenced in Table 6.1: Sources of new homes in Portsmouth of the Local Plan. The City Council has had responses from the neighbouring authorities of Gosport Borough Council (GBC)¹¹ and Havant Borough Council (HBC)¹² that indicate they have their own unmet housing need and are therefore unable to accommodate the City's unmet need. East Hampshire District Council (EHDC)¹³ said in their response that they were not sufficiently progressed with their Local Plan to definitely state one way or the other. WCC have confirmed in a SoCG (October 2024)¹⁴ that the unmet need allowance set within the WCC Local Plan Review can contribute to meeting the needs of the adjoining authorities of Portsmouth and Havant. The position agreed between the authorities is that Portsmouth will be earmarked 30% of WCCs unmet need allowance and Havant 70%. The unmet need allowance is currently 1,900 dwellings (of which PCC's proportion equal's 570 dwellings). The position in the SoCG was agreed in PCCs response¹⁵ to WCCs Regulation 19 plan consultation in which PCC requested a 30% apportionment of WCC's unmet housing need allowance which would represent 570 dwellings. The Winchester Local Plan was submitted in November 2024, and the unmet need is expected to change through the examination of that plan, meaning the number that PCC will be earmarked is subject to change.

- 2.1.8 The additional supply secured from Farham Borough is in addition to the capacity based target of 680 per annum derived through the Portsmouth Local Plan and set out in Policy PLP16. It therefore helps to narrow the gap between the capacity based housing target and the standard method number.

2.2 Plan to Date

- 2.2.1 Following on from four Regulation 18 consultations¹⁶, the City Council is now moving ahead with its Local Plan. The Plan was approved by Full Council on 28 May 2024 for Pre-Submission consultation and then submission for examination in March 2025 (since postponed as detailed). Members from all political parties and especially the Portfolio Holder for Planning Policy and City Development and the opposition spokespeople have been involved in the preparation of the Local Plan throughout. Table 1 below sets out the stages of formal consultation undertaken on the Plan to date (March 25) and the Local Plan timetable for going up to adoption as set out in the Local Development Scheme adopted by the City Council on 11 February 2025¹⁷. The latest LDS setting out

¹⁰ https://www.fareham.gov.uk/pdf/planning/local_plan/1.FLP2037.pdf

¹¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/Letter-GBC-to-PCC-re-unmet-housing-need-09-02-24-accessible.pdf>

¹² <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/070224-HBC-Duty-to-Cooperate-Portsmouth-City-accessible.pdf>

¹³ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/EHDC-Response-to-Portsmouth-CC-Unmet-Needs-accessible.pdf>

¹⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/10/Statement-of-Common-Ground-between-Portsmouth-and-Winchester-PCC-updated-October-2024-FINAL.pdf>

¹⁵ <file:///C:/Users/432868/Downloads/BHLF-AQTS-32Q2-1%20-%20Portsmouth%20CC%20-%20Letter.pdf>

¹⁶ <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/portsmouth-local-plan/>

¹⁷ https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/FINAL_Portsmouth-LDS-2025.pdf

the post IROPI timetable for the Local Plan Addendum goes to extraordinary Cabinet on the 29th of April and can be found on the Council's web site¹⁸.

Table 1: Portsmouth Local Plan timetable for Production. (February 2025)

Timetable for production		
Preparation Reg 18	Issues and Options consultation	✓ July 2017
	Tipner Strategic Development Area consultation	✓ February 2019
	Evidence base consultation 'Local Plan update'	✓ February 2019
	Consultation on a draft Local Plan	✓ September 2021
Pre-Submission Reg 19	Consultation on the proposed Local Plan for submission	✓ Summer 2024
Submission Reg 22	Submission of Plan to Secretary of State	✓ Winter 2024/25
Examination Reg 24	Examination of the Plan by an appointed Inspector	Spring 2025-Winter 2025
	Consultation on Main Modifications	Winter 2025/26
Inspector's report Reg 25	Final Inspector's Report	Spring 2026
Adoption Reg. 26	Formal adoption of the Local Plan by the Council	Spring 2026

2.3 How we have approached Duty to Cooperate Methodology

2.3.1 The City Council has approached the DtC in three main ways. These are as follows:

- Sub-regionally through the Partnership for South Hampshire (PfSH)
- Individual DtC discussions and SoCGs with neighbouring authorities
- Individual DtC discussions and SoCGs with Statutory Undertakers

2.3.2 There will inevitably be some overlap between these three strands. For example, the neighbouring authorities with whom we have developed individual SoCG are also members of the PfSH. The following section provides background to these DtC processes.

2.3.3 Further detail on how the Council has undertaken this DtC is found in Appendix 2 of the Statement which details all of the DtC meetings that have been undertaken by the Council and their outcomes in support of the development of the Local Plan. Appendix 3

¹⁸ <https://democracy.portsmouth.gov.uk/documents/s56951/Appendix%201%20-%20Updated%20Local%20Development%20Scheme.pdf>

of the Statement provides further detail on all of the regular partnership meetings of which PCC is a member.

2.4 The Partnership for South Hampshire

2.4.1 PCC is an active member of the PfSH, which was originally formed in 2003 as the Partnership for Urban South Hampshire (PUSH). It is a partnership of district and unitary authorities, together with Hampshire County Council (HCC) and the New Forest National Park Authority, working together to support the sustainable growth of the South Hampshire sub-region. The area covered by PfSH and the authorities involved is shown in Map 2.

2.4.2 The members of PfSH are as follows:

- East Hampshire District Council
- Eastleigh Borough Council
- Fareham Borough Council
- Gosport Borough Council
- Hampshire County Council
- Havant Borough Council
- New Forest District Council
- New Forest National Park Authority
- Portsmouth City Council
- Southampton City Council
- Test Valley Borough Council
- Winchester City Council

2.4.3 In addition, joint working through PfSH has been undertaken in conjunction with the following bodies and examples of this working are set out in section 2.7 below.

- Enterprise M3 LEP (now disbanded)
- Environment Agency
- Hampshire and Isle of Wight Local Nature Partnership
- Highways England
- Homes England
- Natural England
- Solent LEP (now disbanded)
- Solent Transport
- Portsmouth Water
- Southern Water

2.5 PfSH Structure

2.5.1 PfSH has an Overview and Scrutiny Committee consisting of a councillor from each member authority, to consider referred matters on behalf of the Joint Committee and to make recommendations to it.

2.5.2 In addition to the committees there are several officer groups which develop policy, discuss cross boundary issues and provide advice to the committees. PfSH Policy Officers Group (PfSH POG) comprises policy officers from all of the PfSH authorities to discuss amongst other items, findings of studies commissioned collectively by PfSH, such as the Strategic Flood Risk Assessment, for the area. In addition there are subgroups such as the Natural Environment Group and East Hants Catchment

Partnership that focus on addressing specific issues. A schedule of PfSH meetings and events with their outcomes is set out in Appendix 1 of this document and Appendix 2 sets out all the PfSH groups that meet regularly.

2.6 Collaborative Working

2.6.1 The Partnership has a strong track record in collaborative working to achieve common goals in South Hampshire. The Partnership was heavily involved in the production of a sub-regional strategy for development that formed part of the South East Plan. This strategy was tested through public examination and when adopted by the Secretary of State, formed part of the development plan at that time and informed the production of local plans.

2.6.2 The ethos of collaborative cross boundary working continued in South Hampshire after the abolition of regional planning and the revocation for the South East Plan in 2013. As well as joint working between member authorities, PfSH works with partner agencies in the sub-region and Government departments to deliver joint strategies and pool resources. An example of this is the work on the Greenprint¹⁹ carried out by PfSH in conjunction with the NHS. PfSH has successfully developed a number of innovative solutions to challenging issues and thus unlocked development in the sub-region whilst recognising its constraints.

2.6.3 A number of SoCGs have been produced by PfSH over the years. The last one was signed by Joint Committee²⁰, which includes leaders or representatives of all authorities, in September 2023. It sets out the key strategic cross-boundary planning issues including housing needs and the methodology and framework for the preparation of the new Spatial Position Statement (SPS)²¹ published in December 2023. It set out a snapshot of housing need and supply in the sub-region divided up between its constituent local authorities from 2022-36. The overall deficit was estimated to be 14,531 homes at that time. The SoCG states that that the shortfall is best defined as need that is not yet planned for, rather than need that it is definitively unmet. It states that the shortfall would diminish over time as local plan reviews get underway and emerging plans are progressed.

2.6.4 The SoCG identifies six local planning authorities that are less likely/unlikely to meet their housing needs: New Forest District, New Forest National Park Authority, Southampton, Gosport, Portsmouth and Havant. It states that the PfSH authorities are taking a two-stage approach to addressing the needs of those authorities that are unable to meet their housing needs in full. In the first stage, the following authorities are identified as more likely to be able to meet and potentially exceed their housing need: East Hampshire, Eastleigh, Fareham, Test Valley and Winchester. The precise contribution from each authority will be determined through their respective local plan processes.

¹⁹ <https://www.push.gov.uk/greenprint/>

²⁰ <https://www.push.gov.uk/wp-content/uploads/2023/09/ITEM9-1.pdf>

²¹ <https://view.officeapps.live.com/op/view.aspx?src=https%3A%2F%2Fwww.push.gov.uk%2Fwp-content%2Fuploads%2F2023%2F12%2FPfSH-Spatial-Position-Statement-6-December-2023.doc&wdOrigin=BROWSELINK>

- 2.6.5 In the longer term and in stage two, Broad Areas of Search for Growth identified in the SPS will be considered through Local Plans. These were identified by considering the combination of a relative absence of strategic constraints, relative proximity to opportunities and services, and their scope in principle for good public and active travel connectivity. The broad areas would require further investigation and technical work to determine their suitability as specific locations for development, and to test their capacity, deliverability, infrastructure and mitigation needs to achieve allocations in Local Plans. A preliminary assessment suggests that the areas of search have a combined capacity for around 7,500 dwellings, subject to deliverability, infrastructure and mitigation.
- 2.6.6 Growth in the sub-region is constrained as it is bounded by two national parks, an Area of Outstanding Natural Beauty, the coast/estuaries, a range of international, national and local biodiversity designations and it needs to accommodate land for biodiversity mitigation and net gain. South Hampshire is already heavily built up in places, with areas of valued countryside often important in landscape terms or as settlement gaps protecting the identity of individual towns and villages. Some areas are less accessible by public transport. The SoCG states that the need to accommodate significantly more homes for people in the medium and longer term, including in the areas of search, will need to be carefully tested through local plans against all of these important characteristics to achieve the optimum solution.
- 2.6.7 The PfSH SPS was approved by Joint Committee in December 2023. It aims to provide guiding principles for local plans to help deliver sustainable development within South Hampshire. It should be noted that it is not an upper tier plan with which future local plans will need to conform. It does, however, help inform the preparation and strategic co-ordination of local plans under the duty to cooperate. Table 1 of the SPS compares housing need and supply along with shortfalls and surpluses for each local authority in PfSH as a snapshot in time. On this basis the latest shortfall is 11,771 dwellings (2023 – 2036). Several evidence based documents²² supporting the SPS were published at the same time including the Broad Areas of Growth Assessments.
- 2.6.8 The SPS retains the strategic principle of focusing growth on cities/urban areas first to maximise housing delivery within existing urban areas and identifies a number of existing strategic development locations in SPS7. It also identifies new Broad Areas of Search for Growth in SPS8 as follows:
- South-east/east of Eastleigh Town (Eastleigh)
 - Havant Town Centre (Havant)
 - Waterlooville Town Centre (Havant)
 - Southleigh (Havant)
 - East of Romsey (Test Valley)
 - South-west of Chandler's Ford (Test Valley)
 - East of Botley (Winchester)
- 2.6.9 The sites that fall within the Broad Areas of Search for Growth will need to be tested through the local plan preparation process, including against other sites that may be available or promoted within individual local planning authority areas. The local plan process will also need to resolve the quantum and form of development on sites and the

²² <https://www.push.gov.uk/work/planning-and-infrastructure/push-position-statement/>

infrastructure that will need to be provided to support development and make it sustainable.

2.6.10 The PfSH authorities are currently considering how to proceed beyond the 2023 SPS, with different options for an update to the approach being deliberated.

2.7 Partnership for South Hampshire Collaborative Working with External Partners

2.7.1 The core membership of PfSH comprises the local authorities in the sub-region, however, in addition statutory undertakers and other organisations have undertaken joint working with PfSH on specific projects and are represented in the different PfSH officer groups. Examples of how this joint working has been undertaken, are detailed below:

- **Environment Agency** - The Environment Agency is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group.
- **Homes England** - Homes England are represented on PfSH Joint Committee as observers.
- **Natural England** - Natural England is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group. Natural England also regularly attend and input into PfSH Joint Committee.
- **Solent LEP** - PfSH worked with the Solent LEP (since disbanded) as part of the Southern England Local Economic Partnership. The LEP has been replaced by the Solent Growth Partnership, details of the Partnerships work are covered in part 3 of this Statement.
- **Solent Transport** - Solent Transport worked as part of the steering group for the development of the PfSH SPS (2023) alongside the LPA's and Transport Authorities. The Solent Transport Model developed by Solent Transport was used in the evidence supporting the development of the SPS. The same transport model was used to support the preparation of the Portsmouth Local Plan.
- **Portsmouth Water** - Portsmouth Water is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group.
- **Southern Water** - Southern Water is a standing member of the PfSH Natural Environment Group and provide input and steer into the work being undertaken by that group. Southern Water have also approached the PfSH SEPO in order to find environmental offsetting to mitigate the impacts of their Hampshire Water Transfer and Water Recycling Project which has impacts across the sub-region, as it involves the creation of a pipeline between Havant and Otterbourne.

2.7.2 The PfSH Statement of Common Ground (2023) also states an ambition to work with further partners including the Hampshire and Isle of Wight Local Nature Partnership and National Highways, going forward.

2.8 Further PfSH Joint Work

2.8.1 In addition to the SPS and SoCG, PfSH has successfully tackled a number of complex sub-regional issues particularly relating to nature conservation through joint working. Indeed, it is the only area of the country to have developed a successful solution to nutrient neutrality.

- 2.8.2 In 2018, PfSH formed a Water Quality Working Group to coordinate a PfSH-wide response to water resource issues including nutrient pollution in the Solent. This followed on from the completion of the Integrated Water Management Study 2018²³ and the advice from Natural England on nutrient neutrality for new housing development. The group also includes local authorities from beyond the PfSH boundary, but within the Solent catchment that need to address this issue such as Chichester District Council.
- 2.8.3 PfSH employed a Strategic Environmental Planning Officer (SEPO) whose initial objective was to provide a strategic response to the issue of nutrient neutrality across the impacted areas of the Solent. The role of the post has since widened to encompass wider environmental mitigation and Biodiversity Net Gain. The PfSH environmental planning team has recently expanded to include two additional officers. The PfSH Strategic Environmental Planning Team (SEPT) officers are carrying out significant work in response to changes announced in the LURA to the process of dealing with Nutrient Neutrality.
- 2.8.4 PfSH has been proactive in solving nutrient neutrality in the Solent²⁴ since the introduction of the requirement in 2019. Through effective communication and collaboration with stakeholders across the catchment, PfSH has kept on top of the issue and ensured that new homes and overnight accommodation can be built without an adverse impact on the water quality of international nature conservation designations in the Solent²⁵. PfSH has ensured that nutrient mitigation has been available across the catchment since 2021 with further mitigation sites in the planning pipeline for the future. The work that PfSH has done on nutrients means that it is far ahead of other areas and catchments in delivering a solution for nutrient neutrality.
- 2.8.5 Phosphorus mitigation is now a requirement in the Itchen catchment within the Solent following the publication of nutrient neutrality guidance in March 2022 by Natural England. There is already some mitigation in the area and projects in the pipeline, but a larger solution is still needed to meet the demand.
- 2.8.6 As well as providing a single point of contact to the development industry and landowners who may be able to offer mitigation solutions, the SEPT also monitors the supply and demand relating to nutrient neutrality mitigation and engages with stakeholders to facilitate mitigation schemes coming forward to satisfy demand.
- 2.8.7 The SEPT are carrying out significant work in the preparation for the national implementation of Biodiversity Net Gain (BNG), including co-ordination of a PfSH wide piece of work looking at the potential for BNG on Council owned land. The SEPT has focused on supporting the PfSH authorities in the preparation for mandatory BNG from January 2024. The City Council participated in a study²⁶ undertaken by the SEPT in conjunction with the HCC Ecology Team assessing the potential for local authorities in South Hampshire to deliver BNG units on their own land. The study involved close

²³ <https://www.push.gov.uk/wp-content/uploads/2021/08/Integrated-Water-Management-Study-2018.pdf>

²⁴ <https://www.push.gov.uk/our-partnership-and-nutrient-neutrality/>

²⁵ This includes Chichester and Langstone Harbours Special Protection Area (SPA)/Ramsar, Solent and Southampton Water SPA/Ramsar, Solent Maritime Special Area of Conservation (SAC), Portsmouth Harbour SPA/Ramsar.

²⁶ https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/PfSH_BNG_on_LPA_Land_Stage_2.pdf

working between the SEPT, Hampshire County Council and the PCC Planning and Parks teams in order to understand the specific potential supply of BNG sites for Portsmouth.

- 2.8.8 The SEPT team have most recently been focusing upon delivering a supply of sites in the sub region to deliver Nutrient Mitigation for the PfSH authorities. This includes sites at Stubbington and in the Meon Valley. These sites will be owned and managed on the behalf of PfSH. The PfSH SEPT is working with the LPAs including PCC to decide on how credits created through these sites will be priced and distributed. The sites in some instances also have the potential to deliver offsite BNG.
- 2.8.9 The PfSH authorities have carried out significant joint working to address issues arising from recreational disturbance impacts on protected Brent Geese and Waders that overwinter in the Solent on mudflats and supporting habitat across the Solent. Bird Aware Solent²⁷ was set up as a joint initiative between the South Hampshire local authorities including PCC in order to lessen potential recreational impacts from increased local housing development. The initiative is run by the Solent Recreation Mitigation Partnership (SRMP), which is made up of 19 organisations and funded by contributions from all new residential dwellings within 5.6km of the SPAs.
- 2.8.10 The Bird Aware Partnership has gone from strength to strength first winning two awards at the Royal Town Planning Institute South East annual awards in 2018. The first award was for 'excellence in planning for the natural environment'. This award was given in recognition of work that helps to protect iconic bird species such as the curlew and the brent goose. Bird Aware Solent also received the prestigious award for overall regional winner. In 2019 Bird Aware Solent won the "Planning and the Natural Environment" category at the National Planning Awards and in 2020 it also received the 'Sustainability Campaign' public sector winner from the Institute of Environmental Managers and Assessors. Following these successes, Bird Aware has extended its influence to other parts of the country most notably through the creation of Bird Aware Essex Coast.
- 2.8.11 Detail of the mitigation measures is set out in the Solent Recreation Mitigation Strategy^[20], which was endorsed by PfSH with the latest update published in 2017 and approved revisions at the January 2021 joint committee. The main measures being implanted through the Solent Recreation Mitigation Strategy comprise a team of rangers to work with coastal visitors and communities to educate them about the birds and the adverse impact of recreational disturbance on them. Additional work is taking place to encourage responsible dog walking and visits to less sensitive parts of the coast. This work is particularly important as research shows that around 40% of bird disturbance occurs as a result of interactions with dogs. A revised Bird Aware Solent Strategy²⁸ was published in September 2024. The revised strategy includes the impact of recreational disturbance upon summer breeding birds and has an end date of 2050. which was endorsed by PfSH with the latest update published in 2017 and approved revisions at the January 2021 joint committee. The main measures being implanted through the Solent Recreation Mitigation Strategy comprise a team of rangers to work with coastal visitors and communities to educate them about the birds and the adverse impact of recreational disturbance on them. Additional work is taking place to encourage responsible dog

²⁷ <https://birdaware.org/solent/>

walking and visits to less sensitive parts of the coast. This work is particularly important as research shows that around 40% of bird disturbance occurs as a result of interactions with dogs. A revised Bird Aware Solent Strategy²⁹ was published in September 2024. The revised strategy includes the impact of recreational disturbance upon summer breeding birds and has an end date of 2050.

2.8.12 The East Hampshire River's Catchment partnership is a recently set up PFSH sub group that first met in September 2024. The group is primarily concerned with nutrient neutrality and Biodiversity Net Gain impacting the rivers of the Eastern part of Hampshire and feeding into the Solent.

2.9 Bilateral works with Neighbouring Authorities

2.9.1 The City Council has worked on a bilateral basis with all its neighbours in South East Hampshire and the Isle of Wight. This is in addition to the SoCG and Duty to Cooperate work being undertaken by the LPA's through PFSH. The City Council has undertaken SoCGs with the following neighbouring authorities (full copies of which can be found in the Core Document Library):

- East Hampshire District Council (EHDC)³⁰
- Fareham Borough Council (FBC)³¹
- Gosport Borough Council (GBC)³²
- Havant Borough Council (HBC)³³
- Isle of Wight Council (IOWC)³⁴
- Winchester City Council (WCC)³⁵

2.9.2 These SoCGs are jointly agreed statements between the Council and the neighbouring LPAs. They set out the position and understanding with respect to key cross boundary strategic issues between the two authorities. The SoCGs are not binding on either party but set out a clear and positive direction to inform ongoing strategy and plan making. It should be noted that they are a bilateral agreement between the two authorities only.

2.9.3 The SoCGs outline the strategic geographies of Portsmouth City and the neighbouring authority, showing the interrelationship between the two. The SOCG then sets out the key cross boundary strategic issues addressed with an agreed position between the two councils on each issue. Where relevant, areas of disagreement are also set out.

2.9.4 Each Individual SoCG focuses upon the key cross boundary issues between the two local authorities in question, however, they also cover the key cross boundary issues of:

²⁹ <https://birdaware.org/solent/wp-content/uploads/sites/2/2024/09/PFSH-30-September-Strategy-Review.pdf>

³⁰ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/Statement-of-Common-Ground-EHDC-PCC-July-2024.pdf>

³¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/08/June-24-Statement-of-Common-Ground-FBC-PCC-v1-Signed-FINAL.pdf>

³² <https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/Statement-of-Common-Ground-GBC-PCC-July-2024.pdf>

³³ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/08/Statement-of-Common-Ground-HBC-PCC-July-2024-HBC-signedFINAL.pdf>

³⁴ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/IWC-PCC-IPS-Statement-of-Common-Ground-June-2024.pdf>

³⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/10/Statement-of-Common-Ground-between-Portsmouth-and-Winchester-PCC-updated-October-2024-FINAL.pdf>

- Delivery of new homes
- Habitat Regulation Assessment including nutrients, recreational disturbance, protected sites and biodiversity
- Development of a Thriving Economy
- Promotion of sustainable and active cross boundary transport
- Cross boundary strategic sites and allocations

2.9.5 These key cross boundary issues were decided in reference to paragraph 20 of the NPPF³⁶ which states that strategic policies should set out an overall strategy for but not limited to the pattern, scale and design quality of places and make sufficient provision for housing; infrastructure for transport; community facilities; and conservation and enhancement of the natural, built and historic environment.

2.9.6 The individual SoCGs represent the culmination of ongoing DtC discussions between PCC and the neighbouring authorities over a number of years. In many instances there have been a series of SoCGs between Portsmouth and the neighbouring LPAs, which have been changed and updated as the two LPAs have progressed their respective Local Plans. In addition, the LPAs have in many instances made representations on each other's draft plans in order to address key cross boundary issues, for example, the representations on the emerging Fareham Borough Local Plan 2037 at several stages between 2020 and 2022 resulted in FBC agreeing to contribute 800 dwellings towards the City's unmet housing need. More recently the Council has reviewed its SoCG (October 2024) with WCC in order to secure a proportion of the unmet need allowance that WCC has included in their pre submission Local Plan. Further detail is set out in section 2.1 above.

2.10 Letters to Neighbouring Authorities requesting assistance with unmet Housing needs

2.10.1 In January 2024, the City Council wrote to the neighbouring local authorities of EHDC, GBC, HBC, and WCC asking them to help meet Portsmouth's unmet housing needs. The City Council did not write to FBC as they had already agreed to accommodate a portion of the City's unmet need in their Fareham Borough Local Plan 2037, which has since been adopted by the Borough Council. The City Council also did not write to the Isle of Wight Council as the two authorities have different housing market areas (HMA's) meaning they are unable to meet the others' unmet needs. The two authorities did however, agree a SOCG in July 2024, which addressed housing need and other matters.

2.10.2 The City Council has received responses to these letters from the LPAs. These set out that GBC and HBC were unable to assist in meeting Portsmouth's unmet needs due to physical constraints within the Boroughs meaning that they are unable to accommodate their own unmet need and had no capacity to accommodate any of Portsmouth's need.

36

<https://webarchive.nationalarchives.gov.uk/ukgwa/20231228093504/https://www.gov.uk/government/publications/national-planning-policy-framework--2>

2.10.3 In response to letters and consultation responses from PCC and HBC, WCC have agreed to earmark 30% of their unmet housing need's allowance to PCC (SoCG October 2024), the remaining 70% to be earmarked to HBC. Further detail is set out in section 2.1 above.

2.10.4 EHDC stated that they expect to accommodate some unmet needs from areas that can evidence a functional relationship with areas of their district but have not yet agreed the extent of that. They said they were unable to help PCC meet the whole identified unmet need without significant harm to their rural District. Furthermore, until they have been through the representations to their recent consultation, they were unable to offer further clarity on their position to potentially assist with unmet needs.

2.10.5 HBC wrote in return (March 2024) to PCC requesting that the City Council helps meet the Borough's unmet housing needs. The City Council responded to indicate that it is unable to do so due to the physical constraints that the City faces, which means that it is unable to meet its own housing needs. Copies of the letters sent to and received from the LPA's are found in the Core Document Library³⁷.

2.11 Collaborative working with Statutory Undertakers

2.11.1 The City Council has worked collaboratively with all the statutory undertakers. This is particularly important for Portsmouth with its constrained island geography and its challenges relating to flooding, international nature conservation designations and road congestion. PCC referenced the prescribed bodies as set out in Regulation 4 of section 33A (1)c of the Town and Country Planning (Local Planning) (England) Regulations 2012³⁸. The relevant bodies have been approached to undertake a SoCG. In addition, the Council is working closely with providers in the development of its Infrastructure Delivery Plan. The City Council has prepared SoCGs with Statutory Undertakers as set out in table 2 below. These SoCG will be updated where required in parallel to the preparation of the Local Plan Addendum.

2.11.2 The bilateral SoCGs with individual statutory undertakers are focused upon issues specific to that undertaker, for example, the City Council has entered into a SoCG with the EA specifically in regard to flood risk. The SoCGs with the statutory undertakers will be updated as necessary as the Plan progresses to submission and examination. The progress of the individual SoCG with statutory undertakers is set out in table 2 below and is correct as of February 2025.

Table 2: Progress of SoCGs with Statutory Undertakers as of February 2025

Statutory provider	Matters to be addressed.	Progress
Portsmouth City Council Children, Families and Education	Process undertaken to agree education infrastructure requirements for school places	Published ³⁹

³⁷ <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/portsmouth-local-plan-evidence/>

³⁸ <https://www.legislation.gov.uk/uksi/2012/767/regulation/4/made>

³⁹ https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/Statement-of-Agreement_IDP_Education_accessible.pdf

Environment Agency (EA)	SFRA (Levels 1 and 2), Sequential and Exception Tests Tipner West & Horsea Island East Regulation 18 comments	Published ⁴⁰ .
Historic England (HE)	Historic Environment policies Strategic sites and Allocations Tall buildings in the City Centre	Published ⁴¹ .
Marine Maritime Organisation	Tipner West & Horsea Island East site as the main site with an impact on the marine environment.	Published ⁴²
National Highways (NH)	Impact of the Local Plan on the Strategic Road Network Local Plan Strategic Transport Assessment. Transport Policies	Published ⁴³ .
Portsmouth City Council as Local Highway Authority (LHA)	Local Plan Strategic Transport Assessment City Centre Road Transport Policies Air Quality Study.	Published ⁴⁴
Portsmouth City Council Public Health	Climate Emergency Strategy Green Corridors Tree Canopy Cover Open Space Provision Air Quality	Published ⁴⁵ .

⁴⁰ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/EA-Statement-of-Common-Ground-Nov-2024v.2.pdf>

⁴¹ https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/SGC-between-HE-and-PCC_final-version-with-appendices-for-publication_Redacted.pdf

⁴² <https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/MMO-Statement-of-Common-Ground-Dec-2024v.Dec-FINAL.pdf>

⁴³ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/National-Highways-SoCG-21.02.25-Signed-signed.pdf>

⁴⁴ https://www.portsmouth.gov.uk/wp-content/uploads/2024/11/Statement-of-Common-Ground-PCC_LHA-Nov-2024.pdf

⁴⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/Final-SCG-Public-Health-March-25-signed.pdf>

	Takeaway's	
Southern Water (SW)	Drainage and wastewater system capacity, SUDS policy. The strategic matters covered include, Southern Waters Local Plan representation, PfSH position Statement, SFRA, Nutrient Neutrality, Hampshire Water Transfer and Water Recycling Project.	Published ⁴⁶
Sports England (SE)	Needs for sports pitches. Needs for an update to the Playing Pitch Strategy and the timing of that work. Addressing the Sport England Reg 19 consultation response	Published ⁴⁷

⁴⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/Statement-of-Common-Ground-PCC-Southern-Water-Septemeber-2024-FINAL-signed.pdf>

⁴⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/SOCH-PCC-Sport-England-Final-Feb-25.pdf>

Chapter 3: Key Cross Boundary Strategic Issues / Partners / Changes to the Plan (Output) by Issue

3.0.1 The City's island geography has informed the key strategic cross boundary planning issues that have been considered through the work on the Duty to Cooperate (DtC). These are in turn also influenced by the outcomes of the continuing DtC discussions.

3.0.2 The key strategic cross boundary issues for Portsmouth are identified as:

- The delivery of new homes, including accommodating the City's unmet need
- Habitat Regulations Assessment, including impacts on SPA/Ramsar from development at Tipner West & Horsea Island East
- Development of a thriving economy
- Promotion of sustainable and active cross boundary transport
- Strategic sites and allocations where appropriate

3.0.3 There is a range of other less strategic issues that have been raised by the DtC bodies, which may or may not have cross boundary implications. These have been dealt on a pragmatic basis with amendments as necessary to the Local Plan during its preparation.

3.0.4 Matters relating to Minerals and Waste are outside of the scope of this Statement. These matters are addressed in separate mineral and waste plans prepared in partnership with HCC and the other Hampshire Authorities.

3.0.5 The following section of this report addresses each key strategic issue in turn. For each of these it provides a brief background, summarises what actions have been undertaken, sets out any joint evidence prepared, lists other evidence studies for which the input of a number of other bodies has been sought and summarises the outcomes to date of the collaborative working.

3.0.6 This section of the Statement is supported by Appendices 3 and 4 of the Statement which show how the DtC discussions have been taken on board in the Local Plan pre and post regulation 19 consultation for the different subject areas. This is separate to changes made to the Local Plan during the earlier stage of Plan development under Regulation 18. Appendix 5 provides further supporting guidance for this section by relating the DtC discussions and the key strategic cross boundary issues set out in this section to the Council's Sustainability Appraisal objectives, the intention is to ensure that the relevant key issues have all been captured in this Statement.

3.1 The Delivery of New Homes

3.1.1 Paragraph 11 of the NPPF requires strategic policies to provide as a minimum for their area's objectively assessed housing need as well as any needs that cannot be met within neighbouring areas unless:

- (i) the application of policies in this Framework that protect areas or assets of particular importance provides a strong reason for restricting the overall scale, type or distribution of development in the plan area; or
- (ii) any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in this Framework taken as a whole.

- 3.1.2 Paragraph 61 of the NPPF states that in order to determine the minimum number of homes needed, strategic policies should be informed by a local housing need assessment, conducted using the standard method. The outcome of the standard method is an advisory starting-point for establishing a housing requirement for the area. Local Planning Authorities should then establish a housing requirement figure, which shows the extent to which their identified housing need can be met over the plan period.
- 3.1.3 The Council commissioned a Housing and Economic Development Needs Assessment (HEDNA)⁴⁸, which forms part of the evidence base for this Local Plan. The HEDNA states that over the plan period 2020–2040, the standard method sets a housing need of 899 homes per year for the City. The HEDNA separately identifies a need for 851 affordable homes per year.
- 3.1.4 The housing need figure set out in table 3 below has been calculated using the Government's standard methodology. The housing supply figure in table 3 is from Policy PLP16 and Table 6.1 of the Local Plan, which sets a housing requirement / target for Portsmouth of 13,603 new homes from 2020 to 2040 or approximately 680 new homes per year. There is therefore an unmet housing need in the City of 219 homes per year compared to the standard method figure. The capacity-based housing target set in PLP16 and Table 6.1 of the Local Plan and table 3 below, is lower than the standard method derived housing need due to the City's constrained geography resulting in a limited supply of sites. A full explanation of the rationale of this approach is set out in the supporting text to Policy PLP16 of the Local Plan and in the Housing Background Paper (2024)⁴⁹.

Table 3: Portsmouth City Council Housing Need and Supply.

Housing need	Housing supply	Unmet need
17,980 2020-40	13,603 2020-40	4,377 2020-40
899 per year	680 per year	219 per year

- 3.1.5 For context, the need identified through the standard method (899 homes per year) represents a significant increase from the housing requirement set in the Portsmouth Plan Core Strategy (2012) of 420 homes per year and from past delivery rates of housing. Past delivery rates of housing net completions (excluding C2 completions) in the City between 2011 and 2022 has averaged 313 homes per annum while in the last five years (2018-2023) this has fallen to 152 homes per annum.
- 3.1.6 To meet the full housing need set by the standard method of 899 homes per year is extremely difficult in the context of Portsmouth and its geography. Portsmouth is a physically compact City with many constraining factors, including its wealth of nature and heritage designations, that limit options for development growth. The reality is that land availability and housing delivery in the City is a major challenge, which means that the Local Plan has an important role to play in balancing the wide range of competing development needs, including the need to protect or enhance the quality of the

⁴⁸ https://www.portsmouth.gov.uk/wp-content/uploads/2024/04/4-Portsmouth-HEDNA_Final-Report-Dec-2023-CONFIDENTIAL-1.pdf

⁴⁹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/Housing-Background-Paper-Nov-2024-FINAL.pdf>

environment, in order to plan for the long-term sustainable growth of the City. Despite this challenge, however, the Council has sought to plan positively to establish a housing target and level of housing delivery in order to close the gap between the identified level of housing need and past delivery rates.

- 3.1.7 The development strategy of the Local Plan is to maximise the potential of developable sites focusing on the strategic sites whilst addressing the climate emergency, greening the City and achieving high quality design. The Local Plan recognises that it is not possible to meet the full need within the City. The City Council has requested that its immediate neighbours help to meet its unmet housing need where possible. Table 5 of this statement sets out in detail the Strategic Cross boundary Issues in respect of housing and how the City Council has addressed these through the DTC. Figures as set out above in Table 3 were used as the starting point for the DTC discussions with the neighbouring authorities.
- 3.1.8 The HEDNA reinforced the position set out in the previous work examining HMAs covering the PUSH area (GL Hearn in 2014)⁵⁰. The 2014 study identified a Portsmouth HMA which included all of Portsmouth, Gosport and Havant as well as the eastern wards of Fareham Borough, the southern wards of Winchester District and the southern parishes of East Hampshire District.
- 3.1.9 The 2023 HEDNA assessed migration statistics over the 2017 to 2020 period from the top five areas in which Portsmouth has a migratory relationship. At a local authority level, over the last four years Portsmouth's closest relationships remain with Havant, Fareham and Gosport and to a lesser extent, Winchester and East Hampshire.
- 3.1.10 House prices and house price change are another indicator considered by the HEDNA of HMAs. As table 4 below shows, there are generally two distinctive groupings in terms of meeting housing need in the HMA. Firstly, Portsmouth, Gosport and Havant, which are existing urban areas with little developable land available for new homes. Secondly, Winchester, East Hants and Fareham are more rural in nature and have developable land surplus to meeting their need for housing.
- 3.1.11 The house price analysis is generally consistent with that set out in the 2014 study aside from the notable change in the role of Havant which forms part of the "core" HMA along with Portsmouth and Gosport. The 2023 study considered that there is no justification to move away from the findings of previous research undertaken collaboratively with other authorities in the sub-region; and the Portsmouth HMA is considered to remain valid. It is therefore those authorities within or partly within the Portsmouth HMA where the City Council has targeted its DTC discussions in addition to those undertaken through PfSH. The housing need and supply position for those authorities as of July 2024 is set out in the table below. The housing figures are set out in agreed SOCG other than Fareham where the figures are from the adopted Local Plan.
- 3.1.12 The Local Plan Addendum being prepared for June 2026 will include a revised housing land supply position taking account of the latest standard method number and changes to delivery in the City post March 2025.

⁵⁰ https://www.portsmouth.gov.uk/wp-content/uploads/2024/04/4-Portsmouth-HEDNA_Final-Report-Dec-2023-CONFIDENTIAL-1.pdf

*Table 4: Housing Need and supply in South East Hampshire by Borough and District
November 2024⁵¹*

Neighbouring Local Authority	East Hampshire District (2021 - 40)⁵²	Fareham Borough⁵³ (2037)	Gosport Borough⁵⁴ (2023 - 40)	Havant Borough⁵⁵ (2022 - 43)	Winchester City⁵⁶ (2022-2039)
Housing need	9,082 (478 pa)	8,656 (598 pa)	6,001 (353 pa)	10,320 (491 pa)	15,465 (773 pa)
Housing Supply	9,725 (511 pa)	10,268 (641 pa)	2,823 (166 pa)	6,011 (286 pa)	15,465 (773 pa) (includes 1,900 for unmet need in neighbouring authorities)
Over/ Undersupply (total)	+643 (34 pa)	+900 (50 pa)	-3,179 (-187 pa)	-4,309 (-205 pa)	1,900
Oversupply committed to help meet Portsmouth's unmet need	TBC	800	0	0	30% of the unmet need housing allowance in the Winchester District Local Plan

Portsmouth City Council Housing stock in Havant Borough

3.1.13 PCC and HBC are in an unusual position whereby PCC owns a significant amount (4,800 dwellings approximately) of council housing within Havant Borough. This came about from PCC building houses and flats on land bought in Havant Borough as the City recovered from the second world war and was building 'homes for heroes'. The properties are nearly all within the Leigh Park and Wecock Farm estates. PCC is continuing to build more housing on its land holdings within Havant Borough and allocates council homes to residents of both Portsmouth and Havant. PCC also has some small land holdings in EHDC's area although these are primarily used for grazing.

Gypsies, Travellers and Travelling Showpeople

3.1.14 National planning policy sets out that the housing needs of different groups should be assessed and reflected in planning policies, including for gypsies, travellers and travelling show people. The overarching aim is to ensure fair and equal treatment, in a

⁵¹ All figures are rounded.

⁵² From 2024 SoCG, see <https://www.portsmouth.gov.uk/wp-content/uploads/2024/07/Statement-of-Common-Ground-EHDC-PCC-July-2024.pdf>

⁵³ Adopted Fareham Local Plan position. <https://www.fareham.gov.uk/planning/localplan.aspx>

⁵⁴ From 2024 SoCG, see <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/portsmouth-local-plan-evidence/#duty>

⁵⁵ From 2024 SoCG, see <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/portsmouth-local-plan-evidence/#duty>

⁵⁶ From 2024 SoCG, see <https://www.portsmouth.gov.uk/wp-content/uploads/2024/10/Statement-of-Common-Ground-between-Portsmouth-and-Winchester-PCC-updated-October-2024-FINAL.pdf>

way that facilitates the traditional and nomadic life of travellers while respecting the interests of the settled community. To help achieve this aim, local authorities are required to assess need for Gypsies and Travellers for the purposes of planning, work collaboratively to develop fair and effective strategies to meet identified need, seek to reduce tensions between settled and traveller communities and ensure Local Plans include fair, realistic and inclusive policies. Table 5 of this Statement sets out in detail the key strategic issues in respect of Gypsies and Traveller and how the City Council has addressed these through the DTC.

3.1.15 An up-to-date Gypsy and Traveller Accommodation Assessment (GTAA) 2024)⁵⁷ has been undertaken in accordance with Government planning policy. This shows that there are no Gypsy and Traveller households identified in Portsmouth that meet the Government's definition and also no households that either did not meet the definition or were undetermined with regard to the definition. The GTAA found there was no identified need for either permanent or transit sites for Gypsies and Travellers for the plan period to 2040. There are also no Travelling Showpeople yards in the City and no current or future (to 2040) need for plots.

3.1.16 WCC requested that PCC help to meet their unmet gypsy and traveller needs of circa 20 units in August 2023. However, the City Council was unable to assist due to land capacity constraints. The City Council agreed a SOCG with Winchester District in October 2024. This identified that Winchester has a shortfall of gypsy and traveller plots in the first five years of the Winchester Plan period and is unable to meet either short-term or longer-term need for travelling showpeople. PCC is however not in a position to meet any of Winchester's unmet need for gypsies and travellers and this is reflected in the SoCG.

Table 5: Evidence of the Duty to Cooperate in regards to Housing

Strategic issues	• The appropriate provision of housing towards meeting local needs, including affordable housing within the Portsmouth HMA and South Hampshire Sub Region • Where it is demonstrated that housing development cannot be sustainably accommodated in the City, the City Council with neighbouring authorities needs to consider whether any unmet need can be met elsewhere within those authorities' areas. • Where it is demonstrated that Gypsy & Traveller and Travelling Showpeople sites cannot be sustainably accommodated, the City Council will work with adjoining authorities to consider whether unmet need can be met elsewhere within the locality. • Successful delivery of affordable housing relies on partnerships with the Council as local housing authority and registered social landlords.
Partners	• All Local Authorities falling within the PfSH with specific emphasis on those LPA's in the Portsmouth HMA, which comprise: East Hampshire, Fareham, Gosport, Havant and Winchester. • The PfSH's wider membership beyond the LPA's

⁵⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/04/Portsmouth-GTAA-Final-Report.pdf>

	• EHDC and HBC in respect of PCC's housing stock within their areas.
Actions/outcomes	Joint Working Arrangements The City Council has worked as part of the PfSH in the preparation of the 2016 and 2023 Spatial Position Statements and supporting Evidence Base Documents. PCC Officers and members take an active role in a number of PfSH groups including Joint Committee, Chief Executives Group and Planning Officers Group. Jointly Prepared Evidence Base - Housing Market Assessments <i>South Hampshire Strategic Housing Market Assessment, January 2014⁵⁸, and Appendices (2014).</i> This report is a Housing Market Assessment setting out the housing market requirements of the PfSH sub region. <i>Objectively Assessed Housing Need Update, Partnership for Urban South Hampshire, (April 2016).</i>⁵⁹ This report is an assessment of housing need assuming a “policy off” basis, as required by national policy / guidance. <i>Reviewing Potential Rates of Housing Delivery, Partnership for Urban South Hampshire, (April 2016).</i>⁶⁰ This report includes a review of housing delivery performance historically at a national level, explores potential benchmarks in terms of the pace at which housing development can come forward, and considers past housing delivery performance within the PUSH area. Jointly Prepared Evidence Base - Other Housing related PFSH studies <i>Statement of Common Ground – Broad Areas of Search for Growth Assessments, (PFSH December 23)⁶¹.</i> This report carried out an assessment of areas for potential large scale housing delivery across the sub region. Spatial Position Statements

⁵⁸ <https://www.push.gov.uk/wp-content/uploads/2018/06/SHMA-2014-1.pdf>

⁵⁹ <https://www.push.gov.uk/wp-content/uploads/2018/06/Housing-need-update-2016.pdf>

⁶⁰ <https://www.push.gov.uk/wp-content/uploads/2018/05/Rates-of-housing-delivery-2016.pdf>

⁶¹ <https://www.push.gov.uk/wp-content/uploads/2024/01/Broad-Areas-of-Search-for-Growth-Assessments-6.12.23.pdf>

	<i>PUSH Spatial Position Statement, Partnership for Urban South Hampshire, (June 2016).</i> ⁶² This Position Statement has been developed to inform long-term decisions about the level and distribution of development in the area over the period from 2011 to 2034. <i>Partnership for South Hampshire Spatial Position Statement, (December 2023).</i> ⁶³ This document helps to inform the preparation of and strategic co-ordination of local plans. Duty to Cooperate statements with individual LPAs <i>Statement of Common Ground between Fareham Borough Council and Portsmouth City Council (September 2021).</i> This SoCG was prepared to support the Fareham Local Plan at examination and set out common positions between the LPAs on housing, employment, transport, air quality and landscape. The two authorities agreed the inclusion of a contribution towards unmet need made by FBC of 900 homes, of which 800 are earmarked for Portsmouth. <i>Statement of Common Ground Portsmouth City Council & Fareham Borough Council (July 2024)</i> This SoCG was prepared to support the Portsmouth Regulation 19 PLP. In regard to housing the SoCG reiterated the 800-home contribution towards meeting PCC's unmet housing needs and stated that FBC is unable to contribute any further beyond the 800 units previously agreed. <i>Statement of Common Ground between East Hampshire District Council and Portsmouth City Council (July 2024).</i> This SoCG was prepared to support the Regulation 19 PLP. In regard to housing the SOCG highlights that EHDC is not currently far enough developed with its Plan to definitely say whether the District Council can accommodate any of Portsmouth's unmet need. <i>Statement of Common Ground between Gosport Borough Council and Portsmouth City Council (July 2024).</i> This SoCG was prepared to support the Regulation 19 PLP. In regards to housing, the SoCG sets out that GBC and PPCC areas cannot meet their own unmet housing need and so cannot meet each other's unmet housing need. <i>Statement of Common Ground between Havant Borough Council and Portsmouth City Council (July 2024).</i> This SoCG was prepared to support the Regulation 19 PLP. In regards to housing the SOCG sets out that HBC and PCC areas cannot meet their
--	---

⁶² <https://www.push.gov.uk/wp-content/uploads/2022/05/PUSH-Spatial-Position-Statement-2016.pdf>

⁶³ <https://view.officeapps.live.com/op/view.aspx?src=https%3A%2F%2Fwww.push.gov.uk%2Fwp-content%2Fuploads%2F2023%2F12%2FPfSH-Spatial-Position-Statement-6-December-2023.doc&wdOrigin=BROWSELINK>

	own unmet housing need and so cannot meet each other's unmet housing need. <i>Statement of Common Ground between Isle of Wight Council and Portsmouth City Council (July 2024).</i> This SoCG was prepared to support the Regulation 19 PLP. In regards to housing, the SOCG sets out that the IOWC and PCC areas cannot meet their own unmet housing need and so cannot meet each other's unmet housing need. It also states that it would not be appropriate to do so as the Councils fall within different HMAs. <i>Updated Statement of Common Ground between Winchester City Council and Portsmouth City Council (October 2024).</i> This SoCG was prepared to support both the Portsmouth and the Winchester Regulation 19 Local Plans. In regard to housing the SOCG identifies that WCC have confirmed that 30% of the unmet need allowance set within the Local Plan review can contribute to meeting the needs of Portsmouth. The SoCG supersedes a previous SoCG between the two LPA's dated July 2024. Representations on Neighbouring LPA's Local Plans. <i>Representation on the Fareham Borough Council - Local Plan 2036 Supplement (Feb 20)</i>⁶⁴ This representation covered: housing need, HMA, employment, strategic growth areas, Portsdown Hill, nutrient neutrality and transport. Most notably PCC requested that FBC aid in meeting the City's housing need (1,000 homes requested). <i>Representation on the Fareham Borough Council - Local Plan 2037 (July 2021)</i>⁶⁵ This representation covered: housing need, HMA, employment, strategic growth areas, Portsdown Hill, nitrates, education and transport. Most notably the representation welcomes Fareham's inclusion of an identified contribution to unmet need of neighbouring authorities of 900 dwellings. <i>Representation on the East Hampshire District Council - Local Plan 2040 (March 2024)</i>⁶⁶ This representation covered: housing need, climate emergency, gypsies and travellers, natural and built environment, infrastructure and transport.
--	--

⁶⁴ <https://www.push.gov.uk/work/planning-and-infrastructure/push-position-statement/#:~:text=The%202023%20Spatial%20Position%20Statement,sustainable%20development%20within%20south%20Hampshire>

⁶⁵ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/PCC-response-to-Fareham-Regulation-19-LP-July2021-accessible.pdf>

⁶⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/09/EHDC-Response-to-Portsmouth-CC-Unmet-Needs-accessible.pdf>

	<i>Representation on the Winchester City Council - Local Plan 2040 (October 2024)</i>⁶⁷ This representation covered: housing need, design principles, landscape character, nitrates and environment. Most notably the representation requests the apportionment of Winchester's unmet housing need to the neighbouring authorities of Portsmouth and Havant. Letters / requests from Neighbouring LPA's <i>Letter from Winchester City Council requesting help meeting Gypsy and Traveller needs (August 2023)</i> This letter requested that the City Council help meet Winchester's unmet gypsy and traveller needs (200 pitches for gypsies and 27 plots for travelling showpeople) (see Core Document Library)
--	--

Key Policy Outcomes for Housing through Duty to Cooperate

3.1.17 Paragraph 4.5 of the Fareham Local Plan 2037⁶⁸ makes specific reference to providing housing to meet the unmet housing need from the City as follows: 'Therefore, this Local Plan makes provision for 900 homes to contribute toward the wider unmet need issue, 800 of which will meet Portsmouth's identified need.'

3.1.18 Policy PLP16 of the Pre-Submission Local Plan, reflects this and table 6.1 'Sources of new homes in Portsmouth' supporting the policy identifies 800 dwellings as our DTC contribution from neighbouring local authorities.

3.1.19 In addition, the Council has secured 30% of WCC's unmet housing needs allowance through the October 2024 SoCG; further detail is set out in section 2.1 of this Statement. (SoCG October 2024).

3.2 Habitat Regulation Assessment including Nutrients, Recreational Disturbance, Protected Sites and Biodiversity

Nutrient Neutrality and Biodiversity Net Gain

3.2.1 The City Council is working closely with neighbouring authorities and partners to deliver strategic scale solutions for Nutrient Neutrality and Biodiversity Net Gain (BNG). Natural England advise that the uncertainties regarding the impact of new development on designated sites must be recognised for all proposals that are subject to new planning permissions and have inevitable wastewater implications from additional overnight stays. Any increase is deemed significant, however small, due to the in-combination impacts. Natural England's stance is that the achievement of nutrient neutrality, with a calculated nutrient budget, if scientifically and practically effective, is a means of ensuring that

⁶⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/01/Winchester-October-2024-Reg19-consultation.pdf>

⁶⁸ https://www.fareham.gov.uk/pdf/planning/local_plan/1.FLP2037.pdf

development does not add to existing nutrient burdens and would enable appropriate assessments to conclude no adverse effects on international sites.

3.2.2 In 2022 PCC prepared its Updated Interim Nutrient Neutral Mitigation Strategy for New Dwellings⁶⁹. This Strategy was developed based upon the work of the PfSH Water Quality Working Group. This approach was due to the need for a joined up approach and the need to develop a comprehensive, long-term, funded mitigation strategy for the Solent area. The work of the Group produced in order to support individual authorities Nutrient Neutral Mitigation Strategies includes the PfSH 2018 Integrated Water Management Strategy (IWMS) which assesses the sensitivity of the whole catchment and address water resource capacity, supply and quality issues, and the 2020 update that tested some of the underlying assumptions in the original report. The jointly created evidence helps underpin the approach being taken in policy PLP 44: Nutrient Neutrality in International Nature Designations of the Local Plan.

3.2.3 In September 2024 PfSH Joint Committee agreed the principles of an Inter Authority Agreement related to the provision and sale of nutrient credits. This included agreement on the sales approach, including sales price and approach to allocation of credits. A report was taken to PCC's Cabinet in October of 2024 where members agreed to provide delegated authority to the Assistant Director of Planning and Economic Growth to authorise the sealing of the proposed Inter Authority Agreement and to have the delegated authority to agree the Council as a benefiting authority for projects delivered through the Inter Authority Agreement.

3.2.4 The Hampshire and Isle of Wight Wildlife Trust (HIOWWT) has developed a nature-based solution to provide nitrogen mitigation. The scheme works by acquiring intensively managed farmland that currently release high levels of nutrients (nitrogen) into the Solent and changing the way it is managed so that it is grazed less intensively or left to rewild to produce a much lower nitrogen output. The difference in nitrogen output can then be used to offset the impact of new development.

3.2.5 The City Council as part of PfSH has employed the PfSH SEPT. The team works with landowners on behalf of the PfSH authorities to deliver an ongoing supply of sites to provide nutrient offsetting. The SEPT produced an 'Update on Nutrient Neutrality in the Solent' report in March 2023 that identified the levels of supply and demand for nutrients in the South Hampshire catchments. This showed that the Test and Itchen catchment especially had a shortage of mitigation scheme projected for Nitrogen and Phosphates.

3.2.6 Since the update to the nutrient neutrality guidance in March 2023⁷⁰, the PfSH SEPT have been looking for solutions in response to the demand for phosphate credits. The team is currently helping to bring forward three projects in Winchester District, the South Downs National Park and Eastleigh. In addition to these existing projects the SEPT is developing a pipeline of future projects including the consideration of strategic PfSH level offset schemes.

⁶⁹ https://www.portsmouth.gov.uk/wp-content/uploads/2022/07/Updated_Nutrient_Neutral_Strategy_post_cabinet_version-June22.pdf

⁷⁰ <https://www.push.gov.uk/wp-content/uploads/2023/03/Item-10-Nutrient-Neutrality-Update.pdf>

- 3.2.7 The PfSH SEPT led a piece of pilot work⁷¹ on behalf of the PfSH authorities which considered how to meet the BNG needs of PfSH members and aid in managing BNG on development proposals. The work looked at Council owned land to assess the potential of the land to provide offsite BNG delivery to enable development to meet the mandatory minimum 10% net gain required by the Environment Act. PfSH members own a considerable number of open spaces and green spaces, which could provide offsite BNG for developments. The PfSH SEPT and PCC officers worked in close partnership to identify potential sites and then scope and cost possible interventions. The results of the PfSH trial have shown that approximately 50% of the City's sites assessed in the trial have some potential for BNG delivery, with a further 20% having significant potential for BNG delivery. In addition, the City Council is undertaking work to ascertain the potential for further BNG on land it owns both within and outwith Portsmouth.
- 3.2.8 The SEPT team have most recently been focusing upon delivering a supply of sites in the sub region to deliver Nutrient Mitigation for the PfSH authorities. This includes sites at Stubbington and in the Meon Valley. These sites will be owned and managed on the behalf of PfSH. The PfSH SEPT is working with the LPAs including PCC to decide on how credits created through these sites will be priced and distributed. The sites in some instances also have the potential to deliver offsite BNG.
- 3.2.9 The PfSH SEPT has recently led on the creation of a new East Hampshire Rivers officer group. This group is focused upon rivers that feed into the eastern part of the Solent and is concerned with BNG and Nutrient Neutrality delivery within this catchment. The group first met in September 2024.
- 3.2.10 Table 6 of this Statement sets out in detail the key strategic issues in respect of Nutrient Neutrality and Biodiversity Net Gain and how the City Council has addressed these through the DTC including with PfSH partners.

Recreational Disturbance - Bird Aware Solent

- 3.2.11 Recreational Disturbance impacts protected ducks, geese and wading birds that overwinter in the Solent on mudflats and supporting habitat across the Solent. Bird Aware Solent was set up as a joint initiative between the South Hampshire local authorities (including PCC), Chichester District Council (CDC) and the South Downs National Park Authority (SDNPA) in order to lessen potential recreational impacts from increased local housing development. The initiative is run by the Solent Recreation Mitigation Partnership (SRMP,) which is made up of 19 organisations and funded by contributions from all new residential dwellings within 5.6km of the SPAs.
- 3.2.12 The planned mitigation measures are set out in the Solent Recreation Mitigation Strategy⁷², which was endorsed by PfSH. The Bird Aware Solent Revised Strategy (September 2024) added further detail including a five year plan and details on project costs and funding.

⁷¹ https://www.portsmouth.gov.uk/wp-content/uploads/2024/12/PfSH_BNG_on_LPA_Land_Stage_2.pdf

⁷² <https://www.portsmouth.gov.uk/wp-content/uploads/2020/05/Solent-Recreation-Mitigation-Strategy-December-2017.pdf>

- 3.2.13 The main measures implemented through the strategy are a team of rangers to work with coastal visitors and communities to educate them about the birds and the adverse impact of recreational disturbance on them. Additional work is taking place to encourage responsible dog walking and visits to less sensitive parts of the coast. This work is particularly important as research shows that around 40% of bird disturbance occurs as a result of interactions with dogs.
- 3.2.14 PfSH provides governance to the Bird Aware Partnership, who mitigate recreational disturbance to SPA overwintering birds from additional pressures resulting from new house building. The lead officer for Bird Aware sits within the planning team at PCC ensuring close liaison on all Bird Aware issues. The Bird Aware partnership has won several Planning Awards and has expanded the Bird Aware Brand to other parts of the Country most notably Bird Aware Essex Coast. The Bird Aware Solent Revised Strategy (Sept 2024)⁷³ sets out the findings in relation to summer breeding birds in the Solent and information in regard to the latest developer contributions and spending by Bird Aware to provide the mitigation for recreational disturbance. The Strategy and its updates form the basis for Policy PLP43: Recreational Disturbance on International Nature Designations of the Local Plan. The policy requires that development that includes new residential development provides a financial contribution to Bird Aware, with the exception of sites where the developer can prove that they can deliver their own bespoke onsite or offsite mitigation. Table 6 of this Statement sets out in detail the key strategic issues being addressed by the Bird Aware Partnership through the DTC.

Supporting Habitat - Solent Waders and Brent Goose Strategy Partnership

- 3.2.15 PCC along with the other PfSH authorities has funded the Solent Waders and Brent Goose Strategy. This is a conservation partnership project, which aims to conserve the internationally important brent goose and wading bird populations within and around the SPA and Ramsar wetlands of the Solent coast.
- 3.2.16 There have been several iterations of the Strategy. It was first published in 2002 and focused on Brent Geese in the eastern Solent harbours; in 2010 an updated Solent-wide Strategy was published, covering both wading birds and brent geese. The most recent version of the Strategy is the Solent Waders & Brent Goose Strategy 2020⁷⁴. The 2020 Strategy focuses on understanding bird movements from the SPA areas to inland sites, and between inland sites. The Strategy is supported by Mitigation Guidance (2018)⁷⁵ and live mapping showing the supporting habitat for the brent geese and waders.⁷⁶ The Strategy and supporting Mitigation Guidance informed the development of and are referenced in policy PLP42 (Solent Waders and Brent Geese sites) of the PLP. The

⁷³ <https://birdaware.org/solent/wp-content/uploads/sites/2/2024/09/PFSH-30-September-Strategy-Review.pdf>

⁷⁴ <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/solent-waders-brent-goose-strategy-2020.pdf>

⁷⁵ <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/swbgs-mitigation-guidance-oct-2018.pdf>

⁷⁶ <https://hiwwt.maps.arcgis.com/apps/instant/minimalist/index.html?appid=f4bbd6fe517647cba8bf0f3b8cfb7c1b>

policy adopts the approach taken in the Strategy and Guidance, giving it further weight for planning decisions in Portsmouth.

Protected Sites and Biodiversity

- 3.2.17 Portsmouth is home to several Internationally protected sites namely the coastal Special Protection Areas (SPAs) (Portsmouth Harbour SPA, Chichester and Langstone Harbours SPA, Solent and Dorset Coast SPA). These SPAs typically comprise tidal estuaries and / or harbour environments, with extensive mudflats and saltmarshes as well as other associated habitat such as saline lagoons, shingle beaches and more typical terrestrial habitats such as grasslands and woodlands. They are designated for the range of over-wintering Waders and Brent Geese, as well as being protected as a breeding site for protected species notably Terns. The associated Ramsar site designations include the relevant bird populations as well as the wetland habitats present.
- 3.2.18 The Tipner West & Horsea Island East strategic site allocated in draft Policy PLP3 of the Pre-Submission Local Plan impacts upon the adjacent Portsmouth Harbour, which is designated as a SPA and Ramsar site, whilst also being designated nationally as a Site of Special Scientific Interest (SSSI). In addition, the former firing range is recognised as a primary feeding site for Brent Geese. These nature conservation issues will need to be addressed as part of any development on this site.
- 3.2.19 The Local Plan is supported by a Habitats Regulations Assessment (HRA). The objective of this assessment is to identify any aspects of the Plan that are considered likely to have a significant effect on a protected habitats site either individually or in combination with other plans or projects. The HRA concludes that the proposed development of Tipner West & Horsea Island East will have adverse effects upon the integrity of Portsmouth Harbour SPA and Portsmouth Harbour Ramsar site.
- 3.2.20 The Conservation of Habitats and Species Regulations 2017 do not allow competent authorities to consent plans or projects that may have an adverse effect on the integrity of a designated habitats site unless specific derogation tests are met. These tests relate to alternative solutions, imperative reasons of overriding public interest (IROPI) and compensatory measures. Government guidance on the derogation tests was followed in the HRA of this Local Plan. The full results of all three derogation tests are set out in the HRA and conclude the following:
- There are no feasible alternative solutions to the Plan's proposals for Tipner West and Horsea Island East as set out in Policy PLP3 that would be less damaging or avoid damage to the designated sites.
 - The benefits of the development enabled by Policy PLP3 amount to imperative reasons of public interest capable of overriding the adverse effects on the integrity of the Portsmouth Harbour SPA and Ramsar Site.
 - There is sufficient land identified for delivery of necessary compensatory measures to demonstrate a high likelihood that sufficient compensatory habitat is capable of being secured at the planning application level.
- 3.2.21 The SPAs are shared with the neighbouring LPAs, meaning that impacts that affect the SPA's also impact the neighbouring LPAs. Portsmouth Harbour is shared with the

neighbouring LPAs of GBC and FBC, whilst Chichester and Langstone Harbours SPA is shared with HBC and CDC.

3.2.22 Leading up to the March 2025 intended Submission, the City Council worked with the neighbouring LPAs of Gosport and Fareham regarding the impacts of the Tipner Strategic Site on the shared Portsmouth Harbour SPA/Ramsar and addressed the site and its impacts through DTC. This was included in the SCGs with both authorities, detail on how this is addressed is provided in table 6 of this Statement.

Tipner due diligence work in support of the Local Plan HRA

3.2.23 As part of its regulation 19 consultation response to the Local Plan, Natural England (NE) queried the degree of confidence the Council could have in the availability of sufficient land for compensation. In respect of the ten sites identified by the Tipner promoter team and relied on in section 8 of the HRA, NE said that:

“we are aware of other developing proposals, some of which are also considering mitigation/compensation for similar impacts to those posed by PLP3. It is therefore possible that the potential identified compensation land for the Tipner allocation may be already apportioned to another plan or project. It is not clear whether or not this has been factored into the site selection evidence presented to Natural England...”

As it currently stands, should a HRA derogation for this Local Plan be sought due to the inclusion of allocation PLP3, Natural England’s advice is that, as a plan-making authority, your Council does not have enough information to adequately demonstrate necessary compensatory measures have been, or can be secured.”

3.2.24 The City Council carried out a due diligence exercise in order to ascertain whether the sites identified by the promoter team were subject to competing claims by other plans or projects or subject to relevant planning constraints.

3.2.25 The due diligence process involved extensive DtC discussions with the neighbouring LPAs and other key organisations. The due diligence was undertaken in two stages: i) checking the identified sites against relevant plans, strategies and related documents; and ii) meetings with relevant planning authorities, agencies and other organisations to discuss their needs for nature conservation sites for biodiversity compensation or mitigation or otherwise, and to allow them to identify of any potential sites that might be used for those purposes.

3.2.26 In addition to the extensive desktop assessment officers of the City Council met/liaised directly with officers from the following County, Borough and District Councils:

- Hampshire County Council
- Chichester District Council
- Gosport Borough Council
- Fareham Borough Council
- Havant Borough Council

3.2.27 Officers also liaised with officers of organisations that require compensation/mitigation sites as follows:

- Coastal Partners
- Environment Agency
- Solent Waders and Brent Goose Strategy Steering Group

3.2.28 The purpose of the desktop work and discussions was to ascertain the existence of emerging mitigation and compensation sites that were yet to be formally identified by relevant authorities, agencies or organisations through plans and strategies, and to understand the effect of any relevant planning policies. The authorities, agencies and organisations were invited to share any such potential or proposed compensation, mitigation, or nature conservation sites with PCC. Due to the commercial confidentiality of the promoter's ten sites, PCC officers were unable to disclose the exact location of those sites. However, by asking the authorities, agencies and organisations about their own potential or proposed compensation, mitigation, and nature conservation sites, PCC officers were able to ascertain if there was overlap with the ten sites provided by Tipner the promoter team.

Outcome of this work

3.2.29 The due diligence work confirmed PCC's existing understanding of relevant planning policies, national and local designations relevant to the sites; provided greater detail on PCC's existing understanding of the overlap of parts of sites; provided new information, in respect of sites and confirmed that none of the authorities, agencies or organisations identified any of the 10 sites in the promoter's list of potential compensation sites as proposed or potential compensation or mitigation or nature conservation sites, and that there was no identified competing claim on those sites. The full conclusions of the due diligence work are set out in appendix D of the HRA Supplement⁷⁷.

Cross Boundary DtC on the environment post IROPI

3.2.30 Following on from the March 2025 IROPI decision the Council is revisiting its proposals for the Tipner West and Horsea Island East site as part of the Local Plan Addendum taking account of the content of the IROPI letter and ongoing advice from Natural England and members of the Tipner Regulatory Panel including the RSPB and HIOWWT. This is in order to develop proposals that do not have adverse impacts upon the Portsmouth Harbour SPA / Ramsar that cannot be mitigated. The supporting HRA will be updated in parallel.

Table 6: Evidence of the Duty to Cooperate in regards to Habitat Regulation Assessment and Biodiversity Net Gain

Strategic issues	• Wildlife habitats are subject to a range of pressures including population growth, recreational visitors, new development and traffic growth. International nature conservation designations are particularly vulnerable and require careful attention to the in-combination effects of human influence. • Impact upon the SPAs and Ramsar sites of Portsmouth Harbour SPA, Chichester and Langstone Harbours. SPA and Solent and Dorset Coast SPA specifically, the impact of the City Council's proposed allocation at Tipner on Portsmouth Harbour and Solent & Dorset Coast SPA.
------------------	---

⁷⁷ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/10/HRA-Supplement-PDF-Final.pdf>

	• Recreational Disturbance, specifically impacting Brent Geese and Waders, and the accommodation of supporting habitat associated with the SPAs within the City. • Nutrient neutrality impacts the Solent, with nitrogen entering the Solent from wastewater treatment works and rivers leading to excess nutrification. • Biodiversity Net Gain (BNG) has been introduced by Government in the last year. The strategic geography of the area presents opportunities for offsite BNG solutions.
Partners	• All local authorities in PfSH with specific emphasis on those LPAs in South East Hampshire: East Hampshire, Fareham, Gosport, Havant and Winchester. • Hampshire County Council, including the Hampshire Biodiversity Information Centre and as lead authority for the Local Nature Recovery Strategy. • PfSH's wider membership beyond the LPAs (see para 2.4.3 for the full membership) • HIOWWT in regard to BNG and Nutrient Neutrality • Members of the Tipner Regulatory Panel including representatives from the Environment Agency, Natural England, Marine Maritime Organisation, Royal Society for the Protection of Birds (RSPB) and HIOWWT. Members of the Bird Aware Partnership comprising: • Chichester District Council • East Hampshire District Council • Eastleigh Borough Council • Fareham Borough Council • Gosport Borough Council • Hampshire County Council • Havant Borough Council • Isle of Wight Council • New Forest District Council • New Forest National Park Authority • Portsmouth City Council • South Downs National Park Authority • Southampton City Council • Test Valley Borough Council • Winchester City Council • Natural England • RSPB • Hampshire and Isle of Wight Wildlife Trust • Chichester Harbour Conservancy Members of the Solent Waders and Brent Goose Strategy, conservation partnership which include:

	• HIOWWT • Natural England • RSPB • Hampshire County Council • Coastal Partners. The HIOWWT lead on the co-ordination of survey work and analysis of data for the partnership. The partnership is funded by the South Hampshire local authorities including PCC.
Actions/outcomes	Joint Working Arrangements - PFSH Bird Aware Bird Aware Solent is a partnership of local councils across South Hampshire and West Sussex. It raises awareness of the ducks, geese and wading birds that spend the winter on our special coastline. Detail on the role of Bird Aware is set out in section 3 (para 3.2.10 onwards) of this Statement. <i>Solent Recreation Mitigation Strategy (December 2017).</i>⁷⁸ This aims to prevent bird disturbance from recreational activities. It seeks to do this through a series of management measures which actively encourage all coastal visitors to enjoy their visits in a responsible manner rather than restricting access to the coast or preventing activities that take place there. Solent Waders and Brent Goose Strategy Partnership <i>Solent Waders and Brent Goose Strategy (2020)</i>⁷⁹ The strategy relates to internationally important brent goose and wading bird populations within and around the SPA and Ramsar wetlands of the Solent Coast (Hampshire, Isle of Wight and West Sussex). The underlying principle of the strategy is to wherever possible conserve extant sites, and to create new sites, enhancing the quality and extent of the feeding and roosting resource. <i>Solent Waders and Brent Goose Strategy, Guidance on Mitigation and Off-setting Requirements (October 2018).</i>⁸⁰ A framework for guidance on mitigation and off-setting requirements has been prepared by to achieve the long-term protection of the wider brent goose and wader network of sites.

⁷⁸ <https://www.portsmouth.gov.uk/wp-content/uploads/2020/05/Solent-Recreation-Mitigation-Strategy-December-2017.pdf>

⁷⁹ <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/solent-waders-brent-geese-strategy-2020.pdf>

⁸⁰ <https://solentwbgs.wordpress.com/wp-content/uploads/2021/03/swbgs-mitigation-guidance-oct-2018.pdf>

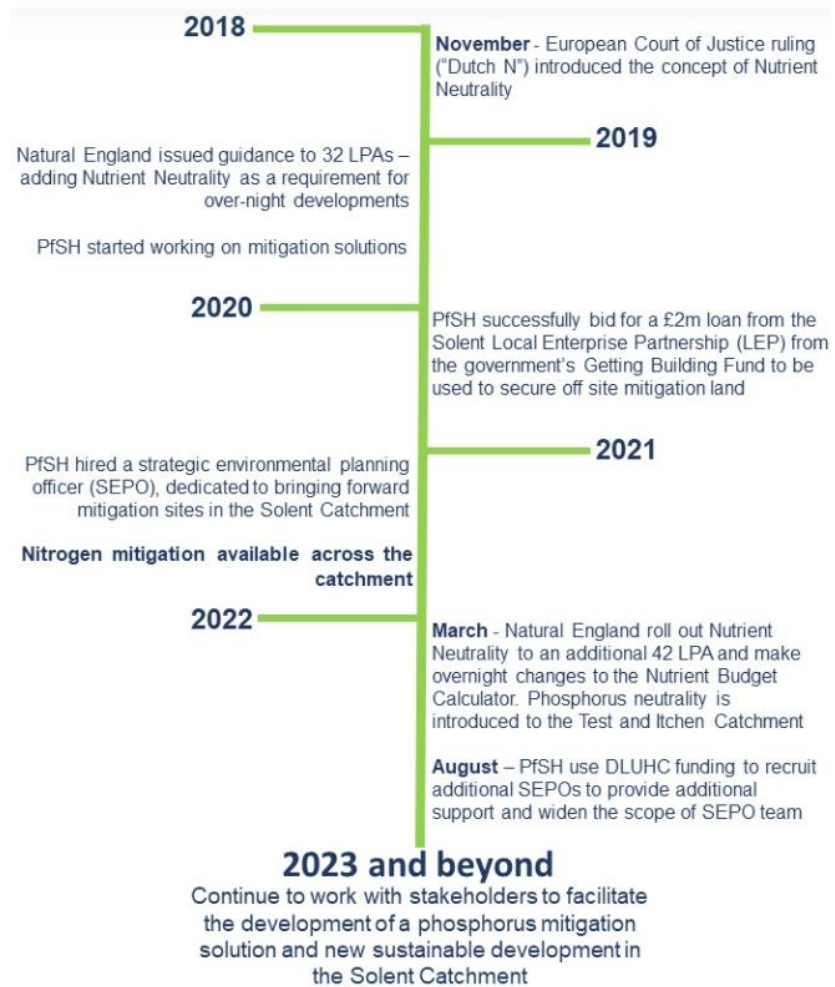
This network is under pressure from the growth planned in this area and formal guidance was considered necessary to define an approach for the non-designated sites.

Nutrient Neutrality

PCC working in partnership with PfSH has been proactive in solving nutrient neutrality in the Solent since the introduction of the requirement in 2019. PfSH now has a dedicated SEPT working across the Solent. The City Council has been working through the PfSH POG and environment and water quality subgroups to develop a joined up solution to nutrification in the Solent. Detail on the role of the PfSH SEPT in addressing nutrients is set out in section 3 (para 3.2.7 onwards) of this Statement.

The diagram below sets out the stages of work undertaken by PfSH (both by the SEPT and directly by the officers of the LPA's) in developing nutrient neutrality solutions in the Solent.

Figure 1: Flow chart showing the progress of the PfSH authorities in addressing nutrification.



PfSH Nutrient Work

	<i>Potential nutrient mitigation schemes (April 2024⁸¹)</i> This document lists nutrient schemes in the South Hampshire sub region. The list includes the Nunwell Estate on the Isle of Wight from which the City Council has purchased Nutrient credits in order to enable housing development to come forward in the City. The purchase of these credits is agreed with the HIOWWT who own the site. The PfSH SEPT works with the LPAs in order to help set up further agreements for the provision of credits as required by each LPA. <i>Update on Nutrient Neutrality in the Solent Summary (April 2023)⁸²</i> The report provides an update on the supply of and demand for nutrient mitigation measures around the Solent. The report also outlines other key workstreams being undertaken by the PfSH SEPT. Funding awarded by DLUHC to South Hampshire for environmental projects For several years much needed development across the sub-region has been impacted because of environmental concerns, particularly around nitrates entering rivers and the Solent. The PfSH SEPT on the behalf of the LPA's including PCC secured funding from the DLUHC totalling £9.6m (Local Nutrient Mitigation Fund) to support projects to protect the local environment. The money was awarded to the PfSH and will be used for a range of schemes led by individual councils including PCC. Projects being brought forward by the SEPT include creation of new wetlands and nature reserve areas, improving water efficiency in council homes and upgrading council-owned wastewater treatment plants. The PfSH SEPT is working with PCC Planning and Housing Officers to provide grant funding from part of this money to deliver enhanced water efficiency measures in PCC housing stock. PfSH Strategic Environmental Planning Officer (SEPO) and Strategic Environmental Planning Team (SEPT) PfSH have employed a SEPO whose primary objective is to provide a strategic response to the issue of nutrient neutrality across the impacted areas of the Solent. Full details of the PfSH SEPT's work is set out in paragraph's 3.2.4 to 3.2.8 of this Statement
--	---

⁸¹ <https://view.officeapps.live.com/op/view.aspx?src=https%3A%2F%2Fwww.push.gov.uk%2Fwp-content%2Fuploads%2F2024%2F04%2FPotential-Nutrient-Mitigation-Schemes-April-2024.docx&wdOrigin=BROWSELINK>

⁸² <https://www.push.gov.uk/wp-content/uploads/2023/03/Item-10-Nutrient-Neutrality-Update-1.pdf>

	Joint Working Arrangements - HIOWWT The City Council is working with the HIOWWT in order to deliver nutrient offsetting to enable development in the City. The Wildlife Trust has developed an offsetting site at Nunwell on the Isle of Wight. Credits from the mitigations implemented there are in addition to credits created by water efficiency in PCC housing stock. These credits are enabling development in the City. Joint Working arrangements - Tipner West Regulatory Panel Following the 2021 Regulation 18 Local Plan Consultation, the City Council made the decision to revisit the approach to the Tipner West & Horsea Island East strategic site. This resulted in a cessation of work on the former 'super peninsula' option (involving circa 27ha of reclamation from Portsmouth Harbour), and, following detailed studies, in October 2022 (and amended in October 2023 and March 2024) the City Council agreed a set of guiding principles for development of the site. These reiterated the commitment to delivery of a 58,000sqm marine hub, new sea defences, site decontamination and critical infrastructure together with enabling housing development, pursuant to the City Deal. As the City Council acts as both LPA and site owner/promoter for this complex coastal site, and as joint signatory of the Coastal Concordat (2019, as amended), a Regulatory Panel was established in early 2021 to provide a mechanism for regular engagement with statutory regulators with a central point of contact within the LPA. The Panel membership includes representatives from the following: • Environment Agency • Natural England • Marine Management Organisation • Historic England With regard to the significant habitat issues pertaining to the development of the site, regular guest contributors to the Panel includes representatives from the following non-governmental organisations: • Royal Society for the Protection of Birds (RSPB) • Hampshire and Isle of Wight Wildlife Trust Several of the Individual statutory bodies that are on the Regulatory Panel including EA, NE, MMO and the EA opted to do bilateral SCGs with the City Council, (as detailed in table 2 of this Statement) which addressed the allocation alongside other issues. Therefore, the Council progressed a joint
--	--

	SoCG⁸³ with the RSPB and the Hampshire & Isle of White Wildlife Trust only. This SoCG covered the following topics: • Site description and baseline • Policy context and background • Draft policy PLP3 • Sustainability Appraisal • Impact of the allocation of habitat and HRA • HRA Derogation 1 - alternatives • HRA Derogation 2 - IROPI • HRA 3 - compensatory measures Jointly Prepared Evidence Base - HRA related PFSH studies <i>South Hampshire Green Infrastructure Strategy (2017 - 2034) (Adopted March 2017), ⁸⁴(Updated July 2018).</i> The purpose of this strategy is to set the vision and framework for the delivery of an integrated and multifunctional network of strategic scale green infrastructure (GI) across the South Hampshire sub-region. <i>South Hampshire Green Infrastructure Implementation Plan (June 2019). ⁸⁵</i> This Implementation Plan is the delivery plan for South Hampshire Green Infrastructure Strategy 2017-2034 and will support the enhancement of the area's GI network, enabling growth and development across the sub-region and enhancement of the area's natural environment through the delivery of a number of key strategic GI projects/initiatives. The plan also sets the framework for more locally based GI planned and delivered at the district and community levels. <i>GI related strategies, plans and assessments for PFSH constituent and adjacent local planning authorities and partnerships (August 2019).⁸⁶</i> This table details specific GI projects by LPA area. <i>Integrated Water Management Study (May 2018) ⁸⁷</i> This report has been commissioned by the PFSH to assess any
--	--

⁸³ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/SCG-RSPB-HIWWT-Tipner-West-PLP3-vFINAL-21Feb2025-SIGNED.pdf>

⁸⁴ <https://www.push.gov.uk/wp-content/uploads/2018/08/South-Hampshire-GI-Strategy-2017-2034-FINAL.pdf>

⁸⁵ <https://www.push.gov.uk/wp-content/uploads/2019/08/South-Hampshire-Green-Infrastructure-Implementation-Plan-June-2019-.pdf>

⁸⁶ <https://www.push.gov.uk/wp-content/uploads/2019/08/PfSH-Table-of-Relevant-Green-Infrastructure-Strategies-and-Plans-August-2019.pdf>

⁸⁷ <https://www.push.gov.uk/wp-content/uploads/2021/08/Integrated-Water-Management-Study-2018.pdf>

	implications from the planned growth in the region for the water resource and water quality environment. <i>Greenprint</i>⁸⁸ is a joint initiative led by New Forest National Park Authority, University of Southampton, University of Portsmouth, and Southern Policy Centre, working with PfSH including PCC. The NHS has been a key partner in the Greenprint work, providing input on Natural Health Service and sustainable healthcare. The objective of the Greenprint framework is to enhance collaboration across and within sectors to achieve a green recovery together. Flood Risk <i>PfSH Level 1 Strategic Flood Risk Assessment (February 2024)</i>⁸⁹. PCC commissioned consultants on the behalf of ten of the PfSH authorities to prepare an updated SFRA. The SFRA assesses the risk to the South Hampshire from all sources of flooding, now and in the future, taking into account the impacts of climate change, as well as assessing the cumulative impact that land use changes and development in the area will have on the flood risk. <i>PfSH Strategic Flood Risk Assessment PART 1 Main Report Appendix A: Technical Note Fluvial River Floodplain Analysis</i>.⁹⁰ This is a technical note on Fluvial Flood Plan Analysis supporting the PfSH SFRA. <i>PfSH Level 1 Strategic Flood Risk Assessment PART 1 Main Report Appendix A91: Technical Note: East Solent Model Re-Simulations</i>. This is a technical note on the East Solent supporting the PfSH SFRA. <i>PfSH Level 1 Strategic Flood Risk Assessment PART 1 Main Report Appendix A: Technical Note: Southampton Water Model Re-Simulation</i>.⁹² This is a technical note on Southampton Water supporting the SFRA. Spatial Position Statements <i>PUSH Spatial Position Statement (June 2016)</i> ⁹³ This position statement was developed to inform long-term decisions about the level and distribution of development in the sub-region over the period from 2011 to 2034. This SPS was informed by the environmental evidence base as set out earlier in this section.
--	---

⁸⁸ <https://www.push.gov.uk/greenprint/>

⁸⁹ <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Main-Report-V6-15.02.24.pdf>

⁹⁰ <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Appendix-A-River-Floodplain-Analysis-Final-v1.3.pdf>

⁹¹ <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Appendix-B1-East-Solent-Technical-Note-Version-3-Final.pdf>

⁹² <https://www.push.gov.uk/wp-content/uploads/2024/05/SFRA-Part-1-Appendix-B2-Southampton-Water-Technical-Version-2.pdf>

⁹³ <https://www.push.gov.uk/wp-content/uploads/2022/05/PUSH-Spatial-Position-Statement-2016.pdf>

	The SPS has since been superseded by the 2023 SPS, which is discussed in section 2 above. <i>PfSH Spatial Position Statement, (December 2023)</i> ⁹⁴This report helps to inform the preparation of and strategic co-ordination of local plans including the PLP. This study was informed by the environmental evidence base as set out earlier in this section and supersedes the 2016 SPS. PfSH (July 2024) BNG on Local Authority Land The PfSH SEPT are currently working with local authorities including Portsmouth to develop a business case for each potential BNG project using the specification for site modifications recommended by HCC Ecology Team. This report aims to give local authorities a stronger understanding of how BNG on local authority owned land will work in practice. Duty to Cooperate statements with individual LPA's <i>Statement of Common Ground, Portsmouth City Council & Gosport Borough Council July 2024</i> In the preparation of the SoCG, the City Council engaged with GBC to discuss the environmental impacts of the Tipner West & Horsea Island East Strategic Site on the Portsmouth Harbour SPA / Ramsar and Solent & Dorset Coast SPA. In the SoGC, GBC states that it supports the principle of social and economic development at Tipner West and the sub-regional benefits the site would deliver. GBC recognises these works are likely to have a significant environmental impact which would be subject to the derogation tests including IROPI. While the specifics of the scheme are still being worked on, the Borough Council notes that the HRA/LPA is confident that the IROPI tests can be met at a plan level, that alternative solutions are not possible or feasible, and that sufficient compensatory habitats in excess of that which is lost can be delivered within the sub-region. GBC states it will be necessary that this is achievable, and all appropriate measures are taken to minimise impacts upon the Portsmouth Harbour SPA/Ramsar. <i>Due diligence / Compensation site work with neighbouring LPA's September 2024</i> The City Council has also worked with the neighbouring LPAs of HCC, CDC, GBC, FBC and HBC and other organisations that require compensation/mitigation sites including: Coastal Partners; the EA and Solent Waders and Brent Goose Strategy Steering Group.
--	--

⁹⁴ <https://view.officeapps.live.com/op/view.aspx?src=https%3A%2F%2Fwww.push.gov.uk%2Fwp-content%2Fuploads%2F2023%2F12%2FPfSH-Spatial-Position-Statement-6-December-2023.doc&wdOrigin=BROWSELINK>

	This work was undertaken in in order to provide greater certainty on the deliverability of compensation sites being proposed by the promotor of the Tipner West & Horsea Island East strategic site. Full details of this process and its outcomes are set out in paragraph 3.2.25 of this Statement.
--	---

Key Policy Outcomes for habitats and biodiversity

- 3.2.31 Policy PLP3: The due diligence work in respect to the Tipner West & Horsea Island East compensation sites has strengthened the evidence supporting this policy and the HRA.
- 3.2.32 Policy PLP 31: Flooding has been informed by and refers to the PfSH SFRA Level 1.
- 3.2.33 Policy PLP38: Green Infrastructure was revised prior to the Regulation 19 consultation following input from Natural England. The main change was the inclusion of NE's 15 GI Principles.
- 3.2.34 Policy PLP40: Biodiversity Net Gain was informed by the joint BNG evidence work undertaken by the PfSH SEPT on the behalf of the Council.
- 3.2.35 Policy PLP42: Solent Waders and Brent Geese Sites is based on evidence that has been gathered through the joint working as set out in the section above most notably the Solent Waders and Brent Goose Strategy (2020) and Solent Waders and Brent Goose Strategy, Guidance on Mitigation and Off-setting Requirements (October 2018).
- 3.2.36 Policy PLP43: Recreational Disturbance on International Nature Designations has been written based on evidence that has been created through the joint working as set out in the section above, specifically the Solent Recreation Mitigation Strategy (December 2017) and Bird Aware Solent Revised Strategy (September 2024).
- 3.2.37 Policy LP44: Nutrient Neutrality in International Nature Designations is based upon the jointly developed evidence based produced through PfSH. The Council's Updated Interim Nutrient Neutral Mitigation Strategy for New Dwellings⁹⁵ that underpins the policy was developed to reflect best practice developed jointly across the wider Solent.

3.3 Development of a Thriving Economy

- 3.3.1 Portsmouth's island city geography, naval history and demographic profile have influenced the demand, investment and type of economic activities that take place in the City today. The key sectors are defence and aerospace, advanced manufacturing and engineering, digital and creative industries, marine and maritime industries, health and tourism. Portsmouth is an important centre for work within the sub-region, home to two-thirds of the UK's naval fleet and an internationally recognised university.
- 3.3.2 The City is key to the Solent's growing marine and maritime sector. Portsmouth benefits from the presence of the International Port, HM Naval Base and a number of

⁹⁵ <https://www.portsmouth.gov.uk/services/development-and-planning/planning-policy/nitrate-mitigation-strategy/>

waterfront access sites including Trafalgar Wharf, Port Solent and The Camber. PCC is one of the City's major employers alongside the Naval Base, the University of Portsmouth, Airbus Defence and Space, BAE systems and Pall Europe. Lakeside North Harbour Business Park in Cosham offers a premier office, research and development space, which draws businesses from across the sub-region, while the City's well-occupied industrial estates in Hilsea and Farlington support a range of sectors.

3.3.3 The City Council is working closely with the authorities across the Solent both through PfSH and the Solent Growth Partnership to support joint economic goals for the Solent. The Solent is a prime location within the UK to deliver development to meet the pressing needs of the marine and maritime sector. This is recognised in its recent designation as a Freeport. Table 7 of this Statement sets out in detail the key strategic issues in respect of the City's economy and how the City Council has addressed these through the DTC including with the Local Economic Partnership.

Table 7: Evidence of the Duty to Cooperate in regards to the Development of a Thriving Economy

Strategic issues	Provision for at least 138,429m² of new employment floorspace during the Plan period 2020-2040 for the following types of businesses: a) 58,645m² office floorspace (E(g)(i); b) 15,270m² research & development / industrial processes floorspace (E(g)(ii&iii); c) 64,514m² manufacturing / warehousing floorspace (B2/B8). Provision of a new marine hub with a working quayside and up to 58,000 m2 of marine employment floorspace (class E(g) offices, research and development, light industrial, B2 general industrial and B8 storage or distribution). Safeguarding existing employment land
Partners	• All local authorities falling within the PfSH. • Solent Growth Partnership (replaces Solent LEP)
Actions/outcomes	Joint Working Arrangements - PfSH Joint working arrangements - Former Solent Local Economic Partnership and Solent Growth Partnership. • The Solent LEP was created in 2010 following the abolition of regional development agencies as a non-statutory body responsible for economic development. Led by the business community and supported by three university partners, three unitary authorities (including Portsmouth), eight district councils and one county council, this partnership worked together to secure a more prosperous and sustainable future for the Solent area. In 2023 the Government confirmed its decision to cease LEP funding in the 2023/24 financial year moving to new devolved funding arrangements. In the

	absence of devolution locally the functioning economic area of the Isle of Wight, Portsmouth and Southampton was confirmed in March 24 and is working together as the Solent Growth Partnership. The Solent Growth Partnership produced the Solent Growth and Prosperity Strategy⁹⁶ in November 2024, which sets out the Partnership's agenda for economic growth in the Solent. PfSH Supporting evidence documents. <i>Economic, Employment and Commercial Needs (including logistics) Study (March 2021).</i>⁹⁷ This report updates the 'economic need' for land and floorspace in South Hampshire. The report re-confirms the economic geography of South Hampshire – the Functional Economic Market Area (FEMA). <i>Economic and Employment Land Evidence Base Paper, PfSH (May 2016)</i>⁹⁸. The purpose of this report is to draw together evidence regarding economic and commercial property market dynamics in South Hampshire and the Isle of Wight. Former Solent LEP supporting evidence documents <i>Transforming Solent Growth Strategy (January 2015)</i>⁹⁹. The Transforming Solent is the Solent region's Strategic Economic Plan for the period 2014 – 2020. <i>Transforming Solent productivity and Growth Strategy update (February 2017).</i>¹⁰⁰ This report updates the 2015 Transforming Solent Growth Strategy <i>Transforming the Solent Strategic Economic Plan (2014).</i>¹⁰¹ This report sets out a plan for growth which will see us build on the Solent's strengths and plan towards a more ambitious future. The report recognises and builds on our current strengths, harnesses the drivers for growth and addresses the barriers, which if not addressed, could constrain growth. Southampton and Portsmouth City Deal (2013)
--	--

⁹⁶ <https://solentgrowthpartnership.co.uk/wp-content/uploads/2025/01/SGPS-Jan-2025.pdf>

⁹⁷ <https://www.push.gov.uk/wp-content/uploads/2021/05/Economic-Employments-and-Commercial-Needs-including-logistics-Study-Final-Report-March-2021.pdf>

⁹⁸ <https://www.push.gov.uk/wp-content/uploads/2018/05/Economic-and-employment-land-2016.pdf>

⁹⁹ https://solentlep.org.uk/media/1508/transforming_solent_growth_strategy_-_jan_2015.pdf

¹⁰⁰ <https://www.lepnetwork.net/media/1126/solent-policy.pdf>

¹⁰¹ <https://www.push.gov.uk/wp-content/uploads/2018/05/Transforming-Solent-Marine-and-Maritime-suppl.pdf>

	The City Deal¹⁰², signed on 12th November 2013, is between the Government, local businesses and leaders from Southampton, Portsmouth and Hampshire Councils and the Solent LEP. It aimed to provide £953 million of investment into the Southampton and Portsmouth areas and maximises both cities' key marine and maritime assets through the provision of new housing and employment sites. For Portsmouth the focus was on unlocking the potential of Tipner-Horsea Island with the provision of 2,370 homes and 58,000m² of employment floorspace. This is quite clearly a regeneration opportunity of sub-regional importance.
--	--

Key Policy Outcomes in regards to economy

3.3.4 The funding secured through the City Deal has helped to support the allocation of Tipner West & Horsea Island East as set out in policy PLP3, Tipner East (PLP4), Horsea Island Open Space (PLP9) and Port Solent (PLP11) for new jobs, homes and open space.

3.3.5 PLP 16: Employment. Work was done sub-regionally on employment need most notably in relation to the PFSH Economic, Employment and Commercial Needs (including Logistics) Study.

3.4 Promotion of Sustainable and Active Cross Boundary Transport

3.4.1 The compact character of Portsmouth provides a great opportunity to shape a future where people leave the car at home when making everyday journeys. Through the adopted Local Transport Plan 4 (2021 –2038)¹⁰³ (LTP4), PCC is striving to create an environment that allows everyone to travel as sustainably as possible.

3.4.2 The provision of a safe, convenient, affordable to use and efficient transport network is key in helping to build vibrant local communities, enable regeneration and achieve an environmentally sustainable future. Prioritising walking and cycling and transforming public transport will play a key role in delivering a people centred travel network across the City, linking into and connecting local areas.

3.4.3 In February 2022 Portsmouth adopted a Local Cycling and Walking Infrastructure Plan¹⁰⁴ (LCWIP). The aim of the Portsmouth LCWIP is to facilitate modal shift by creating a comprehensive walking and cycling network that is safe, inclusive, accessible, convenient and attractive, enabling people to get from A to B in the most direct way possible when making utility trips.

3.4.4 As a unitary authority, The City Council is both the planning and transport authority. The local authority areas immediately adjoining the City are two tier in structure with

¹⁰² <https://www.gov.uk/government/publications/city-deal-southampton-and-portsmouth>

¹⁰³ <https://www.portsmouth.gov.uk/services/parking-roads-and-travel/travel/local-transport-plan-4-ltp4/>

¹⁰⁴ <https://travel.portsmouth.gov.uk/wp-content/uploads/2022/05/74.645-LCWIP-update-with-background-report-2022-Accessible.pdf>

transport functions being undertaken by HCC whilst the districts and boroughs provide the local planning function.

- 3.4.5 The City Council has also undertaken transport work as part of PfSH. PfSH agreed a new Spatial Position Statement in 2023. The SPS was supported by the PfSH Identification of Broad Areas of Search for Growth Assessments (December 2023) report.
- 3.4.6 The City Council is also a key partner is Solent Transport. Originally established in 2007, Solent Transport is an apolitical partnership between the councils of the Isle of Wight, Hampshire County, Portsmouth and Southampton. In collaboration with the local community, business, government and transport operators, Solent Transport undertakes research; develops transport policy and strategy; submits and supports funding bids; and lobbies for transport improvements that will benefit everyone. Table 8 of this Statement sets out in detail the key strategic issues in respect of Transport and how the City Council has addressed these through the DTC.
- 3.4.7 Solent Transport also works with the PfSH to deliver the transport objectives to promote economic regeneration in the sub-region. Solent Transport developed the Solent Sub-Regional Transport Model (SRTM). The SRTM is operated by the SYSTRA consultancy under contract to Solent Transport. Since its development in 2010, SRTM has been a key resource for securing several hundred million pounds of transport funding in the Solent and planning its delivery. SRTM has also informed numerous Local Plans, major development transport assessments and transport strategies and studies. The model represents a base year of 2019, and can be used for modelling of transport and land use scenarios for years through to 2041. Solent Transport is currently investigating the potential to extend the Solent Transport Model beyond 2041.
- 3.4.8 The Strategic Transport Assessment¹⁰⁵ for the PLP used the SRTM which has been used for forecasting for numerous strategic Transport Assessments in the Portsmouth, Southampton and South Hampshire area, constituting a widely used tool for assessing transport patterns. It includes relevant committed development schemes across Portsmouth and neighbouring authorities. One of the key cross boundary matters discussed and agreed as part of the Strategic Transport Assessment was the growth assumptions to be used for Havant after the withdrawal of their Local Plan from examination in 2022. The approach that was taken forward (to use the adopted Core Strategy (2011) and Allocations Plan (2014)) was also agreed with National Highways.
- 3.4.9 The City Council's planning team liaised with National Highways (NH) and PCC as the Local Highways Authority throughout the plan preparation process. At each stage of the Strategic Transport Assessment process, all relevant parties met and agreed an approach to the work going forward.
- 3.4.10 In support of the preparation of the PCC's Regulation 19 Local Plan, SYSTRA prepared a Strategic Transport Assessment. Upon completion, SYSTRA also prepared a technical note to share with National Highways to provide an indication of the assessments undertaken and mitigation proposed at Strategic Road Network (SRN) junctions. This technical note provided additional detail on the optioneering process for

¹⁰⁵ https://www.portsmouth.gov.uk/wp-content/uploads/2024/06/Portsmouth-Local-Plan-TA_Strategic-Transport-Assessment-Draft-23.05.2024_-ISSUE-NO-TRACKS.pdf

the relevant SRN junctions and details the assessments and conclusions presented at previous meetings held with PCC, SYSTRA and NH. PCC have finalised a SoCG¹⁰⁶ with NH which set out the key Strategic matters in respect of the Strategic Road Network.

3.4.11 Air Quality resulting from increased traffic flows associated with the Local Plan was also identified as a cross boundary issue. The City Council's Portsmouth Emissions Assessment and Habitats Regulations Assessment (HRA) both identified impacts of PCC's Local Plan Growth on Havant Borough (specifically in respect of protected habitat adjacent the junction of the A27 / A3 (M)). These impacts were addressed in the July 2024 SoCG between PCC and HBC.

Table 8: Evidence of the Duty to Cooperate in regards to Transport

Strategic issues	Reducing the impact on the strategic and local road networks within Portsmouth. Proposing mitigation schemes at junctions that will see an increase in traffic movements and subsequent detrimental impact. Creating modal shift to encourage transport by sustainable means and to reduce congestion and air quality impacts of car use, including cross boundary tips. Deliver cleaner air in the City to improve the health opportunities for all. • Prioritise walking and cycling • Transform public transport • Support business and protect our assets
Partners	• All local authorities falling within the PfSH with specific emphasis on those LPAs in southeast Hampshire namely East Hampshire, Fareham, Gosport, Havant and Winchester • Hampshire County Council as adjoining Transport Authority • Solent Transport
Actions/outcomes	Joint Working Arrangements - PfSH <i>Partnership for South Hampshire Identification of Broad Areas of Search for Growth Assessments (December 2023).</i>¹⁰⁷ The Broad Areas of Search for Growth Assessments work has employed a constraint mapping approach to assess the potentially most sustainable broad locations, at the sub-regional scale, where it would be appropriate to identify sites for allocation in local plans. This includes mapping of transport constraints and opportunities.

¹⁰⁶ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/National-Highways-SoCG-21.02.25-Signed-signed.pdf>

¹⁰⁷ <https://www.push.gov.uk/wp-content/uploads/2024/01/Broad-Areas-of-Search-for-Growth-Assessments-6.12.23.pdf>

	Joint Working Arrangements - Solent Transport Solent Transport provides leadership, strategy and direction to support sustainable economic growth as detailed in paragraph 3.4.7. <i>Transport Delivery Plan (TDP) 2012- 2026 (2012).</i>¹⁰⁸ This TDP identifies a set of schemes for the period up to 2026, framed by an overall approach to delivery that positions TfSH with the flexibility to mobilise quickly to secure funding opportunities from a variety of sources. <i>Transport for South Hampshire Evidence Base Case and Options for Intervention (2012).</i>¹⁰⁹ This report supports the TDP and sets out the evidence base and options for intervention. <i>Subregional Transport model (2015, updated regularly).</i>¹¹⁰ Solent Transport has worked together to deliver the Solent Sub Regional Transport Model (SRTM). SRTM is operated by SYSTRA consultancy under contract to Solent Transport. Since its development in 2010, SRTM has been a key resource supporting securing several hundred million pounds of transport funding in the Solent and planning its delivery. SRTM has also informed the PLP and supporting Transport Study. Duty to Cooperate statements with individual LPA's <i>Statement of Common Ground Portsmouth City Council & Havant Borough Council (July 2024)</i> The Statement of Common Ground addressed the impact of PCC growth on an area of saltmarsh within Havant Borough, namely: Approx. 36m from the A27 / A3 interchange in the Chichester and Langstone Harbours SPA / Ramsar. HBC noted the findings of PCC's HRA Appropriate Assessment in regard to the impact.
--	--

Key Policy Outcomes in regard to Transport

3.4.12 The City Council's planning team liaised with NH and the LHA throughout the plan preparation process. At each stage of the Strategic Transport Assessment process, all relevant parties met and agreed an approach to the work going forward. SCG with National Highways and the LHA have been signed and published. These will be updated

¹⁰⁸ <https://documents.hants.gov.uk/transport-for-south-hampshire/TransportDeliveryPlan.pdf>

¹⁰⁹ <https://www.push.gov.uk/wp-content/uploads/2018/05/Transport-for-South-Hampshire-2012.pdf>

¹¹⁰ <https://solent-transport.com/solent-sub-regional-transport-model/#:~:text=The%20SRTM%20is%20a%20multi,economic%20impacts%20of%20these%20interventions.>

following the STA Addendum which will address the Local Plan Addendum including updated allocations, housing and employment figures.

- 3.4.13 PLP 47: Movement and Transport was informed by the Transport Study which utilised the SRTM, which had been developed by Solent Transport.

3.5 Cross Boundary Strategic Sites and Allocations

- 3.5.1 Due to the small size of Portsmouth City in terms of physical area, some of its strategic sites and allocations have direct impact upon its neighbours due to the proximity of the site to the authorities' shared boundary.

- 3.5.2 The sites that have specific cross boundary impact are the Tipner West & Horsea Island strategic site and the Land West of Portsdown Technology Park site allocation. Table 9 of this Statement sets out in detail the key strategic issues in respect of the relevant Strategic Sites and how the City Council has addressed these through the DTC including with PfSH partners.

Tipner West & Horsea Island East

- 3.5.3 For Tipner West & Horsea Island East the main cross-boundary issue for discussion has been the likely significant effects to the designated habitat sites and citation species within Portsmouth Harbour (which includes part of the landmass of Tipner West) and other adjacent designated sites forming part of the National Site Network. By reason of assessed potential for likely adverse effects to these sites, as identified in the HRA, including effects from limited land reclamation, channel dredging, bridge construction and development of terrestrial SPA/Ramsar habitat, the site allocation can only proceed towards adoption if it passes three derogation tests comprising a test of alternative solutions, Imperative Reasons of Overriding Public Interest (IROPI) and compensation. Furthermore, the Plan-level HRA and SA have inevitably required cross-boundary engagement with neighbouring LPAs, having regard to the dynamic coastal environment, flood risk and protected flora and fauna habitats. There are also considerations around heritage settings across the Harbour, notably with regard to Portchester Castle.

- 3.5.4 Portsmouth Harbour shares a coastal frontage with two neighbouring LPAs, being GBC and FBC respectively. The City Council has been working with these neighbouring local planning authorities as required by the DTC. Detailed discussion of the particular environmental impacts can be found in the HRA, with particular regard to harms caused by Solent-wide nutrient pollution, recreational disturbance to protected birds and the other significant effects identified in the HRA.

- 3.5.5 Further detailed work has been carried out in respect of the compensation sites for the Tipner West and Horsea Island scheme. This work involved significant cross boundary liaison as detailed in para 3.2.23 of this Statement.

- 3.5.6 The City Council has adopted a positive and proactive partnership approach to engaging with neighbouring LPAs through PfSH, but also through the Tipner West Regulatory Panel. The City Council acts as both local planning authority (LPA) and site owner/promoter for this complex coastal site, and as joint signatory of the Coastal

Concordat (2019, as amended). The Regulatory Panel was established in early 2021 to provide a mechanism for regular engagement with statutory regulators with a central point of contact within the LPA. The Panel membership includes representatives from the following:

- Environment Agency;
- Natural England;
- Marine Management Organisation;
- Historic England

3.5.7 With regard to the significant habitat issues pertaining to the development of the site, regular guest contributors to the Panel includes representatives from the following non-governmental organisations:

- Royal Society for the Protection of Birds
- Hampshire and Isle of Wight Wildlife Trust

3.5.8 The input of the Panel has helped to shape the development of the draft policy and will, in turn, inform the progression of the project-level development scheme for the site in due course.

3.5.9 SoCGs have been prepared individually by PCC with members of the Regulatory Panel as detailed in Table 2 of this Statement. Full details of the SoCG process with Regulatory Panel members is set out in section 3 (p44) of this report. All of the minutes from the Regulatory Panel meetings¹¹¹ have been compiled into a single document, which is published as part of the Core Document Library along with the SoCGs.

3.5.10 PCC has also been working closely with FBC on cross boundary issues including Tipner West & Horsea Island East. In their response to PCC's regulation 19 consultation FBC acknowledged the proposed contribution to employment floorspace of the site and highlighted the importance of considering the impact of development on the significance of nearby Portchester Castle and its setting.

Land West of Portsdown Technology Park

3.5.11 The site allocation at Land West of Portsdown Technology Park is located on the site of the former Portsdown Main building in a prominent location at the top of Portsdown Hill. Since Portsdown Main was demolished in 2011 the City Council has held discussions at various points with WCC over the future of the wider site that straddles the border of the two local planning authorities' areas. The Local Plan allocation covers only the land in the Portsmouth LPA area. The proposals for the site have changed as the site has passed between different owners, however, the two councils have been consistent in their approach to the site for a number of years with PCC favouring high end employment uses of its part of the site (in keeping with the adjoining Portsdown Technology Park) and Winchester favouring an approach of returning their part of the site to a landscaped downland setting in keeping with the wider northern slope of this part of Portsdown Hill. The two councils have resisted

¹¹¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/05/Tipner-West-Regulatory-Panel-Index-of-Meeting-Minutes-Advice-Summary-and-Actions.pdf>

proposals for a number of uses on the site including residential. This is an unsuitable location for housing due to its comparative lack of accessibility and local facilities.

3.5.12 PCC and WCC have worked together to produce a SoCG which includes reference to the Land West of Portsdown Technology Park site. The common approach developed by ongoing dialogue between the two LPAs is reflected in the policy (PLP10) that has been included in the Local Plan. There is also a SOCG¹¹² between PCC and the site promoter published in the Core Document Library.

3.5.13 The allocation was referred to in the FBC response to the regulation 19 Portsmouth Local Plan, where FBC noted it's inclusion as part of the wider policy approach to Portsdown Hill in the Plan.

Table 9: Evidence of the Duty to Cooperate in regard to Strategic Sites and Allocations

Strategic issues	• Cross boundary discussions with GBC and FBC on the impact of the City Council's strategic site at Tipner West & Horsea Island East on Portsmouth Harbour SPA / Ramsar. The City Council has also undertaken discussions with CDC, GBC, FBC and HBC in respect to the compensation sites for Tipner West and Horsea Island East as detailed in paragraph 3.2.25 of this report. • Cross boundary agreement with WCC in regard to the Site allocation Land West of Portsdown Technology Park, which forms part of wider site straddling the boundary of the two LPA areas.
Partners	Tipner West & Horsea Island East • GBC • FBC • HBC • CDC • Tipner Regulatory Panel Land West of Portsdown Technology Park • WCC • FBC
Actions/outcomes	Tipner West & Horsea Island East Statements of Common Ground with Neighbouring LPAs <i>Statement of Common Ground, Portsmouth City Council & Gosport Borough Council May 2024 (Core Document Library)</i> Within the Statement, GBC supports the principle of social and economic development at Tipner, which would deliver sub-regional benefits, recognising these works are likely to have a significant environmental impact which would be subject to the IROPI tests of overriding public benefit. Full details of the content of the SoCG with GBC are set out in section 3 (P44). .

¹¹² <https://www.portsmouth.gov.uk/wp-content/uploads/2024/10/Land-West-of-Portsdown-Technology-Park-SCG-September-2024-Final-Signed.pdf>

	<i>Statement of Common Ground, Portsmouth City Council & Fareham Borough Council July 2024 (Core Document Library)</i> The SoCG addressed the permanent habitat loss to Portsmouth harbour SPA / Ramsar from the Tipner West & Horsea Island East Strategic Site. Both Council's agreed to work collaboratively on HRA matters and to work collaboratively to protect and, wherever possible, enhance the integrity of their shared international conservation designations in line with relevant legislation. Joint Working arrangements - Regulatory Panel As part of the process of drawing up the new approach for Tipner West & Horsea Island East at both the plan and project levels, a Regulatory Panel was created to provide comment and guidance. Detail on the membership of the regulatory Panel, it's membership and the progress of SoCG work with the members of the panel can be found in section 3 (page 44) of this Statement. Land to the West of Portsdown Technology Park <i>Portsmouth City Council and Winchester City Council Statement of Common Ground July 2024:</i> The SoCG set out the agreed position for the two authorities for the Land West of Portsdown Technology Park site. This was that <i>'Winchester District has no objection to the delivery of development on the site as set out (for research and development and / or manufacturing). It is agreed that that part of the wider site which falls within the WCC District is not intended for future development with areas to remain as or be reinstated as landscape.'</i>
--	--

Key Policy Outcomes in regards to Strategic Sites and Allocations

- 3.5.14 Changes were made to draft policy PLP3: Tipner West & Horsea Island East in response to the input of the Regulatory Panel prior to the commencement of Regulation 19 consultation. Engagement with the Regulatory Panel was in particular focused around matters of habitat condition in and around the site, interpretation of the Habitat Regulations (including possible mitigation measures, for example in respect of impacts upon functionally linked habitats); alternative solutions, IROPI and compensation strategy. City Deal funding has facilitated the engagement of the necessary professional expertise to progress the site's delivery at both the plan and project levels.
- 3.5.15 The funding provided from the City Deal in 2013 has supported the progression of the draft Local Plan through its Regulation 18 and Regulation 19 consultation stages, culminating in draft policies PLP3: Tipner Wet & Horea Island East, PLP4: Tipner East, PLP5: Horsea Island Open Space and PLP11: Port Solent for the strategic allocations.

3.5.16 The development of Policy PLP 10 was informed by discussions with WCC most notably criterion (f) which considers views within an agreed zone of visibility and verified viewpoints both to the north (within Winchester District) and south of the site, and criterion (g); which requires a landscaping scheme that positively enhances the contribution of the site to its prominent downland setting (including Winchester District) and provides navigable links to surrounding green infrastructure assets (including in Winchester District).

Chapter 4: Ongoing Work and Outcomes

4.0.1 The DtC requires evidence of ongoing cooperation with partners on cross boundary matters. The following section details the key projects and working arrangements that will ensure effective joint working going forward. A new national Government was elected in July 2024 and planning and particularly house building is high up on their agenda. The City Council will work collaboratively with its partners going forward to deliver positively on cross boundary strategic issues in any new structures and frameworks that are instituted.

4.0.2 A considerable number of new documents were published by the Government following their election in July 2024. Of particular relevance to the DtC is the 2024 NPPF, which was published in draft form¹¹³ for consultation over the summer and then as a final version¹¹⁴ in December 2024. The national policy context is discussed in more detail in chapter 1 of this document. It is important to note, however, that the PLP along with its supporting work on the D2C was done in accordance with the 2023 NPPF as it was submitted for examination before 12 March 2025 in accordance with paragraph 234 of the 2024 NPPF. The English Devolution White Paper¹¹⁵ was published in December 2024 and promises 'a generational project of determined devolution.' This will obviously impact on how the City Council works with its neighbouring local authorities in the future. The Council commits to an early plan review in the suggested Schedule of Changes submitted along with the Pre-Submission Plan for examination. Furthermore, a new Local Development Scheme was approved by Cabinet in the February 2024 in accordance with the letter¹¹⁶ to all local authority Leaders from the Deputy Prime Minister dated 12 December 2024.

4.1 The Delivery of New Homes, Including Accommodating the City's Unmet Need

4.1.1 The delivery of new homes is clearly a key DtC issue, given the requirement in the NPPF to address unmet housing needs on a cross-boundary basis, with neighbouring authorities.

4.1.2 The Council will continue to work closely with the PfSH authorities to develop a joined up and considered approach to future distribution housing land supply across the sub region. In the meantime, the PfSH Authorities are keeping a 'watching brief' going forward to better understand:

- the progress emerging local plans are making towards the higher figures
- any impacts from the reporting of the New Towns Task Force

The exact approach the 'watching brief' is likely to take is still to be confirmed but is likely to include internal reporting / updating within PfSH structures.

¹¹³ <https://www.gov.uk/government/consultations/proposed-reforms-to-the-national-planning-policy-framework-and-other-changes-to-the-planning-system>

¹¹⁴ <https://assets.publishing.service.gov.uk/media/675abd214cbda57cacd3476e/NPPF-December-2024.pdf>

¹¹⁵ https://assets.publishing.service.gov.uk/media/676028c9cfbf84c3b2bcfa57/English_Devolution_White_Paper_Web_Accessible.pdf

¹¹⁶ all local authority Leaders

- 4.1.3 In September 2024 the PfSH authorities sent a joint response to the Government's consultation on Revisions to the National Planning Policy Framework (NPPF) - (July 2024)¹¹⁷. The response addressed the proposed approach to housing and employment growth and the importance of maintaining effective cooperation.
- 4.1.4 The City Council will continue to work with neighbouring LPAs in order to develop individual SoCGs to accommodate any unmet housing need from the City. EHDC is currently in the early stages of the Local Plan process, and it is hoped that they will be able to accommodate at least some of PCC's unmet need as their Plan and supporting evidence is developed. WCC submitted its Local Plan in November 2024, and has agreed through a SoCG with PCC (October 2024) to earmark 30% of its unmet need allowance for PCC.
- 4.1.5 Post March 2025 the City Council is preparing a Local Plan Addendum to be submitted for examination along with the Local Plan in spring 2026. The Addendum will take account of the latest housing position in the City based upon updated evidence on housing supply and revised housing numbers for some of the Strategic Sites and Allocations. . Changes are also needed to ensure that the Plan is consistent with the 2024 version of the NPPF and, to take account of the new Standard Method figure on housing need.

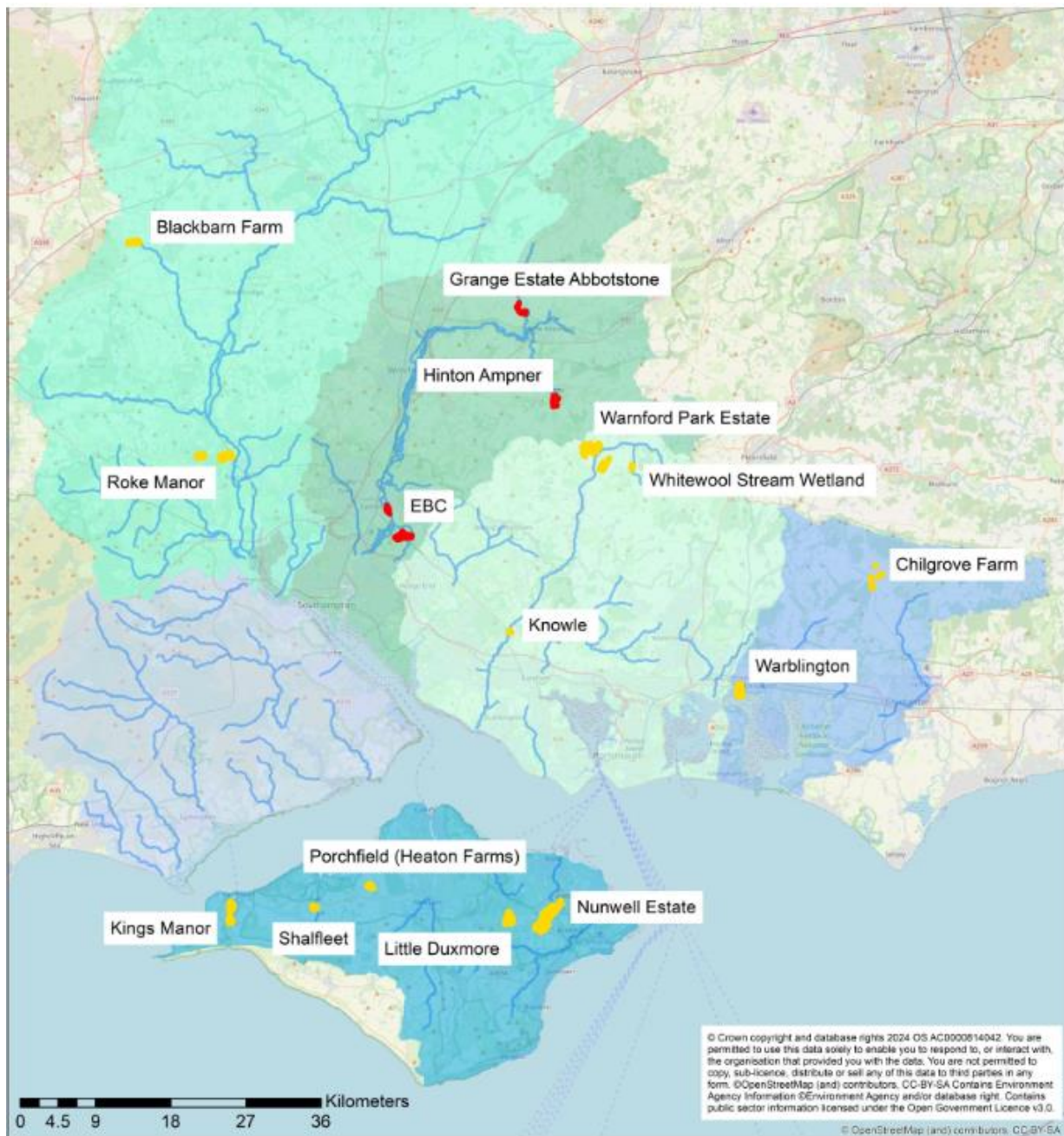
4.2 Habitat Regulations Assessment, including impacts on SPA from development at Tipner

Nutrients

- 4.2.1 In respect to nutrients PCC will continue to work with the PfSH SEPT to identify potential opportunities to deliver nutrient offsetting on sites within South Hampshire (locations of existing and future schemes are set out in figure 2 below) including the creation of an ongoing sustainable supply of sites across the sub-region. There are now many mitigation schemes running in the Solent for developers to buy mitigation credits from and the supply and demand of nutrient mitigation in the PfSH sub region is regularly reported to PfSH Joint Committee. There is a good supply of nitrogen credits across the Solent, but phosphorus credits are in short supply and the PfSH authorities will work together through the SEPT to develop a supply. The PfSH SEPT are purchasing sites on the behalf of PfSH to deliver nutrient mitigation. The PfSH authorities are working together to decide on how credits created through these schemes are priced and distributed.

¹¹⁷ <https://www.push.gov.uk/wp-content/uploads/2024/10/Partnership-for-South-Hampshire-Response-to-NPPF-Revisions-Consultation-20.09.24-FINAL.pdf>

Figure 2: Mitigation Schemes in the Solent Catchment



Legend

 Nitrogen Credits Only	 East Hampshire Rivers	 Lower Test and Southampton Streams
 Nitrogen and Phosphorus Credits	 Isle of Wight Rivers	 The New Forest
 Rivers	 The Itchen River	 Western Streams

4.2.2 PCC is continuing to use nitrogen credits secured from the HIOWWT at their Nunwell site on the Isle of Wight. The two organisations will continue to work together to identify opportunities to provide offsite nutrient credits to enable the delivery of development.

Recreational Disturbance

- 4.2.3 The PfSH provides governance to the Bird Aware Partnership, who mitigate recreational disturbance to SPA overwintering birds from additional pressures resulting from new house building. The PfSH authorities will continue to work together to protect species and habitats in the Solent. The Bird Aware Solent Revised Strategy (September 2024) sets out the findings in relation to summer breeding birds in the Solent and information in regard to the latest developer contributions and spending by Bird Aware to provide the mitigation for recreational disturbance.

Protected Sites and Biodiversity

- 4.2.4 PCC will continue to work with the Tipner West & Horsea Island East Regulatory Panel on the impacts of development at the Strategic Site on protected sites. Details of the Regulatory Panel and its work is set out on page 44 of this statement. The Regulatory Panel will continue to meet once the SoCG is in place in order to provide input and steer to the promotor team in their development of the planning application for Tipner West and Horsea Island East.
- 4.2.5 PCC will continue to work with the neighbouring LPA's of CDC, GBC, FBC and HBC in order to keep them informed of the progress of the Tipner West & Horsea Island East Strategic Site and the impacts of the development and its associated compensation sites on the shared SPAs and Ramsars.
- 4.2.6 PCC will continue to work with the PfSH SEPT team to deliver solutions for BNG in the sub-region. PCC is working in partnership with organisations looking to secure offsite BNG provision such as Southern Water who are looking to provide credits to offset the development of their Water for Life scheme. The Council is looking at using its own land holdings in order to potentially deliver this offsite BNG.

MHCLG Working Paper: Development and Nature Recovery

- 4.2.7 In December 2024, PCC responded positively to MHCLG correspondence in respect of the Development and Nature Recovery Working Paper¹¹⁸. This resulted in PCC being invited in January 2025 to participate in a Development and Nature Recovery roundtable event with officers from MHCLG, DEFRA, Natural England and local planning authorities from around the country. Through the preparation for this event PCC came to the conclusion that what the measures proposed in the Working Paper would adversely impact upon the Bird Aware and Nutrient Neutrality schemes currently being operated in the Solent. PCC therefore initiated conversations with the PfSH authorities to produce a joint response to the working paper. This resulted in the joint response from the PfSH authorities, which was sent to MHCLG at the end of January 2025 with the offer of the Solent acting as a pilot.
- 4.2.8 PCC will continue to work with and provide feedback to MHCLG on the development of this working paper and any future guidance / legislation which follows it. PCC will ensure

¹¹⁸ <https://www.gov.uk/government/publications/planning-reform-working-paper-development-and-nature-recovery>

that the PfSH authorities are kept appraised on updates to this work and ensure that PfSH is able to make its opinion heard to MHCLG in respect of this work.

4.3 Development of a Thriving Economy

4.3.1 PCC has an employment land supply that is well balanced to meet its identified need. PCC is working with PfSH including its neighbouring LPAs to ensure that the economy of the sub-region thrives.

4.3.2 The PCC will continue to work closely with the PfSH authorities to develop a joined up and considered approach to future employment land supply across the sub-region. PCC's provision of 58,000sqm of marine employment as part of the Tipner West & Horsea Island East strategic site, will meet a wider need for marine commerce from across the sub-region and beyond.

4.3.3 PCC is a member of the Solent Growth Partnership which comprises the Functional Economic Area of PCC, SCC, and IoW councils. The Partnership is working to provide a positive future roadmap for economic growth and prosperity in the sub-region and will support the UK Government's number one mission of 'kick-starting economic growth'. In Autumn 2024 the Solent Growth Partnership published the Solent Growth & Prosperity Strategy¹¹⁹ which sets out ambitions, priorities and approaches to facilitating the growth of our local economy to create stability and prosperity. The strategy is a framework for future policy and investment decisions. It seeks to build upon the Solent's distinctive strengths and recognises key challenges around the Solent.

4.4 Promotion of Cross Boundary Sustainable and Active Transport

4.4.1 PCC will work closely as a partner of Solent Transport to develop future iterations of the SRTM to inform travel planning in the sub-region. PCC will work with HCC as adjoining Transport Authority to deliver cross border transport. PCC will also work with PfSH on any future cross boundary transport work.

4.5 Strategic Sites and Allocations

4.5.1 PCC will continue to work collaboratively with the neighbouring LPAs as the proposals for the strategic sites and allocations with cross boundary issues are developed namely Tipner West & Horsea Island East and Land West of Portsdown Technology Park.

The HIOWWT and RSPB have finalised a joint SoCG in respect to Tipner West and Horsea Island East¹²⁰ Detail on the work with members of the Regulatory Panel is set out in section 3 of this report). PCC will continue to work collaboratively with the Regulatory panel members.

4.6 Regulation 19 consultation DTC response

4.5.2 As part of the Regulation 19 consultation respondents were asked if they considered the Plan to be compliant with the Duty to Cooperate. Of the over 23,000 individual representations received most did not comment on the DtC. Of the responses where the requisite box was checked, 'no' was selected 120 times and 'yes' 78 times. Of those who

¹¹⁹ <https://solentgrowthpartnership.co.uk/wp-content/uploads/2025/01/SGPS-Jan-2025-V2.pdf>

¹²⁰ <https://www.portsmouth.gov.uk/wp-content/uploads/2025/02/SCG-RSPB-HIWWT-Tipner-West-PLP3-vFINAL-21Feb2025-SIGNED.pdf>

checked 'no' the majority accompanied representations related to the Houses in Multiple Occupation (HMO) policy and specifically to its proposed concentration test. The majority of the responses where the 'no' box was checked were therefore not actually related to the DtC.

4.5.3 Two organisations and two councillors checked no to DtC as follows:

- The RSPB in regard to the Council not negotiating successfully with its neighbours to accommodate more of its unmet housing need as opposed to accommodating development in the City (Tipner West).
- Two PCC councillors in relation to HMOs.
- NHS Hampshire highlighted that the DtC between the Council and the Integrated Care Board through PfSH had not been referenced. This has been rectified in the latest version of this Statement with reference added to paras 2.6.2, 4.5.4 and appendix 2.

4.5.4 Of those respondents who checked 'yes' in regards to compliancy with the DtC in the requisite box 14 were of note, these included:

- Abri Group (site promotor)
- Campaign for the Protection of Rural England
- Defence Infrastructure Organisation
- East Hampshire District Council
- Environment Agency
- Premier Marinas (site promotor)
- Residents Association of Port Solent
- Southampton City Council
- Sport England
- Swifts Network (local)
- The Planning Bureau
- University of Portsmouth
- Welbeck (site promotor)
- Woodland Trust

4.5.5 These organisations which have indicated they think PCC has met the DtC requirements represent a broad cross section of different types of organisations including statutory undertakers, site promoters, neighbouring LPAs, resident associations and pressure groups. This reflects the extensive consultation and DtC undertaken by the Council to date not just through the standard statutory consultation period but also through focused individual DtC discussions.

Appendix 1 - Schedule of Duty to Cooperate meetings / events and outcomes

This table highlights the key points and decisions made through the DtC in the preparation of the Regulation 19 Local Plan. This table has been updated after the regulation 19 Pre-Submission consultation to include details of any further collaborative working.

Abbreviations

The table includes a number of abbreviations as follows:

PUSH - Partnership for Urban South Hampshire

PfSH - Partnership for South Hampshire (formerly PUSH)

PfSH POG - Partnership for South Hampshire Planning Officers Group

CDC - Chichester District Council

EBC - Eastleigh Borough Council

EHDC - East Hampshire District Council

GBC - Gosport Borough Council

FBC - Fareham Borough Council

HBC - Havant Borough Council

HCC - Hampshire County Council

IOWC - Isle of Wight Council

PCC - Portsmouth City Council

SCC - Southampton City Council

WCC - Winchester City Council (Winchester City Council administers Winchester District, so both acronyms are used depending on the situation)

DLUHC - Department of Levelling Up Housing and Communities

EA - Environment Agency

HE - Historic England

NHS - National Health Service

LURA - Levelling Up and Regeneration Act

HIWWT - Hampshire and Isle of Wight Wildlife Trust

MHCLG - Ministry for Housing Communities and Local Government

NH- National Highways

SDOA - Strategic Development Opportunity Area

SDMP - Solent Disturbance Mitigation Project

SFRA - Strategic Flood Risk Assessment

Solent LEP - Solent Local Economic Partnership

SELP - Southern England Local Partners
SEPO - Strategic Environmental Planning Officer
SEPT - Strategic Environmental Planning Team
SLTB - Solent Local Transport Body
SHMA - Strategic Housing Market Assessment
SRMP - Solent Recreation Mitigation Partnership
SPS - Spatial Position Statement
TfSH - Transport for South Hampshire

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PUSH	January 2013	Joint Committee	All PUSH members and chief executives	PUSH approved the budgetary provision of £125,000 made in the 2012/13 financial year to the Solent LEP as agreed at the June Joint Committee to be carried forward into the next financial year 2013/14. PUSH Joint Committee endorse the proposed response to the draft Transport Delivery Plan by TfSH.
PUSH	June 2013	Joint Committee	All PUSH members and chief executives	PUSH approved the appointment of members from FBC and SCC as the local authority representatives on the Employment and Skills Board. PUSH approves the revised capital and revenue budgets for 2013/14
PUSH	September 2013	Joint Committee	All PUSH members and chief executives	PUSH approved joining SELP collaboratively with the Solent LEP. PUSH approved in principle to identifying a shared staffing resource between PUSH and the Solent LEP to help formulate the Solent Growth Strategy. PUSH approved the budget for the 2013 /14 year. PUSH approved a £10K contribution for financial year 2013/14 from PUSH to the SLTB
PUSH	January 2014	Joint Committee	All PUSH members and chief executives	PUSH approves the revised capital and revenue budgets for 2013/14. PUSH approves a provisional allocation of £10,000 as match funding in support of the proposed cultural destination project. PUSH notes the final report of the SHMA, and its publication on the housing and planning section of the PUSH website by 31 January 2014.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PUSH agrees a budget provision of £60K PUSH contribution to support the transitional arrangements in establishing an integrated inward investment team for the Solent.
PUSH	March 2014	Joint Committee	All PUSH members and chief executives	PUSH approves the appointment of the Head of Planning Transport and Sustainability at SCC to manage and steer the delivery of the new spatial strategy at an operational level. PUSH approves the proposed interim capital and revenue budgets for 2014/15. PUSH approves £580,000 for the following forecast capital budget under spends in 2013/14: • Hayling Island Access Trails: £20K • Portsmouth Creative Industries: £250K • Progression Studios: £50K • Portsmouth CC Arches: £40K • Cell Block Enterprise: £49K • Gosport Town Centre: £85K • Southampton Northern Quarter: £86K. PUSH agreed that PUSH authorities will not object to emerging Local Plans in the PUSH area on the basis of their housing numbers, where they are consistent with the PUSH Spatial Strategy 2012, whilst the new spatial strategy to 2036 is being prepared. PUSH agreed to the preparation of a Memorandum of Understanding setting out the agreement in (2) above, as suggested by the Planning Inspectorate. PUSH approved the proposed approach for taking forward the work of the SDMP including a project initiation officer, ranger project, monitoring, developer contributions and project management.
PUSH	June 2014	Joint Committee	All PUSH members and chief executives	PUSH approves the PUSH Business Plan for 2014/16. PUSH approves the recommendation to appoint the Planning Policy & Urban Design Team Leader, at HBC, on a

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				part-time secondment basis to manage and steer the delivery of the new PUSH spatial strategy at an operational level.
PUSH	September 2014	Joint Committee	All PUSH members and chief executives	PUSH approved the allocation of the remaining PUSH capital balance of £50K to support the delivery of the Alver Valley scheme. PUSH agrees to re-affirm their commitment to the 7 principles set out in the 2010 PUSH Quality Places Charter.
PUSH	December 2014	Joint Committee	All PUSH members and chief executives	PUSH approves a financial contribution of £100K from its revenue budget subject to receiving a Service Level Agreement from the LEP for considering at the Joint Committee. PUSH Joint Committee requested that the written confirmation to the Solent LEP advise that the Solent LEP contribute, at the very least an equivalent cash contribution to match that of the PUSH local authorities totalling £170,000. PUSH agrees the updated joint agreement which provides for PUSH hosting the Solent Growth Forum on behalf of the Solent LEP.
PUSH	January 2015	Joint Committee	All PUSH members and chief executives	PUSH agrees to delegate authority to the PUSH Chairman, PUSH Legal Monitoring Officer and PUSH Executive Director to work with the Solent LEP and the LEP's Accountable body to review the joint agreement.
PUSH	March 2015	Joint Committee	All PUSH members and chief executives	PUSH endorse the payment of an additional £25,000 to the LEP on the understanding that the additional PUSH contribution to LEP of £25,000 will enable the Solent LEP to secure the full match funding from Government of £250,000 PUSH approves budget for the following forecast capital budget under spends in 2014/15: Alver Valley Project: £50,000

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				Portsmouth Creative Industries: £75,000 Portsmouth ARTches: £40,000 Cell Block Enterprise: £49,000. PUSH adopts the Solent Energy Strategy, and funding for the Energy and Green Economy Panel.
PUSH	June 2015	Joint Committee	All PUSH members and chief executives	PUSH approves 2015/16 budget and return to audit commission.
PUSH	September 2015	Joint Committee	All PUSH members and chief executives	PUSH endorsed the role of HCC as lead partner (supported by PCC and SCC) to contract with the University of Portsmouth for the inward investment element of the Solent Business Support Hub. PUSH agrees to contribute £5,000 PUSH revenue funding to support the Solent Design Awards in 2016.
PUSH	December 2015	Joint Committee	All PUSH members and chief executives	PUSH note the progress of the PUSH Spatial Strategy review.
PUSH	February 2016	Joint Committee	All PUSH members and chief executives	PUSH supported the ambitions for the next 5 years to support the development of business opportunities and jobs in the low carbon economy of South Hampshire. PUSH approves the Outline Business Case for the Delivery and Funding of the Solent Energy Strategy, and £18,000 budget for the work.
PUSH	March 2016	Joint Committee	All PUSH members and chief executives	PUSH approves an officer resource being offered by HCC to lead on the PUSH Green Infrastructure agenda and act as a link to the SRMP on behalf of PUSH. PUSH approves 2016/ 17 budgets.
PUSH	June 2016	Joint Committee	All PUSH members and chief executives	PUSH approved the 2016/18 PUSH Business Plan. PUSH approves the SFRA2016 Report and related outputs. PUSH approves revised budgets for 2016 /17

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PUSH notes the intention to publish the PUSH SPS (2016) and supporting evidence on the PUSH website for Councils and interested parties to readily access.
PUSH	October 2016	Joint Committee	All PUSH members and chief executives	PUSH joint committee receives a presentation on devolution in the Solent area.
PUSH	December 2016	Joint Committee	All PUSH members and chief executives	PUSH endorsed the SRMP's proposed 2017-18 budget and membership of the SRMP's Board for 2017/18.
PUSH	March 2017	Joint Committee	All PUSH members and chief executives	PUSH approves the budgetary carry forward of £44,000 to 2017/18. PUSH approves the proposed interim revenue budget for 2017/18. PUSH Joint Committee Adopts the South Hampshire Green Infrastructure Strategy 2017. PUSH agrees to respond to the Consultation; Fixing our Broken Housing Market – the Housing White Paper. PUSH agrees to respond to the Consultation; The Industrial Strategy Green Paper. PUSH agrees that it should continue to deliver its business plan priorities and that PUSH should drive forward additional activity around: • Identifying the sub-regional infrastructure needed to support development of the housing and employment growth that individual authorities will wish to achieve through their local plans; • Supporting the development of the creative and digital sector within South Hampshire and the Isle of Wight; • Promoting the development of further joint services or work between South Hampshire and the IOWC where this relates to the core activities of PUSH.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PUSH	June 2017	Joint Committee	All PUSH members and chief executives	PUSH endorses the SRMP's (SRMP) third Annual Report for publication. PUSH approves the 2017/18 budget. PUSH appoints the replacement lead Chief Executive for the Culture Creative Industries and Built Environment theme panel from SCCI. PUSH allocates an additional £20k to the panel to act as match funding to support applications to the Solent LEP and Arts Council England.
PUSH	October 2017	Joint Committee	All PUSH members and chief executives	PUSH endorses the SRMP's proposal to allow the extension of the brand, Bird Aware, to third parties.
PUSH	December 2017	Joint Committee	All PUSH members and chief executives	PUSH endorses the S SRMP's proposed budget for 2018/19. PUSH endorses the development of a business case for the reallocation of £215k of LEP Growth Deal funding for SRMP proposed mitigation measures from the Itchen Valley Site to Hayling Island.
PUSH	March 2018	Joint Committee	All PUSH members and chief executives	PUSH approves a budgetary carry forward of £94,000 to 2018/19. PUSH approves two projects using £44k which previously had been allocated to support energy feasibility across the PUSH region, subject to the compatibility with the LEP's Energy Strategy.
PUSH	June 2018	Joint Committee	All PUSH members and chief executives	PUSH approved the Statement of Accounts for the 2017/18 financial year. PUSH approves the proposed capital and revenue budgets for 2018/19. PUSH Endorsed the Integrated Water Management Study as part of the collective evidence base to inform future Local Plans and deliver the development proposed in the PUSH SPS.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PUSH endorsed working together to address the uncertainties, and that a Water Quality Working Group comprising all PUSH local authorities, together with key stakeholders: Natural England, the EA, Southern Water and Portsmouth Water, be established to take forward the Action Plan set out within the Integrated Water Management Study. PUSH endorses that a joint Position Statement be prepared and agreed between PUSH, NE and the EA setting out the commitment to collective joint action to resolve the uncertainties and to inform the work of the Water Quality Working Group. The Joint Committee agrees that the PUSH POG should bring a full report back to the Joint Committee, to advise whether there is any justification for considering a Green Belt across the PUSH area.
PUSH	October 2018	Joint Committee	All PUSH members and chief executives	PUSH approves the Bird Aware 2017/2018 Annual Report. PUSH endorses the PUSH Air Quality Impact Assessment as part of the collective evidence base to inform future Local Plans and deliver the development proposed in the PUSH SPS. PUSH endorses the approach of PUSH authorities continue to work together to address the issue of air quality. PUSH agrees that the PUSH Authorities should work together, under the DtC, to seek to produce a SoCG and agrees to give authority to the PUSH Authorities to explore the production of an Infrastructure Investment Plan.
PCC	November 2019	PCC / WCC DtC meeting	PCC / WCC	DtC discussion covering the potential site allocation at Portsdown Main, with resultant agreement of the two LPA's position on the site, and general discussion covering: - PUSH Position Statement - Housing requirements / provision - Transport / infrastructure

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				d. Employment land / retail e. Natural / built environment f. Other cross-boundary issues
PUSH	December 2018	Joint Committee	All PUSH members and chief executives	The Joint Committee received a report on the Implications of the Revised NPPF for the PUSH Position Statement. PUSH Agrees that the PUSH POG working with the Hampshire and Isle of Wight POG is to prepare a further report on the scope of geographical footprint options including a whole county and cities option and the likely costs of such a piece of work. Joint Committee Agrees that the rationale and justification for an appropriate Green Belt designation be included as a core part of any joint work taken forward under the DtC initiative. PUSH endorses the SRMP's 2019/20 budget requests.
PUSH	February 2019	Joint Committee	All PUSH members and chief executives	PUSH approves a carry forward of up to £94,000 to the 2019/20 budget. PUSH confirms that it is happy for each local planning authority to make a choice as to whether it wishes to buy into the work to inform a SoCG, in response to NPPF changes. Agree that the PUSH planners continue to work with the other planners within HIPOG on a Spatial Framework.
PCC	February 2019	PCC response to Havant regulation 19 plan.	PCC / HBC	PCC responded to HBC's consultation, specifically in regard to: - Housing (specifically HBC' buffer to meet PCC's unmet need). - Dunsbury Farm
PUSH	February 2019	PUSH POG Workshop	All PUSH planning policy officer leads	The PUSH POG held a workshop to scope the SoCG, and Memorandum of Understanding.
PUSH	May 2019	PUSH POG	All PUSH planning policy officer leads	Agreement to draft joint letter to Southern Water in regard to water quality.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PUSH	June 2019	Joint Committee	All PUSH members and chief executives	PUSH agrees that the chairman writes on behalf of PUSH to the MHCLG and the DEFRA to outline how we balance the need for housing and the need to protect the environment and to request consideration of respite from the Housing Delivery Test until this is resolved. PUSH approves the proposed capital and revenue budgets for 2019/20. PUSH approves the Business Plan for 2019/20. PUSH adopts the South Hampshire Green Infrastructure Implementation Plan 2019.
PUSH	July 2019	Joint Committee	All PUSH members and chief executives	PUSH approves the SoGC between EBC and PUSH. PUSH approves the SRMP Annual Report. Joint Committee agrees that PUSH produces its first SoCG in October of this year for Joint Committee to approval. PUSH endorses the SSRMP's proposed allocation of site-specific funding for the next three financial years. PUSH authorises that the PUSH Water Quality Working Group consider necessary revisions to the Integrated Water Management Study in the light of updated information on population growth and occupancy rates.
PCC	July 19	PCC response to FBC Regulation 18	PCC / FBC	PCC responded to FBC's consultation, specifically in regard to: • Housing needs • HMA • Employment • Portsdown Hill • Nitrates • Education • Transport

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	August 2019	PfSH POG	All PfSH planning policy officer leads	Meeting with MHCLG to make them aware of the issue being caused by the nitrate neutrality rules in the Solent.
PCC / WCC	September 2019	DtC meeting WCC / PCC	PCC / WCC	DtC discussion identifying specific cross boundary issues including: • Unmet housing need • Nitrogen neutrality • Portsdown Hill • Air quality
PfSH	October 2019	Joint Committee	All PfSH members and chief executives	PfSH approves the proposed Joint Agreement. PfSH requests to MHCLG that the period for the end of the transitional arrangement for the Housing Delivery Test (as specified in the NPPF) be extended beyond 2020, so that completions in 2022/23 can be counted. Joint Committee authorises that a PfSH wide assessment of nitrate budgets and a package of potential mitigation measures be undertaken. PfSH authorises that the Integrated Water Management Study be updated in the form of an addendum. PfSH approves the draft framework for the SoCG.
PfSH	November 2019	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed to draft PfSH response to TfSE's consultation on its transport strategy.
PfSH	February 2020	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the detailed tender brief for the comparative assessment of potential SDOAs. PfSH POG agreed that reference to 'testing alternative strategies' should include at least three options.
PfSH	February 2020	Joint Committee	All PfSH members and chief executives	PfSH endorsed the revised SRMP (Bird Aware) updated terms of reference. PfSH agrees that local authorities work up a plan for the potential implementation of the HIWWT nutrient offsetting scheme within their Borough/District, to include issues of

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				catchment inclusion, s106 enforceability and allocation of credits. PfSH endorses investigation into the options for a dedicated officer resource for PfSH to work on the nutrient neutrality issue and wider Habitats Regulations and internationally designated sites matters, to reflect the specialist nature and workload volume associated with addressing the issues. PfSH endorses the SSRMP's 2020/21 budget request.
PCC	February 2020	PCC response to FBC - Local Plan 2036 Supplement	PCC / FBC	PCC responded to FBC's consultation, specifically in regard to: • Housing needs • HMA • Employment • Strategic growth areas • Cities first • Portsdown Hill • Nutrient neutrality • Education • Transport
PfSH	April 2020	PfSH POG	All PfSH planning policy officer leads	POG supported the idea of a separate meeting with PAS given PfSH's own work to develop nutrient credit mitigation scheme(s).
PfSH	July 2020	Joint Committee	All PfSH members and chief executives	PfSH agreed that the existing 2019-20 PfSH Business Plan is rolled forward for 2020-21. PfSH approved the proposed capital and revenue budgets for 2020/21. PfSH endorsed the establishment of a dedicated officer resource as a temporary planning officer post to work on the nutrient neutrality issue, and to take forward a pilot sub-regional mitigation scheme.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PfSH endorsed continued investigation into determining a sub-regional mitigation scheme, including working towards a Solent Nutrient Fund. PfSH endorsed continued work with wider local authority partners beyond PfSH members in addressing the nutrient neutrality issue, including on potential funding.
PfSH	September 2020	Joint Committee	All PfSH members and chief executives	Joint Committee agreed to PfSH officers, working with colleagues from the NHS, business, environmental and higher education sectors to: a) prepare a 'Greenprint for South Hampshire', articulating our shared economic, environmental and social objectives. b) develop further the draft framework outlined in this paper as a basis for assessing how our policies, plans and programmes and those of our partners can contribute to those shared objectives. c) work with senior leaders and resources from across the business, environmental and community sectors to agree a common approach to shaping a green and fair recovery; and d) review key plans and policies to identify common themes where collaboration can help build a green recovery. PfSH approves the content of the SoCG. PfSH determine that they would respond to the consultation Planning for the Future White Paper.
PCC	December 2020	PCC response to the emerging Fareham Local Plan	PCC / FBC	PCC responded to FBC's consultation, specifically in regard to: • Approach to housing need • Employment • Portsdown Hill • Environment • Transport

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PCC	December 2020	PCC response to the emerging HBC- Pre-Submission Local Plan	PCC / HBC	PCC responded to HBC's consultation, specifically in regard to: • Approach to housing need • Housing and employment sites • Transport • Environment • Education
PCC	December 2020	DtC meeting between the two LPA's to discuss cross border issues.	PCC / WCC	PCC / WCC DtC meeting covering cross boundary issues including: • Housing need • Portsdown Hill • Health - QA hospital • Environmental networks • transport
PfSH	January 2021	Joint Committee	All PfSH members and chief executives	PfSH agrees to officers broadening the discussion to include a wide range of partners in building a commitment to a jointly owned public-private Greenprint for South Hampshire including input from the NHS. PfSH agrees a budget of £12,500 be added to the PfSH base budget for 2021-22 to continue the work of the Culture Creative Industries Built Environment, themed panel. PfSH endorses the SRMP's proposed method of making up any potential budget deficit should the need arise and proposed budget for 2021/22; PfSH endorses the SRMP's request for more active involvement from all Partners.
PCC	January 2021	Discussion of cross boundary issues	PCC / EHDC	The two authorities discussed PCC's unmet housing needs and the progress of site being promoted by EHDC through the PfSH SDOA work.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				A discussion was had on PCC owned sites in the Rowland's Castle, which PCC have since promoted. Queen Alexandra hospital in Cosham was discussed in relation to the IDP's for both LPA's.
PfSH	February 2021	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed to analyse the employment land/floorspace supply against the need identified in the study using 2020 data – on a sub-regional basis (i.e. the PfSH Functional Economic Market Area) PfSH POG agreed to consider the most appropriate locations for up to five strategic warehouses
HBC	February 2021	SoCG between HBC and PCC	PCC / HBC	PCC and HBC SoCG agreeing specific issues to support the HBC Local Plan, specifically covering: • Housing • Air quality
PCC	March 2021	Tipner West Regulatory Panel	PCC / Regulatory Panel	Introductory meeting of the panel members. The draft protocol was discussed. Savill's (working for the site promotor) set out the HRA derogation steps. Alternatives to the marine employment hub were discussed. A number of questions to be addressed for the next meeting were tabled including: • The deficit in engagement on the detailed methodologies around alternatives assessment, for both housing and marine elements. • Future meetings must consider the methodology for selecting the area of land for reclamation from Portsmouth Harbour and for the bridge options. • The Local Nature Partnership would be approached to identify whether or not they would wish to contribute a panellist.
PfSH	March 2021	Joint Committee	All PfSH members and chief executives	PfSH approved the proposed revenue budget for 2021/22.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PfSH agreed to a contribution of £20,000 from PfSH's unallocated resources to support a programme of work to develop the Greenprint for South Hampshire.
PfSH	May 2021	PfSH POG	All PfSH planning policy officer leads	PfSH'S POG agrees that its key ambitions remain unchanged. PfSH POG also agreed which policies should and which policies shouldn't be retained in the updated PfSH SoCG.
PfSH	May 2021 (2 nd meeting)	PfSH POG	All PfSH planning policy officer leads	POG AGREE the recommendations to be put to July Joint Committee: - Local Authorities consider the purchase of nitrogen mitigation credits from mitigation suppliers specifically to meet the needs of minor development based on an individual Authority's assessment of need. - Authorities that wish to purchase credits are recommended to do so on a combined catchment basis to ensure best market value is achieved. - Authorities are recommended to use a standard suite of template legal agreements to reduce the legal costs to developers and to make the determination of application process more efficient.
PCC	May 2021	Tipner West Regulatory Panel	PCC / Regulatory Panel	The draft protocol was discussed and it was noted that there was still sign off required for some members. Land reclamation options and how they are scored was discussed. Edge Treatment and the appropriate level of flood protection were discussed. Surveys and the potential likely significant effects were discussed. A metric approach was discussed for assessing impacts.
PfSH	June 2021	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed to the following in respect to looking at potential warehousing sites to:- Revisit the criteria used to identify sites

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				- Examine current demand for warehousing - nationally (de-couple from the local view and consider the nature of interest in southern England more generally) - pin down what criteria are being used by those looking for sites in determining what is required (business need)
PfSH	July 2021	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that the Joint Strategy should remain focussed to 2036, but that a vision to 2050 would be beneficial. PfSH POG SEPO's objectives for the final 3.5 months remaining on the PfSH SEPO's contract.
PfSH	July 2021	Joint Committee	All PfSH members and chief executives	Bird Aware Solent Annual Report is approved for publication on the PfSH website. PfSH approves the updated revenue budget for 2021/22. PfSH endorses the recommendations to member local planning authorities that: - i. PfSH local planning authorities consider the purchase of nitrogen mitigation credits from mitigation suppliers specifically to meet the needs of minor development based on an individual Authority's assessment of need. ii. PfSH local planning authorities that wish to purchase credits are recommended to do so on a combined catchment basis to ensure best market value is achieved. iii. PfSH local planning authorities use a standard suite of template legal agreements to reduce the legal costs to developers and to make the determination of application process more efficient.
PCC	July 2021	Response to FBC- Local Plan 2037	PCC / FBC	PCC responded to FBC's consultation, specifically in regard to: - Housing need - HMA

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				• Employment • Cities first • Portsdown Hill • Nitrates • Education • Transport Notably PCC reiterated its request for FBC to meet its unmet housing needs.
PCC / FBC	September 2021	SoCG between PCC and FBC	PCC / FBC	The two authorities agreed a SoCG to support the Fareham Local Plan. The SoCG covers the following strategic matters: • Housing (including 900 home unmet need) • Employment • Transport • Air Quality • Landscape
PCC	September 2021	Tipner West Regulatory Panel	PCC / Regulatory Panel	The panel were updated on the project plan, and the Transport and Works Act Order (TWO). Land reclamation options and how they would be realised were discussed. A detailed discussion was held on documents supplied by the promoter team. The timings of bird survey's was discussed.
PfSH	September 2021	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that Natural England and PfSH Officers to set up an 'Environmental Delivery Group' to explore different options for the joint delivery of environmental initiatives. PfSH POG agreed that a report should go to Joint Committee recommending a one-year extension to the PfSH SEPO position.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PfSH POG agreed the proposed revisions to the update of the PfSH SoCG. PfSH POG agreed the revised version of the Statement should be put to PfSH Joint Committee on the 25 October for sign-off
PfSH	October 2021	Joint Committee	All PfSH members and chief executives	Joint Committee will be asked to approve the Business Plan for 2021-2025 for publication on the PfSH website. Approves the SoCG between PfSH local authorities and FBC. PfSH agrees to an extension of the SEPO role for PfSH for no more than two years to the end of 2023. PfSH agrees to continue PfSH funding for the Solent Design/Quality Place Awards. PfSH agrees the Bird Aware Solent budget for 2022-2023. Joint Committee approves the content of the SoCG.
PCC	October 2021	PCC response on GBC Local Plan (Regulation 18 Consultation)	PCC / GBC	PCC responded to GBC's consultation, specifically in regard to: • Housing need • Transport / Infrastructure • Environment • Heritage • Ongoing DtC
HBC	November 2021	DtC meeting to discuss the inspectors' interim findings on the HBC LP	HBC/ FBC/ WCC/ GBC/EHDC / PCC / CDC	This meeting was to address the Inspector's interim findings specifically in regard to: Deliverability of sites and the subsequent reductions in housing HBC can accommodate and the knock impacts on Havant's neighbouring LPA's.
IOWC / PCC	November 2021	DtC meeting	IOWC / PCC	DtC meeting specifically discussing: • Housing • Environment • Transport

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
IOWC	November 2021	IOWC response on PLP 2038 – Regulation 18 Consultation Draft	IOWC / PCC	IOWC responded to PCC's consultation, specifically in regard to: • Housing need and supply • Sustainable transport • Water quality
PfSH	December 2021	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed to recommend that PfSH Joint Committee formally support the SWBGS strategy and mitigation guidance
CDC	December 2021	Unmet housing need request from CDC	CDC / PCC	PCC received a letter from CCDC asking for help in meeting the District's unmet housing needs. The City Council responded to indicate it was unable to accommodate the District's unmet need due to a lack of capacity.
FBC	January 2022	Confirmation of PCC's unmet housing need.	PCC/ FBC	FBC wrote to PCC to confirm if the City still had an unmet housing need that needed to be accommodated. PCC confirmed that this was the case.
PfSH	February 2022	Joint Committee	All PfSH members and chief executives	PfSH agrees in principle the ten outcomes which are proposed as a basis for developing a PfSH-wide approach to a green recovery. PfSH formally acknowledges the Solent Waders and Brent Goose Strategy 2020 and Mitigation Guidance 2018 as key reference documents for policy and decision making by PfSH and its partners as appropriate. PfSH agrees Solent Waders and Brent Goose Steering Group's request for annual PfSH funding of £14k. PfSH approves the proposed revenue budget for 2022/23. PfSH agrees to proceed with its support for Creative Network South on the basis of Hampshire Chamber of Commerce continuing as host.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	April 2022	PfSH POG	All PfSH planning policy officer leads	PfSH POG that existing PfSH working groups should adapt in such a way as to ensure a flexible and coordinated approach to the management of funds for phosphate mitigation with officials in Wiltshire and IoW
PfSH	May 2022	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that the SoCG should be updated to assess housing need and supply to 2040. PfSH POG agreed to a series of edits to the LUC Green Infrastructure and Green Belt Designation South Hampshire Policy Review Report.
PfSH	July 2022	Joint Committee	All PfSH members and chief executives	PfSH agree that the available nutrient funding received from the DLUHC will be spent on additional nutrient mitigation staffing capacity, with some funds set aside for required consultancy work. PfSH approves the Statement of Accounts for the 2021/22.
PfSH	September 2022	Joint Committee	All PfSH members and chief executives	PfSH agrees that discussions should continue to take place that explore IOWC's options for re-joining the PfSH. PfSH endorses the Bird Aware (SRMP's) eighth Annual Report. PfSH agrees that the Southern Policy Centre is invited to run a seminar with PfSH representatives and appropriate others (for example the Solent LEP).
PfSH	September 2022	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed a proposal that a team of planning officers lead by FBC should provide cover for the SoCG work. PfSH POG agreed that NE should address the matter of the establishment of an 'Accelerator Unit' in terms of its relationship with PfSH.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	December 2022	Joint Committee	All PfSH members and chief executives	PfSH approves the content of the SoCG. PfSH agrees to prioritise the focus of PfSH over the next three to six months to work on the SDOAs, prepare a case on environmental constraints and continue to lobby government. PfSH endorses the Bird Aware Partnership's proposed budget for 2023/24
PCC	December 2022	PCC response to FBC - Local Plan 2036 Main Modifications	PCC / FBC	The City Council acknowledged and welcomed the Borough Council's contribution of 800 dwellings to meet the City's identified need as well as the further 100 dwellings for the wider unmet need over the plan period.
PCC	December 2022	PCC response to WCC - Local regulation 18 Plan 2039	PCC / WCC	PCC responded to WCC's consultation, specifically in regard to: • Housing need • Landscape character • Environment • Employment • Nitrates
PfSH	December 2022	PfSH POG	All PfSH planning policy officer leads	PfSH POG decided that the LUC interim work, valued at £26k, should commence (for completion Feb to May 2023).
PCC	January 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	The panel discussed the changes to the project since Lennox Point was paused in December 2021. The changes to the Regulatory Panel membership since 2021 and the handling arrangements for PCC were discussed. Revised project timings were discussed. Land assembly progress was discussed.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	February 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the funding contributions are necessary, for the PfSH SoCG and SFRA. PfSH POG agreed the content of the draft Nutrient Mitigation report for submission to Joint Committee. PfSH POG agreed the future work programme in regard to the SoCG and SPS.
PfSH	March 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that the work should proceed on Biodiversity Net Gain (BNG). Regarding assessing demand of units in the context of the proposed PfSH wide work.
PCC	March 2023	To discuss Local Plan timelines	EA, PCC	Meeting to discuss the progress of the Local Plan and the plan for progressing to Reg 19 including finalising the SFRA Level 1, commissioning the SFRA Level 2 and the need for a SoCG. This meeting allowed all parties to understand the work that had been completed to date. The EA provided background to some of the previous flooding work that had been undertaken by previous employers (that the EA were also involved in) at PCC to ensure that we were not repeating anything for Regulation 19.
PCC	March 2023	Meeting to discuss commissioning the Strategic Transport Assessment	NH, Systra, PCC	This meeting allowed NH to discuss what they would expect to be modelled within a strategic transport assessment. This included modelling year scenarios, model inputs and required outputs for the strategic road network (SRN). NH Regulation 18 comments were also discussed to ensure they were taken on board.
PCC	May 2023	Meeting to discuss SFRA Levels 1 and 2	EA, Aecom, PCC	This meeting was held so that all parties involved in the delivery and review of the SFRA Levels 1 and 2 understood timeframes and their roles. Aecom provided a timeframe for the draft version of the SFRA Level; 1 to be published in order for the EA to review. This meeting also provided the EA with an opportunity to discuss what they would expect to be included within an SFRA Level 2.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	April 2023	Joint Committee	All PfSH members and chief executives	PfSH endorse funding the study related to breeding birds if the legal view is that Bird Aware funds cannot be used for this purpose. PfSH agrees that, in the first instance, external funding is sought to cover the operational costs of the SEPT to March 2025. PfSH approves the proposed revenue budget for 2023/24. PfSH agrees an extension to March 2025 for the SEPT.
PCC	May 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	The working draft of the project objective was discussed. The National Site Network and bird surveys undertaken were discussed, queries were raised around the surveys for the Land south of the Firing Range. The potential levels of housing needed to support the scheme were discussed. HRA of the site including the impacts that might trigger derogation was discussed, as well as potential mitigation measures.
PfSH	May 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed to Hampshire Ecology as the chosen supplier for the BNG study. Proposals and preparation for a bid for DLUHC funding support for nutrient mitigation Funding agreed by PfSH POG.
PCC	May 2023	To discuss the draft flooding and SuDS policies	Southern Water, PCC	Southern Water proposed some amendments and inclusions to the SuDS policy following those that were made as a result of Regulation 18 comments. The updates were subsequently made.
PfSH	June 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the Scoping Report for the Content of the SPS, with amendments for climate change and housing and employment supply. PfSH POG agreed that the Task and Finish Group should discuss whether or not to undertake an SA.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PfSH POG agreed to not to progress green/blue strategy work further by commissioning work on landscape and gaps. PfSH POG agreed that LUC's May 2022 report and more recent green/blue interim report (2023) will be sufficient.
PCC	June 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	The panel held a discussion on the impact assessment metrics and Methodology which is used to assess the environmental impact of site options, the discussion focused on how the metric had been developed and its merits. The potential for Horsea Island to be open space was discussed and its relationship with the Tipner West site. The Heritage impacts of the proposals were discussed. A series of options for how the scheme could come forward were presented to the Panel and their merits discussed.
PCC	July 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	The panel discussed the update metric from the promotor which set out a hierarchical approach to compensation based upon ecological function and location of the compensation site. A revised shortlist of project options was discussed including how they had been shortlisted based on the metric and viability considerations. A discussion of development viability was held.
PfSH	July 2023	Joint Committee	All PfSH members and chief executives	PfSH approves the Statement of Accounts for the 2022/23. PfSH agrees the outline approach for use of the Local Nutrient Mitigation Fund should funding become available. PfSH approves implementation of the following projects on receipt of funding: i. Water efficiency project ii. Small wastewater treatment works and septic tank upgrade project.
PCC	August 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	A discussion was held on the revised project principles. The Panel provided feedback on the principles which were to be updated.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				The panel held a detailed discussion of the metric and considered if it was correctly assessing the development options. A discussion was held on the Sea Defences Strategy Update for the site.
PCC	August 2023	Tipner West Regulatory Panel - revised principles	PCC / Regulatory Panel	The revised Project Principles were written and circulated.
WCC	August 2023	WCC request to accommodate Gypsy and Traveller needs in Portsmouth	WCC / PCC	WCC wrote to PCC to request that PCC help meet the unmet Gypsy and Traveller Pitch needs arising in Winchester District. PCC responded to confirm that they were unable to do so due to capacity constraints.
PCC	September 2023	Meeting to discuss the approach taken within the sequential and exception test with regards to identified sites	EA, PCC	The EA provided guidance on the level of information that would be required for the sequential and exception test with regard to identified sites. These were not assessed as part of the SFRA Level 2 and therefore, did not require the same level of detail as strategic and allocated sites within the sequential/exception test.
PfSH	September 2023	Joint Committee	All PfSH members and chief executives	PfSH agrees to continue to take a leading role in driving forward a regional green recovery. PfSH approves the content of the SoCG. PfSH endorses the SRMP's ninth Annual Report. PfSH endorses the principle of planning authorities continuing to work together to develop an agreed package of mitigation measures to be implemented within the New Forest's internationally designated sites.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PCC	September 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	An updated screening matrix developed by the promotor team was discussed. The impact of this screening matrix on the site options was discussed. Options for habitats creation at Land to the South of the Firing Range and Horsea Island East was discussed. It was agreed to share with panel members the LPA written advice to the promotor team in respect to option selection.
PfSH	October 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed amendments to the SPS, and the Broad Areas of Search for Growth Assessments evidence base document.
PCC	October 2023	Further meeting to discuss sequential and exception test	EA, PCC	This meeting was to understand the work that the EA had been involved in with previous PCC employees and how any further work could build on this. The approach that needed to be taken was also discussed and agreed. Given the land constraint in Portsmouth, there were no alternative sites that could be developed outside of flood risk areas.
PfSH	November 2023	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the SPS and evidence base - Freedom of Information Protocol
PCC	November 2023	Tipner West Regulatory Panel	PCC / Regulatory Panel	The panel discussed the progress of the Local Plan and it's associated HRA. The promotor team gave a detailed presentation on the two preferred options, a detailed discussion was held on why these options had been chosen and others discounted. A discussion was held on flood defence and SUDs options.
PCC	November 2023	Tipner West Regulatory Panel - specific questions	PCC / Regulatory Panel	The panel was asked specific questions in regard to flood defences: Do you agree with the principle of the coastal defence standard of protection? 200 year design level • More vulnerable: +4.5m ODN (100yr lifetime e.g. residential dwelling + 300mm raised threshold) • Less vulnerable: +3.8m ODN (50yr lifetime e.g. marine employment and leisure land uses.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				The RSPB and HIOWWT provided a response in November 2023, the full response is set out in the Tipner West Regulatory Panel -Minutes of all Meetings held 2021-2024 ¹²¹ .
PCC	November 2023	Meeting to discuss progress made on the Strategic Transport Assessment	NH, SYSTRA, PCC	This meeting provided NH with an overview of the work completed to date including the results of the model runs undertaken in the SRTM and flow differences between the 2041 baseline model and 2041 Do minimum model runs.
PfSH	December 2023	Joint Committee	All PfSH members and chief executives	PfSH resolve to note the content of the Broad Areas of Search for Growth Assessments document and that it will be published on the PfSH website. PfSH approves the content of the SPS.
PCC	December 2023	Tipner West Regulatory Panel - specific questions	PCC / Regulatory Panel	The promotor team provided an initial project update, explaining that a report had gone to Cabinet on 4th December and Full Council on 14th December where a decision had been taken to defer selection of a final masterplan approach for the site until further assessment of the two remaining options. The financial viability of the options were discussed. The City Deal payments were discussed most notably if there was any chance of the government wanting to be repaid. A scheme using water source heat pumps at Tipner was discussed. The site promoters presented and sustainability framework setting out how sustainability is to be incorporated into the project.

¹²¹ <https://www.portsmouth.gov.uk/wp-content/uploads/2024/05/Tipner-West-Regulatory-Panel-Index-of-Meeting-Minutes-Advice-Summary-and-Actions.pdf>

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				A discussion was held on the update on Technical EA Flooding and Sea Defence modelling.
PCC	December 2023	PCC / WCC DtC meeting	PCC / WCC	DtC discussion that covered: • LNRS • Employment • Nitrates • Housing • Self build • Portsdown Technology Park • Gypsy's and travellers The Authorities agreed that: • PCC were to produce draft wording pertaining to LNRS as part of the SoCG. • Where nitrate credits are available in each district, it was agreed that both authorities would work together to publicise this. • PCC are unable to assist in meeting WCC' unmet gypsy and traveller needs.
PCC	December 2023	Initial meeting with HE to discuss the heritage aspects of Local Plan making – Reg 18 to Reg 19 changes	PCC and HE	Engagement related to Reg 18 to Reg 19 Changes. This initial meeting was to introduce PCC/ HE to one another, and discuss/ outline and understand the relevant heritage (and other) policies – Design, Tall Buildings that HE would be interested in reviewing / commenting on. HE subsequently provided detailed consideration of all conservation/ heritage policies, and design, tall building and several key site allocations policies with recommended changes to wording.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PCC	January 2024	PCC / EHDC DtC meeting	PCC / EHDC	The two LPA's meet and discuss: • Progress with our respective local plans and evidence base documents. • Housing numbers • Employment • Local Nature Recovery Strategy • Draft template for a bilateral SCG (attached)
PCC	January 2024	PCC request for EHDC to meet unmet housing need	PCC / EHDC	The City Council requested that EHDC helped to accommodate Portsmouth's unmet housing needs. EHDC has indicated that they are not currently at the stage of plan preparation where they are unable to definitely confirm one way or another but are carrying out further capacity assessment.
PCC	January 2024	PCC request for GBC to meet unmet housing need	PCC / GBC	The City Council requested that GBC helped to accommodate Portsmouth's unmet housing needs. GBC has indicated that they are unable to meet PCC's unmet need due to capacity constraints.
PCC	January 2024	PCC request for HBC to meet unmet housing need	PCC / HBC	The City Council requested that HBC helped to accommodate Portsmouth's unmet housing needs. HBC has indicated that they are unable to meet PCC's unmet need due to capacity constraints.
PCC	January 2024	PCC request for WCC to meet unmet housing need	PCC / WCC	The City Council requested that WCC helped to accommodate Portsmouth's unmet housing needs. WCC has indicated that they are currently not in a position to confirm a specific housing supply to meet PCC's unmet need.
PCC	January 2024	Discussion with HE to review/ discuss changes made	PCC and HE	Follow up to December 2023 meeting to discuss changes made by PCC in response to HE - to wording of all conservation/ heritage policies, and design, tall building and several key site allocations policies.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
		to PLP in response to HE comments		Nearly all recommended changes made, with exception of approach to tall buildings in City Centre.
GBC	February 2024	GBC request for PCC to meet unmet housing need	PCC/GBC	The Borough Council requested that PCC helped to accommodate Gosport's unmet housing needs. PCC has indicated that they are unable to meet GBC's unmet need due to capacity constraints.
PfSH	February 2024	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed the proposals in principle - to use some of the DLUHC nutrient revenue funding for the PfSH SSEPO posts for FY 2024/25, and begin to consider the potential for longer term funding
PCC	March 2024	To discuss the SoCG	Southern Water, PCC	Heads of terms were discussed. These included the PfSH Position Statement; SFRA Levels 1 and 2 and Nutrient Neutrality.
HBC	March 2024	HBC request for PCC to meet unmet housing need	PCC / HBC	HBC requested that PCC helped to accommodate Havant's unmet housing needs. PCC has indicated that we are unable to meet HBC's unmet need due to capacity constraints.
PCC	March 2024	Meeting to discuss a SoCG	EA, PCC	This meeting was to discuss some of the heads of terms to be included within a SoCG. This included the EA's Regulation 18 and 19 comments, SFRA Levels 1 and 2 and the Sequential and Exception Test. The EA's preference was to progress this further after Regulation 19 so that they were able to provide comments at this stage to be included within the SoCG.
PfSH	March 2024	PfSH POG	All PfSH planning policy officer leads	PfSH POG the proposals and that the PfSH SEPO has the authority to advertise the officer roles required
PfSH	March 2024	Joint Committee	All PfSH members and chief executives	PfSH agree that the PfSH continues to support Creative Network South in financial year 2024/25, by allocating a budget of £15k. PfSH approves the proposed revenue budget for 2024/25.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				PfSH endorses the Bird Aware Partnership's proposed budget for 2024/25.
PCC	March 2024	Tipner West Regulatory Panel - specific questions	PCC / Regulatory Panel	The panel were informed that the City Council is in discussion with Government departments regarding potential additional central funding to bridge the existing viability gap in the project. An update was given on the progress of the PLP. The PCC Habitat's Regulation Assessment was presented, and the panel asked for feedback.
PfSH	May 2024	Joint Committee	All PfSH members and chief executives	PfSH agreed to the production of an annual SoCG. The group considered that there is merit in maintaining a factual account of the collective housing need and supply.
PCC	July 2024	PCC / EHDC SoCG	PCC / EHDC	SoCG between PCC and EHDC agreed, covering: • EHDC geography / SDNPA • PfSH • Housing • Employment • Transport • HRA
PCC	July 2024	PCC / GBC SoCG	PCC / GBC	SoCG between PCC and GBC agreed, covering: • PfSH • Housing • Employment • Transport • HRA • Historic environment
HBC	July 2024	PCC / HBC future SoCG	PCC / HBC	The two Council's discussed employment land and agreed to revisit the SoCG as the Havant Plan progresses if required.
PCC	July 2024	PCC / FBC SoCG	PCC / FBC	SoCG between PCC and FBC agreed covering: • PfSH

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				• Housing • Employment • HRA
PCC	July 2024	PCC / WCC SoCG	PCC / WCC	SoCG between PCC and FBC agreed covering: • Housing • Gypsy's and travellers • Land West of Portsdown Technology Park • PfSH
PCC	July 2024	PCC / IOWC SoCG	PCC/ IOWC	SoCG between PCC and IOWC agreed covering: • Housing • Nutrients • BNG • Infrastructure • Freeport
PCC	July 2024	PCC / HBC SoCG	PCC/ HBC	SoCG between PCC and agreed covering: • PfSH • Housing • Employment • Transport • Air quality • Recreational disturbance
PfSH	July 2024	PfSH	All PfSH nutrient and BNG officer leads	The group agreed to convene a task and finish group to complete a supply and demand analysis for BNG units.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
PfSH	July 2024	PfSH POG	All PfSH planning policy officer leads	PfSH POG agreed that housing figures to both 2036 <i>and</i> 2039 should be collected to satisfy the need to understand the new position against the 2036 figures in the Spatial Position Statement, and to satisfy the need to make a prediction to 2039 (NPPF requirement for 15 years hence). PfSH POG agreed a proposal for the re-allocation of funding for research to inform evidence-based planning (in partnership with the University of Southampton) for phosphate mitigation in the mid, and also the upper Itchen catchments. PfSH POG agreed that the PfSH SEPO should re-advertise the planning position within the SEPO team - which remains vacant following one previous recruitment exercise
PfSH	July 2024	Joint Committee	All PfSH members and chief executives	PfSH agreed that Joint Committee should engage with the new Government to ensure that the needs of Solent area, in relation to nutrient mitigation, are fully understood. PfSH agreed a contribution of up to £4k, from unallocated reserves, to fund an 'Environment Act 2021: Implementation Workshop for Local Authorities' facilitated by the Local Nature Partnership. PfSH agreed to support a funding application to the Arts and Humanities Research Council for initiatives that will help to increase the impact of the creative research network in South Hampshire. PfSH approved the proposed £9.6m capital programme funding allocation from the Local Nutrient Mitigation Fund (LNMF) and also approved the proposed £422,610 revenue funding allocation from the LNMF.
PCC	July 2024	Tipner West Regulatory Panel - specific questions	PCC / Regulatory Panel	The promotor gave the Panel an update. The Panel were given an update on Local Plan progress. The Panel discussed the ecology site visit (18/6), feedback was

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
				provided of key observations, baseline data condition assessment and BNG considerations plus survey update. Discussion was held on the content of the draft Regulatory Panel Statement of Common Ground.
PfSH	August 2024	Response to the NPPF consultation	All PfSH members and chief executives	The PfSH authorities prepared and submitted a response to the NPPF consultation ¹²² , highlighting the key issues facing the sub region.
PfSH	September 2024	PfSH Natural Environment Group	All PfSH nutrient and BNG officer leads	The group agreed to provide information to update the Nutrient Supply and Demand Reporting. The group agreed to record offsite BNG demand within each LPA area.
PfSH	September 2024	Joint Committee	All PfSH members and chief executives	PfSH agreed that Joint Committee Endorse the Creation of a Greenprint Network. Endorses the Bird Aware Partnership Revised Strategy. Agrees the Deployment of the Local Mitigation Fund.
PCC	September 2024	Meeting to discuss compensation sites	PCC/GBC	The compensation sites being considered by GBC were confirmed to be fed into the HRA supplement.
PCC	September 2024	Meeting to discuss compensation sites	PCC/FBC	The compensation and emerging allocations/ permissions sites being considered by FBC were confirmed to be fed into the HRA supplement.
PCC	September 2024	Meeting to discuss compensation sites	PCC/HBC	The compensation sites and emerging allocations/ permissions being considered by HBC were confirmed to be fed into the HRA supplement.
PCC	October 2024	Meeting to discuss	PCC/Coastal Partners	The compensation sites being considered by Coastal Partners were confirmed to be fed into the HRA supplement.

¹²² <https://www.push.gov.uk/wp-content/uploads/2024/10/Partnership-for-South-Hampshire-Response-to-NPPF-Revisions-Consultation-20.09.24-FINAL.pdf>

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
		compensation sites		
PCC	October 2024	Meeting to discuss compensation sites	PCC/HCC	The impact of Minerals and Waste allocations and designations on potential compensation sites were confirmed to be fed into the HRA supplement.
PCC	October 2024	Meeting to discuss compensation sites	PCC/CDC	The compensation sites and emerging allocations/ permissions being considered by CDC were confirmed to be fed into the HRA supplement.
PCC	October 2024	Meeting to discuss compensation sites	PCC/EA	The compensation sites being considered by the EA were confirmed to be fed into the HRA supplement.
HBC	October 2024	Meeting to discuss approach to responding the WCC local Plan and SoCG.	PCC/HBC	The proposed approach to the division of WCC' unmet housing need allowance was discussed.
PfSH	October 2024	PfSH Natural Environment Group	All PfSH nutrient and BNG officer leads	The group agreed to provide information to update the Nutrient Supply and Demand Reporting.
PCC	October 2024	Meeting to discuss PCC rep on WCC Local Plan and updated SoCG	PCC/WCC	Initial SoCG position agreed. This was fine tuned by email.
PCC	October 2024	Tipner West Regulatory	PCC / Regulatory Panel	HRA, HRA supplement and SoCG updates were given.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
		Panel - specific questions		The EA agreed the content of the HRA updates and supplement and rescinded their previous concerns on Soundness and Legal Compliance.
PfSH	November 2024	PfSH POG	All PfSH planning policy officer leads	SEPO update provided and approach to future PfSH SoCG agreed.
Solent Growth Partnership	November 2024	Solent Growth and Prosperity Strategy	PCC, SCC, IOWC	The Solent Growth Partnership approved the Solent Growth and Prosperity Strategy, which sets out the economic development ambitions of the Solent Growth Partnership which comprises, PCC, SCC and IoWC.
PfSH	November 2024	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	Discussion on the progress of the LNRS with HCC, Solent Mitigation Partnership update.
PfSH	December 2024	PfSH POG	All PfSH planning policy officer leads	PfSH POG discussed the potential for lobbying government to secure flood defence to support new residential development, and had an update on the Local Nutrient Mitigation Fund budget.
HCC	December 2024	LNRS	Hampshire LPA and environment officer leads	LNRS relaunch event. Detailed discussion on the way forward and scope for the LNRS.
PfSH	December 2024	Joint Committee	All PfSH members and chief executives	The Joint Committee endorsed the Bird Aware Partnership's proposed budget for 2025/26. The committee agreed the Local Nutrient Mitigation Fund (LNMF) capital programme.
PFSH	January 2025	PfSH Natural Environment Group	All PfSH planning policy officer	Ofwat AMP8 decision update, Solent Mitigation Partnership update.

Organiser of chairing Body	Date (s) of meeting or event	Name and / or purpose of activity	Organisations involved	Outcomes
			environmental leads	
MHCLG	January 2025	Development and Nature Roundtable	MHCLG leads, LPA leads	MHCLG presented their Development and Nature Recovery Working Paper. The Council along with other LPA's fed back on the proposals. The Council has since initiated the preparation of a PfSH response to the paper.
PfSH	February 2025	PfSH POG	All PfSH planning policy officer leads	Discussion was held on the STRM, Coastal Partners presented in respect of future Flood Defences.
PfSH	February 2025	PfSH Natural Environment Group	All PfSH planning policy officer environmental leads	Discussion was held on the distribution of Local Nutrient Mitigation Funding. Updates were given on the Solent Nutrient Budget Calculator, and Compensatory Habitats.

Appendix 2: Regular Duty to Cooperate Meetings - Summary

Name of group and frequency of meeting	Purpose of group	Who attends	Typical outcomes
PfSH Joint Committee (Quarterly)	To provide decision making and political overview for the PfSH. The Joint committee make the high-level decision, agree funding and provides steer to other PfSH groups such as PfSH POG. Maintains liaison with the Local Enterprise Partnership(s) on the work they are undertaking	The Chief executives and member representatives of the following Councils: East Hampshire District Council Eastleigh Borough Council Fareham Borough Council Gosport Borough Council Hampshire County Council Havant Borough Council New Forest District Council New Forest National Park Authority Portsmouth City Council Southampton City Council Test Valley Borough Council Winchester City Council	• Approve expenditure from the joint PfSH capital and revenue budgets. • Appoint officer groups and provide resource to address specific cross boundary issues. • Provide a strategic steer and final decision making in respect to cross boundary issues in South Hampshire. • Commission specific pieces of work to address identified cross boundary issues such as nutrients and recreational disturbance. • Lobby central government on the behalf of all of the South Hampshire authorities.
PfSH Planning Officers Group (Quarterly)	PfSH POG is the lead group for addressing planning related issues across the South Hampshire sub-region. The POG reports to Joint Committee, though in some instances it is granted delegated decision-making powers.	The lead planning policy officers of the Council's as outlined above.	• Provides expert advice and steer to joint committee on cross boundary planning issues. • Commissions consultants to carry out specific studies and pieces of work on behalf of the PfSH authorities. • Provides liaison on sub regional projects with third parties such as statutory undertakers.

	PfSH officer groups focusing upon specific issues such as the Natural Environment Group report to PfSH POG.		• Provides overview and steer to subgroups such as the Natural Environment Group. • Develops joint SPS and SoCG to support its members in the Local Plans. • Manages the work of the PfSH SEPO.
PfSH sub groups (Quarterly)	These sub groups tend to be formed in order to address specific specialised cross boundary issues. The main one at this point is the Natural Environment Group which is focusing on the ongoing provision of nutrient and BNG solutions across the sub region and providing a steer to the PfSH SEPO and his team. In the past there have been Air Quality and Water Quality focused sub groups.	The planning policy officers leading on environmental issues for the Council's as outlined above.	• Provides expert advice and steer to joint committee and POG on cross boundary environmental planning issues. • Provides steer to the PfSH SEPO and team on the work being undertaken on BNG and Nutrient Neutrality • Provides liaison on sub regional projects with third parties such as the water companies and Wildlife Trust.
Hampshire and Isle of Wight Planning Officers Group. (Quarterly)	To share advice and experience on cross boundary and national issues at a County Level. It is the higher-level group to which DPG, PRLG and the HIPOG Sustainable Design Group respond.	Chief Planners for each of the Hampshire Local Planning Authorities and the County Council. with authorities across Hampshire. The Authorities are as follows: Basingstoke & Deane Borough Council East Hampshire District Council Eastleigh Borough Council	• Liaise on and share experience on high level planning matters between the LPAs'. • Liaise on and share experience in regard to changes to National level guidance and policy. • Drive forward high-level bids.

		Fareham Borough Council Gosport Borough Council Hampshire County Council Hart District Council Havant Borough Council Isle of Wight Council New Forest District Council New Forest National Park Authority Portsmouth City Council Rushmoor District Council South Downs National Park Authority Southampton City Council Test Valley Borough Council Winchester City Council	
Hampshire & Isle of Wight Development Plans Group (Quarterly)	To coordinate work projects, informally share information, and assist in identifying shared strategic work priorities. There is a particular focus on understanding of, and consistency between, local plans and neighbourhood plans across Hampshire and the Isle of Wight.	The lead planning policy officers of the Council's as outlined above.	• Improved understanding of respective local plan and neighbourhood plan activities • Sharing of information and best practice for plan development, hence achieving greater consistency of respective authorities' outputs • Consistency of key messages to external customers • Achieving time efficiencies for all parties relating to the above.
Planning Research Liaison Group (Quarterly)	Share thoughts and best practice on evidence to support local plans	The planning policy monitoring lead for each of the Council's as outlined above.	• Responding to Government requirements on evidence gathering such as brownfield registers and self-build registers • Sharing best practice on emerging studies, and monitoring

			• HCC share and coordinate county-wide studies such as on demographics, and monitoring. • Liaison with HCC on housing and employment monitoring.
HIPOG Sustainable Design Group (Three times a year)	To share advice and experience on cross boundary and national issues related to sustainable design at a County Level.	The planning policy environment lead for each of the Council's as outlined above.	Responding to Government requirements on sustainable design Sharing experience and best practice on sustainable design policy
Tipner West & Horsea Island East Regulatory Panel (Approximately every two months)	To obtain input and advice from the Statutory Undertakers in respect to the Tipner West and Horsea Island East strategic site allocation and Project.	Environment Agency; Natural England; Marine Maritime Organisation; Royal Society for the Protection of Birds; Hampshire and Isle of Wight Wildlife Trust. Heritage England PCC Planning PCC Promotor Team	Provision of advice and input by the Statutory Undertakers to the Council's LPA and promotor teams to inform the development of Tipner West and Horsea Island East strategic site. To inform the Statutory Undertakers of the progress of the Local Plan Policy and project and work together on matters of DTC. Further meetings are scheduled in 2025 for: 18 th March (post-submission of Plan) 10 th June 2 nd September 25 th November

Appendix 3: Schedule of Key Changes to the Local Plan Policies prior to Regulation 19 arising from the Duty to Cooperate.

The table below highlights some key points raised in response to DtC discussions to date. It then summarises how the policies have been changed in direct response to these comments.

Policy	Organisation.	Outcome (changes made to the Local Plan)
PLP3: Tipner West & Horsea Island East.	Tipner West Regulatory panel	Changes were made to draft policy PLP 3 in response to the input of the Regulatory Panel prior to Regulation 19, these included: • clarification of terminology around habitats. • additional protection added in reference to prevention of damage to habitats. • addition of an updated criteria specifying what is required of a shadow project level HRA • revised wording relating to habitat for Brent Geese and Waders
PLP 3: Tipner West & Horsea Island East	City Deal	The funding from the City Deal has enabled the development of the proposed approach for the Tipner West and Horsea Island East site.
PLP 4: Tipner East	City Deal	The funding from the City Deal has enabled the development of the proposed approach for the Tipner East site
PLP 9: Horsea Island Open Space	City Deal	The funding from the City Deal has enabled the development of the proposed approach for the Horsea Island Open Space.
PLP 10: Land West of Portsdown Technology Park	Winchester City Council	The development of Policy PLP 10 was informed by discussions with Winchester City Council most notably criterion (f) which considers views within an agreed zone of visibility and verified viewpoints both to the north (within Winchester District) and south of the site, and criterion (g); which requires a landscaping scheme that positively enhances the contribution of the site to its prominent downland setting (including Winchester District) and provides navigable links to surrounding green infrastructure assets (including in Winchester District);
PLP 11: Port Solent	City Deal	The funding from the City Deal has enabled the development of the proposed approach for the Port Solent site.
Policy PLP16: Housing Target	Fareham Borough Council	DtC discussion supporting the delivery of the Fareham Local Plan 2037 ¹²³ resulted in paragraph 4.5 of that Plan making specific reference to providing housing to meet the unmet

¹²³ https://www.fareham.gov.uk/pdf/planning/local_plan/1.FLP2037.pdf

Policy	Organisation.	Outcome (changes made to the Local Plan)
		housing need from Portsmouth. Specifically, the Local Plan makes provision for 900 homes to contribute toward the wider unmet need issue, 800 of which will meet Portsmouth's identified need. Policy PLP16 the Pre-Submission Local Plan, reflects this and the table 'Sources of new homes in Portsmouth' supporting the policy identifies 800 dwellings as our DtC contribution from neighbouring local authorities.
PLP 16: Employment	Partnership for South Hampshire	Work was done sub-regionally on employment need most notably the PfSH Economic, Employment and Commercial Needs (including Logistics) Study ¹²⁴
PLP 31: Flooding	Partnership for South Hampshire	The policy has been informed by and refers to the PfSH SFRA Level 1 and PCC SFRA Level 2.
PLP38: Green Infrastructure	Natural England	The Policy was revised prior to the Regulation 19 plan following input from Natural England. The main change was the inclusion of natural England's 15 GI Principles.
PLP40: Biodiversity Net Gain	Partnership for South Hampshire	The Policy was informed by the joint BNG evidence work undertaken by the PfSH SEPT on the behalf of the Council.
PLP42: Solent Waders and Brent Geese Sites	Partnership for South Hampshire / Bird Aware Solent	Policy LP42 has been written based on evidence that has been commissioned through the joint working undertaken by PfSH. PfSH commissioned the Solent Waders and Brent Goose Strategy Partnership to produce the Solent Waders and Brent Goose Strategy (2020) and Solent Waders and Brent Goose Strategy, Guidance on Mitigation and Off-setting Requirements (October 2018).
PLP 43: Recreational Disturbance on International Nature Designations	Partnership for South Hampshire / Solent Recreation Mitigation Partnership	Policy PLP43 has been written based on evidence that has been created through the joint working undertaken by PfSH and the SRMP (Bird Aware), specifically the Solent Recreation Mitigation Strategy (December 2017).
PLP44: Nutrient Neutrality in International Nature Designations	Partnership for South Hampshire	Policy PLP44 has been informed by evidence that was created through the joint working undertaken by PfSH.

¹²⁴ <https://www.push.gov.uk/wp-content/uploads/2021/05/Economic-Employments-and-Commercial-Needs-including-logistics-Study-Final-Report-March-2021.pdf>

Policy	Organisation.	Outcome (changes made to the Local Plan)
PLP 47: Movement and Transport	Partnership for South Hampshire	Policy PLP 47 was informed by the Transport Study which utilised the sub regional transport model which has been developed by Solent Transport.
PLP 53 to 56	Historic Environment	Engagement with Historic England informed the formulation of these policies between regulation 18 and 19.

Appendix 4: Schedule of Additional Changes to the Pre-Submission Local Plan resulting from the Duty to Cooperate during and /or post Regulation 19 stage.

The table below highlights some key points raised in response to DtC discussions at or post the regulation 19 Local Plan consultation. It then summarises the changes being proposed by PCC to support the March 2025 submission of the Local Plan for examination.

Related Policy / Document	Organisation.	Outcome (changes made to the Local Plan, and supporting documents)
PLP3: Tipner West & Horsea Island East. / HRA.	Natural England	Comments from Natural England and the Environment Agency comments at regulation 19 stage are addressed by the HRA Supplement. This was informed by significant DtC discussion with neighbouring LPAs as set out in section 3 (3.2.21) of this report.
PLP 16 Housing Target	Winchester District Council	A jointly agreed position between Winchester City Council, Havant Borough Council and Portsmouth City Council in respect of Winchester's unmet need allowance. This has been agreed through SoCG between the authorities and is referenced in this statement. A housing number against Winchesters unmet need allowance has not been included as a modification in the submission plan due uncertainty resulting from Winchesters Plan having not yet reached examination stage.
PLP 47	Southampton City Council	SCC highlighted the need for coherent and reliable public transport connections between Portsmouth and Southampton The wording of the Local Plan was updated to reference transport the connections between the two cities. SCC also asked that office proposals which would lead to an over provision against the target in this policy should be subject to a sequential assessment of whether there are any available sites in neighbouring authorities, including Southampton City Centre. PCC has not included this requested change, but did meet with officers to explain why.
PLP 47	HCC	HCC recommended The Local Plan refer to the Local Cycling and Walking Infrastructure Plans adopted by the County Council., This was accommodated. HCC requested clarification of the Strategic Transport Assessment (STA) in respect of junctions outside of the City Boundary. This has been added to the STA.
PLP 46 Local Green Space.	Southern Water	As part of their Reg 19 response, Southern Water requested that the site of a proposed Pressure Tank/Intermediate Pumping Station (BPT/IPS-E) be excluded from the proposed 'Portsdown Hill' Local Green Space designation (PLP46), in order to help facilitate the

Related Policy / Document	Organisation.	Outcome (changes made to the Local Plan, and supporting documents)
		Southern Water 'Hampshire Water Transfer and Water Recycling Project (HWTWRP).' PCC agreed to amend the Local Green Space boundary accordingly.
DtC Statement	National Health Service	The NHS highlighted that the DtC Statement did not fully capture all of the DtC to date between the NHS and PCC. It has now been updated to include this.
PLP8/PLP45/PLP52 / Playing Pitch Strategy	Sport England	SE recommended that PCC carry out an update to their Playing Pitch Strategy, PCC and SE have agreed a timetable for this work to be carried out. SE made specific comments asking for changes in wording to in respect of policies PLP8 (St Jame's and Langstone) PLP45 (Open Space Requirements for New Development) and PLP52 (New and Existing Community and Leisure Facilities). Sport England felt that the wording in the draft policies did not conform closely enough with Paragraph 103 of the NPPF. PCC disagreed in respect of policies PLP45 and 52. PCC felt the changes proposed by SE were too prescriptive.

Appendix 5 – SA objectives and their relationship to the Duty to Cooperate

Portsmouth Local Plan Sustainability Assessment Objective	Sustainability Appraisal Assessment Criteria	Is this a strategic issue where cooperation will be appropriate?
SA-1: Building a strong, competitive economy in Portsmouth	Will it provide new employment floorspace? Will it tackle income/employment deprivation and promote social equity? Will it help with diversification of the economy? Will it provide learning, training and skills? Will it support tourism?	Yes - The provision of employment and tourism will raise issues that need to be considered at a strategic level. The City forms part of a wider South Hampshire Economic Area within which it acts as a key driver for growth. The Council is broadly accommodating its own employment needs within the City, however, it is providing 58,000sqm of specialist marine employment at Tipner West and Horsea Island East, which meets the needs of the wider sub region and Southern England. The City also acts as a key tourist destination for South Hampshire particularly with its maritime heritage.
SA-2: Ensuring the vitality of the City Centre and other town centres in Portsmouth	Will it contribute to the vitality of city, town, district and local centres? Will it create new retail / leisure / employment / housing / office development in the city centre?	No - although growth in the wider sub-region will contribute to the vitality of centres through the creation of demand. Some specific businesses with a national presence may relocate to the City Centre.
SA-3: Promoting sustainable transport in Portsmouth	Will it have easy and safe access from homes to shops and services? Will it reduce air pollution? Will it encourage walking and cycling to create a healthier city? Will it encourage public transport?	Yes - The presence of sustainable transport options in the wider South Hampshire sub-region will impact upon the choices made by people coming to the City to visit or for work. A substantial amount of transport assessment work has been undertaken in support of the SPS undertaken through PfSH. This work looked to steer development to locations with better sustainable transport connections.

		There are also specific instances where air pollution predicted to be created by growth in the City has impacts on the neighbouring Borough of Havant which are addressed through the DtC.
SA-4: To tackle climate change, flooding and coastal change in Portsmouth	Will it include climate change mitigation or adaptation measures? Will it contribute to coastal flood risk mitigation measures? Will it include surface water management and/or water consumption and efficiency measures?	Yes - large parts of the South Hampshire sub-region are subject to coastal flooding. The PfSH authorities have worked together to address this through the a joint preparation of the SFRA level 1. The Eastern Solent Coastal Partnership of which the Council is a key member has also been constructing flood defences in Portsmouth for a number of years.
SA-5: Delivering high quality homes in Portsmouth	Will it provide homes to meet the diverse housing needs of the city? Will the needs of the ageing population be taken account of? Will this help replace poor quality housing stock?	Yes - The provision of new homes in the City will raise issues that need to be considered at a strategic level and across boundaries. The City Council is unable to meet its objectively assessed housing needs as defined by the Standard method and neither will be it be in a position to accommodate the unmet needs of neighbouring Local Authorities. The City Council has requested help from its neighbours in meeting its unmet housing needs and has received agreement from FBC that will accommodate 800 homes of its unmet needs, which is now included in the Fareham Borough local Plan 2037.
SA-6: To promote healthy communities.	Will it have/improve access to health and community facilities and other services? Will it improve access to open space and/or healthy lifestyles? Will it benefit deprived communities? Will it help reduce crime?	Cross border but not Strategic- The City has an identified shortage of open space. The City Council is working with HCC on the Local Nature Recovery Strategy which aims to improve natural linkages between the City and the wider County.

SA-7: Conserving and enhancing the historic townscape	Will it protect and enhance the historic/ cultural townscape and assets? Will it provide for increased access to and understanding and enjoyment of the historic environment?	Cross border but not Strategic - Although there are not many specific cross boundary heritage considerations the City Council has included Heritage England as part of the Regulatory Panel for Tipner West and Horsea Island East. The City Council is also looking to promote the shared maritime heritage with GBC through the joint SoCG between the LPA's
SA-8: Requiring good urban design in Portsmouth	Will it secure good urban design?	No – This is not a strategic matter that requires significant cross boundary cooperation.
SA-9: Conserving and enhancing the natural environment in Portsmouth	Will it protect and/or enhance the local ecological systems? Will it protect and/or enhance green infrastructure and/or open spaces in the city?	Yes - The City is surrounded by internationally important environmental designations, which it shares with neighbouring LPA's. The City Council is addressing this through SoCGs. The City Council is working with HCC on the Local Nature Recovery Strategy which aims to improve natural linkages between the city and the wider County. The City Council has also set up the Regulatory Panel for Tipner West and Horsea Island East, which includes statutory undertakers with an environmental remit.
SA-10: Facilitating the sustainable use of natural resources in Portsmouth	Will it contribute to reducing waste generation and/or diverting waste from landfill? Will it contribute to the reuse / recycling of minerals resources? Will it avoid unnecessary sterilisation of safeguarded minerals and waste infrastructure or mineral resources, or encroachment from incompatible land uses?	No – these are not strategic matters that require significant cross boundary cooperation although PCC is one of the Hampshire Authorities working on the Partial Review of the Hampshire Minerals and Waste Plan.